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I N   S E N A T E

January 13, 2016

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Introduced by Sen. MURPHY -- read twice and ordered printed, and when printed to be committed to the Committee on Commerce, Economic Development and Small Business

AN ACT to amend the state administrative procedure act, in relation to improving evaluations of the potential impact of rules on jobs and employment opportunities

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     Section 1. Section 201-a of the state administrative procedure act, as  
2     added by chapter 189 of the laws of 1996, is amended to read as follows:  
3     S 201-a. Job impact. 1. In developing a rule, an agency shall strive  
4     to accomplish the objectives of applicable statutes in a manner which  
5     minimizes any unnecessary adverse impacts on existing jobs and promotes  
6     the development of new employment opportunities, including opportunities  
7     for self-employment, for the residents of the state.  
8     2. Before proposing a rule for adoption or adopting a rule on an emer-  
9     gency basis, an agency shall evaluate the potential impact of the rule  
10    on jobs and employment opportunities.  
11    (a) When it is apparent from the nature and purpose of the rule that  
12    it will not have a substantial adverse impact on jobs and employment  
13    opportunities, the agency shall include in the notice of proposed rule  
14    making or the notice of emergency adoption a statement that the agency  
15    has determined that the rule will not have a substantial adverse impact  
16    on jobs and employment opportunities; provided, however, that, where  
17    appropriate, such statement shall indicate that the agency has deter-  
18    mined the rule will have a positive impact on jobs and employment oppor-  
19    tunities, or will have no impact on jobs and employment opportunities.  
20    Except where it is evident from the subject matter of the rule that the  
21    rule could only have a positive impact or no impact on jobs and employ-  
22    ment opportunities, the agency shall include in the statement prepared  
23    pursuant to this paragraph a summary of the information and methodology  
24    underlying its determination.  
25    (b) When it is apparent from the nature and purpose of the rule that  
26    it may have a substantial adverse impact on jobs or employment opportu-

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

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1 nities, the agency shall issue a job impact statement which contains  
2 information on:

3 (i) the nature of the impact the rule will have on jobs and employment  
4 opportunities;

5 (ii) the categories of jobs or employment opportunities affected by  
6 the rule;

7 (iii) the approximate number of jobs or employment opportunities  
8 affected in each category;

9 (iv) any region of the state where the rule would have a dispropor-  
10 tionate adverse impact on jobs or employment opportunities; and

11 (v) any measures which the agency [has taken] OR OTHER STATE AGENCIES  
12 HAVE TAKEN OR COULD TAKE to minimize any unnecessary adverse impacts on  
13 existing jobs and to promote the development of new employment opportu-  
14 nities.

15 (c) When the information available to an agency is insufficient to  
16 enable it to determine whether a rule will have a substantial adverse  
17 impact on jobs or employment opportunities, or to prepare a job impact  
18 statement pursuant to paragraph (b) of this subdivision, the agency  
19 shall issue a statement indicating the information which it needs to  
20 complete a job impact statement and requesting the assistance of other  
21 state agencies and the public in obtaining such information.

22 (d) An agency shall issue a revised job impact statement when:

23 (i) [the] IT IS NECESSARY TO CORRECT OR SUPPLEMENT information  
24 presented in the PREVIOUS statement [is] THAT WAS inadequate or incom-  
25 plete;

26 (ii) the proposed rule contains any substantial revisions which neces-  
27 sitate that such statement be modified; or

28 (iii) the agency has issued a statement pursuant to paragraph (c) of  
29 this subdivision, and has received information from other state agencies  
30 or the public which enable it to provide a more complete evaluation of  
31 the potential impact of the rule on jobs and employment opportunities.

32 (e) If, after requesting the assistance of other state agencies and  
33 the public pursuant to paragraph (c) of this subdivision, an agency is  
34 still unable to determine whether the rule will have a substantial  
35 adverse impact on jobs and employment opportunities, it may adopt the  
36 rule. When adopting a rule pursuant to this paragraph, the agency shall  
37 issue a revised job impact statement which includes information on the  
38 measures the agency took to evaluate the potential impact of the rule on  
39 jobs and employment opportunities. NO RULE MAY BE ADOPTED PURSUANT TO  
40 THIS PARAGRAPH IF IT IS THE SUBJECT OF A STATEMENT OF CONCURRENCE PURSU-  
41 ANT TO SUBDIVISION THREE OF THIS SECTION UNTIL THE REQUIREMENTS OF  
42 SUBDIVISION THREE OF THIS SECTION HAVE BEEN MET.

