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I N A S S E M B L Y

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Introduced by M. of A. TEDISCO, BARCLAY, BRABENEC, CROUCH, CURRAN, DIPIETRO, FRIEND, GRAF, HAWLEY, LOPEZ, LUPINACCI, McDONOUGH, MONTESANO, RA, STECK, WALTER, WOZNIAK -- Multi-Sponsored by -- M. of A. BLANKENBUSH, BUTLER, DUPREY, FINCH, FITZPATRICK, GARBARINO, GIGLIO, GOODELL, JOHNS, KATZ, KEARNS, LALOR, LAWRENCE, MALLIOTAKIS, McLAUGHLIN, MURRAY, NOJAY, PALMESANO, PALUMBO, RAI, SALADINO, STEC, TENNEY -- read once and referred to the Committee on Governmental Operations

AN ACT to amend the state finance law, in relation to enacting the "truth in spending act"

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as the "truth in
2 spending act".

3 S 2. The state finance law is amended by adding a new section 53-e to
4 read as follows:

5 S 53-E. APPROPRIATIONS; FULL DISCLOSURE. 1. PRIOR TO THE DISBURSEMENT
6 OF ANY BUDGETARY ALLOCATION MADE PURSUANT TO THIS ARTICLE, SECTION NINE-
7 TY-NINE-D OF THIS CHAPTER, OR SUBDIVISION FIVE OF SECTION TWENTY-FOUR OF
8 THIS CHAPTER AT THE REQUEST OF THE GOVERNOR OR MEMBER OF THE LEGISLA-
9 TURE, THE GOVERNOR AND THE LEGISLATURE SHALL:

10 (A) ENSURE THAT FUNDS SHALL INCLUDE A BRIEF DESCRIPTION OF THE PROJECT
11 TO BE FUNDED;

12 (B) REQUIRE THE GOVERNOR OR MEMBER OF THE LEGISLATURE REQUESTING SUCH
13 APPROPRIATION TO SIGN A CONFLICT OF INTEREST FORM, AS PRESCRIBED BY THE
14 ATTORNEY GENERAL, WHICH SHALL BE SUBMITTED TO THE ATTORNEY GENERAL TO
15 ENSURE THAT NO CONFLICT OF INTEREST EXISTS. SUCH FORM SHALL REQUIRE
16 DISCLOSURE OF ALL POLITICAL DONATIONS RECEIVED WITHIN THE PAST FIVE
17 YEARS BY SUCH OFFICIAL FROM THE INTENDED RECIPIENT OF APPROPRIATED FUND-
18 ING IF THE CUMULATIVE AMOUNT OF SUCH DONATIONS MEETS OR EXCEEDS FOUR
19 THOUSAND DOLLARS AND WERE MADE WITHIN THE PAST FIVE YEARS. SUCH FORM
20 SHALL BE SIGNED BY THE GOVERNOR OR MEMBER OF THE LEGISLATURE UNDER
21 PENALTY OF PERJURY AND SHALL BE FILED, IN THE CASE OF A MEMBER OF THE
22 ASSEMBLY, THE CLERK OF THE ASSEMBLY AND IN THE CASE OF A MEMBER OF THE
23 SENATE, THE SERGEANT AT ARMS OF THE SENATE. SUCH REQUESTED APPROPRI-

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 ATION SHALL NOT BE PROVIDED IF A CONFLICT OF INTEREST EXISTS BETWEEN THE
2 GOVERNOR OR A MEMBER OF THE LEGISLATURE DESIGNATING THE APPROPRIATION
3 AND THE POTENTIAL RECIPIENT. SUCH APPROPRIATIONS SHALL NOT BE PROVIDED
4 TO ORGANIZATIONS THAT EMPLOY OR OTHERWISE COMPENSATE THE GOVERNOR OR
5 MEMBER OF THE LEGISLATURE, GOVERNOR'S FAMILY OR LEGISLATOR'S FAMILY, ANY
6 PERSON SHARING THE PRIMARY RESIDENCE OF THE GOVERNOR OR MEMBER OF THE
7 LEGISLATURE OR THE GOVERNOR'S OR A MEMBER OF THE LEGISLATURE'S STAFF FOR
8 SERVICES OR LABOR RENDERED. FURTHERMORE SUCH APPROPRIATIONS SHALL NOT BE
9 DESIGNATED IF THE GOVERNOR OR MEMBER OF THE LEGISLATURE, A MEMBER OF THE
10 GOVERNOR'S OR MEMBER OF THE LEGISLATOR'S FAMILY, ANY PERSON SHARING THE
11 PRIMARY RESIDENCE OF THE GOVERNOR OR MEMBER OF THE LEGISLATURE OR A
12 MEMBER OF THE GOVERNOR'S OR MEMBER OF THE LEGISLATURE'S STAFF IS
13 INVOLVED WITH THE OPERATIONS OF THE ORGANIZATION WHICH WOULD RECEIVE
14 SUCH APPROPRIATION IN A DECISION-MAKING CAPACITY INCLUDING, BUT NOT
15 LIMITED TO, WORKING ON AN UNPAID, VOLUNTEER BASIS OR AS A MEMBER OF THE
16 DIRECTING BOARD OF AN ORGANIZATION; AND

