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2015-2016 Regular Sessions

IN ASSEMBLY

June 1, 2015

Introduced by M. of A. WRIGHT -- read once and referred to the Committee on Housing

AN ACT to amend the real property tax law, in relation to extending the exemption of certain multiple dwellings from local taxation

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. The opening paragraph of clause (A) of subparagraph (iv) of paragraph (a) of subdivision 2 of section 421-a of the real property tax law, as amended by section 41 of part B of chapter 97 of the laws of 2011, is amended to read as follows:

Unless excluded by local law, in the city of New York, the benefits of this subparagraph shall be available in the borough of Manhattan for new multiple dwellings on tax lots now existing or hereafter created south of or adjacent to either side of one hundred tenth street that commence construction after July first, nineteen hundred ninety-two and before June fifteenth, two thousand [fifteen] NINETEEN, only if:

- S 2. Subparagraph (ii) of paragraph (c) of subdivision 2 of section 421-a of the real property tax law, as amended by section 42 of part B of chapter 97 of the laws of 2011, is amended to read as follows:
- (ii) construction is commenced after January first, nineteen hundred seventy-five and before June fifteenth, two thousand [fifteen] NINETEEN provided, however, that such commencement period shall not apply to multiple dwellings eligible for benefits under subparagraph (iv) of paragraph (a) of this subdivision;
- S 3. Subdivision 7 of section 421-a of the real property tax law, as added by chapter 618 of the laws of 2007, subparagraph (i) of paragraph (a) and subparagraphs (i) and (ii) of paragraph (d) as amended by chapter 619 of the laws of 2007, and paragraphs (b), (c) and (e) as amended by chapter 15 of the laws of 2008, is amended to read as follows:
 - 7. (a) For the purposes of this subdivision:

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EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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(i) "affordable units" shall mean units which meet the affordability requirements set forth in paragraph (c) of this subdivision.

- (ii) "geographic exclusion areas" shall mean:
- (A) areas described in subdivision eleven of this section,
- (B) in the borough of Manhattan tax lots now existing or hereafter created south of or adjacent to either side of one hundred tenth street, [and]
 - (C) areas made ineligible for the benefits of this section:
- (1) as set forth in section 11-245 of the administrative code of the city of New York on the effective date of this subdivision, notwithstanding any exceptions to ineligibility contained in such local law for certain types of projects in such areas,
- (2) as set forth in local law number fifty-eight of the city of New York for the year two thousand six, notwithstanding any exceptions to ineligibility contained in such local law for certain types of projects in such areas and notwithstanding the effective date of such law, [and]
 - (3) by local law after the effective date of this subdivision[.], AND
- (D) FOR CONSTRUCTION THAT COMMENCES AFTER JUNE FIFTEENTH, TWO THOUSAND FIFTEEN, ALL REAL PROPERTY LOCATED WITHIN THE GEOGRAPHIC BOUNDARIES OF A CITY WITH A POPULATION OF ONE MILLION OR MORE.
- (b) Notwithstanding any provision of this section or any local law to the contrary, the benefits of this section shall not be available for new multiple dwellings located in a geographic exclusion area which commence construction after December twenty-eighth, two thousand seven unless they comply with the provisions of this subdivision for thirty-five years from completion of construction of the building receiving benefits pursuant to this section.
- Not less than twenty percent of the units in the multiple dwelling must, upon the initial rental or sale of the units and upon all subsequent rentals of the units after a vacancy, be affordable to and occupied or available for occupancy by individuals or families whose incomes at the time of initial occupancy do not exceed sixty percent of area median incomes adjusted for family size or (ii) if the construction of such building is carried out with substantial assistance of grants, loans or subsidies from any federal, state or local agency or instrumentality and such assistance is provided pursuant to a program for the development of affordable housing, not less than twenty percent of the units in the multiple dwelling must, either (A) upon the initial rental of the units and upon all subsequent rentals of the units after a vacancy, be affordable to and occupied or available for occupancy by individuals or families whose incomes at the time of initial occupancy do not exceed one hundred twenty percent of the area median incomes adjusted for family size and, where the multiple dwelling contains than twenty-five units, do not exceed an average of ninety percent of the area median incomes adjusted for family size, or (B) upon the initial sale of the units, be affordable to and occupied or available for occupancy by individuals or families whose incomes at the initial occupancy do not exceed one hundred twenty-five percent of the area median incomes adjusted for family size. IF CONSTRUCTION MULTIPLE DWELLING COMMENCED AFTER JUNE FIFTEENTH, TWO THOUSAND FIFTEEN, (I) NOT LESS THAN FIFTEEN PERCENT OF THE UNITS IN THE MULTIPLE INITIAL RENTAL OF THE UNITS AND UPON ALL SUBSEQUENT MUST, UPON THE RENTALS OF THE UNITS AFTER A VACANCY, BE AFFORDABLE TO AND OCCUPIED OR AVAILABLE FOR OCCUPANCY BY INDIVIDUALS OR FAMILIES WHOSE INCOMES, AT THE TIME OF INITIAL OCCUPANCY, DO NOT EXCEED FORTY PERCENT OF THE AREA MEDI-INCOME ADJUSTED FOR FAMILY SIZE, AND (II) NOT LESS THAN TEN PERCENT AN

