

2901--A

2015-2016 Regular Sessions

I N A S S E M B L Y

January 20, 2015

Introduced by M. of A. WEPRIN, BORELLI, MOSLEY, OTIS, BENEDETTO, HOOPER, TITUS, GOLDFEDER, SEPULVEDA, ORTIZ, MAYER, AUBRY, PICHARDO, CUSICK, BRINDISI, SKOUFIS, MURRAY, THIELE, BRABENEC, DiPIETRO, TITONE, GALEF, RAI, STIRPE, COLTON, WOERNER, KAMINSKY, DILAN, BARRON, WOZNI, LAVINE, LINARES, KEARNS, STECK, LOPEZ, WALKER, RICHARDSON, SIMOTAS, KIM, QUART, HIKIND, CAHILL, JEAN-PIERRE, PERSAUD, HEVESI, BICHOTTE, JOYNER, SEAWRIGHT, SANTABARBARA, DenDEKKER, BLAKE -- Multi-Sponsored by -- M. of A. ARROYO, BARRETT, BLANKENBUSH, BROOK-KRASNY, BUCHWALD, BUTLER, CERETTO, CLARK, COOK, CURRAN, DAVILA, DINOWITZ, DUPREY, ENGLEBRIGHT, FAHY, FARRELL, GIGLIO, GJONAJ, GOTTFRIED, GRAF, GUNTHER, HAWLEY, JOHNS, KATZ, KOLB, LALOR, LIFTON, LUPARDO, LUPINACCI, MAGEE, MALLIOTAKIS, McDONALD, McDONOUGH, McKEVITT, MILLER, MONTESANO, MOYA, OAKS, PALMESANO, PALUMBO, PAULIN, PEOPLES-STOKES, PERRY, PRETLOW, RA, RAMOS, RIVERA, ROBERTS, ROBINSON, RODRIGUEZ, ROSENTHAL, RYAN, SCHIMEL, SIMANOWITZ, SKARTADOS, SOLAGES, STEC, WALTER, WRIGHT, ZEBROWSKI -- read once and referred to the Committee on Health -- reported and referred to the Committee on Codes -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the domestic relations law and the public health law, in relation to adoptee rights

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Legislative findings. The legislature hereby states its
2 intention to acknowledge, support and encourage the life-long health and
3 well-being of persons who have been and will be adopted in the state of
4 New York. The legislature further recognizes that the inability to
5 access accurate and complete medical and self-identifying data of any
6 adopted person may result in such person succumbing to preventable
7 disease, premature death or otherwise unhealthy life. As such, the
8 provisions of this act seek to establish considerations under the law

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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1 for adopted persons to access their birth information while providing
2 for the privacy of an adopted person and his or her birth and adoptive
3 families.

4 S 2. Subdivision 2 of section 114 of the domestic relations law, as
5 amended by chapter 559 of the laws of 1992 and as designated by chapter
6 601 of the laws of 1994, is amended to read as follows:

7 2. No person, including the attorney for the adoptive parents shall
8 disclose the surname of the child directly or indirectly to the adoptive
9 parents except upon order of the court. No person shall be allowed
10 access to such sealed records and order and any index thereof except
11 upon an order of a judge or surrogate of the court in which the order
12 was made or of a justice of the supreme court. [No] EXCEPT AS PROVIDED
13 IN SUBDIVISIONS FOUR AND FIVE OF THIS SECTION, NO order for disclosure
14 or access and inspection shall be granted except on good cause shown and
15 on due notice to the adoptive parents and to such additional persons as
16 the court may direct. Nothing contained herein shall be deemed to
17 require the state commissioner of health or his OR HER designee to
18 secure a court order authorizing disclosure of information contained in
19 adoption or birth records requested pursuant to the authority of section
20 forty-one hundred thirty-eight-c or section forty-one hundred thirty-
21 eight-d of the public health law; upon the receipt of such request for
22 information, the court shall transmit the information authorized to be
23 released thereunder to the state commissioner of health or his OR HER
24 designee.

