

4262

2013-2014 Regular Sessions

I N A S S E M B L Y

February 1, 2013

Introduced by M. of A. RAIA, FINCH, RABBITT, MONTESANO -- Multi-Sponsored by -- M. of A. BARCLAY, GIGLIO, HAWLEY, KOLB, McDONOUGH, PALMESANO, SALADINO, STEVENSON, TEDISCO, TENNEY -- read once and referred to the Committee on Aging

AN ACT to amend the elder law, in relation to creating the New York state lifespan respite care program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Legislative intent. The legislature hereby finds and
2 declares that supporting the efforts of families and caregivers who care
3 for individuals with special needs at home is efficient, cost effective
4 and humane. Families receiving occasional respite care relief are less
5 likely to request admission of an individual with special needs to nursing
6 homes, foster care or other out-of-home care at public expense.
7 Respite care reduces family and caregiver stress, enhances family and
8 caregiver coping ability and strengthens family ability to meet the
9 challenging demands of caring for individuals with special needs.
10 Respite care reduces the risk of abuse and neglect of senior citizens
11 and other vulnerable groups. Coordinated, non-categorical respite care
12 services must be available locally to provide reliable short-term relief
13 when it is needed by families and caregivers regardless of where they
14 live in New York state.

15 Therefore, the legislature finds that a statewide centralized program
16 to provide direction, resources and support for the establishment and
17 operation of community-based respite care programs would serve a purpose
18 beneficial to all the citizens of New York state.

19 S 2. The elder law is amended by adding a new section 215-c to read as
20 follows:

21 S 215-C. LIFESPAN RESPITE CARE. 1. DEFINITIONS. AS USED IN THIS
22 SECTION, THE FOLLOWING WORDS SHALL HAVE THE FOLLOWING MEANINGS:

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 (A) "CAREGIVER" SHALL MEAN AN INDIVIDUAL PROVIDING ONGOING CARE FOR AN
2 INDIVIDUAL WITH SPECIAL NEEDS.

3 (B) "COMMUNITY LIFESPAN RESPITE CARE PROGRAM" SHALL MEAN A NON-CATE-
4 GORICAL RESPITE CARE PROGRAM THAT:

5 (1) IS OPERATED BY COMMUNITY-BASED PRIVATE NON-PROFIT, FOR-PROFIT OR
6 PUBLIC AGENCIES THAT PROVIDE RESPITE CARE SERVICES;

7 (2) SERVES AN AREA OF ONE OR MORE COUNTIES;

8 (3) ACTS AS A SINGLE LOCAL SOURCE OF INFORMATION AND REFERRAL; AND

9 (4) FACILITATES ACCESS TO LOCAL RESPITE CARE SERVICES.

10 (C) "NEW YORK STATE LIFESPAN RESPITE CARE PROGRAM" SHALL MEAN THE
11 PROGRAM ESTABLISHED IN THE STATE OFFICE FOR THE AGING PURSUANT TO SUBDI-
12 VISION TWO OF THIS SECTION HEREINAFTER REFERRED TO AS "THE PROGRAM".

13 (D) "NON-CATEGORICAL CARE" SHALL MEAN CARE WITHOUT REGARD TO THE
14 STATUS, INCLUDING BUT NOT LIMITED TO, AGE AND TYPE OF SPECIAL NEED, OF
15 THE INDIVIDUAL RECEIVING CARE.

16 (E) "PROVIDER" SHALL MEAN INDIVIDUAL OR AGENCY SELECTED BY A FAMILY OR
17 CAREGIVER TO PROVIDE RESPITE CARE TO AN INDIVIDUAL WITH SPECIAL NEEDS.

18 (F) "RESPITE CARE" SHALL MEAN THE PROVISION OF SHORT-TERM RELIEF TO
19 PRIMARY CAREGIVERS FROM THE DEMANDS OF ONGOING CARE FOR AN INDIVIDUAL
20 WITH SPECIAL NEEDS.

21 (G) "RESPITE CARE SERVICES" SHALL INCLUDE:

22 (1) RECRUITING AND SCREENING OF PAID AND UNPAID RESPITE CARE PROVID-
23 ERS;

24 (2) IDENTIFYING LOCAL TRAINING RESOURCES AND ORGANIZING TRAINING
25 OPPORTUNITIES FOR RESPITE CARE PROVIDERS;

26 (3) MATCHING OF FAMILIES AND CAREGIVERS WITH PROVIDERS AND OTHER TYPES
27 OF RESPITE CARE;

28 (4) LINKING FAMILIES AND CAREGIVERS WITH PAYMENT RESOURCES;

29 (5) IDENTIFYING, COORDINATING AND DEVELOPING THE COMMUNITY RESOURCES
30 FOR RESPITE CARE;

31 (6) QUALITY ASSURANCE AND EVALUATION; AND

32 (7) ASSISTING FAMILIES AND CAREGIVERS TO IDENTIFY RESPITE CARE NEEDS
33 AND RESOURCES.