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OF THE UNITS IN THE MULTIPLE DWELLING MUST, UPON THE INITIAL RENTAL UNITS AND UPON ALL SUBSEQUENT RENTALS OF THE UNITS AFTER A VACANCY, BE AFFORDABLE TO AND OCCUPIED OR AVAILABLE FOR OCCUPANCY BY **FAMILIES** WHOSE INCOMES, AT THE TIME OF INITIAL OCCUPANCY, DO NOT EXCEED SIXTY PERCENT OF THE AREA MEDIAN INCOME ADJUSTED FOR FAMILY SIZE, AND (III) NOT LESS THAN FIVE PERCENT OF THE UNITS IN THE MULTIPLE DWELL-ING MUST, UPON THE INITIAL RENTAL OF THE UNITS AND UPON ALL THE UNITS AFTER A VACANCY, BE AFFORDABLE TO AND OCCUPIED OR RENTALS OF AVAILABLE FOR OCCUPANCY BY INDIVIDUALS OR FAMILIES WHOSE INCOMES, AT THE TIME OF INITIAL OCCUPANCY, DO NOT EXCEED ONE HUNDRED TWENTY THE AREA MEDIAN INCOME ADJUSTED FOR FAMILY SIZE.

- (d) Unless preempted by federal requirements:
- (i) all affordable units must have a comparable number of bedrooms as market rate units and a unit mix proportional to the market rate units, or at least fifty percent of the affordable units must have two or more bedrooms and no more than fifty percent of the remaining units can be smaller than one bedroom or in addition to the requirements of paragraph (c) of this subdivision, the floor area of affordable units is no less than twenty percent of the total floor area of all dwelling units; [and]
- (ii) AFFORDABLE UNITS SHALL SHARE THE SAME COMMON ENTRANCES AND COMMON AREAS AS MARKET RATE UNITS, AND SHALL NOT BE ISOLATED TO A SPECIFIC FLOOR OR AREA OF A BUILDING OR BUILDINGS. COMMON ENTRANCES SHALL MEAN ANY AREA REGULARLY USED BY ANY RESIDENT FOR INGRESS AND EGRESS FROM A MULTIPLE DWELLING. IN THE CASE OF A PROJECT CONTAINING MULTIPLE BUILDINGS, AFFORDABLE UNITS SHALL BE EQUALLY DISPERSED BETWEEN BUILDINGS; AND
- (III) residents of the community board where the multiple dwelling which receives the benefits provided in this section is located shall, upon initial occupancy, have priority for the purchase or rental of fifty percent of the affordable units.
- Notwithstanding any provision of law to the contrary, affordable rental units must remain as rent stabilized units for thirty-five years from completion of construction provided that tenants holding a lease and in occupancy at the expiration of the rent stabilization period shall have the right to remain as rent stabilized tenants for the duration of their occupancy. ALL PROVISIONS OF RENT STABILIZATION APPLY TO TENANTS AFTER THE THIRTY-FIVE YEAR PERIOD, FOR THE DURATION OF THEIR OCCUPANCY. THIS SHALL INCLUDE, BUT NOT BE LIMITED TO, SUCCESSION RIGHTS REGARDLESS OF IF THE INDIVIDUAL OR INDIVIDUALS SUCCEEDING THE TENANT BEGAN THEIR OCCUPANCY OF THEUNIT AFTER THEEND THIRTY-FIVE YEAR PERIOD.
- (f) All affordable units must be situated onsite. For the purposes of this section, "onsite" shall mean that affordable units shall be situated within the building or buildings for which benefits pursuant to this section are being granted.
- (g) The limitations on eligibility for benefits contained in this subdivision shall be in addition to those contained in this section and in any other law or regulation.
- S 4. Subdivision 8 of section 421-a of the real property tax law, as added by chapter 618 of the laws of 2007, subparagraph (i) of paragraph (a) and paragraph (c) as amended by chapter 15 of the laws of 2008, and paragraphs (d) and (e) as amended by chapter 619 of the laws of 2007, is amended to read as follows:
- 8. (a) As used in this subdivision, the following terms shall have the following meanings:
- (i) "Building service employee" means any person who is regularly employed at a building who performs work in connection with the care or

