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Cal. No. 272

2015-2016 Regular Sessions

IN ASSEMBLY

April 27, 2015

- Introduced by M. of A. GLICK, WEINSTEIN, WEPRIN, GOTTFRIED, GUNTHER, McDONALD, SKOUFIS, BRONSON, MORELLE, LIFTON, FAHY, STIRPE, GALEF --Multi-Sponsored by -- M. of A. MOSLEY -- read once and referred to the Committee on Higher Education -- advanced to a third reading, amended and ordered reprinted, retaining its place on the order of third reading
- AN ACT to amend the education law and the public health law, in relation to authorizing certain advanced home health aides to perform certain advanced tasks; and providing for the repeal of such provisions upon expiration thereof

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Subparagraph (v) of paragraph a of subdivision 1 of section 2 6908 of the education law is renumbered subparagraph (vi) and a new 3 subparagraph (v) is added to read as follows:

4 (V) ADVANCED TASKS PROVIDED BY AN ADVANCED HOME HEALTH AIDE IN ACCORD-5 ANCE WITH REGULATIONS DEVELOPED BY THE COMMISSIONER, IN CONSULTATION б THE COMMISSIONER OF HEALTH WHICH, AT A MINIMUM, SHALL: (1) SPECIFY WITH 7 THE ADVANCED TASKS THAT MAY BE PERFORMED BY ADVANCED HOME HEALTH AIDES 8 PURSUANT TO THIS SUBPARAGRAPH, WHICH SHALL INCLUDE THE ADMINISTRATION OF 9 WHICH ARE ROUTINE AND PREFILLED OR OTHERWISE PACKAGED IN A MEDICATIONS 10 MANNER THAT PROMOTES RELATIVE EASE OF ADMINISTRATION, PROVIDED THAT 11 ADMINISTRATION OF MEDICATIONS BY INJECTION, STERILE PROCEDURES, AND 12 CENTRAL LINE MAINTENANCE SHALL BE PROHIBITED. PROVIDED HOWEVER SUCH 13 SHALL NOT APPLY TO INJECTIONS OF INSULIN FOR DIABETES CARE PROHIBITION OR TO INJECTIONS OF LOW MOLECULAR WEIGHT HEPARIN FOR DIABETES CARE, 14 AND PROVIDED FURTHER THAT A SYSTEM SHALL BE ESTABLISHED THAT ADDRESSES DRUG 15 16 DIVERSION; (2) SPECIFY THAT PARTICIPATION IN THIS PROGRAM SHALL ΒE 17 VOLUNTARY AND SUCH ADVANCED TASKS PROVIDED BY AN ADVANCED HOME HEALTH AIDE SHALL BE AT THE OPTION OF THE INDIVIDUAL; (3) PROVIDE THAT ADVANCED 18 TASKS PERFORMED BY ADVANCED HOME HEALTH AIDES 19 MAY BE PERFORMED ONLY UNDER THE DIRECT SUPERVISION OF A REGISTERED PROFESSIONAL NURSE LICENSED 20 21 IN NEW YORK STATE AND EMPLOYED BY A HOME CARE SERVICES AGENCY LICENSED 22 OR CERTIFIED PURSUANT TO ARTICLE THIRTY-SIX OR HOSPICE PROGRAM CERTIFIED

