3142

2015-2016 Regular Sessions

IN ASSEMBLY

January 22, 2015

Introduced by M. of A. TITONE, JAFFEE -- Multi-Sponsored by -- M. of A. BRENNAN, HIKIND, PRETLOW, SIMOTAS -- read once and referred to the Committee on Insurance

AN ACT to amend the insurance law, in relation to the prohibition on first fail policies

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEM-BLY, DO ENACT AS FOLLOWS:

Section 1. The insurance law is amended by adding a new article 33 to 1 2 read as follows: 3

ARTICLE 33

PROHIBITION ON FIRST FAIL POLICIES AND

UNAUTHORIZED THERAPEUTIC SUBSTITUTION

6 SECTION 3301. DEFINITIONS.

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3302. PRESCRIPTION DRUG DENIALS.

3303. SWITCH COMMUNICATIONS/CONSUMER RIGHT TO KNOW.

3304. PENALTIES.

3305. PRESCRIPTION DRUG RESTRICTION OVERRIDES.

S 3301. DEFINITIONS. AS USED IN THIS ARTICLE:

(A) "INSURER" SHALL MEAN ANY PERSON OR ENTITY WHO OFFERS A POLICY OF 12 13 ACCIDENT AND/OR HEALTH INSURANCE PURSUANT TO SECTION THREE THOUSAND TWO HUNDRED SIXTEEN, THREE THOUSAND TWO HUNDRED TWENTY-ONE, OR FOUR THOUSAND 14 THREE HUNDRED THREE OF THIS CHAPTER OR ARTICLE FORTY-FOUR OF THE PUBLIC 15 16 HEALTH LAW; EXCEPT WHEN SUCH HEALTH CARE SERVICES ARE PROVIDED, DELIV-17 ERED, ARRANGED FOR, PAID FOR, OR REIMBURSED BY ANY STATE, DEPARTMENT OR 18 AGENCY;

"PHARMACY BENEFITS MANAGER" OR "PBM", MEANS A PERSON OR ENTITY 19 (B) 20 OTHER THAN A PHARMACY OR PHARMACIST ACTING AS AN ADMINISTRATOR IN CONNECTION WITH PHARMACY BENEFITS; 21

22 "SWITCH COMMUNICATION", MEANS A WRITTEN COMMUNICATION FROM ANY (C) 23 INSURER OR PBM TO A PATIENT OR THE PATIENT'S PHYSICIAN THAT RECOMMENDS A PATIENT'S MEDICATION BE SWITCHED BY THE ORIGINAL PRESCRIBING HEALTH CARE 24

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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1 PROFESSIONAL TO A DIFFERENT MEDICATION THAN THE MEDICATION ORIGINALLY 2 PRESCRIBED BY THE PRESCRIBING HEALTH CARE PROFESSIONAL.

3 (D) "GENERIC EQUIVALENT" MEANS A DRUG THAT IS THE SAME CHEMICAL 4 COMPOUND AS ANOTHER DRUG AND IS THE SAME DOSAGE FORM, STRENGTH, ROUTE OF 5 ADMINISTRATION, AND INTENDED USE, AND IS LISTED AS EQUIVALENT IN FDA'S 6 APPROVED DRUG PRODUCTS WITH THERAPEUTIC EQUIVALENCE EVALUATIONS (ORANGE 7 BOOK).

8 (E) "THERAPEUTIC SUBSTITUTION" MEANS THE DISPENSING OF A CHEMICALLY 9 DIFFERENT DRUG IN THE PLACE OF THE DRUG ORIGINALLY PRESCRIBED BY THE 10 PATIENT'S PHYSICIAN OR OTHER PRESCRIBING HEALTH CARE PROFESSIONAL, 11 INCLUDING BIOLOGICS AND PLASMA-DERIVED THERAPIES. THERAPEUTIC SUBSTI-12 TUTION DOES NOT INCLUDE SUBSTITUTION OF A GENERIC EQUIVALENT.

