

4246

2015-2016 Regular Sessions

I N   A S S E M B L Y

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Introduced by M. of A. SCARBOROUGH, COLTON, CRESPO, FINCH, JAFFEE, AUBRY, CAMARA, ZEBROWSKI, ROBINSON, COOK, WEPRIN, RODRIGUEZ, SANTABARBARA, PERRY -- Multi-Sponsored by -- M. of A. MAGEE, MARKEY, THIELE, WRIGHT -- read once and referred to the Committee on Small Business

AN ACT to amend the economic development law, in relation to establishing entrepreneurship assistance centers; to amend the economic development law and the labor law, in relation to making technical corrections relating thereto; and to repeal article 9 of the economic development law relating thereto

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     Section 1. Article 9 of the economic development law is REPEALED and a  
2     new article 9 is added to read as follows:

3                                 ARTICLE 9

4                                 ENTREPRENEURSHIP ASSISTANCE CENTERS

5     SECTION 210. DEFINITIONS.

6                 211. ENTREPRENEURSHIP ASSISTANCE CENTERS.

7                 212. REPORTING.

8     S 210. DEFINITIONS. AS USED IN THIS ARTICLE THE FOLLOWING TERMS,  
9     UNLESS THE CONTEXT INDICATES OTHERWISE, SHALL HAVE THE FOLLOWING MEAN-  
10    INGS:

11    1. "ENTREPRENEURSHIP ASSISTANCE CENTERS" SHALL MEAN THE BUSINESS  
12    DEVELOPMENT CENTERS WHICH PROVIDE ASSISTANCE TO PRIMARILY MINORITY GROUP  
13    MEMBERS, WOMEN, INDIVIDUALS WITH A DISABILITY AND DISLOCATED WORKERS AS  
14    ESTABLISHED BY THE DEPARTMENT PURSUANT TO SECTION TWO HUNDRED ELEVEN OF  
15    THIS ARTICLE.

16    2. "DISABILITY" SHALL MEAN, WITH RESPECT TO AN INDIVIDUAL:

17    (A) A PHYSICAL OR MENTAL IMPAIRMENT THAT SUBSTANTIALLY LIMITS ONE OR  
18    MORE OF THE MAJOR LIFE ACTIVITIES OF SUCH INDIVIDUAL;

19    (B) A RECORD OF SUCH AN IMPAIRMENT; OR

20    (C) BEING REGARDED AS HAVING AN IMPAIRMENT.

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

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1 3. "MINORITY BUSINESS ENTERPRISE" SHALL MEAN ANY BUSINESS ENTERPRISE  
2 WHICH IS AT LEAST FIFTY-ONE PER CENTUM OWNED BY, OR IN THE CASE OF A  
3 PUBLICLY OWNED BUSINESS AT LEAST FIFTY-ONE PER CENTUM OF THE STOCK OF  
4 WHICH IS OWNED BY, CITIZENS OR PERMANENT RESIDENT ALIENS WHO ARE BLACK,  
5 HISPANIC, ASIAN OR AMERICAN INDIAN, PACIFIC ISLANDER OR ALASKAN NATIVE  
6 WHERE SUCH OWNERSHIP INTEREST IS REAL, SUBSTANTIAL AND CONTINUING AND  
7 WHERE SUCH PERSONS HAVE THE AUTHORITY TO INDEPENDENTLY CONTROL THE DAY-  
8 TO-DAY BUSINESS DECISIONS OF THE ENTITY.