25 S 3. Section 114 of the domestic relations law is amended by adding a
26 new subdivision 5 to read as follows:

27 5. NOTWITHSTANDING ANY INCONSISTENT PROVISION OF LAW: (A) AN ADOPTED
28 PERSON WHO HAS ATTAINED THE AGE OF EIGHTEEN YEARS MAY APPLY TO THE COURT
29 IN WHICH THE ORDER OF ADOPTION WAS MADE, OR TO THE SUPREME COURT, TO
30 REQUEST AN ORDER RELEASING A NON-CERTIFIED COPY OF HIS OR HER ORIGINAL
31 LONG FORM BIRTH CERTIFICATE, OR WHERE NO BIRTH CERTIFICATE IS AVAILABLE,
32 THE IDENTIFYING INFORMATION OF HIS OR HER BIRTH PARENT OR PARENTS, IN
33 ACCORDANCE WITH THIS SUBDIVISION. SUCH APPLICATION SHALL INCLUDE SUFFI-
34 CIENT PROOF OF IDENTITY OF SUCH ADOPTED PERSON.

35 (B) UPON RECEIPT OF AN APPLICATION PURSUANT TO PARAGRAPH (A) OF THIS
36 SUBDIVISION, THE COURT SHALL PROVIDE THE STATE DEPARTMENT OF HEALTH, OR
37 ORDER THAT SUCH DEPARTMENT BE PROVIDED, WITH THE IDENTIFYING INFORMATION
38 OF THE ADOPTED PERSON'S BIRTH PARENT OR PARENTS AND DIRECT THE DEPART-
39 MENT OF HEALTH TO MAKE A REASONABLE AND GOOD FAITH EFFORT, DOCUMENTED IN
40 WRITING AND COMPLETED WITHIN ONE HUNDRED TWENTY DAYS, TO NOTIFY THE
41 BIRTH PARENT OR PARENTS AND ADVISE SUCH PARENT OR PARENTS THAT THE
42 ADOPTED PERSON HAS MADE AN APPLICATION PURSUANT TO THIS SUBDIVISION.
43 SUCH NOTIFICATION AND ADVISORY GIVEN SHALL COMPLY WITH ANY TERMS AND
44 CONDITIONS SET FORTH BY THE COURT AND SHALL BE MADE BY MEANS DESIGNED TO
45 BE SENSITIVE TO THE PERSONAL NATURE OF THE MATTER. SUCH NOTIFICATION
46 SHALL ALSO INCLUDE AN ADVISORY TO SUCH PARENT OR PARENTS ABOUT THE
47 ADOPTION MEDICAL INFORMATION REGISTRY ESTABLISHED BY SECTION FORTY-ONE
48 HUNDRED THIRTY-EIGHT-C OF THE PUBLIC HEALTH LAW AND THE PROCEDURES BY
49 WHICH A BIRTH PARENT MAY PROVIDE MEDICAL INFORMATION TO THE REGISTRY.
50 THE DEPARTMENT OF HEALTH SHALL, BEFORE MAKING EFFORTS TO NOTIFY THE
51 BIRTH PARENT OR PARENTS, DETERMINE WHETHER SUCH PARENT OR PARENTS HAVE
52 ALREADY FILED A WRITTEN CONFIRMATION WITH THE COURT OR THE DEPARTMENT OF
53 HEALTH PURSUANT TO PARAGRAPH (H) OF THIS SUBDIVISION OR A BIRTH PARENT
54 REGISTRATION CONSENT FORM WITH THE ADOPTION INFORMATION REGISTRY PURSU-
55 ANT TO SUBDIVISION TEN OF SECTION FORTY-ONE HUNDRED THIRTY-EIGHT-C OF
56 THE PUBLIC HEALTH LAW. WHERE SUCH CONFIRMATION OR CONSENT FORM IS ON