17 (C) ENSURE THAT FUNDS BE USED FOR A PUBLIC PURPOSE.

18 2. AT LEAST SEVENTY-TWO HOURS PRIOR TO APPROVAL BY THE LEGISLATURE OF
19 THE STATE BUDGET, OR A LEGISLATIVE BILL CONTAINING AN APPROPRIATION AS
20 DESCRIBED IN SUBDIVISION FIVE OF SECTION TWENTY-FOUR OF THIS CHAPTER THE
21 LEGISLATURE MUST MAKE PUBLIC WITH RESPECT TO EACH ALLOCATION, THE MEMBER
22 OF THE SENATE, THE MEMBER OF THE ASSEMBLY OR THE GOVERNOR SPONSORING THE
23 ALLOCATION, THE DOLLAR AMOUNT TO BE APPROPRIATED, THE SENATE AND ASSEM-
24 BLY DISTRICT IN WHICH THE ENTITY RECEIVING SUCH FUNDING IS PRINCIPALLY
25 LOCATED, THE NAME OF THE LOCAL PROJECT, ORGANIZATION OR OTHER ENTITY
26 RECEIVING SUCH ALLOCATION AND A DESCRIPTION OF THE PROJECT TO BE FUNDED
27 OR PURPOSE FOR MAKING SUCH ALLOCATION. SUCH PUBLICATION SHALL, AT A
28 MINIMUM, BE MADE ON THE WEBSITE OF EACH HOUSE OF THE LEGISLATURE AND
29 SHALL BE ACCESSIBLE VIA A LINK ON THE HOME PAGE OF SUCH WEBSITE. SUCH
30 WEBPAGE SHALL BE IN A MACHINE READABLE FORMAT AND SHALL INCLUDE ALL
31 MEMORANDA OF UNDERSTANDING, PLANS, RESOLUTIONS, CONTRACTS, AND ANY OTHER
32 AGREEMENTS RELATED TO THE DISTRIBUTION OF FUNDS TO RECIPIENTS. ADDI-
33 TIONALLY, THE COMPTROLLER SHALL ESTABLISH AND MAINTAIN SUCH INFORMATION
34 ON A SEPARATE WEBSITE.

35 3. ALL ALLOCATION RECIPIENTS SHALL PROVIDE CERTIFICATION OF PROPER USE
36 OF FUNDS RECEIVED. FOR ALLOCATIONS TOTALING LESS THAN FIFTY THOUSAND
37 DOLLARS, A DULY AUTHORIZED REPRESENTATIVE OF THE ALLOCATION RECIPIENT'S
38 ORGANIZATION SHALL ATTEST UNDER PENALTY OF PERJURY THAT THE RECIPIENT
39 ORGANIZATION ACTUALLY SPENT SUCH FUNDS IN THE MANNER AND FOR THE
40 PURPOSES DESIGNATED IN ANY APPLICATION FOR AN ALLOCATION. FOR ALLO-
41 CATIONS TOTALING MORE THAN FIFTY THOUSAND DOLLARS, A DULY AUTHORIZED
42 REPRESENTATIVE OF THE RECIPIENT ORGANIZATION SHALL ATTEST UNDER PENALTY
43 OF PERJURY THAT THE RECIPIENT ORGANIZATION ACTUALLY SPENT THE MONEY IN
44 THE MANNER AND FOR THE PURPOSES DESIGNATED IN ITS APPLICATION FOR SUCH
45 ALLOCATION AND SHALL FILE A FINAL REPORT, UNDER PENALTY OF PERJURY,
46 DETAILING THE EXPENDITURES. SUCH REPORT SHALL BE SUBMITTED BY MAY THIR-
47 TY-FIRST OF THE CALENDAR YEAR FOLLOWING THE CALENDAR YEAR IN WHICH THE
48 ALLOCATION WAS MADE AND SHALL FOLLOW THE REQUIREMENTS ESTABLISHED BY THE
49 ATTORNEY GENERAL. NO FUTURE ALLOCATION SHALL BE APPROVED FOR AN ORGAN-
50 IZATION WHICH HAS PREVIOUSLY RECEIVED AN ALLOCATION UNTIL SUCH DOCUMENTS
51 HAVE BEEN SIGNED AND RECEIVED BY THE OFFICE OF THE NEW YORK STATE ATTOR-
52 NEY GENERAL.

