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## 2015-2016 Regular Sessions

IN ASSEMBLY

February 12, 2015

Introduced by M. of A. ZEBROWSKI -- read once and referred to the Committee on Local Governments

AN ACT to amend the general municipal law, in relation to authorizing cities, towns, villages, school districts, boards of cooperative educational services, library districts, fire districts, improvement districts and special districts to enter into cooperative agreements for the provision of centralized public employee administrative and personnel services; and to amend the insurance law, in relation to authorizing reduction of premiums for municipal cooperative health benefit plans which offer employee wellness programs

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Section 92-a of the general municipal law is amended by 2 adding a new subdivision 8 to read as follows:

8. THE PROVISIONS OF THIS SECTION SHALL NOT APPLY TO ANY PUBLIC CORPO-4 RATION WHICH PROVIDES HEALTH INSURANCE BENEFITS TO ITS OFFICERS AND 5 EMPLOYEES PURSUANT TO ARTICLE FORTY-SEVEN OF THE INSURANCE LAW.

6 S 2. Subdivision a of section 119-n of the general municipal law, as 7 amended by chapter 413 of the laws of 1991, is amended to read as 8 follows:

9 a. The term "municipal corporation" means a county outside the city of 10 New York, a city, a town, a village, a board of cooperative educational 11 services, A PUBLIC LIBRARY AS DEFINED IN SECTION TWO HUNDRED FIFTY-THREE 12 OF THE EDUCATION LAW, A fire district or a school district.

13 S 3. Subdivision 2 of section 119-0 of the general municipal law is 14 amended by adding a new paragraph b-1 to read as follows:

15 B-1. THE ESTABLISHMENT OF A CENTRALIZED OFFICE TO COLLECTIVELY 16 PROVIDE:

17 (I) EMPLOYEE PAYROLL, TIME, ATTENDANCE AND PERSONNEL ADMINISTRATION 18 SERVICES;

19 (II) PARTICIPATION IN THE NEW YORK STATE HEALTH INSURANCE PROGRAM;