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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PURSUANT TO ARTICLE FORTY OF THE PUBLIC HEALTH LAW, WHERE SUCH NURSING 1 SUPERVISION (A) INCLUDES TRAINING AND PERIODIC ASSESSMENT OF THE 2 3 PERFORMANCE OF ADVANCED TASKS, (B) SHALL BE DETERMINED BY THE REGISTERED 4 PROFESSIONAL NURSE RESPONSIBLE FOR SUPERVISING SUCH ADVANCED TASKS BASED 5 UPON THE COMPLEXITY OF SUCH ADVANCED TASKS, THE SKILL AND EXPERIENCE OF 6 THE ADVANCED HOME HEALTH AIDE, AND THE HEALTH STATUS OF THE INDIVIDUAL 7 WHOM SUCH ADVANCED TASKS ARE BEING PERFORMED, AND (C) INCLUDES A FOR 8 COMPREHENSIVE INITIAL AND THEREAFTER REGULAR AND ONGOING ASSESSMENT OF INDIVIDUAL'S NEEDS; PROVIDED THAT THE REGISTERED PROFESSIONAL NURSE 9 THE 10 RESPONSIBLE FOR SUPERVISING SUCH ADVANCED TASKS SHALL VISIT INDIVIDUALS RECEIVING ACUTE SERVICES NO LESS THAN ONCE PER MONTH AND INDIVIDUALS 11 RECEIVING MAINTENANCE CARE NO LESS THAN ONCE EVERY SIX MONTHS AND 12 PROVIDED FURTHER THAT A REGISTERED PROFESSIONAL NURSE SHALL BE AVAILABLE 13 14 ΒY TELEPHONE TO THE ADVANCED HOME HEALTH AIDE TWENTY-FOUR HOURS A DAY, 15 SEVEN DAYS A WEEK; THE COMMISSIONER OF HEALTH SHALL, IN CONSULTATION 16 WITH THE COMMISSIONER, DETERMINE APPROPRIATE STAFFING RATIOS TO ENSURE ADEQUATE NURSING SUPERVISION THAT SHALL NOT EXCEED ONE FULL TIME EQUIV-17 ALENT OF A REGISTERED PROFESSIONAL NURSE TO FIFTY INDIVIDUALS RECEIVING 18 19 SERVICES; (4) ESTABLISH A PROCESS BY WHICH A REGISTERED PROFESSIONAL NURSE MAY DELEGATE ADVANCED TASKS TO AN ADVANCED HOME HEALTH AIDE 20 PROVIDED THAT SUCH PROCESS SHALL INCLUDE, BUT NOT BE LIMITED TO 21 (A) ALLOWING DELEGATION OF ADVANCED TASKS TO AN ADVANCED HOME HEALTH AIDE 22 ONLY WHERE SUCH ADVANCED HOME HEALTH AIDE HAS DEMONSTRATED TO THE SATIS-23 24 FACTION OF THE SUPERVISING REGISTERED PROFESSIONAL NURSE COMPETENCY IN 25 EVERY ADVANCED TASK THAT SUCH ADVANCED HOME HEALTH AIDE IS AUTHORIZED TO PERFORM, (B) AUTHORIZING THE SUPERVISING REGISTERED PROFESSIONAL NURSE 26 27 TO REVOKE ANY DELEGATED ADVANCED TASK FROM AN ADVANCED HOME HEALTH AIDE 28 FOR ANY REASON, AND (C) AUTHORIZING MULTIPLE REGISTERED PROFESSIONAL NURSES TO JOINTLY AGREE TO DELEGATE ADVANCED TASKS TO AN ADVANCED HOME 29 HEALTH AIDE, PROVIDED FURTHER THAT ONLY ONE REGISTERED PROFESSIONAL 30 NURSE SHALL BE REQUIRED TO DETERMINE THE ADVANCED HOME HEALTH AIDE HAS 31 32 DEMONSTRATED COMPETENCY IN THE ADVANCED TASK TO BE PERFORMED; (5) PROVIDE THAT ADVANCED TASKS MAY BE PERFORMED ONLY IN ACCORDANCE WITH AND 33 PURSUANT TO AN AUTHORIZED PRACTITIONER'S ORDERED CARE; (6) PROVIDE THAT 34 35 ONLY A HOME HEALTH AIDE WHO HAS AT LEAST ONE YEAR OF EXPERIENCE AS A CERTIFIED HOME HEALTH AIDE, HAS COMPLETED THE REQUISITE TRAINING AND 36 DEMONSTRATED COMPETENCIES OF AN ADVANCED HOME HEALTH AIDE AS DETERMINED 37 BY THE COMMISSIONER OF HEALTH, HAS SUCCESSFULLY COMPLETED COMPETENCY EXAMINATIONS SATISFACTORY TO AND DEVELOPED OR APPROVED BY THE COMMIS-38 39 40 SIONER OF HEALTH AND MEETS OTHER APPROPRIATE OUALIFICATIONS AS DETER-MINED BY THE COMMISSIONER OF HEALTH MAY PERFORM ADVANCED TASKS AS AN 41 ADVANCED HOME HEALTH AIDE; (7) PROVIDE THAT ONLY AN INDIVIDUAL WHO IS 42 43 LISTED IN THE HOME CARE SERVICES REGISTRY MAINTAINED BY THE DEPARTMENT 44 OF HEALTH PURSUANT TO SECTION THIRTY-SIX HUNDRED THIRTEEN OF THE PUBLIC 45 HEALTH LAW AS HAVING SATISFIED ALL APPLICABLE TRAINING REQUIREMENTS AND HAVING PASSED THE APPLICABLE COMPETENCY EXAMINATIONS AND WHO MEETS OTHER 46 47 REQUIREMENTS AS SET FORTH IN REGULATIONS ISSUED BY THE COMMISSIONER OF HEALTH PURSUANT TO SUBDIVISION SEVENTEEN OF SECTION THIRTY-SIX HUNDRED 48 TWO OF THE PUBLIC HEALTH LAW MAY PERFORM ADVANCED TASKS PURSUANT TO THIS 49 50 SUBPARAGRAPH AND MAY HOLD HIMSELF OR HERSELF OUT AS AN ADVANCED HOME HEALTH AIDE; (8) ESTABLISH MINIMUM STANDARDS OF TRAINING FOR THE 51 PERFORMANCE OF ADVANCED TASKS BY ADVANCED HOME HEALTH AIDES, INCLUDING 52 (A) DIDACTIC TRAINING, (B) CLINICAL TRAINING, AND (C) A SUPERVISED CLIN-53 54 ICAL PRACTICUM WITH STANDARDS SET FORTH BY THE COMMISSIONER OF HEALTH; 55 (9) PROVIDE THAT ADVANCED HOME HEALTH AIDES SHALL RECEIVE CASE-SPECIFIC TRAINING ON THE ADVANCED TASKS TO BE ASSIGNED BY THE SUPERVISING NURSE, 56