43 (f) When adopting a rule on an emergency basis, an agency may defer  
44 the issuance of any statement pursuant to this section, provided that  
45 the statement is published in the state register within thirty days of  
46 the effective date of the emergency rule.

47 (g) When any statement issued pursuant to this section exceeds two  
48 thousand words, the agency shall prepare a summary of such statement in  
49 less than two thousand words.

50 (h) An agency may consider a series of closely related and simultane-  
51 ously proposed rules as one rule for the purpose of submitting a consol-  
52 idated job impact statement.

53 (i) Where a rule would have a measurable impact on opportunities for  
54 self-employment, the agency shall include a discussion of such impact in  
55 any statement prepared pursuant to this section.

(J) AN AGENCY SHALL MAKE AVAILABLE THE METHODOLOGY AND DATA OR DATA SOURCES USED TO PREPARE ANY STATEMENT ISSUED PURSUANT TO THIS SECTION.

3. (a) The commissioner of labor and the commissioner of economic development may review any statement issued pursuant to this section, and may consult informally with any agency preparing such a statement and advise it on the potential impact of a rule on jobs and employment opportunities. THE COMMISSIONER OF LABOR AND THE COMMISSIONER OF ECONOMIC DEVELOPMENT SHALL REVIEW ANY STATEMENT ISSUED PURSUANT TO THIS SECTION THAT INDICATES THAT THE RULE MAY HAVE A SUBSTANTIAL ADVERSE IMPACT ON JOBS OR EMPLOYMENT OPPORTUNITIES AND CONSIDER WHETHER ADDITIONAL EVALUATION IS NEEDED PURSUANT TO THIS SUBDIVISION.

(b) When the commissioner of labor and the commissioner of economic development concur in a determination that additional evaluation of the potential impact of a proposed rule on jobs and employment opportunities is needed to assist in the minimization of any unnecessary adverse impacts of the rule on jobs or employment opportunities, they shall issue a statement of concurrence and transmit a copy of such statement to the agency and to the secretary of state for publication in the state register. The statement of concurrence shall:

(i) identify each proposed rule which is the subject of the statement of concurrence;

(ii) set forth the basis for the determination that additional evaluation of the potential impact of the rule is needed to assist in the minimization of any unnecessary adverse impacts on jobs or employment opportunities, and, where relevant, identify each aspect of the job impact statement which is incomplete or deficient;

(iii) include appropriate recommendations for additional evaluation of the impact of the rule or of any measures which the agency should consider to minimize any adverse impacts of the rule on jobs or employment opportunities; and

(iv) specify a time period of not more than ninety days for the agency to perform such additional evaluation or consider such recommendations.

(c) An agency shall strive to perform such additional evaluation or consider such measures as are recommended in a statement of concurrence within the time period set forth therein. No agency shall adopt the rule which is the subject of the statement of concurrence until:

(i) the agency has performed the additional evaluation or considered the measures recommended in the statement of concurrence, and has issued a revised job impact statement, which is acceptable to the commissioners of economic development and labor, setting forth any changes which it will make to the rule to minimize any adverse impacts on jobs or employment opportunities; or

(ii) after the expiration of the time period set forth in the statement of concurrence.

(d) The statement of concurrence shall be considered public comment for the purpose of this article and shall be summarized and analyzed in any assessment of public comment.

4. Nothing in this section shall be construed as preventing an agency from adopting a rule on an emergency basis at any time.

5. Copies of any statement prepared pursuant to this section, including any statement of concurrence, shall be distributed as provided in subdivision six-a of section two hundred two of this article.

6. For the purposes of this section:

(a) "rule" shall mean any rule proposed or any rule adopted on an emergency basis pursuant to this article, except for:

1 (i) any rule defined in subparagraph (ii) of paragraph (a) of subdivi-  
2 sion two of section one hundred two of this [article] CHAPTER;

3 (ii) any rule defined in [subdivisions ten,] SUBDIVISION eleven [or  
4 twelve] of section one hundred two of this [article] CHAPTER; or

5 (iii) any rule proposed or adopted by the state comptroller or the  
6 attorney general.