13 S 3302. PRESCRIPTION DRUG DENIALS. (A) A POLICY OF ACCIDENT AND/OR 14 HEALTH INSURANCE THAT COVERS PRESCRIPTION DRUGS SHALL NOT LIMIT, REDUCE, 15 OR DENY COVERAGE FOR ANY DRUG IF, PRIOR TO THE LIMITATION, REDUCTION, OR 16 DENIAL OF COVERAGE:

(1) ANY INSURED WAS USING THE DRUG;

(2) SUCH INSURED OR INSUREDS WERE COVERED UNDER THE POLICY; AND

19 (3) THE DRUG WAS COVERED UNDER THE POLICY FOR SUCH INSURED INDIVIDUAL 20 OR INDIVIDUALS.

(B) A LIMITATION, REDUCTION, OR DENIAL OF COVERAGE INCLUDES REMOVING A
DRUG FROM THE FORMULARY OR OTHER DRUG LIST, IMPOSING NEW PRIOR AUTHORIZATION OR OTHER UTILIZATION MANAGEMENT TOOLS, OR PLACING THE DRUG ON A
FORMULARY TIER THAT INCREASES THE PATIENT'S COST-SHARING OBLIGATIONS OR
OTHERWISE INCREASES THE PATIENT'S COST-SHARING OBLIGATIONS.

(C) NOTHING IN THIS SECTION SHALL PROHIBIT AN INSURER FROM MAKING
UNIFORM CHANGES IN ITS BENEFIT DESIGN THAT APPLY TO ALL COVERED DRUGS,
UNIFORMLY REMOVING A DRUG FROM THE FORMULARY LIST FOR ALL INSUREDS, OR
INCREASING COST-SHARING OBLIGATIONS MERELY DUE TO A PERCENTAGE COINSURANCE PAYMENT THAT NECESSARILY INCREASES WITH AN INCREASE IN THE UNDERLYING DRUG PRICES.

32 (D) NO THERAPEUTIC SUBSTITUTION OF A MEDICATION BY ANYONE AUTHORIZED 33 DISPENSE MEDICATIONS FOR SELF OR HOME ADMINISTRATION BY A CONSUMER ΤO 34 SHALL BE ALLOWED WITHOUT THE EXPRESS AUTHORIZATION OF THE ORIGINAL PRESCRIBING PHYSICIAN OR HEALTH CARE PROFESSIONAL AND NOTICE TO THE 35 PATIENT AND THE POLICY SPONSOR AS PROVIDED FOR IN SECTION THREE THOUSAND 36 37 THREE HUNDRED THREE OF THIS ARTICLE. PRIOR TO MAKING A THERAPEUTIC 38 SUBSTITUTION IN A PATIENT'S PRESCRIPTION INCLUDING BUT NOT LIMITED TO CHANGES IN PRODUCT SELECTION AND CHANGES IN DOSAGE, THE DISPENSING PHAR-39 40 MACIST SHALL:

(1) VERBALLY REQUEST THE PATIENT TO AGREE TO A CHANGE TO THE
PRESCRIPTION, AND EXPLAIN THAT THE CHANGE CANNOT BE MADE UNLESS BOTH THE
PATIENT AND THE PRESCRIBING PHYSICIAN (OR OTHER PRESCRIBING HEALTH CARE
PROFESSIONAL) EXPRESSLY AGREE TO THE CHANGE;

45 (2) VERBALLY DESCRIBE THE PROPOSED CHANGE THAT WOULD BE MADE TO THE
46 PRESCRIPTION, INCLUDING CLEARLY IDENTIFYING THE ORIGINALLY PRESCRIBED
47 MEDICATION AND THE MEDICATION THAT WOULD BE SUBSTITUTED FOR THE
48 ORIGINALLY PRESCRIBED MEDICATION; AND

49 (3) VERBALLY INFORM THE PATIENT OF THE IMPACT, IF ANY, ON THE 50 PATIENT'S OUT-OF-POCKET COST.

