

6473

2015-2016 Regular Sessions

I N A S S E M B L Y

March 25, 2015

Introduced by M. of A. MURRAY -- read once and referred to the Committee on Health

AN ACT to amend the public health law and the family court act, in relation to notice of abortions performed on unemancipated minors

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Legislative purpose and findings. It is the intent of this  
2 legislature in enacting this parental notice provision to further the  
3 important and compelling state interests of protecting minors against  
4 their own immaturity, fostering the family structure and preserving it  
5 as a viable social unit, protecting the rights of parents to rear chil-  
6 dren who are members of their household, and protecting the health of  
7 minor children.

8 The legislature finds that immature minors often lack the ability to  
9 make fully-informed choices that take account of both immediate and  
10 long-range consequences and that the medical, emotional and psycholog-  
11 ical consequences of abortion are serious and can be lasting, partic-  
12 ularly when the patient is immature. The legislature further finds that  
13 the capacity to become pregnant and the capacity for mature judgment  
14 concerning the wisdom of an abortion are not necessarily related. The  
15 legislature finds that parents ordinarily possess information essential  
16 to a physician's exercise of his best medical judgment concerning the  
17 child and, further, that parents who are aware that their minor daughter  
18 has had an abortion may better ensure that she receives adequate medical  
19 attention after her abortion. The legislature concludes then, that  
20 parental consultation is usually desirable and in the best interest of  
21 the minor.

22 S 2. The public health law is amended by adding a new section 2507 to  
23 read as follows:

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

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1 S 2507. NOTIFICATION OF ABORTIONS ON UNEMANCIPATED MINORS. 1. DEFINI-  
2 TIONS. FOR THE PURPOSES OF THIS SECTION, THE FOLLOWING DEFINITIONS  
3 WILL APPLY:

4 (A) "UNEMANCIPATED MINOR" MEANS A PERSON WHO HAS NOT ATTAINED THE AGE  
5 OF EIGHTEEN YEARS AND IS NOT AN EMANCIPATED MINOR AS DEFINED IN PARA-  
6 GRAPH (B) OF THIS SUBDIVISION.

7 (B) "EMANCIPATED MINOR" MEANS A MINOR WHO IS OR HAS BEEN LAWFULLY  
8 MARRIED OR HAS BY COURT ORDER OR OTHERWISE BEEN FREED FROM THE CARE,  
9 CUSTODY AND CONTROL OF HER PARENTS.

10 (C) "ABORTION" MEANS THE USE OF ANY INSTRUMENT, MEDICINE, DRUG OR ANY  
11 OTHER SUBSTANCE OR DEVICE WITH INTENT TO TERMINATE THE PREGNANCY OF A  
12 WOMAN KNOWN TO BE PREGNANT WITH INTENT OTHER THAN TO INCREASE THE PROBA-  
13 BILITY OF A LIVE BIRTH, TO PRESERVE THE LIFE OR HEALTH OF THE CHILD  
14 AFTER LIVE BIRTH, OR TO REMOVE A DEAD FETUS.

15 (D) "MEDICAL EMERGENCY" MEANS THAT CONDITION WHICH, ON THE BASIS OF  
16 THE PHYSICIAN'S GOOD FAITH CLINICAL JUDGMENT, SO COMPLICATES THE MEDICAL  
17 CONDITION OF THE PREGNANT MINOR AS TO NECESSITATE THE IMMEDIATE ABORTION  
18 OF HER PREGNANCY TO AVERT HER DEATH OR FOR WHICH DELAY WILL CREATE SERI-  
19 OUS RISK OF SUBSTANTIAL AND IRREVERSIBLE IMPAIRMENT OF A MAJOR BODILY  
20 FUNCTION.