9 4. "MINORITY GROUP MEMBER" SHALL MEAN A UNITED STATES CITIZEN OR  
10 PERMANENT RESIDENT ALIEN WHO IS AND CAN DEMONSTRATE MEMBERSHIP IN ONE OF  
11 THE FOLLOWING GROUPS:

12 (A) BLACK PERSONS HAVING ORIGINS IN ANY OF THE BLACK AFRICAN RACIAL  
13 GROUPS NOT OF HISPANIC ORIGIN;

14 (B) HISPANIC PERSONS OF MEXICAN, PUERTO RICAN, DOMINICAN, CUBAN,  
15 CENTRAL OR SOUTH AMERICAN DESCENT OF EITHER INDIAN OR HISPANIC ORIGIN,  
16 REGARDLESS OF RACE;

17 (C) ASIAN AND PACIFIC ISLANDER PERSONS HAVING ORIGINS IN THE FAR EAST,  
18 SOUTHEAST ASIA, THE INDIAN SUB-CONTINENT OR THE PACIFIC ISLANDS; OR

19 (D) AMERICAN INDIAN OR ALASKAN NATIVE PERSONS HAVING ORIGINS IN ANY OF  
20 THE ORIGINAL PEOPLES OF NORTH AMERICA.

21 5. "WOMEN-OWNED BUSINESS ENTERPRISE" SHALL MEAN ANY BUSINESS ENTER-  
22 PRISE WHICH IS AT LEAST FIFTY-ONE PER CENTUM OWNED BY, OR IN THE CASE OF  
23 A PUBLICLY OWNED BUSINESS AT LEAST FIFTY-ONE PER CENTUM OF THE STOCK OF  
24 WHICH IS OWNED BY, CITIZENS OR PERMANENT RESIDENT ALIENS WHO ARE WOMEN  
25 WHERE SUCH OWNERSHIP INTEREST IS REAL, SUBSTANTIAL AND CONTINUING AND  
26 WHERE SUCH PERSONS HAVE THE AUTHORITY TO INDEPENDENTLY CONTROL THE DAY-  
27 TO-DAY BUSINESS DECISIONS OF THE ENTITY.

28 S 211. ENTREPRENEURSHIP ASSISTANCE CENTERS. 1. THE DEPARTMENT SHALL  
29 ESTABLISH AND SUPPORT, WITHIN AVAILABLE APPROPRIATIONS, ENTREPRENEURSHIP  
30 ASSISTANCE CENTERS AT CAREER EDUCATION AGENCIES AND NOT-FOR-PROFIT  
31 CORPORATIONS INCLUDING, BUT NOT LIMITED TO, LOCAL DEVELOPMENT CORPO-  
32 RATIONS, CHAMBERS OF COMMERCE, COMMUNITY-BASED BUSINESS OUTREACH CENTERS  
33 AND OTHER COMMUNITY-BASED ORGANIZATIONS. THE PURPOSE OF SUCH CENTERS  
34 SHALL BE TO TRAIN MINORITY GROUP MEMBERS, WOMEN, INDIVIDUALS WITH A  
35 DISABILITY AND DISLOCATED WORKERS IN THE PRINCIPLES AND PRACTICE OF  
36 ENTREPRENEURSHIP IN ORDER TO PREPARE SUCH PERSONS TO PURSUE SELF-EMPLOY-  
37 MENT OPPORTUNITIES AND TO PURSUE A MINORITY BUSINESS ENTERPRISE OR A  
38 WOMEN-OWNED BUSINESS ENTERPRISE. SUCH CENTERS SHALL PROVIDE FOR TRAINING  
39 IN ALL ASPECTS OF BUSINESS DEVELOPMENT AND SMALL BUSINESS MANAGEMENT AS  
40 DEFINED BY THE COMMISSIONER. FOR PURPOSES OF THIS SECTION, "CAREER  
41 EDUCATION AGENCY" SHALL MEAN A COMMUNITY COLLEGE OR BOARD OF COOPERATIVE  
42 EDUCATIONAL SERVICES OPERATING WITHIN THE STATE.