PROVIDED THAT ADDITIONAL TRAINING SHALL TAKE PLACE WHENEVER ADDITIONAL 1 2 ADVANCED TASKS ARE ASSIGNED; (10) PROHIBIT AN ADVANCED HOME HEALTH AIDE 3 FROM HOLDING HIMSELF OR HERSELF OUT, OR ACCEPTING EMPLOYMENT AS, A PERSON LICENSED TO PRACTICE NURSING UNDER THE PROVISIONS OF THIS ARTI-4 5 CLE; (11) PROVIDE THAT AN ADVANCED HOME HEALTH AIDE IS NOT REQUIRED NOR 6 PERMITTED TO ASSESS THE MEDICATION OR MEDICAL NEEDS OF AN INDIVIDUAL; 7 (12) PROVIDE THAT AN ADVANCED HOME HEALTH AIDE SHALL NOT BE AUTHORIZED 8 TO PERFORM ANY ADVANCED TASKS OR ACTIVITIES PURSUANT TO THIS SUBPARA-GRAPH THAT ARE OUTSIDE THE SCOPE OF PRACTICE OF A LICENSED PRACTICAL 9 10 NURSE OR ANY ADVANCED TASKS THAT HAVE NOT BEEN APPROPRIATELY DELEGATED 11 BY THE SUPERVISING REGISTERED PROFESSIONAL NURSE; (13) PROVIDE THAT AN ADVANCED HOME HEALTH AIDE SHALL DOCUMENT MEDICATION ADMINISTRATION TO 12 13 EACH INDIVIDUAL THROUGH THE USE OF A MEDICATION ADMINISTRATION RECORD; 14 (14)PROVIDE THAT THE SUPERVISING REGISTERED PROFESSIONAL NURSE SHALL 15 RETAIN THE DISCRETION TO DECIDE WHETHER TO ASSIGN ADVANCED TASKS TO 16 ADVANCED HOME HEALTH AIDES UNDER THIS PROGRAM AND THE ADVANCED HOME HEALTH AIDE SHALL RETAIN THE DISCRETION TO REFUSE A DELEGATED ADVANCED 17 TASK AND SHALL NOT BE SUBJECT TO COERCION OR THE THREAT OF RETALIATION; 18 19 (15) NOTWITHSTANDING ANY PROVISIONS OF SECTIONS SEVEN HUNDRED FORTY AND 20 SEVEN HUNDRED FORTY-ONE OF THE LABOR LAW TO THE CONTRARY, THE 21 PROTECTIONS PROVIDED IN SUCH SECTIONS SHALL APPLY TO INDIVIDUALS PROVID-SUPERVISION OR ADVANCED TASKS PURSUANT TO THIS SUBPARAGRAPH; AND 22 ING (16) PROVIDE THAT NO ADVANCED TASKS, OTHER THAN ADMINISTRATION OF MEDI-23 CATION, MAY BE PERFORMED PRIOR TO JANUARY FIRST, TWO THOUSAND SEVENTEEN; 24 25 PROVIDED THAT IN DEVELOPING SUCH REGULATIONS, THE COMMISSIONER SHALL