51 S 3303. SWITCH COMMUNICATIONS/CONSUMER RIGHT TO KNOW. (A) ANY TIME A 52 PATIENT'S PRESCRIBED MEDICATION IS RECOMMENDED TO BE SWITCHED TO A MEDI-53 CATION OTHER THAN THAT ORIGINALLY PRESCRIBED BY THE PRESCRIBING PRACTI-54 TIONER, A SWITCH COMMUNICATION SHALL BE SENT TO:

(1) THE PATIENT AND SHALL PROVIDE INFORMATION ABOUT WHY THE SWITCH 1 IS 2 PROPOSED AND THE PATIENT'S RIGHTS FOR REFUSING THE RECOMMENDED CHANGE IN 3 TREATMENT; AND

4 (2) THE POLICY SPONSOR AND SHALL INFORM SUCH SPONSOR OF THE PHARMACEU-5 TICAL WHOLESALE ACQUISITION COST, SHOWN IN CURRENCY FORM, OF THE RECOM-6 MENDED MEDICATION AND THE WHOLESALE ACQUISITION COST, SHOWN IN CURRENCY 7 FORM, OF THE ORIGINALLY PRESCRIBED MEDICATION. 8

(B) SUCH SWITCH COMMUNICATION SHALL:

(1) CLEARLY IDENTIFY THE ORIGINALLY PRESCRIBED MEDICATION AND THE 9 10 MEDICATION TO WHICH IT HAS BEEN PROPOSED THAT THE PATIENT SHOULD ΒE 11 SWITCHED;

12 (2) PROVIDE INFORMATION WHICH IS TRUTHFUL, ACCURATE, AND NOT MISLEAD-13 ING, WITH APPROPRIATE FAIR BALANCE, CONSISTENT WITH THE UNITED STATES 14 FOOD AND DRUG ADMINISTRATION FOR MEDICATIONS;

15 (3) INCLUDE CURRENT APPROVED PRODUCT LABELING AND INFORMATION ABOUT RISKS ASSOCIATED WITH THE RECOMMENDED MEDICATION; 16

(4) CLEARLY ACKNOWLEDGE THAT NO THERAPEUTIC SUBSTITUTION SHALL BE 17 ALLOWED WITHOUT THE EXPRESS AUTHORIZATION OF THE ORIGINAL PRESCRIBING 18 PHYSICIAN OR OTHER ORIGINAL PRESCRIBING HEALTH CARE PROFESSIONAL; 19

(5) ADVISE THE PATIENT OF HIS OR HER RIGHTS TO DISCUSS THE PROPOSED 20 21 TREATMENT BEFORE SUCH A SWITCH TAKES PLACE, INCLUDING A CHANGE IN DISCUSSION WITH THE PATIENT'S PRESCRIBING PRACTITIONER, THE FILING OF A 22 GRIEVANCE WITH THE INSURER TO PREVENT THE SWITCH IF SUCH A SWITCH IS 23 24 BASED ON A FINANCIAL INCENTIVE AND THE FILING OF A GRIEVANCE WITH THE 25 DEPARTMENT; AND

26 (6) EXPLAIN ANY COST-SHARING CHANGES FOR WHICH THE PATIENT IS RESPON-27 SIBLE.

28 (C) A COPY OF ANY SWITCH COMMUNICATION SENT TO A PATIENT SHALL ALSO BE 29 SENT TO THE PRESCRIBING PRACTITIONER.

30 (D) HEALTH INSURANCE PAYERS, INCLUDING EMPLOYERS RESPONSIBLE FOR PAYING THE HEALTH CARE PREMIUM OR PORTIONS THEREOF, SHALL BE NOTIFIED OF 31 32 THERAPEUTIC SUBSTITUTIONS AMONG POLICY PARTICIPANTS AND OF ANY THERAPEU-33 SUBSTITUTION PROGRAMS ADOPTED BY HEALTH PLANS AND PHARMACY BENEFIT TTC 34 MANAGERS IN ANY PLAN OFFERED BY SUCH PREMIUM PAYER OR EMPLOYER.