43 2. THE DEPARTMENT SHALL ESTABLISH CRITERIA FOR SELECTION AND DESIG-  
44 NATION OF SUCH CENTERS WHICH SHALL INCLUDE, BUT NOT BE LIMITED TO:

45 (A) THE LEVEL OF SUPPORT FOR THE CENTER FROM LOCAL POST-SECONDARY  
46 EDUCATION INSTITUTIONS, BUSINESSES, AND GOVERNMENT;

47 (B) THE LEVEL OF FINANCIAL ASSISTANCE PROVIDED AT THE LOCAL AND FEDER-  
48 AL LEVEL TO SUPPORT THE OPERATIONS OF THE CENTER;

49 (C) THE APPLICANT'S UNDERSTANDING OF PROGRAM GOALS AND OBJECTIVES  
50 ARTICULATED BY THE DEPARTMENT;

51 (D) THE PLANS OF THE CENTER TO SUPPLEMENT STATE AND LOCAL FUNDING  
52 THROUGH FEES FOR SERVICES WHICH MAY BE BASED ON A SLIDING SCALE BASED ON  
53 ABILITY TO PAY;

54 (E) THE NEED FOR AND ANTICIPATED IMPACT OF THE CENTER ON THE COMMUNITY  
55 IN WHICH IT WILL FUNCTION;

56 (F) THE QUALITY OF THE PROPOSED WORK PLAN AND STAFF OF THE CENTER; AND

(G) THE EXTENT OF ECONOMIC DISTRESS IN THE AREA TO BE SERVED.

3. APPLICATION FOR GRANTS MADE PURSUANT TO THIS SECTION SHALL BE MADE IN THE MANNER AND ON FORMS PRESCRIBED BY THE DEPARTMENT. SUCH APPLICATION SHALL INCLUDE, BUT SHALL NOT BE LIMITED TO:

(A) A DESCRIPTION OF THE TRAINING PROGRAMS AVAILABLE WITHIN THE GEOGRAPHIC AREA TO BE SERVED BY THE CENTER TO WHICH ELIGIBLE CLIENTS MAY BE REFERRED;

(B) DESIGNATION OF A PROGRAM DIRECTOR;

(C) PLANS FOR PROVIDING ONGOING TECHNICAL ASSISTANCE TO PROGRAM GRADUATES, INCLUDING LINKAGES WITH PROVIDERS OF OTHER ENTREPRENEURIAL ASSISTANCE PROGRAMS AND WITH PROVIDERS OF SMALL BUSINESS TECHNICAL ASSISTANCE AND SERVICES;

(D) A PROGRAM BUDGET, INCLUDING MATCHING FUNDS, IN-KIND AND OTHERWISE, TO BE PROVIDED BY THE APPLICANT; AND

(E) SUCH OTHER REQUIREMENTS AS DEEMED NECESSARY BY THE DEPARTMENT.

4. EACH CENTER SHALL:

(A) BE OPERATED BY A BOARD OF DIRECTORS REPRESENTING COMMUNITY LEADERS IN BUSINESS, EDUCATION, FINANCE AND GOVERNMENT;

(B) BE INCORPORATED AS A NOT-FOR-PROFIT CORPORATION;

(C) BE LOCATED IN AN AREA ACCESSIBLE TO ELIGIBLE CLIENTS;

(D) ESTABLISH AN ADVISORY GROUP OF COMMUNITY BUSINESS EXPERTS, AT LEAST ONE-HALF OF WHOM SHALL BE REPRESENTATIVE OF THE CLIENTELE TO BE SERVED BY THE CENTER, WHICH SHALL CONSTITUTE A SUPPORT NETWORK TO PROVIDE COUNSELING AND MENTORING SERVICES TO MINORITY GROUP MEMBERS, WOMEN, INDIVIDUALS WITH A DISABILITY AND DISLOCATED WORKERS FROM THE CONCEPT STAGE OF DEVELOPMENT THROUGH THE FIRST ONE TO TWO YEARS OF EXISTENCE ON A REGULAR BASIS AND AS NEEDED THEREAFTER; AND

(E) ESTABLISH A REFERRAL SYSTEM AND LINKAGES TO EXISTING AREA SMALL BUSINESS ASSISTANCE PROGRAMS AND FINANCING SOURCES.