1 FILE, THE DEPARTMENT OF HEALTH SHALL NOTIFY THE COURT AND NO SUCH
2 EFFORTS TO NOTIFY THE PARENT SHALL BE MADE.

3 (C) UPON NOTIFICATION PURSUANT TO PARAGRAPH (B) OF THIS SUBDIVISION,
4 OR EARLIER AT THE DISCRETION OF THE BIRTH PARENT PURSUANT TO PARAGRAPH
5 (H) OF THIS SUBDIVISION, SUCH BIRTH PARENT MAY COMPLETE A WRITTEN AND
6 NOTARIZED CONFIRMATION THAT HE OR SHE WISHES TO MAINTAIN CONFIDENTIALITY
7 OF IDENTIFYING INFORMATION, OR THAT HE OR SHE CONSENTS TO THE RELEASE OF
8 IDENTIFYING INFORMATION.

9 (D) UPON RECEIPT OF SUCH WRITTEN CONFIRMATION, OR WHERE THE PARENT HAS
10 COMPLETED A BIRTH PARENT REGISTRATION CONSENT FORM PURSUANT TO SUBDIVI-
11 SION TEN OF SECTION FORTY-ONE HUNDRED THIRTY-EIGHT-C OF THE PUBLIC
12 HEALTH LAW, THE DEPARTMENT OF HEALTH SHALL NOTIFY THE COURT AND PROVIDE
13 THE COURT WITH THE WRITTEN CONFIRMATION OR CONSENT FORM, AS THE CASE MAY
14 BE, COMPLETED BY THE BIRTH PARENT. WHERE SUCH CONSENT FORM HAS BEEN
15 REVOKED BY A BIRTH PARENT, THE DEPARTMENT OF HEALTH SHALL SO NOTIFY THE
16 COURT AND SUCH REVOCATION SHALL BE CONSIDERED BY THE COURT AS A REQUEST
17 FOR CONTINUED CONFIDENTIALITY OF IDENTIFYING INFORMATION.

18 (I) IF THE BIRTH PARENT CONSENTS TO THE RELEASE OF IDENTIFYING INFOR-
19 MATION, THE COURT SHALL (A) ORDER THE RELEASE OF A NON-CERTIFIED COPY OF
20 THE LONG-FORM BIRTH CERTIFICATE TO THE ADOPTED PERSON, OR (B) WHEN SUCH
21 BIRTH CERTIFICATE IS NOT AVAILABLE, ORDER THAT THE IDENTIFYING INFORMA-
22 TION BE MADE AVAILABLE TO THE ADOPTED PERSON.

23 (II) IF THE BIRTH PARENT REQUESTS CONTINUED CONFIDENTIALITY, THE COURT
24 SHALL DIRECT THE RELEASE OF A NON-CERTIFIED COPY OF THE BIRTH CERTIF-
25 ICATE WITH THE IDENTIFYING INFORMATION REGARDING SUCH PARENT REDACTED,
26 AND SHALL PROVIDE SUCH ADOPTED PERSON WITH SUCH REDACTED COPY AND FILE A
27 COPY OF THE REDACTED VERSION IN THE COURT RECORD. SUCH REDACTED COPY
28 SHALL INCLUDE NON-IDENTIFYING INFORMATION AS THAT TERM IS DEFINED IN
29 SUBDIVISION THREE OF SECTION FORTY-ONE HUNDRED THIRTY-EIGHT-C OF THE
30 PUBLIC HEALTH LAW.

31 (III) WHERE THERE ARE TWO IDENTIFIED BIRTH PARENTS AND ONLY ONE SUCH
32 PARENT HAS REQUESTED CONFIDENTIALITY, THE IDENTIFYING INFORMATION
33 REGARDING THE OTHER PARENT MAY, IN THE DISCRETION OF THE COURT, BE
34 RELEASED TO THE ADOPTED PERSON IN ACCORDANCE WITH THIS SUBDIVISION. THE
35 CONSENT OF ONE PARENT SHALL NOT BE CONSTRUED TO BE CONSENT BY THE OTHER
36 PARENT.