7 (b) "impact on jobs or employment opportunities" shall mean a change  
8 in the number of jobs and employment opportunities, including opportu-  
9 nities for self-employment, primarily attributable to the adoption of a  
10 rule, which would otherwise be available to the residents of the state  
11 in the two-year period commencing on the date the rule takes effect.  
12 "IMPACT ON JOBS OR EMPLOYMENT OPPORTUNITIES" SHALL ALSO MEAN A SIGNIF-  
13 ICANT CHANGE IN EMPLOYMENT STATUS, INCLUDING WHETHER ADOPTION OF A RULE  
14 WOULD HAVE A SIGNIFICANT IMPACT ON AVERAGE WAGE LEVELS, HOURS AND/OR  
15 DURATION OF EMPLOYMENT.

16 (c) "substantial adverse impact on jobs or employment opportunities"  
17 shall mean a decrease of more than one hundred full-time annual jobs and  
18 employment opportunities, including opportunities for self-employment,  
19 in the state, or the equivalent in part-time or seasonal employment,  
20 which would otherwise be available to the residents of the state in the  
21 two-year period commencing on the date the rule takes effect. "SUBSTAN-  
22 TIAL ADVERSE IMPACT ON JOBS OR EMPLOYMENT OPPORTUNITIES" SHALL ALSO MEAN  
23 ANY CHANGES IN THE STATUS OF SUCH JOBS AND EMPLOYMENT OPPORTUNITIES,  
24 INCLUDING BUT NOT LIMITED TO ANY SIGNIFICANT NET REDUCTIONS IN AVERAGE  
25 WAGE LEVELS, HOURS AND/OR DURATION OF EMPLOYMENT, THAT WOULD REPRESENT A  
26 SUBSTANTIAL ADVERSE IMPACT ON INCOMES OR ECONOMIC SECURITY.

27 S 2. Subparagraphs (vi) and (viii) of paragraph (f) of subdivision 1  
28 of section 202 of the state administrative procedure act, subparagraph  
29 (vi) as amended by chapter 610 of the laws of 1987 and subparagraph  
30 (viii) as amended by chapter 229 of the laws of 2000, are amended to  
31 read as follows:

32 (vi) include a regulatory impact statement prepared pursuant to  
33 section two hundred two-a of this [chapter] ARTICLE AND ANY JOB IMPACT  
34 STATEMENT PREPARED PURSUANT TO SECTION TWO HUNDRED ONE-A OF THIS  
35 ARTICLE, provided, however, if EITHER such statement exceeds two thou-  
36 sand words, the notice shall include only a summary of such statement in  
37 less than two thousand words;

38 (viii) give the name, public office address and telephone number of an  
39 agency representative, who is knowledgeable on the proposed rule, from  
40 whom the complete text of such rule and any scientific or statistical  
41 study, report and analysis that served as the basis for the rule and any  
42 supporting data, the regulatory impact statement, THE JOB IMPACT STATE-  
43 MENT, the regulatory flexibility analysis, and the rural area flexibili-  
44 ty analysis may be obtained; from whom information about any public  
45 hearing may be obtained; and to whom written data, views and arguments  
46 may be submitted; and

47 S 3. Subparagraphs (v) and (vii) of paragraph (c) of subdivision 4-a  
48 of section 202 of the state administrative procedure act, subparagraph  
49 (v) as added by chapter 336 of the laws of 1989 and such paragraph as  
50 relettered by chapter 335 of the laws of 1992 and subparagraph (vii) as  
51 amended by chapter 171 of the laws of 1994, are amended to read as  
52 follows:

53 (v) include a revised regulatory impact statement, when required by  
54 the provisions of [subparagraph (ii) of paragraph (a) of] subdivision  
55 six of section two hundred two-a of this [chapter] ARTICLE AND ANY  
56 REVISED JOB IMPACT STATEMENT PREPARED PURSUANT TO SECTION TWO HUNDRED