5. EACH ENTREPRENEURSHIP ASSISTANCE CENTER SHALL PROVIDE NEEDED SERVICES TO ELIGIBLE CLIENTS, INCLUDING, BUT NOT LIMITED TO:

(A) ORIENTATION AND SCREENING OF PROSPECTIVE ENTREPRENEURS;

(B) ANALYSIS OF BUSINESS CONCEPTS AND TECHNICAL FEASIBILITY;

(C) MARKET ANALYSIS;

(D) MANAGEMENT ANALYSIS AND COUNSELING;

(E) BUSINESS PLANNING AND FINANCIAL PLANNING ASSISTANCE;

(F) REFERRALS TO FINANCIAL RESOURCES;

(G) REFERRAL TO EXISTING EDUCATIONAL PROGRAMS FOR TRAINING IN SUCH AREAS AS MARKETING, ACCOUNTING AND OTHER SUCH TRAINING PROGRAMS AS MAY BE NECESSARY AND AVAILABLE; AND

(H) REFERRAL TO BUSINESS INCUBATOR FACILITIES, WHERE APPROPRIATE, FOR THE PURPOSE OF ENTERING INTO AGREEMENTS TO ACCESS SHARED SUPPORT SERVICES.

6. GRANTS MADE PURSUANT TO THIS SECTION SHALL BE SUBJECT TO THE FOLLOWING LIMITATIONS:

(A) NO GRANT SHALL BE MADE TO ANY ONE OR ANY CONSORTIUM OF CAREER EDUCATION AGENCIES AND NOT-FOR-PROFIT CORPORATIONS IN EXCESS OF SEVENTY-FIVE THOUSAND DOLLARS; AND

(B) EACH GRANT SHALL BE DISBURSED FOR PAYMENT OF THE COST OF SERVICES AND EXPENSES OF THE PROGRAM DIRECTOR, THE INSTRUCTORS OF THE PARTICIPATING CAREER EDUCATION AGENCY OR NOT-FOR-PROFIT CORPORATION, THE FACULTY AND SUPPORT PERSONNEL THEREOF AND ANY OTHER PERSON IN THE SERVICE OF PROVIDING INSTRUCTION AND COUNSELING IN FURTHERANCE OF THE PROGRAM.

S 212. REPORTING. THE DEPARTMENT SHALL:

1. MONITOR THE PERFORMANCE OF EACH ENTREPRENEURIAL ASSISTANCE CENTER AND REQUIRE PERIODIC AND ANNUAL REPORTS FROM EACH ENTREPRENEURIAL

1 ASSISTANCE CENTER AT SUCH TIME AND IN SUCH A MANNER AS PRESCRIBED BY THE  
2 COMMISSIONER.

3 2. EVALUATE THE ENTREPRENEURIAL ASSISTANCE CENTERS ESTABLISHED UNDER  
4 THIS ARTICLE AND REPORT, ON OR BEFORE OCTOBER FIRST, TWO THOUSAND  
5 SIXTEEN, AND ON OR BEFORE EACH OCTOBER FIRST THEREAFTER, AND SUBMIT THE  
6 RESULTS OF SUCH EVALUATION TO THE GOVERNOR AND THE LEGISLATURE. SUCH  
7 REPORT SHALL DISCUSS THE EXTENT TO WHICH THE CENTERS SERVE MINORITY  
8 GROUP MEMBERS, WOMEN, INDIVIDUALS WITH A DISABILITY AND DISLOCATED WORK-  
9 ERS; THE EXTENT TO WHICH THE TRAINING PROGRAM IS COORDINATED WITH OTHER  
10 ASSISTANCE PROGRAMS TARGETED TO SMALL AND NEW BUSINESSES; THE ABILITY OF  
11 SUCH PROGRAM TO LEVERAGE OTHER SOURCES OF FUNDING AND SUPPORT; AND THE  
12 SUCCESS OF THE PROGRAM IN AIDING ENTREPRENEURS TO START UP NEW BUSI-  
13 NESSES, INCLUDING THE NUMBER OF NEW BUSINESS START-UPS RESULTING FROM  
14 THE PROGRAM. SUCH REPORT SHALL RECOMMEND CHANGES AND IMPROVEMENTS IN THE  
15 TRAINING PROGRAM AND IN THE QUALITY OF SUPPLEMENTAL TECHNICAL ASSISTANCE  
16 OFFERED TO GRADUATES OF THE TRAINING PROGRAMS.

