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2013-2014 Regular Sessions

IN SENATE

May 22, 2013

Introduced by Sen. LANZA -- read twice and ordered printed, and when printed to be committed to the Committee on Cities

AN ACT to amend the general municipal law, in relation to contracts for public work in a city having a population of one million or more

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Subdivision 1 of section 103 of the general municipal law, as amended by section 1 of chapter 2 of the laws of 2012, is amended to read as follows:

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1. (A) Except as otherwise expressly provided by an act of the legislature or by a local law adopted prior to September first, nineteen hundred fifty-three, all contracts for public work involving an expenditure of more than thirty-five thousand dollars and all purchase contracts involving an expenditure of more than twenty thousand dollars, shall be awarded by the appropriate officer, board or agency of a political subdivision or of any district therein including but not limited a soil conservation district to the lowest responsible bidder furnishing the required security after advertisement for sealed bids in the manner provided by this section, provided, however, that purchase contracts (including contracts for service work, but excluding any purchase contracts necessary for the completion of a public works contract pursuant to article eight of the labor law) may be awarded on the basis of best value, as defined in section one hundred sixty-three of the state finance law, to a responsive and responsible bidder or offerer in the manner provided by this section except that in a political subdivision other than a city with a population of one million inhabitants or more or any district, board or agency with jurisdiction exclusively therein the use of best value for awarding a purchase contract or purchase contracts must be authorized by local law or, in the case of a district corporation, school district or board of cooperative educational services, by rule, regulation or resolution adopted at

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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a public meeting. In any case where a responsible bidder's or responsible offerer's gross price is reducible by an allowance for the value of 3 used machinery, equipment, apparatus or tools to be traded in by a polisubdivision, the gross price shall be reduced by the amount of 5 such allowance, for the purpose of determining the best value. 6 where two or more responsible bidders furnishing the required security 7 submit identical bids as to price, such officer, board or agency may 8 award the contract to any of such bidders. Such officer, board or agency may, in his or her or its discretion, reject all bids or offers and 9 10 readvertise for new bids or offers in the manner provided by this 11 section. In determining whether a purchase is an expenditure within the 12 discretionary threshold amounts established by this subdivision, the 13 officer, board or agency of a political subdivision or of any district 14 therein shall consider the reasonably expected aggregate amount of all 15 purchases of the same commodities, services or technology to be made within the twelve-month period commencing on the date of purchase. 16 Purchases of commodities, services or technology shall not 17 be arti-18 ficially divided for the purpose of satisfying the discretionary buying 19 thresholds established by this subdivision. A change to or a renewal of 20 a discretionary purchase shall not be permitted if the change or renewal 21 would bring the reasonably expected aggregate amount of all purchases of 22 same commodities, services or technology from the same provider 23 within the twelve-month period commencing on the date of the first 24 purchase to an amount greater than the discretionary buying threshold 25 amount. For purposes of this section, "sealed bids" and "sealed offers", 26 as that term applies to purchase contracts, (including contracts service work, but excluding any purchase contracts necessary for the 27 completion of a public works contract pursuant to article eight of 28 29 labor law) shall include bids and offers submitted in an electronic format including submission of the statement of non-collusion required 30 section one hundred three-d of this article, provided that the 31 32 governing board of the political subdivision or district, by resolution, 33 has authorized the receipt of bids and offers in such format. Submission 34 in electronic format may, for technology contracts only, be required as 35 the sole method for the submission of bids and offers. Bids and offers submitted in an electronic format shall be transmitted by bidders 36 37 offerers to the receiving device designated by the political subdivision 38 or district. Any method used to receive electronic bids and offers shall 39 comply with article three of the state technology law, and any rules and 40 regulations promulgated and guidelines developed thereunder and, at a minimum, must (a) document the time and date of receipt of each bid and 41 offer received electronically; (b) authenticate the identity of the 42 43 sender; (c) ensure the security of the information transmitted; and ensure the confidentiality of the bid or offer until the time and date 44 45 established for the opening of bids or offers. The timely submission of electronic bid or offer in compliance with instructions provided for 46 47 such submission in the advertisement for bids or offers and/or the spec-48 ifications shall be the responsibility solely of each bidder or offerer or prospective bidder or offerer. No political subdivision or district therein shall incur any liability from delays of or interruptions in the 49 50 51 receiving device designated for the submission and receipt of electronic 52 bids and offers. 53

(B) NOTWITHSTANDING ANY PROVISION OF LAW TO THE CONTRARY, A CITY WITH A POPULATION OF ONE MILLION OR MORE UNDERTAKING A PUBLIC WORK PROJECT MAY INCLUDE IN THE CONTRACT FOR SUCH PROJECT ANY WORK DEEMED NECESSARY OR DESIRABLE BY SUCH CITY FOR THE COMPLETION OF SUCH PROJECT THAT