ONE-A OF THIS ARTICLE, provided, however, if EITHER such statement exceeds two thousand words, the notice shall include only a summary of such statement in less than two thousand words;

(vii) give the name, address and telephone number of an agency representative knowledgeable on the rule, from whom the complete revised text of such rule, any revised regulatory impact statement, ANY REVISED JOB IMPACT STATEMENT, any revised regulatory flexibility analysis and any revised rural area flexibility analysis may be obtained; from whom information about any additional public hearing may be obtained; and to whom written data, views and arguments may be submitted;

S 4. Subparagraphs (v) and (viii) of paragraph (c) of subdivision 5 of section 202 of the state administrative procedure act, subparagraph (v) as amended by chapter 610 of the laws of 1987 and subparagraph (viii) as amended by chapter 171 of the laws of 1994, are amended to read as follows:

(v) include a revised regulatory impact statement, when required by the provisions of [subparagraph (ii) of paragraph (a) of] subdivision six of section two hundred two-a of this [chapter] ARTICLE AND ANY REVISED JOB IMPACT STATEMENT PREPARED PURSUANT TO SECTION TWO HUNDRED ONE-A OF THIS ARTICLE, provided, however, if EITHER such statement exceeds two thousand words, the notice shall include only a summary of such statement in less than two thousand words;

(viii) give the name, public office address and telephone number of an agency representative from whom the complete text of the rule and any revised regulatory impact statement, REVISED JOB IMPACT STATEMENT, revised regulatory flexibility analysis, REVISED rural area flexibility analysis or assessment of comments may be obtained; and

S 5. Subparagraphs (viii) and (x) of paragraph (d) of subdivision 6 of section 202 of the state administrative procedure act, subparagraph (viii) as added by chapter 17 of the laws of 1984 and renumbered by chapter 850 of the laws of 1990 and subparagraph (x) as amended by chapter 171 of the laws of 1994, are amended to read as follows:

(viii) include a regulatory impact statement prepared pursuant to section two hundred two-a of this [chapter] ARTICLE AND ANY JOB IMPACT STATEMENT PREPARED PURSUANT TO SECTION TWO HUNDRED ONE-A OF THIS ARTICLE, or a statement setting forth that the regulatory impact statement AND/OR JOB IMPACT STATEMENT will appear in the state register within thirty days of the effective date of the emergency rule, provided, however, if [either] ANY SUCH statement exceeds two thousand words, the notice shall include only a summary of such statement in less than two thousand words;

(x) give the name, public office address and telephone number of an agency representative, knowledgeable on the rule, from whom a complete text of such rule, the regulatory impact statement, THE JOB IMPACT STATEMENT, regulatory flexibility analysis, and the rural area flexibility analysis may be obtained; from whom information about any public hearing may be obtained; and to whom written data, views and arguments may be submitted; and

S 6. Paragraphs (a) and (b) of subdivision 6-a of section 202 of the state administrative procedure act, as amended by chapter 171 of the laws of 1994, are amended to read as follows:

(a) An agency shall transmit a copy of any rule making notice prepared pursuant to this article to the governor, the temporary president of the senate, the speaker of the assembly[, ] AND the administrative regulations review commission [and the office of regulatory and management assistance] at the time such notice is submitted to the secretary of

1 state for publication in the state register. Such transmittal shall  
2 include the complete rule text, regulatory impact statement, JOB IMPACT  
3 STATEMENT, regulatory flexibility analysis, rural area flexibility anal-  
4 ysis, or revisions thereof, and any other information submitted to the  
5 secretary of state pursuant to this article.

6 (b) An agency shall make a copy of the complete text of any proposed,  
7 adopted or emergency rule, regulatory impact statement, JOB IMPACT  
8 STATEMENT, regulatory flexibility analysis, rural area flexibility anal-  
9 ysis, or revisions thereof available to the public at the time such  
10 documents are submitted to the secretary of state for publication in the  
11 state register and shall send to any person a copy of such text upon  
12 written request.

13 S 7. This act shall take effect on the first of January next succeed-  
14 ing the date on which it shall have become a law, and shall apply to any  
15 rule first proposed or adopted on an emergency basis on or after such  
16 date.