21 2. NOTIFICATION CONCERNING ABORTION. NO PERSON SHALL PERFORM AN  
22 ABORTION UPON AN UNEMANCIPATED MINOR UNLESS HE OR SHE OR HIS OR HER  
23 AGENT HAS GIVEN AT LEAST FORTY-EIGHT HOURS WRITTEN NOTICE TO A CUSTODIAL  
24 PARENT WITH WHOM THE MINOR RESIDES OR TO THE LEGAL GUARDIAN OF THE PREG-  
25 NANT MINOR OF HIS OR HER INTENTION TO PERFORM THE ABORTION OR UNLESS HE  
26 OR SHE OR HIS OR HER AGENT HAS RECEIVED A WRITTEN STATEMENT OR ORAL  
27 COMMUNICATION, BY ANOTHER PHYSICIAN, HEREINAFTER CALLED THE "REFERRING  
28 PHYSICIAN", CERTIFYING THAT THE REFERRING PHYSICIAN HAS EFFECTUATED SUCH  
29 NOTICE. IF THE MINOR'S PARENTS ARE DIVORCED OR LEGALLY SEPARATED, AND A  
30 CUSTODIAL PARENT WITH WHOM THE MINOR RESIDES IS NOT AVAILABLE TO THE  
31 PERSON PERFORMING THE ABORTION OR THE REFERRING PHYSICIAN IN A REASON-  
32 ABLE TIME OR MANNER, THEN THE NOTICE TO A NON-CUSTODIAL PARENT OR TO THE  
33 PARENT WHO IS AVAILABLE SHALL BE SUFFICIENT.

34 (A) THE WRITTEN NOTICE SHALL BE ADDRESSED TO THE PARENT OR GUARDIAN AT  
35 THE USUAL PLACE OF ABODE OF THE PARENT OR GUARDIAN AND DELIVERED  
36 PERSONALLY TO THE PARENT OR GUARDIAN BY THE PHYSICIAN OR AN AGENT.

37 (B) IN LIEU OF THE DELIVERY REQUIRED BY PARAGRAPH (A) OF THIS SUBDIVI-  
38 SION, NOTICE SHALL BE MADE BY CERTIFIED MAIL ADDRESSED TO THE PARENT OR  
39 GUARDIAN AT THE USUAL PLACE OF ABODE OF THE PARENT OR GUARDIAN WITH  
40 RETURN RECEIPT REQUESTED WITH RESTRICTED DELIVERY TO THE ADDRESSEE. TIME  
41 OF DELIVERY SHALL BE DEEMED TO OCCUR AT 12:00 O'CLOCK NOON ON THE THIRD  
42 DAY AFTER MAILING.

43 3. WAIVER OF NOTICE. NO NOTICE SHALL BE REQUIRED UNDER THIS SECTION  
44 IF:

45 (A) THE ATTENDING PHYSICIAN CERTIFIES IN THE PREGNANT MINOR'S MEDICAL  
46 RECORD THAT A MEDICAL EMERGENCY EXISTS; OR

47 (B) THE PERSON OR PERSONS WHO ARE ENTITLED TO NOTICE CERTIFY IN WRIT-  
48 ING THAT THEY HAVE BEEN NOTIFIED; OR

49 (C) THE MINOR OBJECTS TO NOTICE BEING GIVEN HER CUSTODIAL PARENT WITH  
50 WHOM THE MINOR RESIDES OR LEGAL GUARDIAN AND OBTAINS AN ORDER ISSUED BY  
51 A JUDGE OF THE FAMILY COURT AS PROVIDED IN ARTICLE TEN-A OF THE FAMILY  
52 COURT ACT, OR BY ANY OTHER JUDGE OR JUSTICE OF THIS STATE HAVING JURIS-  
53 DICTION, DISPENSING WITH SUCH NOTICE.

54 4. COERCION PROHIBITED. NO PARENT, GUARDIAN OR OTHER PERSON SHALL  
55 COERCE A MINOR TO UNDERGO AN ABORTION. ANY MINOR WHO IS THREATENED WITH  
56 SUCH COERCION MAY APPLY TO A COURT OF COMPETENT JURISDICTION FOR RELIEF.