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REQUIRES THE MAINTENANCE, SUPPORT, PROTECTION OR OTHER ACCOMMODATION ENERGY, TELECOMMUNICATIONS OR OTHER PRIVATE FACILITIES OR STRUCTURES NOT 3 SUCH CITY WHICH ARE LOCATED WITHIN, TRAVERSING OR ADJACENT TO THE CONSTRUCTION AREA OF SUCH PROJECT, WHETHER ABOVE, BELOW OR AT GROUND 5 INCLUDING THE REMOVAL, RELOCATION, ALTERATION, REPLACEMENT, 6 RECONSTRUCTION OR IMPROVEMENT OF SUCH FACILITIES OR STRUCTURES, AND SUCH 7 WORK SHALL BE DEEMED PUBLIC WORK FOR THE PURPOSES OF THIS 8 THAT THE COSTS OF SUCH WORK, INCLUDING ANY INCRE-PROVIDED, HOWEVER, MENTAL OR ADMINISTRATIVE COSTS ATTRIBUTABLE TO SUCH WORK, ARE NOT BORNE 9 10 SUCH CITY, EXCEPT AS OTHERWISE PROVIDED BY CHAPTER THREE HUNDRED FIFTY-SEVEN OF THE LAWS OF NINETEEN HUNDRED EIGHTY-EIGHT. 11

- S 2. Subdivision 1 of section 103 of the general municipal law, as amended by section 2 of chapter 2 of the laws of 2012, is amended to read as follows:
- 1. (A) Except as otherwise expressly provided by an act of the legislature or by a local law adopted prior to September first, nineteen hundred fifty-three, all contracts for public work involving an expenditure of more than thirty-five thousand dollars and all purchase contracts involving an expenditure of more than twenty thousand dollars, shall be awarded by the appropriate officer, board or agency of a political subdivision or of any district therein including but not a soil conservation district to the lowest responsible bidder furnishing the required security after advertisement for sealed bids in the manner provided by this section, provided, however, that purchase contracts (including contracts for service work, but excluding purchase contracts necessary for the completion of a public works contract pursuant to article eight of the labor law) may be awarded on basis of best value, as defined in section one hundred sixty-three of the state finance law, to a responsive and responsible bidder or offerer in the manner provided by this section except that in a political subdivision other than a city with a population of one million inhabitants or more or any district, board or agency with jurisdiction exclusively therein the use of best value of awarding a purchase contract or purchase contracts must be authorized by local law or, in the case of a district corporation, school district or board of cooperative educational services, by rule, regulation or resolution adopted at public meeting. In determining whether a purchase is an expenditure within the discretionary threshold amounts established by this subdivision, the officer, board or agency of a political subdivision or of any district therein shall consider the reasonably expected aggregate amount of all purchases of the same commodities, services or technology to be made within the twelve-month period commencing on the date of purchase. Purchases of commodities, services or technology shall not be artificially divided for the purpose of satisfying the discretionary buying thresholds established by this subdivision. A change to or a renewal of a discretionary purchase shall not be permitted if the change or renewal would bring the reasonably expected aggregate amount of all purchases of same commodities, services or technology from the same provider within the twelve-month period commencing on the date of the first purchase to an amount greater than the discretionary buying threshold amount. In any case where a responsible bidder's or responsible offerer's gross price is reducible by an allowance for the value of used machinery, equipment, apparatus or tools to be traded in by a political subdivision, the gross price shall be reduced by the amount of allowance, for the purpose of determining the low bid or best value. In cases where two or more responsible bidders furnishing the required

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security submit identical bids as to price, such officer, board or agency may award the contract to any of such bidders. Such officer, board or agency may, in his, her or its discretion, reject all bids or offers and readvertise for new bids or offers in the manner provided by this section.

- (B) NOTWITHSTANDING ANY PROVISION OF LAW TO THE CONTRARY, A CITY POPULATION OF ONE MILLION OR MORE UNDERTAKING A PUBLIC WORK PROJECT MAY INCLUDE IN THE CONTRACT FOR SUCH PROJECT ANY WORK DEEMED NECESSARY OR DESIRABLE BY SUCH CITY FOR THE COMPLETION OF SUCH PROJECT THAT REQUIRES THE MAINTENANCE, SUPPORT, PROTECTION OR OTHER ACCOMMODATION OF ENERGY, TELECOMMUNICATIONS OR OTHER PRIVATE FACILITIES OR STRUCTURES NOT OWNED BY SUCH CITY WHICH ARE LOCATED WITHIN, TRAVERSING OR ADJACENT TO 12 THE CONSTRUCTION AREA OF SUCH PROJECT, WHETHER ABOVE, BELOW OR AT GROUND INCLUDING THE REMOVAL, RELOCATION, ALTERATION, REPLACEMENT, RECONSTRUCTION OR IMPROVEMENT OF SUCH FACILITIES OR STRUCTURES, AND SUCH 15 WORK SHALL BE DEEMED PUBLIC WORK FOR THE PURPOSES OF THIS SECTION, PROVIDED, HOWEVER, THAT THE COSTS OF SUCH WORK, INCLUDING ANY INCRE-MENTAL OR ADMINISTRATIVE COSTS ATTRIBUTABLE TO SUCH WORK, ARE NOT BORNE BY SUCH CITY, EXCEPT AS OTHERWISE PROVIDED BY CHAPTER THREE HUNDRED FIFTY-SEVEN OF THE LAWS OF NINETEEN HUNDRED EIGHTY-EIGHT.
- 21 3. This act shall take effect immediately, provided that the amend-22 ments to subdivision 1 of section 103 of the general municipal law, made 23 by section one of this act, shall be subject to the expiration and reversion of such subdivision pursuant to section 41 of part X of chap-24 25 ter 62 of the laws of 2003, as amended, when upon such date the 26 provisions of section two of this act shall take effect.