37 THE COURT SHALL ISSUE A WRITTEN ORDER WHEN MAKING A DETERMINATION
38 PURSUANT TO SUBPARAGRAPHS (II) AND (III) OF THIS PARAGRAPH.

39 (E) (I) IF AFTER REASONABLE AND GOOD FAITH EFFORTS PURSUANT TO PARA-
40 GRAPH (A) OF THIS SUBDIVISION, THE BIRTH PARENT IS UNABLE TO BE NOTIFIED
41 OR DOES NOT RESPOND TO SUCH NOTIFICATION, THE DEPARTMENT OF HEALTH SHALL
42 SO NOTIFY THE COURT. UNLESS THE COURT, IN ITS DISCRETION, FOR GOOD CAUSE
43 SPECIFIED IN ITS ORDER, DETERMINES THAT THE RELEASE OF SUCH BIRTH
44 CERTIFICATE OR IDENTIFYING INFORMATION WOULD BE CLEARLY DETRIMENTAL TO
45 THE WELFARE OF THE BIRTH OR ADOPTIVE PARENTS, THE COURT SHALL: (A)
46 RELEASE, OR DIRECT THE RELEASE OF, AN UNREDACTED, NON-CERTIFIED COPY OF
47 THE LONG-FORM BIRTH CERTIFICATE TO THE ADOPTED PERSON, OR (B) IF SUCH
48 BIRTH CERTIFICATE IS NOT AVAILABLE, RELEASE OR DIRECT THE RELEASE OF THE
49 IDENTIFYING INFORMATION THAT WOULD HAVE APPEARED ON THE ORIGINAL
50 LONG-FORM BIRTH CERTIFICATE. FOR THE PURPOSES OF THIS PARAGRAPH, GOOD
51 CAUSE SHALL INCLUDE, BUT IS NOT LIMITED TO, EVIDENCE CONCERNING THE
52 WISHES OF THE BIRTH PARENT REGARDING CONFIDENTIALITY AS EXPRESSED AT THE
53 TIME OF THE ADOPTION OR SURRENDER. THE COURT SHALL ISSUE A WRITTEN ORDER
54 WHEN MAKING A DETERMINATION PURSUANT TO THIS PARAGRAPH.

55 (II) WHERE THE COURT DETERMINES NOT TO RELEASE AN UNREDACTED BIRTH
56 CERTIFICATE PURSUANT TO SUBPARAGRAPH (I) OF THIS PARAGRAPH, THE COURT

1 SHALL DIRECT THE RELEASE OF A NON-CERTIFIED COPY OF THE BIRTH CERTIF-
2 ICATE WITH THE IDENTIFYING INFORMATION REGARDING THE BIRTH PARENT OR
3 PARENTS REDACTED, AND SHALL PROVIDE SUCH ADOPTED PERSON WITH SUCH
4 REDACTED COPY.

5 (F) UPON THE CONSENT OF A BIRTH PARENT TO RELEASE IDENTIFYING INFORMA-
6 TION PURSUANT TO THIS SUBDIVISION, THE DEPARTMENT OF HEALTH SHALL
7 PROVIDE SUCH PARENT WITH A CONTACT PREFERENCE FORM THAT SHALL, IF
8 COMPLETED BY THE BIRTH PARENT, ACCOMPANY A COPY OF A BIRTH CERTIFICATE
9 OR OTHER IDENTIFYING INFORMATION PROVIDED TO THE ADOPTED PERSON UNDER
10 THIS SUBDIVISION AND BE FILED WITH THE ADOPTION INFORMATION REGISTRY
11 ESTABLISHED BY SECTION FORTY-ONE HUNDRED THIRTY-EIGHT-C OF THE PUBLIC
12 HEALTH LAW. THE CONTACT PREFERENCE FORM SHALL INCLUDE THE FOLLOWING
13 CONTENT TO BE COMPLETED AT THE OPTION OF THE BIRTH PARENT:

14 (I) I AM WILLING TO OR WOULD LIKE TO BE CONTACTED.