(E) THE DEPARTMENT SHALL CREATE ONE FORM FOR INSURERS AND 35 PHARMACY BENEFIT MANAGERS TO USE IN SWITCH COMMUNICATIONS TO PATIENTS, PRESCRIB-36 37 ING PRACTITIONERS, AND HEALTH INSURANCE PAYERS INCLUDING EMPLOYERS.

38 (F) THE DEPARTMENT SHALL PROMULGATE RULES GOVERNING SWITCH COMMUNI-39 CATIONS. SUCH RULES SHALL INCLUDE, BUT NOT BE LIMITED TO THE FOLLOWING:

40 (1) PROCEDURES FOR VERIFYING THE ACCURACY OF ANY SWITCH COMMUNICATIONS FROM POLICIES OF ACCIDENT AND/OR HEALTH INSURANCE AND PHARMACY BENEFIT 41 MANAGERS TO ENSURE THAT SUCH SWITCH COMMUNICATIONS ARE TRUTHFUL, ACCU-42 43 RATE, AND NOT MISLEADING BASED ON COST TO THE PATIENT AND POLICY SPON-44 SOR, THE PRODUCT PACKAGE LABELING, MEDICAL COMPENDIA RECOGNIZED BY THE 45 DRUG UTILIZATION REVIEW BOARD, AND PEER-REVIEWED MEDICAL LITERATURE, 46 WITH APPROPRIATE REFERENCES PROVIDED;

47 (2) EXCEPT FOR A SUBSTITUTION DUE THE FOOD AND DRUG ADMINIS-ΤO 48 TRATION'S WITHDRAWAL OF A DRUG FOR PRESCRIPTION, A REQUIREMENT THAT ALL SWITCH COMMUNICATIONS BEAR A PROMINENT LEGEND ON THE FIRST PAGE THAT STATES: "THIS IS NOT A PRODUCT SAFETY NOTICE. THIS IS A PROMOTIONAL 49 50 51 ANNOUNCEMENT FROM YOUR HEALTH CARE INSURER OR PHARMACY BENEFITS MANAGER ABOUT ONE OF YOUR CURRENT PRESCRIBED MEDICATIONS."; 52

(3) A REQUIREMENT THAT, THE NOTIFICATION OF REQUEST FOR MEDICATION 53 54 CHANGE (I) EXPRESSLY STATES THAT THE CHANGE INVOLVES A THERAPEUTIC 55 SUBSTITUTION, NOT A GENERIC SUBSTITUTION; (II) EXPLAIN THE DIFFERENCE BETWEEN THERAPEUTIC SUBSTITUTION AND GENERIC SUBSTITUTION; 56 AND (III)