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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(III) A PERSONNEL OFFICE TO PROVIDE INFORMATION ON EMPLOYEE 1 HEALTH 2 INSURANCE AND OTHER EMPLOYEE BENEFITS; 3 INSURANCE BENEFITS FROM MORE THAN ONE HEALTH (IV) EMPLOYEE HEALTH 4 INSURANCE CARRIER OR ORGANIZATION, WHICH GRANTS EACH EMPLOYEE THE CHOICE 5 OF WHICH HEALTH INSURANCE PLAN WHICH WILL PROVIDE COVERAGE; 6 (V) EMPLOYEE PARTICIPATION IN TAX DEFERRED RETIREMENT PLANS, HEALTH 7 CARE PLANS AND CHILD CARE PLANS; 8 MUNICIPAL COOPERATIVE HEALTH BENEFIT PLANS PURSUANT TO ARTICLE (VI) FORTY-SEVEN OF THE INSURANCE LAW; 9 10 (VII) ADEQUATE AND ONGOING FINANCIAL CONTROLS AND SECURITY ARRANGE-11 THAT THE PARTICIPATING MUNICIPAL CORPORATIONS AND MENTS ΤO ENSURE 12 DISTRICTS REMAIN SOLVENT; 13 (VIII) THE PREPARATION AND DISSEMINATION OF INFORMATIONAL AND SOLIC-14 ITATION MATERIALS TO FACILITATE COMPARISON OF THE VARIOUS EMPLOYEE 15 HEALTH INSURANCE PLANS OFFERED BY THE PARTICIPATING MUNICIPAL CORPO-16 RATIONS AND DISTRICTS; 17 FOR THE ENROLLMENT, BILLING, PREMIUM COLLECTION, PREMIUM (IX) 18 DISBURSEMENT AND RECONCILIATION, COMMISSION DISBURSEMENT, AND OTHER 19 PROCESSING SERVICES FOR HEALTH INSURANCE BENEFITS PROVIDED TO MUNICIPAL 20 EMPLOYEES; 21 (X) CONTRACTING WITH QUALIFIED THIRD PARTIES FOR THE PROVISION OF ANY SERVICE NECESSARY TO CARRY OUT SUCH OFFICE'S POWERS AND DUTIES; AND 22 23 (XI) NEGOTIATION WITH PARTICIPATING HEALTH INSURERS AND HEALTH MAINTE-24 NANCE ORGANIZATIONS WITH REGARD TO THE ADMINISTRATIVE EXPENSES PORTION 25 OF PREMIUM RATES CHARGED FOR HEALTH CARE COVERAGE OFFERED TO MUNICIPAL 26 EMPLOYEES BY SUCH OFFICE. S 4. Subsections (a) and (f) of section 4702 of the insurance law, as 27 added by chapter 689 of the laws of 1994, are amended and a new 28 29 subsection (i-1) is added to read as follows: (a) "Community rating" means a rating methodology in which the premium 30 equivalent rate for all persons covered under a municipal cooperative 31 32 health benefit plan is the same, based upon the experience of the entire 33 pool of risks covered under the plan, without regard to age, sex, health status or occupation and such that refunds, rebates, credits or divi-34 dends based upon age, sex, health status or occupation are not 35 permitted; PROVIDED, HOWEVER, THAT, SUBJECT TO THE APPROVAL OF 36 THE 37 SUPERINTENDENT, SUCH PLAN MAY PROVIDE AN ACTUARIALLY APPROPRIATE 38 REDUCTION IN PREMIUM RATES IN RETURN FOR AN ENROLLEE'S OR INSURED'S 39 ADHERENCE TO A BONA FIDE WELLNESS PROGRAM. A BONA FIDE WELLNESS PROGRAM 40 IS EITHER A RISK MANAGEMENT SYSTEM THAT IDENTIFIES AT-RISK POPULATIONS OR ANY OTHER SYSTEMATIC PROGRAM OR COURSE OF MEDICAL CONDUCT WHICH HELPS 41 PROMOTE GOOD HEALTH, HELPS TO PREVENT OR MITIGATE ACUTE OR CHRONIC 42 TO SICKNESS OR DISEASE, OR WHICH MINIMIZES ADVERSE HEALTH CONSEQUENCES 43 DUE 44 TΟ LIFESTYLE. SUCH WELLNESS PROGRAM SHALL DEMONSTRATE ACTUARIALLY THAT 45 IT ENCOURAGES THE GENERAL GOOD HEALTH AND WELL-BEING OF THE COVERED POPULATION. SUCH PLAN SHALL NOT REQUIRE SPECIFIC OUTCOMES AS A RESULT OF 46 47 AN ENROLLEE'S OR INSURED'S ADHERENCE TO THE APPROVED WELLNESS PROGRAM. 48 (f) "Municipal corporation" means within the state of New York, a city 49 [with a population of less than one million or], a county outside the 50 city of New York, town, village, board of cooperative educational 51 services, school district, A FIRE DISTRICT, a public library, as defined in section two hundred fifty-three of the education law, or district, as 52 defined in section one hundred nineteen-n of the general municipal law. 53 54 (I - 1)"STOP-LOSS INSURANCE" MEANS AN INSURANCE POLICY WHEREBY THE 55 INSURER AGREES TO PAY CLAIMS OR INDEMNIFY A MUNICIPAL CORPORATION FOR 56 LOSSES INCURRED UNDER A MUNICIPAL COOPERATIVE HEALTH BENEFIT PLAN IN

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1 EXCESS OF SPECIFIED LOSS LIMITS FOR INDIVIDUAL CLAIMS AND/OR FOR ALL 2 CLAIMS COMBINED, OR ANY SIMILAR ARRANGEMENT.