15 (II) I WOULD PREFER TO BE CONTACTED ONLY THROUGH AN INTERMEDIARY.

16 (III) I HAVE COMPLETED A MEDICAL HISTORY FORM AND HAVE FILED IT WITH
17 THE DEPARTMENT OF HEALTH.

18 (IV) PLEASE DO NOT CONTACT ME. IF I DECIDE LATER THAT I WOULD LIKE TO
19 BE CONTACTED, I WILL SUBMIT AN UPDATED CONTACT PREFERENCE FORM TO THE
20 COURT OR THE DEPARTMENT OF HEALTH.

21 (V) ADD ANY ADDITIONAL INFORMATION HERE (IF DESIRED):

22 THE MEDICAL HISTORY FORM SHALL BE IN A FORM PRESCRIBED BY THE DEPART-
23 MENT OF HEALTH AND SHALL BE SUPPLIED TO THE BIRTH PARENT WITH A CONTACT
24 PREFERENCE FORM.

25 THE MEDICAL HISTORY FORM AND CONTACT PREFERENCE FORM ARE CONFIDENTIAL
26 COMMUNICATIONS FROM THE BIRTH PARENT TO THE PERSON NAMED ON THE SEALED
27 BIRTH CERTIFICATE AND SHALL BE PLACED IN SEPARATE SEALED ENVELOPES UPON
28 RECEIPT FROM THE BIRTH PARENT.

29 THE SEALED ENVELOPES CONTAINING THE CONTACT PREFERENCE FORM AND
30 MEDICAL HISTORY FORM SHALL BE RELEASED TO A PERSON REQUESTING HIS OR HER
31 BIRTH CERTIFICATE UNDER THIS SUBDIVISION OR HIS OR HER AGENT, SUCH AS
32 HIS OR HER ATTORNEY, WITH APPROPRIATE AUTHORIZATION. THE CONTACT PREF-
33 ERENCE FORM AND MEDICAL HISTORY FORM ARE PRIVATE COMMUNICATIONS FROM THE
34 BIRTH PARENT TO THE PERSON NAMED ON THE SEALED BIRTH CERTIFICATE AND NO
35 COPIES OF THE FORMS SHALL BE RETAINED BY THE COURT.

36 (G) THE DEPARTMENT OF HEALTH SHALL DEVELOP AN AFFIRMATIVE INFORMATION
37 CAMPAIGN AND WIDELY DISSEMINATE TO THE PUBLIC, THROUGH ITS WEBSITE,
38 PUBLIC SERVICE ANNOUNCEMENTS AND OTHER MEANS, IN MULTIPLE LANGUAGES AND
39 THROUGH MULTIPLE OUTLETS, INFORMATION CONCERNING THE ADOPTION INFORMA-
40 TION REGISTRY ESTABLISHED BY SECTION FORTY-ONE HUNDRED THIRTY-EIGHT-C OF
41 THE PUBLIC HEALTH LAW AND THE PROVISIONS OF THIS SUBDIVISION, INCLUDING,
42 BUT NOT LIMITED TO, THE MEANS BY WHICH A BIRTH PARENT MAY FILE A WRITTEN
43 CONFIRMATION PURSUANT TO PARAGRAPH (H) OF THIS SUBDIVISION WITH THE
44 COURT THAT ORDERED THE ADOPTION OR THE DEPARTMENT OF HEALTH THAT HE OR
45 SHE WISHES TO MAINTAIN THE CONFIDENTIALITY OF IDENTIFYING INFORMATION,
46 OR CONSENTS TO THE RELEASE OF SUCH IDENTIFYING INFORMATION.