26 TAKE INTO ACCOUNT THE RECOMMENDATIONS OF A WORKGROUP OF STAKEHOLDERS 27 CONVENED BY THE COMMISSIONER OF HEALTH IN CONSULTATION WITH THE COMMIS-28 SIONER FOR THE PURPOSE OF PROVIDING GUIDANCE ON THE FOREGOING; OR

29 S 2. Section 206 of the public health law is amended by adding a new 30 subdivision 30 to read as follows:

30. THE COMMISSIONER SHALL NOTIFY THE COMMISSIONER OF EDUCATION IN ANY INSTANCE IN WHICH A REGISTERED PROFESSIONAL NURSE ENGAGES IN IMPROP-ER BEHAVIOR WHILE SUPERVISING AN ADVANCED HOME HEALTH AIDE PURSUANT TO SUBPARAGRAPH (V) OF PARAGRAPH A OF SUBDIVISION ONE OF SECTION SIXTY-NINE HUNDRED EIGHT OF THE EDUCATION LAW.

36 S 3. Section 3602 of the public health law is amended by adding a new 37 subdivision 17 to read as follows:

38 17. "ADVANCED HOME HEALTH AIDES" MEANS HOME HEALTH AIDES WHO ARE 39 AUTHORIZED TO PERFORM ADVANCED TASKS AS DELINEATED IN SUBPARAGRAPH (V) 40 OF PARAGRAPH A OF SUBDIVISION ONE OF SECTION SIXTY-NINE HUNDRED EIGHT OF THE EDUCATION LAW AND REGULATIONS ISSUED BY THE COMMISSIONER OF EDUCA-41 TION RELATING THERETO. THE COMMISSIONER SHALL PROMULGATE REGULATIONS 42 43 REGARDING SUCH AIDES, WHICH SHALL INCLUDE TRAINING, DEMONSTRATED COMPE-TENCIES, COMPETENCY EXAMINATIONS, AND OTHER APPROPRIATE QUALIFICATIONS, 44 AS WELL AS A PROCESS FOR THE LIMITATION OR REVOCATION OF THE ADVANCED 45 HOME HEALTH AIDE'S AUTHORIZATION TO PERFORM ADVANCED TASKS IN APPROPRI-46 47 ATE CASES.