3 S 5. Paragraphs 2 and 3 of subsection (a) of section 4704 of the 4 insurance law, paragraph 2 as amended by section 3 of part A of chapter 5 494 of the laws of 2009 and paragraph 3 as added by chapter 689 of the 6 laws of 1994, are amended to read as follows:

7 (2) except for any plan that provided medical, surgical and hospital 8 services on or before January first, nineteen hundred ninety-three 9 pursuant to a municipal cooperation agreement, the number of municipal 10 corporations participating in the municipal cooperative health benefit 11 plan shall be at least [three] TWO;

(3) except for any plan that provided medical, surgical and hospital 12 services to at least three hundred fifty covered employees (including 13 14 retirees and not including dependents) on or before January first, nine-15 teen hundred ninety-three pursuant to a municipal cooperation agreement, 16 the number of covered employees (including retirees and not including 17 dependents) of municipal corporations participating in the municipal cooperative health benefit plan shall be at least [two thousand] FIVE 18 19 HUNDRED;

20 S 6. Subsection (b) of section 4704 of the insurance law, as added by 21 chapter 689 of the laws of 1994, is amended to read as follows:

(b) The superintendent shall refuse to grant a certificate of authority to an applicant that fails to meet the requirements of this section. Notice of refusal shall be in writing and shall set forth the basis for the refusal. If the applicant submits a written request within [thirty] SIXTY days after receipt of the notice of refusal, the superintendent shall promptly conduct a hearing to give the applicant the opportunity to show cause why the refusal should not be made final.

29 S 7. Paragraphs 1, 2 and 5 of subsection (d) of section 4705 of the 30 insurance law, paragraphs 1 and 5 as added by chapter 689 of the laws of 31 1994 and paragraph 2 as amended by chapter 681 of the laws of 2002, are 32 amended to read as follows:

(1) shall design the plan OR PLANS of benefits provided OR OFFERED by the municipal cooperative health benefit plan and prepare the plan document and summary plan description in accordance with section four thousand seven hundred nine of this article, AND SHALL INCLUDE A WELLNESS PROGRAM OPTION;

38 (2) may enter into an agreement with a contract administrator or other 39 service provider, determined by the governing board to be qualified, to 40 receive, investigate, recommend, audit, approve or make payment of 41 claims under the municipal cooperative health benefit plan OR PLANS, 42 provided that:

43 (A) the charges, fees and other compensation for any contracted 44 services shall be clearly stated in written administrative services 45 contracts as required in subdivision six of section ninety-two-a of the 46 general municipal law;

47 (B) payment for contracted services shall be made only after such 48 services are rendered; AND

49 (C) no member of the plan's governing board or any member of such 50 member's immediate family shall be an owner, officer, director, partner, 51 or employee of any contract administrator retained by the plan[; and

52 (D) all such agreements shall comply with the requirements of subdivi-53 sion six of section ninety-two-a of the general municipal law].

54 (5) shall prepare an annual budget for the municipal cooperative 55 health benefit plan to determine the premium equivalent rates for 1 participating municipal corporations to be deposited in the plan's joint 2 fund or funds during the fiscal year, provided that:

3 (A) the governing board shall designate the bank or trust company in 4 which joint funds, including reserve funds, are to be deposited and 5 which shall be located in this state, duly chartered under federal law 6 or the laws of this state; and

7 (B) the governing board shall establish premium equivalent rates for 8 participating municipal corporations on the [bases] BASIS of a community 9 rating methodology filed with and approved by the superintendent and, in 10 determining the annual premium equivalent rates, the governing board:

11 (i) may contract for necessary actuarial services to estimate expected 12 plan expenditures during the fiscal year;

13 (ii) shall maintain reserves in amounts equal to or exceeding the 14 minimum amounts required by section four thousand seven hundred six of 15 this article; and

16 (iii) shall maintain a stop-loss policy or policies, to the extent 17 required by section four thousand seven hundred seven of this article;

18 S 8. Subparagraphs (A) and (B) of paragraph 5 of subsection (a) of 19 section 4706 of the insurance law, as added by chapter 689 of the laws 20 of 1994, are amended to read as follows:

(A) five percent of the annualized earned premium equivalents during the current fiscal year of a municipal cooperative health benefit plan which consists of [five] TWO or more participating municipal corporations and covers [two thousand] FIVE HUNDRED or more employees and retirees; or

(B) seven percent of the annualized earned premium equivalents during the current fiscal year of the municipal cooperative health benefit plan which consists of [four] TWO or fewer participating municipal corporations or covers fewer than [two thousand] FIVE HUNDRED employees and retirees.

31 S 9. This act shall take effect on the first of January next succeed-32 ing the date on which it shall have become a law.