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maintenance of such building. "Building service employee" includes, but is not limited to superintendent, watchman, guard, doorman, building cleaner, porter, handyman, janitor, gardener, groundskeeper, elevator operator and starter, and window cleaner, but shall not include persons regularly scheduled to work fewer than eight hours per week in the building.

- (ii) "CONSTRUCTION EMPLOYEE" MEANS A LABORER, WORKER, OR MECHANIC IN THE EMPLOY OF THE CONTRACTOR, SUBCONTRACTOR OR OTHER PERSON DOING OR CONTRACTING TO DO THE WHOLE OR A PORTION OF THE CONSTRUCTION OF A NEW MULTIPLE DWELLING.
- (III) "Prevailing wage" means the [wage] RATE OF WAGES AND SUPPLEMENTS determined by the fiscal officer to be prevailing for the various classes of building service employees in the locality pursuant to section two hundred thirty of the labor law, OR THE RATE OF WAGES AND SUPPLEMENTS DETERMINED BY THE FISCAL OFFICER TO BE PREVAILING FOR THE VARIOUS CLASSES OF CONSTRUCTION EMPLOYEES IN THE LOCALITY PURSUANT TO SECTION TWO HUNDRED TWENTY OF THE LABOR LAW.
- (b) (I) No benefits under this section shall be conferred for any construction commenced on or after December twenty-eighth, two thousand seven for any tax lots now existing or hereafter created except where the applicant agrees that all building service employees employed at the building, whether employed directly by the applicant or its successors, or through a property management company [or], a contractor OR A SUBCONTRACTOR, shall receive the applicable prevailing wage for the duration of the building's tax exemption.
- (II) NO BENEFITS UNDER THIS SECTION SHALL BE CONFERRED FOR ANY CONSTRUCTION COMMENCED ON OR AFTER JUNE FIFTEENTH, TWO THOUSAND FIFTEEN FOR ANY TAX LOTS NOW EXISTING OR HEREAFTER CREATED, EXCEPT WHERE THE APPLICANT AGREES THAT ALL CONSTRUCTION EMPLOYEES EMPLOYED AT THE BUILDING, WHETHER EMPLOYED DIRECTLY BY THE APPLICANT OR ITS SUCCESSORS, OR THROUGH A PROPERTY MANAGEMENT COMPANY, A CONTRACTOR, OR A SUBCONTRACTOR, SHALL RECEIVE THE APPLICABLE PREVAILING WAGE FOR THE DURATION OF THE BUILDING'S TAX EXEMPTION.
- (III) NOTWITHSTANDING ANY GENERAL, SPECIAL OR LOCAL LAW, OR JUDICIAL DECISION TO THE CONTRARY, FOR THE PURPOSES OF THIS SECTION SUCH CONSTRUCTION, WHICH MAY INVOLVE THE EMPLOYMENT OF LABORERS, WORKERS, OR MECHANICS, EXCEPT AS PROVIDED IN PARAGRAPH (C) OF THIS SUBDIVISION, SHALL BE DEEMED PUBLIC WORK FOR THE PURPOSES OF ARTICLE EIGHT OF THE LABOR LAW AND ALL CONTRACTS AND SUBCONTRACTS WHICH MAY INVOLVE THE EMPLOYMENT OF LABORERS, WORKERS OR MECHANICS SHALL BE ENFORCEABLE UNDER ARTICLE EIGHT OF THE LABOR LAW.
- (IV) NO BENEFITS UNDER THIS SECTION SHALL BE CONFERRED FOR ANY PROJECT COMMENCED ON OR AFTER JUNE FIFTEENTH, TWO THOUSAND FIFTEEN FOR ANY TAX LOTS NOW EXISTING OR HEREAFTER CREATED, EXCEPT WHERE THE APPLICANT AGREES TO PROVIDE MEANINGFUL PARTICIPATION BY MINORITY AND WOMEN-OWNED BUSINESS ENTERPRISES ON CONTRACTS AND SUBCONTRACTS FOR SUCH PROJECT SO AS TO FACILITATE THE AWARD OF A FAIR SHARE OF SUCH CONTRACTS TO THEM. THE LOCAL HOUSING AGENCY SHALL TAKE MEASURES AS ARE APPROPRIATE TO FACILITATE AND ENCOURAGE MEANINGFUL PARTICIPATION BY MINORITY OR WOMEN-OWNED BUSINESS ENTERPRISES.
- (c) THE LIMITATIONS CONTAINED IN PARAGRAPH (B) OF THIS SUBDIVISION REGARDING BUILDING SERVICE EMPLOYEES SHALL NOT BE APPLICABLE TO: (I) PROJECTS CONTAINING LESS THAN THIRTY DWELLING UNITS; OR (II) BUILDINGS IN WHICH ALL OF THE DWELLING UNITS ARE AFFORDABLE HOUSING UNITS AND NOT LESS THAN FIFTY PERCENT OF SUCH AFFORDABLE HOUSING UNITS, UPON INITIAL RENTAL AND UPON EACH SUBSEQUENT RENTAL FOLLOWING A VACANCY DURING THE