48 S 4. Subdivision 9 of section 3613 of the public health law is renum-49 bered subdivision 10 and a new subdivision 9 is added to read as 50 follows:

9. THE DEPARTMENT SHALL INDICATE WITHIN THE HOME CARE SERVICES WORKER
REGISTRY WHEN A HOME HEALTH AIDE HAS SATISFIED ALL APPLICABLE TRAINING
AND RECERTIFICATION REQUIREMENTS AND HAS PASSED THE APPLICABLE COMPETENCY EXAMINATIONS NECESSARY TO PERFORM ADVANCED TASKS PURSUANT TO SUBPARAGRAPH (V) OF PARAGRAPH A OF SUBDIVISION ONE OF SECTION SIXTY-NINE
HUNDRED EIGHT OF THE EDUCATION LAW AND REGULATIONS ISSUED THERETO. ANY

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1 LIMITATION OR REVOCATION OF THE ADVANCED HOME HEALTH AIDE'S AUTHORI-2 ZATION ALSO SHALL BE INDICATED ON THE REGISTRY.

3 In developing regulations required under subparagraph (v) of S 5. 4 paragraph a of subdivision 1 of section 6908 of the education law, as added by section one of this act, the commissioner of education shall 5 6 take into consideration the recommendations of the workgroup of stakeholders convened by the commissioner of health to provide guidance on 7 8 the tasks which may be performed by advanced home health aides pursuant to such section including, but not limited to, recommendations encom-9 10 passing the following matters:

11 (a) the advanced tasks that appropriately could be performed by 12 advanced home health aides with appropriate training and supervision;

13 (b) the types of medications that advanced home health aides should be 14 authorized to administer, including whether controlled substances should 15 be authorized;

16 (c) qualifications that must be satisfied by advanced home health 17 aides to perform such advanced tasks, including those related to experi-18 ence, training, moral character, and examination requirements;

19 (d) minimum training and education standards; and

(e) adequate levels of supervision to be provided by nurses, including adherence to existing requirements for comprehensive assessment and any additional assessment that should be required, including when the individual receiving advanced tasks performed by an advanced home health aide experiences a significant change in condition.

On or before July 1, 2016, the commissioner of health shall, in consultation with the commissioner of education, issue a report to the governor and the chairs of the senate and assembly health and higher education committees setting forth the recommendations of the workgroup.

29 S 6. On or before January 1, 2020, the commissioner of health shall, 30 in consultation with the commissioner of education, issue a report on the implementation of advanced home health aides in the state. Such 31 32 report shall include the number of advanced home health aides authorized 33 pursuant to this act; the types of advanced tasks that advanced home health aides are performing; the number of individuals who were moved out of institutionalized settings as a direct result of this act; the 34 35 36 extent to which advanced home health aides contributed to the improvement of quality care of these individuals; the number of adverse 37 outcomes, including medication errors, that were reported to the depart-38 ment of health; any reports of or issues with drug diversion; 39 and the 40 number of advanced home health aides who had their authorization limited 41 revoked. Such report shall provide recommendations to the governor or and the chairs of the senate and assembly health and higher education 42 43 committees regarding the extension and/or alteration of these provisions 44 and make any other recommendations related to the implementation of 45 advanced home health aides pursuant to this act.

S 7. This act shall take effect immediately; provided that:

a. section one of this act shall take effect January 1, 2017. 47 Effective immediately, the commissioner of education is authorized to adopt 48 or amend regulations necessary to implement the provisions of section one of this act on or before such effective date; provided, further, 49 50 51 that no advanced tasks shall be performed pursuant to the provisions of 52 subparagraph (v) of paragraph a of subdivision 1 of section 6908 of the education law, as added by section one of this act, until such regu-53 54 lations are adopted and except in conformance with such regulations; and 55 b. this act shall expire and be deemed repealed June 30, 2020.