53 4. PRIOR TO SUBMITTING AN APPLICATION FOR AN ALLOCATION, EACH ORGAN-
54 IZATION SEEKING AN ALLOCATION SHALL MEET PRE-CERTIFICATION STANDARDS AS
55 ESTABLISHED BY THE OFFICE OF THE NEW YORK STATE ATTORNEY GENERAL. AT A
56 MINIMUM, THOSE STANDARDS SHALL REQUIRE THAT THE ORGANIZATION SEEKING

1 PRE-CERTIFICATION IS A CERTIFIED TAX-EXEMPT NON-PROFIT ORGANIZATION
2 UNDER SECTION 501(C)(3) OF THE INTERNAL REVENUE CODE IN NEW YORK STATE,
3 A STATE AGENCY, A MUNICIPALITY OR THEIR AFFILIATED DEPARTMENT, UNIVERSI-
4 TY, COLLEGE, OR SCHOOL DISTRICT CAPABLE OF ACCEPTING POTENTIAL FUNDING
5 AND THAT SUCH ENTITY IS NOT IN BANKRUPTCY OR ARREARS ON ANY STATE OBLI-
6 GATIONS. IF AN ORGANIZATION HAS RECEIVED AN ALLOCATION IN THE PAST, THE
7 ORGANIZATION SHALL ALSO COMPLY WITH THE REQUIREMENTS OF SUBDIVISION
8 THREE OF THIS SECTION. NO APPLICATION FROM ANY ORGANIZATION SHALL BE
9 CONSIDERED BY A LEGISLATOR UNTIL THE OFFICE OF THE NEW YORK STATE ATTOR-
10 NEY GENERAL HAS CERTIFIED SUCH ORGANIZATION BASED UPON THE CRITERIA SET
11 FORTH IN THIS SUBDIVISION AND UPON ANY ADDITIONAL REGULATORY STANDARDS
12 ESTABLISHED BY THE ATTORNEY GENERAL.

13 5. ANY ALLOCATION BY THE LEGISLATURE AND THE GOVERNOR SHALL BE SET
14 FORTH SEPARATELY AND APART FROM EVERY OTHER ALLOCATION IN THE STATE
15 BUDGET AND IDENTIFY EACH LEGISLATOR'S OR THE GOVERNOR'S REQUEST.

16 6. ANY VIOLATION OF THE PROVISIONS OF THIS SECTION SHALL BE REFERRED
17 TO THE LEGISLATIVE ETHICS COMMISSION OR ITS SUCCESSOR ENTITY.
18 COMPLAINTS REGARDING THE FAILURE TO USE AN ALLOCATION TO COMPLY WITH THE
19 PROVISIONS OF THIS CHAPTER SHALL BE SUBMITTED TO (A) THE LEGISLATIVE
20 ETHICS COMMISSION WITH REGARD TO AN ALLOCATION MADE AT THE DISCRETION OF
21 A LEGISLATOR, OR (B) THE JOINT COMMISSION ON PUBLIC ETHICS WITH REGARD
22 TO AN ALLOCATION MADE AT THE DISCRETION OF THE GOVERNOR. EACH COMPLAINT
23 SHALL BE INVESTIGATED IN ACCORDANCE WITH THE RULES AND PROCEDURES OF THE
24 COMMISSION RECEIVING THE COMPLAINT.