1 THE COURT SHALL PROVIDE THE MINOR WITH COUNSEL, GIVE THE MATTER EXPE-  
 2 DITED CONSIDERATION AND GRANT SUCH RELIEF AS MAY BE NECESSARY TO PREVENT  
 3 SUCH COERCION. SHOULD A MINOR BE DENIED FINANCIAL SUPPORT OF HER PARENTS  
 4 BY REASON OF HER REFUSAL TO UNDERGO AN ABORTION, SHE SHALL BE CONSIDERED  
 5 EMANCIPATED FOR PURPOSES OF ELIGIBILITY FOR ASSISTANCE BENEFITS.

6 5. PENALTIES. ANY PERSON WHO INTENTIONALLY PERFORMS AN ABORTION WITH  
 7 KNOWLEDGE THAT, OR WITH RECKLESS DISREGARD AS TO WHETHER, THE PERSON  
 8 UPON WHOM THE ABORTION IS TO BE PERFORMED IS AN UNEMANCIPATED MINOR, AND  
 9 WHO INTENTIONALLY OR KNOWINGLY VIOLATES THE REQUIREMENTS OF THIS SECTION  
 10 SHALL BE GUILTY OF A MISDEMEANOR. IN ADDITION, ANY PERSON WHO PERFORMS  
 11 AN ABORTION UPON ANOTHER IN VIOLATION OF THIS SECTION SHALL BE SUBJECT  
 12 TO CIVIL LIABILITY. HOWEVER, A PERSON SHALL NOT BE HELD LIABLE UNDER  
 13 THIS SECTION IF THE PERSON ESTABLISHES BY WRITTEN EVIDENCE THAT THE  
 14 PERSON RELIED UPON EVIDENCE SUFFICIENT TO CONVINCE A REASONABLE PERSON  
 15 THAT THE REPRESENTATIONS OF THE PREGNANT MINOR REGARDING INFORMATION  
 16 NECESSARY TO COMPLY WITH THIS SECTION ARE BONA FIDE AND TRUE, OR IF THE  
 17 PERSON HAS ATTEMPTED WITH REASONABLE DILIGENCE TO DELIVER NOTICE, BUT  
 18 HAS BEEN UNABLE TO DO SO.

19 S 3. Paragraph (viii) of subdivision (a) of section 213 of the family  
 20 court act, as amended by chapter 920 of the laws of 1982, is amended and  
 21 a new paragraph (ix) is added to read as follows:

22 (viii) the number, nature and disposition of cases involving child  
 23 abuse under article ten of this act, including total number of new  
 24 cases, their nature, whether heard by the child abuse part, the age and  
 25 sex of the children involved, the type of petitioner, the number of  
 26 children temporarily removed both before and after the filing of a peti-  
 27 tion, the length of time and number of adjournments between the filing  
 28 of a petition and the fact-finding hearing, the number of cases that are  
 29 dismissed, withdrawn, sustained and admitted to, the length of time and  
 30 number of adjournments between the fact-finding hearing and the disposi-  
 31 tional hearing, and the final disposition of such cases[.];

32 (IX) THE NUMBER AND DISPOSITION OF CASES UNDER ARTICLE TEN-D OF THIS  
 33 ACT, INCLUDING THE TOTAL NUMBER OF NEW CASES, THE AGE OF THE MINOR  
 34 INVOLVED, WHETHER THE ORDERS REGARDING NOTIFICATION WERE BASED UPON  
 35 FINDINGS EITHER THAT THE MINORS WERE MATURE MINORS, AS DEFINED IN  
 36 SECTION ONE THOUSAND NINETY-SEVEN-B OF THIS ACT OR THAT THE ABORTIONS,  
 37 AS DEFINED IN SECTION TWENTY-FIVE HUNDRED SEVEN OF THE PUBLIC HEALTH  
 38 LAW, WERE IN THE BEST INTERESTS OF THE MINORS.