PROVIDE A TRUTHFUL, FAIR, AND BALANCED EXPLANATION REGARDING THE POTEN-1 TIAL, RAMIFICATIONS OF THE THERAPEUTIC SUBSTITUTION, INCLUDING BUT NOT 2 3 LIMITED TO, THAT MEDICATIONS IN THE SAME THERAPEUTIC CLASS ARE ASSOCI-4 ATED WITH DIFFERENT RISKS AND BENEFITS AND MAY WORK DIFFERENTLY IN 5 DIFFERENT PATIENTS. 6 S 3304. PENALTIES. (A) ISSUING OR DELIVERING OR CAUSING TO BE ISSUED 7 OR DELIVERED A SWITCH COMMUNICATION THAT HAS NOT BEEN APPROVED AND IS 8 NOT IN COMPLIANCE WITH THE REQUIREMENTS OF SECTION THREE THOUSAND THREE HUNDRED THREE OF THIS ARTICLE IS PUNISHABLE BY A FINE NOT TO EXCEED 9 10 TWENTY-FIVE THOUSAND DOLLARS. (B) PROVIDING A MISREPRESENTATION OR FALSE STATEMENT 11 IN SWITCH А COMMUNICATION UNDER SECTION THREE THOUSAND THREE HUNDRED THREE OF THIS 12 ARTICLE IS PUNISHABLE BY A FINE NOT TO EXCEED TWENTY-FIVE THOUSAND 13 14 DOLLARS. 15 (C) ANY OTHER MATERIAL VIOLATION OF SECTION THREE THOUSAND THREE HUNDRED THREE OF THIS ARTICLE IS PUNISHABLE BY A FINE NOT TO EXCEED 16 17 TWENTY-FIVE THOUSAND DOLLARS. 3305. PRESCRIPTION DRUG RESTRICTION OVERRIDES. (A) WHEN MEDICATIONS 18 S 19 FOR THE TREATMENT OF ANY MEDICAL CONDITION ARE RESTRICTED FOR USE BY AN INSURER OR PBM BY A STEP THERAPY OR FAIL FIRST PROTOCOL, A PRESCRIBER 20 21 SHALL HAVE ACCESS TO A CLEAR AND CONVENIENT PROCESS TO OVERRIDE SUCH 22 RESTRICTIONS FROM THE INSURER AND MAY EXPEDITIOUSLY OVERRIDE SUCH 23 **RESTRICTION IF:** (1) THE PREFERRED TREATMENT BY THE INSURER OR THE PBM HAS BEEN INEF-24 25 THE TREATMENT OF THE COVERED PERSON'S DISEASE OR MEDICAL FECTIVE IN 26 CONDITION; OR 27 (2) BASED ON SOUND CLINICAL EVIDENCE AND MEDICAL AND SCIENTIFIC 28 EVIDENCE: 29 (A) THE PREFERRED TREATMENT IS EXPECTED TO BE INEFFECTIVE BASED ON THE KNOWN RELEVANT PHYSICAL OR MENTAL CHARACTERISTICS OF THE COVERED PERSON 30 AND KNOWN CHARACTERISTICS OF THE DRUG REGIMEN, AND IS LIKELY TO BE INEF-31 32 FECTIVE OR ADVERSELY AFFECT THE DRUG'S EFFECTIVENESS OR PATIENT COMPLI-33 ANCE; OR (B) 34 THE PREFERRED TREATMENT HAS CAUSED OR IS LIKELY TO CAUSE AN 35 ADVERSE REACTION OR OTHER HARM TO THE COVERED PERSON. (B) THE DURATION OF ANY STEP THERAPY OR FAIL FIRST PROTOCOL SHALL NOT 36 37 BELONGER THAN THE PERIOD DEEMED NECESSARY BY THE PRESCRIBING PHYSICIAN 38 OR HEALTH CARE PROFESSIONAL TO DETERMINE THE TREATMENT'S CLINICAL EFFEC-39 TIVENESS OR A PERIOD OF FOURTEEN DAYS. 40 (C) FOR MEDICATIONS WITH NO GENERIC EQUIVALENT AND FOR WHICH THE PRESCRIBING PHYSICIAN IN THEIR CLINICAL JUDGMENT FEELS THAT NO APPROPRI-41 ATE THERAPEUTIC ALTERNATIVE IS AVAILABLE AN INSURER OR PBM SHALL PROVIDE 42 43 ACCESS TO UNITED STATES FOOD AND DRUG ADMINISTRATION (FDA) LABELED MEDI-44 CATIONS WITHOUT RESTRICTION TO TREAT SUCH MEDICAL CONDITIONS FOR WHICH 45 AN FDA LABELED MEDICATION IS AVAILABLE. (D) NOTHING IN THIS SECTION SHALL REQUIRE COVERAGE FOR AN ADDITIONAL 46 47 CONDITION NOT ALREADY COVERED BY THE POLICY OR WHICH IS NOT OTHERWISE 48 COVERED BY LAW. 49 S 2. This act shall take effect on the one hundred twentieth day after it shall have become a law. 50