34 (H) "SPECIAL NEEDS" INCLUDES:

35 (1) ALZHEIMER'S DISEASE AND RELATED DISORDERS;

36 (2) DEVELOPMENTAL DISABILITIES;

37 (3) PHYSICAL DISABILITIES;

38 (4) CHRONIC ILLNESS;

39 (5) MENTAL AND EMOTIONAL CONDITIONS THAT REQUIRE SUPERVISION;

40 (6) SITUATIONS IN WHICH A HIGH RISK OF ABUSE OR NEGLECT EXISTS; AND

41 (7) SUCH OTHER SITUATIONS OR CONDITIONS AS THE OFFICE MAY FROM TIME TO
42 TIME ESTABLISH.

43 2. THE NEW YORK STATE LIFESPAN RESPITE CARE PROGRAM ESTABLISHED. (A)
44 THE DIRECTOR IS AUTHORIZED AND DIRECTED TO PROMULGATE RULES AND REGU-
45 LATIONS TO ESTABLISH THE NEW YORK STATE LIFESPAN RESPITE CARE PROGRAM
46 FOR THE PURPOSE OF DEVELOPING AND ENCOURAGING STATEWIDE COORDINATION OF
47 RESPITE CARE AND TO WORK WITH COMMUNITY-BASED PRIVATE NOT-FOR-PROFIT,
48 FOR-PROFIT OR PUBLIC AGENCIES AND INTERESTED CITIZEN GROUPS TO FOSTER
49 THE ESTABLISHMENT OF RECOGNIZED COMMUNITY LIFESPAN RESPITE CARE PROGRAMS
50 PURSUANT TO SUBDIVISION THREE OF THIS SECTION.

51 (B) THE PROGRAM SHALL:

52 (1) PROVIDE POLICY AND PROGRAM DEVELOPMENT SUPPORT, INCLUDING BUT NOT
53 LIMITED TO DATA COLLECTION AND OUTCOME MEASURES;

54 (2) IDENTIFY AND PROMOTE RESOLUTION OF LOCAL AND STATE LEVEL POLICY
55 CONCERNS;