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PERIOD OF TIME SUCH BUILDING IS SUBJECT TO THE PROVISIONS OF THIS SECTION, ARE AFFORDABLE TO AND RESTRICTED TO OCCUPANCY BY INDIVIDUALS OR FAMILIES WHOSE HOUSEHOLD INCOME DOES NOT EXCEED ONE HUNDRED TWENTY-FIVE PERCENT OF THE AREA MEDIAN INCOME, ADJUSTED FOR FAMILY SIZE, AT THE TIME THAT SUCH HOUSEHOLD INITIALLY OCCUPIES SUCH DWELLING UNIT.

- (D) The limitations contained in paragraph (b) of this subdivision REGARDING CONSTRUCTION EMPLOYEES shall not be applicable to:
 - (i) projects containing less than fifty dwelling units; or
- (ii) buildings where the local housing agency certifies that at initial occupancy at least fifty percent of the dwelling units are affordable to individuals or families with a gross household income at or below one hundred twenty-five percent of the area median income and that any such units which are located in rental buildings will be subject to restrictions to [insure] ENSURE that they will remain affordable for the entire period during which they receive benefits under this section.
- [(d)] (E) The local housing agency shall prescribe appropriate sanctions for failure to comply with the provisions of this subdivision.
- [(e)] (F) Solely for purposes of paragraph (b) of this subdivision, construction shall be deemed to have commenced when excavation or alteration has begun in good faith on the basis of approved construction plans.
- [(f)] (G) The limitations on eligibility for benefits contained in this subdivision shall be in addition to those contained in any other law or regulation.
 - S 5. Section 421-a of the real property tax law is amended by adding a new subdivision 16 to read as follows:
- 16. NOTWITHSTANDING ANY PROVISION OF THIS SECTION OR ANY LOCAL LAW TO THE CONTRARY, THE BENEFITS OF THIS SECTION SHALL NOT BE AVAILABLE FOR NEW MULTIPLE DWELLINGS OWNED AS A COOPERATIVE OR CONDOMINIUM THAT COMMENCE CONSTRUCTION AFTER JUNE FIFTEENTH, TWO THOUSAND FIFTEEN.
 - S 6. This act shall take effect immediately.