17 3. SUBMIT TO THE DIRECTOR OF THE DIVISION OF THE BUDGET, THE CHAIR-  
18 PERSON OF THE SENATE FINANCE COMMITTEE AND THE CHAIRPERSON OF THE ASSEM-  
19 BLY WAYS AND MEANS COMMITTEE AN EVALUATION OF THE EFFECTIVENESS OF THE  
20 PROGRAMS ESTABLISHED UNDER THIS ARTICLE PREPARED BY AN ENTITY INDEPEND-  
21 ENT OF THE DEPARTMENT. SUCH EVALUATION SHALL BE SUBMITTED BY SEPTEMBER  
22 FIRST, TWO THOUSAND SEVENTEEN AND BY SEPTEMBER FIRST EVERY FOUR YEARS  
23 THEREAFTER.

24 4. BETWEEN EVALUATION DUE DATES, MAINTAIN THE NECESSARY RECORDS AND  
25 DATA REQUIRED TO SATISFY SUCH EVALUATION REQUIREMENTS AND TO SATISFY  
26 INFORMATION REQUESTS RECEIVED FROM THE DIRECTOR OF THE BUDGET, THE  
27 CHAIRPERSON OF THE SENATE FINANCE COMMITTEE AND THE CHAIRPERSON OF THE  
28 ASSEMBLY WAYS AND MEANS COMMITTEE BETWEEN SUCH EVALUATION DUE DATES.

29 S 2. Paragraph (c) of subdivision 37-b of section 100 of the economic  
30 development law, as added by chapter 524 of the laws of 2005, is amended  
31 to read as follows:

32 (c) Subdivision two of section two hundred [thirteen] TWELVE OF THIS  
33 CHAPTER, submitting the results of the annual evaluation of the entre-  
34 preneurial assistance programs established under article nine OF THIS  
35 CHAPTER.

36 S 3. Subparagraph (iii) of paragraph (c) of subdivision 2 of section  
37 591-a of the labor law, as amended by section 1 of part Z of chapter 57  
38 of the laws of 2013, is amended to read as follows:

39 (iii) are participating in self-employment assistance activities  
40 approved by the department and by the department of economic development  
41 which include but need not be limited to entrepreneurial training, busi-  
42 ness counseling, and technical assistance, including financing assist-  
43 ance for qualified individuals as appropriate, offered by entrepreneur-  
44 ship [support] ASSISTANCE centers established pursuant to section two  
45 hundred [twelve] ELEVEN of the economic development law, state universi-  
46 ty of New York small business development centers, programs offered by  
47 community-based organizations, local development corporations, and  
48 boards of cooperative educational services (BOCES) as established pursu-  
49 ant to section one thousand nine hundred fifty of the education law;  
50 and, unless otherwise required by federal law or regulation, no individ-  
51 ual shall be prohibited from or disqualified from eligibility for the  
52 program if prior to applying for the program, an individual has printed  
53 business cards or has a website that is designed but not active, and  
54 neither are being used to solicit or conduct business;

55 S 4. This act shall take effect immediately; provided that the amend-  
56 ments to subparagraph (iii) of paragraph (c) of subdivision 2 of section

1 591-a of the labor law made by section three of this act shall not  
2 affect the repeal of such section and shall be deemed to repeal there-  
3 with.