1 (3) PROVIDE TECHNICAL ASSISTANCE TO COMMUNITY LIFESPAN RESPITE CARE
2 PROGRAMS;
3 (4) DEVELOP AND DISTRIBUTE RESPITE CARE INFORMATION;
4 (5) PROMOTE THE EXCHANGE OF INFORMATION AND COORDINATION AMONG STATE
5 AND LOCAL GOVERNMENT, COMMUNITY LIFESPAN RESPITE CARE PROGRAMS, AGENCIES
6 SERVING INDIVIDUALS WITH SPECIAL NEEDS, FAMILIES AND RESPITE CARE ADVOCATES
7 TO ENCOURAGE EFFICIENT PROVISION OF RESPITE CARE AND REDUCE DUPLICATION
8 OF EFFORT;
9 (6) ENSURE STATEWIDE ACCESS TO COMMUNITY LIFESPAN RESPITE CARE
10 PROGRAMS, PARTICULARLY IN RURAL AREAS; AND
11 (7) MONITOR AND EVALUATE IMPLEMENTATION OF COMMUNITY LIFESPAN RESPITE
12 CARE PROGRAMS.
13 (C) THE DIRECTOR SHALL APPOINT AN ADVISORY COUNCIL TO THE PROGRAM
14 WHICH SHALL BE COMPOSED OF QUALIFIED INDIVIDUALS INCLUDING RESPITE CARE
15 PROVIDERS, RESPITE CARE PROGRAM MANAGERS, RESPITE CARE CONSUMERS, FAMILY
16 MEMBERS AND OTHER INTERESTED INDIVIDUALS.
17 3. COMMUNITY LIFESPAN RESPITE CARE PROGRAMS. (A) THE DIRECTOR, THROUGH
18 THE PROGRAM ESTABLISHED PURSUANT TO SUBDIVISION TWO OF THIS SECTION,
19 SHALL COORDINATE THE ESTABLISHMENT OF COMMUNITY LIFESPAN RESPITE CARE
20 PROGRAMS. THE PROGRAM SHALL ACCEPT PROPOSALS TO OPERATE COMMUNITY LIFESPAN
21 RESPITE CARE PROGRAMS, SUBMITTED IN THE FORM AND MANNER REQUIRED BY
22 THE DIRECTOR, FROM COMMUNITY BASED PRIVATE NOT-FOR-PROFIT, FOR-PROFIT OR
23 PUBLIC AGENCIES THAT PROVIDE RESPITE CARE SERVICES. ACCORDING TO CRITERIA
24 ESTABLISHED BY THE OFFICE, THE PROGRAM SHALL DESIGNATE AGENCIES
25 DESCRIBED IN THIS SUBDIVISION AS OPERATORS OF COMMUNITY RESPITE CARE
26 PROGRAMS.
27 (B) NO LATER THAN THE FIRST OF JANUARY, TWO THOUSAND THIRTEEN THE
28 OFFICE SHALL DESIGNATE AT LEAST TWELVE OPERATORS OF COMMUNITY RESPITE
29 CARE PROGRAMS STATEWIDE. NO LATER THAN THE FIRST OF JANUARY, TWO THOUSAND
30 FIFTEEN THE OFFICE SHALL ENSURE THE DESIGNATION OF AT LEAST ONE
31 OPERATOR OF COMMUNITY RESPITE CARE PROGRAMS IN EACH COUNTY IN THE STATE.
32 (C) COMMUNITY LIFESPAN RESPITE CARE PROGRAMS ESTABLISHED PURSUANT TO
33 THIS SUBDIVISION SHALL:
34 (1) INVOLVE KEY LOCAL INDIVIDUALS AND AGENCIES IN THE COMMUNITY LIFESPAN
35 RESPITE CARE PROGRAM PLANNING PROCESS;
36 (2) INCLUDE A FLEXIBLE ARRAY OF RESPITE CARE OPTIONS RESPONSIVE TO
37 FAMILY AND CAREGIVER NEEDS AND AVAILABLE BEFORE FAMILIES AND CAREGIVERS
38 ARE IN A CRISIS SITUATION;
39 (3) BE SENSITIVE TO THE UNIQUE NEEDS, STRENGTHS AND MULTICULTURAL
40 VALUES OF AN INDIVIDUAL, FAMILY OR CAREGIVER;
41 (4) OFFER THE MOST EFFICIENT ACCESS TO AN ARRAY OF COORDINATED RESPITE
42 CARE SERVICES THAT ARE BUILT ON EXISTING COMMUNITY SUPPORTS AND
43 SERVICES;
44 (5) BE DRIVEN BY COMMUNITY STRENGTHS, NEEDS AND RESOURCES; AND
45 (6) USE A VARIETY OF FUNDS AND RESOURCES, INCLUDING BUT NOT LIMITED
46 TO:
47 (I) FAMILY OR CAREGIVER FUNDS;
48 (II) PRIVATE AND VOLUNTEER RESOURCES;
49 (III) PUBLIC FUNDS INCLUDING AVAILABLE FEDERAL MONIES; AND
50 (IV) EXCHANGE OF CARE AMONG FAMILIES OR CAREGIVERS;
51 (7) CREATE AN ADVISORY COMMITTEE COMPOSED OF FIFTEEN MEMBERS TO ADVISE
52 THE COMMUNITY LIFESPAN RESPITE CARE PROGRAM ON HOW THE PROGRAM MAY BEST
53 SERVE THE NEEDS OF FAMILIES AND CAREGIVERS OF INDIVIDUALS WITH SPECIAL
54 NEEDS. AT LEAST EIGHT MEMBERS OF SUCH ADVISORY COMMITTEE SHALL BE FAMILY
55 MEMBERS AND CAREGIVERS OF INDIVIDUALS WITH SPECIAL NEEDS. OTHER
56 MEMBERS SHALL INCLUDE RESPITE CARE PROVIDERS, REPRESENTATIVES OF LOCAL

1 SERVICE AGENCIES AND OTHER COMMUNITY REPRESENTATIVES. COMMITTEE MEMBER-
2 SHIP SHALL REPRESENT SENIOR CITIZENS, INDIVIDUALS WITH SPECIAL NEEDS,
3 AND FAMILIES AT RISK OF ABUSE OR NEGLECT.

4 4. RULES AND REGULATIONS. THE DIRECTOR IS HEREBY DIRECTED TO PROMUL-
5 GATE ANY RULES AND REGULATIONS NECESSARY FOR THE OPERATION AND ADMINIS-
6 TRATION OF THE NEW YORK STATE RESPITE CARE PROGRAM ESTABLISHED PURSUANT
7 TO SUBDIVISION TWO OF THIS SECTION, INCLUDING BUT NOT LIMITED TO:

8 (A) ESTABLISHING CRITERIA, PROCEDURES AND TIME LINES FOR DESIGNATION
9 OF THE COMMUNITY BASED PRIVATE NOT-FOR-PROFIT, FOR-PROFIT, OR PUBLIC
10 AGENCIES THAT WILL BE DESIGNATED AS RECOGNIZED PROVIDERS OF SERVICES
11 UNDER COMMUNITY LIFESPAN RESPITE CARE PROGRAMS; AND

12 (B) REQUIRING THAT COMMUNITY LIFESPAN RESPITE CARE PROGRAMS PUBLICIZE
13 THE TELEPHONE NUMBER AND ADDRESS WHERE FAMILIES AND CAREGIVERS MAY
14 CONTACT THE STATE PROGRAM.

15 S 3. This act shall take effect on the one hundred eightieth day after
16 it shall have become a law; provided, however, that effective immediate-
17 ly the addition, amendment and/or repeal of any rule or regulation
18 necessary for the implementation of this act on its effective date are
19 authorized and directed to be made and completed on or before such
20 effective date.