47 (H) A BIRTH PARENT MAY, AT ANY TIME, FILE A WRITTEN AND NOTARIZED
48 CONFIRMATION WITH THE COURT THAT ORDERED THE ADOPTION OR WITH THE
49 DEPARTMENT OF HEALTH INDICATING THAT HE OR SHE WISHES TO MAINTAIN CONFID-
50 ENTIALITY OF IDENTIFYING INFORMATION OR THAT HE OR SHE CONSENTS TO THE
51 RELEASE OF IDENTIFYING INFORMATION. THE DEPARTMENT OF HEALTH SHALL NOTI-
52 FY THE COURT AND PROVIDE THE COURT WITH A COPY OF SUCH WRITTEN CONFIRMA-
53 TION. THE COURT SHALL HONOR SUCH WRITTEN CONFIRMATION UNLESS IT IS WITH-
54 DRAWN OR MODIFIED, IN NOTARIZED WRITING, BY THE BIRTH PARENT.

1 (I) FOR THE PURPOSES OF THIS SUBDIVISION, "ADOPTED PERSON" SHALL
2 INCLUDE A PERSON WHO WAS SURRENDERED AS DESCRIBED IN SUBDIVISION SEVEN
3 OF SECTION ONE HUNDRED NINE OF THIS ARTICLE.

4 S 4. Subdivision 10 of section 4138-c of the public health law, as
5 added by chapter 435 of the laws of 2008, is amended and a new subdivi-
6 sion 10-a is added to read as follows:

7 10. The commissioner is directed to develop an adoption information
8 registry birth parent registration consent form to be completed at the
9 time of surrender or consent to adoption. Such form shall include check-
10 off boxes to be appropriately marked by the biological parent or parents
11 whose consent is necessary for the relinquishment of such child indicat-
12 ing whether or not such parent consents to the receipt of identifying
13 information AND A NON-CERTIFIED COPY OF THE ORIGINAL BIRTH CERTIFICATE
14 by the child to be adopted. A copy of such form shall be sent to the
15 department with copies of the original and amended birth certificates.
16 Such form shall state that it is the responsibility of the birth parent
17 to update the registry with any changes in contact information. The form
18 shall additionally advise the biological parents of the adoption medical
19 information sub-registry and the procedures by which a birth parent may
20 provide medical information to the sub-registry. Notwithstanding any
21 inconsistent provision of law to the contrary, the commissioner is
22 directed to develop any rules and regulations necessary to expedite the
23 transfer of information from any agency, court or department necessary
24 to implement this subdivision.

25 10-A. NOTWITHSTANDING ANY INCONSISTENT PROVISION OF LAW TO THE CONTRA-
26 RY, FOR SURRENDERS OCCURRING AND ORDERS OF ADOPTIONS ENTERED AFTER THE
27 EFFECTIVE DATE OF THE CHAPTER OF THE LAWS OF TWO THOUSAND FIFTEEN THAT
28 ADDED THIS SUBDIVISION, WHERE THE BIOLOGICAL PARENT OR PARENTS WHOSE
29 CONSENT IS NECESSARY FOR THE RELINQUISHMENT OF SUCH CHILD CONSENTS TO
30 THE RELEASE OF A NON-CERTIFIED COPY OF THE CHILD'S ORIGINAL BIRTH
31 CERTIFICATE OR DOES NOT AFFIRMATIVELY REQUEST, ON THE FORM DESCRIBED IN
32 SUBDIVISION TEN OF THIS SECTION, THAT SUCH ORIGINAL BIRTH CERTIFICATE
33 REMAIN CONFIDENTIAL, THE SURRENDERED OR ADOPTED PERSON SHALL, AFTER
34 ATTAINING THE AGE OF EIGHTEEN AND UPON APPLICATION TO THE DEPARTMENT AND
35 ADEQUATE PROOF OF IDENTITY, HAVE THE RIGHT TO RECEIVE A NON-CERTIFIED
36 COPY OF THEIR ORIGINAL BIRTH CERTIFICATE.

37 S 5. This act shall take effect April 15, 2016, provided, however,
38 that paragraphs (g) and (h) of subdivision 5 of section 114 of the
39 domestic relations law, as added by section three of this act, shall
40 take effect on the thirtieth day after such effective date.