39 S 4. The family court act is amended by adding a new article 10-D to  
 40 read as follows:

41 ARTICLE 10-D

42 PROCEEDING TO OBTAIN AN ORDER WAIVING PARENTAL  
 43 NOTIFICATION OF AN ABORTION

44 SECTION 1097. PURPOSES.

45 1097-A. DEFINITIONS.

46 1097-B. JURISDICTION.

47 1097-C. PROCEDURE.

48 S 1097. PURPOSES. THIS ARTICLE IS INTENDED TO ESTABLISH PROCEDURES TO  
 49 IMPLEMENT THE PROVISIONS CONTAINED IN SECTION TWENTY-FIVE HUNDRED SEVEN  
 50 OF THE PUBLIC HEALTH LAW.

51 S 1097-A. DEFINITIONS. WHEN USED IN THIS ARTICLE, THE TERM "ABORTION"  
 52 SHALL HAVE THE SAME MEANING AS IS ASCRIBED TO IT IN PARAGRAPH (C) OF  
 53 SUBDIVISION ONE OF SECTION TWENTY-FIVE HUNDRED SEVEN OF THE PUBLIC  
 54 HEALTH LAW AND THE TERM "MATURE MINOR" SHALL MEAN A PERSON UNDER THE AGE  
 55 OF EIGHTEEN WHO HAS NOT BEEN EMANCIPATED AS DEFINED IN PARAGRAPH (B) OF  
 56 SUBDIVISION ONE OF SECTION TWENTY-FIVE HUNDRED SEVEN OF THE PUBLIC

1 HEALTH LAW AND WHO IS ABLE TO MAKE AN INFORMED, REASONED AND CONSIDERED  
2 JUDGMENT IN CONNECTION WITH A DECISION WHETHER OR NOT TO PROCEED WITH  
3 THE ABORTION.

4 S 1097-B. JURISDICTION. THE FAMILY COURT HAS EXCLUSIVE ORIGINAL JURIS-  
5 DICTION OVER PROCEEDINGS UNDER THIS ARTICLE TO OBTAIN AN ORDER WAIVING  
6 PARENTAL NOTIFICATION OF AN ABORTION.

7 S 1097-C. PROCEDURE. NOTWITHSTANDING ANY OTHER PROVISION OF LAW:

8 1. THE WAIVER OF PARENTAL NOTIFICATION TO AN ABORTION UPON OR WITH THE  
9 RESPECT TO AN UNEMANCIPATED MINOR MAY BE OBTAINED BY ORDER OF A JUDGE OF  
10 THE FAMILY COURT IN THE COUNTY WHERE SUCH PERSON RESIDES OR IF SHE IS  
11 NOT A RESIDENT OF THIS STATE, IN THE COUNTY WHERE THE ABORTION IS TO BE  
12 PERFORMED, ON APPLICATION BY SUCH PERSON OR BY A RELATIVE OF SUCH PERSON  
13 OR OTHER INTERESTED PARTY.

14 2. SUCH COURT PROCEEDINGS SHALL BE COMMENCED EX PARTE AND MAY BE  
15 COMMENCED AND CONTINUED WITHOUT THE PAYMENT OF ANY FEES. THE COURT SHALL  
16 ADVISE THE MINOR THAT SHE HAS A RIGHT TO COURT-APPOINTED COUNSEL AND  
17 SHALL PROVIDE HER WITH SUCH COUNSEL UPON HER REQUEST.