25 S 3. Subdivisions 4 and 5 of section 24 of the state finance law, as
26 added by chapter 1 of the laws of 2007, are amended to read as follows:

27 4. Any appropriation added to such budget bills, pursuant to section
28 four of article seven of the constitution, shall only contain itemized
29 appropriations which shall not be in the form of lump sum appropri-
30 ations[,] AND SHALL DESIGNATE FOR EACH APPROPRIATION A GRANTEE OF SUCH
31 APPROPRIATION, AND THE LEGISLATOR REQUESTING SUCH APPROPRIATION and
32 [provided further that] for all non-federal state operations appropri-
33 ations, such bill or bills shall only contain itemized appropriations
34 and shall be made, where practicable, by agency, and within each agency
35 by program and within each program at the following level of detail and
36 in the following order:

37 (a) by fund type, which at a minimum shall include general fund,
38 special revenue-other funds, capital projects funds and debt service
39 funds;

40 (b) for personal service appropriations, separate appropriations shall
41 be made for regular personal service, temporary personal service, and
42 holiday and overtime pay;

43 (c) for nonpersonal service appropriations, separate appropriations
44 shall be made for supplies and materials, travel, contractual services,
45 equipment and fringe benefits, as appropriate.

46 5. Any appropriation added pursuant to section four of article seven
47 of the constitution without designating a grantee shall be allocated
48 only pursuant to a plan setting forth an itemized list of grantees with
49 the amount to be received by each, or the methodology for allocating
50 such appropriation. Such plan shall be subject to the approval of the
51 chair of the senate finance committee, the chair of the assembly ways
52 and means committee, and the director of the budget, and thereafter
53 shall be included in a [concurrent resolution] LEGISLATIVE BILL calling
54 for the expenditure of such monies, which resolution must be approved by
55 a majority vote of all members elected to each house upon a roll call
56 vote. THE PROVISIONS OF THIS SECTION SHALL NOT PRECLUDE MEMBERS OF THE

1 LEGISLATURE FROM COLLABORATING WITH EACH OTHER IN THE SELECTION OF ALLO-
2 CATIONS AND PACKAGING THEIR INDIVIDUAL ALLOCATIONS TOGETHER WITH OTHER
3 MEMBERS' ALLOCATIONS FOR SPECIFIED REGIONAL OR JOINT PROJECTS.

4 S 4. Section 40 of the state finance law is amended by adding two new
5 subdivisions 5 and 6 to read as follows:

6 5. NOTWITHSTANDING ANY OTHER LAW, RULE OR REGULATION TO THE CONTRARY,
7 THE PROVISIONS OF SUBDIVISION THREE OF THIS SECTION SHALL NOT BE SUPER-
8 SEDED EXCEPT UPON APPROVAL BY A TWO-THIRDS VOTE OF THE SENATE AND ASSEM-
9 BLY.

10 6. A RESOLUTION PROVIDING FOR THE DISBURSEMENT OF FUNDS PURSUANT TO
11 ANY PROVISION OF LAW SHALL NOT BE APPROVED LESS THAN SEVENTY-TWO HOURS
12 SUBSEQUENT TO THE INTRODUCTION OF SUCH RESOLUTION.

13 S 5. Subdivision 2 of section 24 of the state finance law is amended
14 by adding a new paragraph (c) to read as follows:

15 (C) ON OR AFTER JANUARY FIRST, TWO THOUSAND SEVENTEEN, ANY BUDGET BILL
16 SUBMITTED BY THE GOVERNOR SHALL ONLY CONTAIN ITEMIZED APPROPRIATIONS.

17 S 6. This act does not preclude either house of the legislature or the
18 governor from adopting more stringent standards through its own guide-
19 lines or through the application process.

20 S 7. Allocations made pursuant to article 4 or section 99-d, known as
21 the community projects fund, of the state finance law shall continue to
22 be subject to review by the respective assembly and senate fiscal and
23 counsel staffs, division of the budget, the administering state agency,
24 the office of the state comptroller, and the office of the attorney
25 general. Nothing in this act shall limit the authority of the state
26 comptroller and the attorney general to review allocation recipients or
27 discretionary grants.

28 S 8. This act shall take effect immediately.