18 3. SUCH APPLICATION SHALL BE GIVEN IMMEDIATE CONSIDERATION AND A HEAR-  
19 ING SHALL BE HELD IMMEDIATELY AT WHICH THE PERSON UPON OR WITH RESPECT  
20 TO WHOM THE ABORTION IS TO BE PERFORMED SHALL BE PRESENT. THE COURT  
21 SHALL ISSUE WRITTEN AND SPECIFIC FACTUAL FINDINGS AND LEGAL CONCLUSIONS  
22 SUPPORTING ITS DECISION AND SHALL ORDER THAT A CONFIDENTIAL RECORD OF  
23 THE EVIDENCE BE MAINTAINED. ALL PROCEEDINGS WITH RESPECT TO SUCH APPLI-  
24 CATION, INCLUDING AN APPEAL THEREFROM, SHALL PROTECT THE ANONYMITY OF  
25 THE MINOR. SAID PROCEEDINGS SHALL BE SEALED, AND NO PERSON SHALL BE  
26 ALLOWED ACCESS TO SUCH SEALED RECORDS EXCEPT UPON AN ORDER OF A JUDGE OF  
27 THE COURT IN WHICH THE APPLICATION WAS PROCESSED OR OF A JUSTICE OF THE  
28 SUPREME COURT OF THE JUDICIAL DISTRICT, AND NO SUCH ORDER SHALL BE  
29 GRANTED EXCEPT ON GOOD CAUSE SHOWN.

30 4. AN ORDER SHALL ISSUE ONLY UPON FINDING BY THE COURT (A) THAT SUCH  
31 PERSON PRESENTLY DESIRES TO SUBMIT TO SUCH ABORTION; (B) THAT SUCH  
32 PERSON IS EITHER A MATURE MINOR OR THAT SUCH ABORTION IS IN THE BEST  
33 INTEREST OF SUCH PERSON; AND (C) THAT A PREVIOUS APPLICATION FOR SUCH  
34 ORDER HAS NOT BEEN MADE AND DENIED UPON THE SAME GROUNDS. IF THE COURT  
35 SO FINDS, THE ORDER MUST ISSUE.

36 5. IN THE EVENT THAT THE COURT SHALL DENY THE APPLICATION FOR THE  
37 ORDER, AN EXPEDITED ANONYMOUS APPEAL SHALL BE AVAILABLE TO SUCH APPLI-  
38 CANT TO THE APPELLATE DIVISION OF THE SUPREME COURT OF THE JUDICIAL  
39 DEPARTMENT IN WHICH THE COURT WHICH RENDERED THE DECISION IS LOCATED.  
40 THE NOTICE OF INTENT TO APPEAL SHALL BE FILED WITHIN TWENTY-FOUR HOURS  
41 FROM THE DATE OF ISSUANCE OF THE ORDER. THE RECORD ON APPEAL SHALL BE  
42 COMPLETED AND THE APPEAL SHALL BE PERFECTED WITHIN FIVE DAYS FROM THE  
43 FILING OF THE NOTICE TO APPEAL. BECAUSE TIME MAY BE OF THE ESSENCE  
44 REGARDING THE PERFORMANCE OF THE ABORTION, THE SUPREME COURT SHALL, BY  
45 COURT RULE, PROVIDE FOR EXPEDITED APPELLATE REVIEW OF CASES APPEALED  
46 UNDER THIS SECTION.

47 6. THE SUPREME COURT SHALL PROMULGATE ANY RULES AND REGULATIONS NECES-  
48 SARY TO ENSURE THAT PROCEEDINGS UNDER THIS SECTION ARE HANDLED IN AN  
49 EXPEDITIOUS AND ANONYMOUS MANNER.

50 7. THE SUPREME COURT, IN ITS DISCRETION, MAY ISSUE SUCH OTHER AND  
51 FURTHER LAWFUL ORDERS AS IT DEEMS NECESSARY TO PROTECT SUCH PERSON.

52 S 5. Separability. If any clause, sentence, section or part of this  
53 act shall be adjudged by any court of competent jurisdiction to be  
54 invalid, such judgment shall not affect, impair or invalidate the  
55 remainder thereof, but shall be confined in its operation to the clause,

1 sentence, paragraph, section or part thereof directly involved in the  
2 controversy in which such judgment shall have been rendered.  
3 S 6. This act shall take effect on the ninetieth day after it shall  
4 have become a law.