

1021

2013-2014 Regular Sessions

I N A S S E M B L Y

(PREFILED)

January 9, 2013

Introduced by M. of A. GANTT -- read once and referred to the Committee
on Ways and Means

AN ACT to amend the tax law, in relation to job creation tax credits

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as the "Job
2 Creation Tax Credit Act of 2013".

3 S 2. Section 210 of the tax law is amended by adding a new subdivision
4 21-b to read as follows:

5 21-B. JOB CREATION TAX CREDIT. (A) AS USED IN THIS SUBDIVISION, THE
6 FOLLOWING TERMS SHALL HAVE THE FOLLOWING MEANINGS: (1) "FULL-TIME
7 EMPLOYEE" MEANS AN INDIVIDUAL WHO IS EMPLOYED FOR CONSIDERATION FOR AT
8 LEAST THIRTY-FIVE HOURS A WEEK, OR WHO RENDERS ANY OTHER STANDARD OF
9 SERVICE GENERALLY ACCEPTED BY CUSTOM OR SPECIFIED BY CONTRACT AS
10 FULL-TIME EMPLOYMENT.

11 (2) "NEW EMPLOYEE" MEANS A FULL-TIME EMPLOYEE FIRST EMPLOYED BY A
12 TAXPAYER IN THE PROJECT THAT IS THE SUBJECT OF THE TAX CREDIT AUTHORIZED
13 UNDER THIS SUBDIVISION IN THE TAXABLE YEAR IN WHICH THE TAXPAYER SEEKS
14 THE CREDIT. "NEW EMPLOYEE" ALSO MAY INCLUDE AN EMPLOYEE REHIRED OR
15 CALLED BACK FROM LAY-OFF TO WORK IN A NEW FACILITY OR ON A NEW PRODUCT
16 OR SERVICE ESTABLISHED OR PRODUCED BY THE TAXPAYER DURING THE TAXABLE
17 YEAR IN WHICH THE CREDIT IS SOUGHT. "NEW EMPLOYEE" SHALL NOT INCLUDE ANY
18 EMPLOYEE OF THE TAXPAYER WHO WAS PREVIOUSLY EMPLOYED IN THIS STATE BY A
19 RELATED MEMBER OF THE TAXPAYER AND WHOSE EMPLOYMENT WAS SHIFTED TO THE
20 TAXPAYER DURING THE TAXABLE YEAR IN WHICH THE CREDIT IS SOUGHT. IN ADDI-
21 TION, "NEW EMPLOYEE" SHALL NOT INCLUDE A CHILD, GRANDCHILD, PARENT, OR
22 SPOUSE, OTHER THAN A SPOUSE WHO IS LEGALLY SEPARATED FROM THE INDIVID-
23 UAL, OR ANY INDIVIDUAL WHO IS AN EMPLOYEE OF THE TAXPAYER AND WHO HAS A
24 DIRECT OR INDIRECT OWNERSHIP INTEREST OF AT LEAST FIVE PERCENT IN THE
25 PROFITS, CAPITAL, OR VALUE OF THE TAXPAYER. OWNERSHIP INTEREST SHALL BE

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

LBD03436-01-3

1 DETERMINED IN ACCORDANCE WITH SECTION FIFTEEN HUNDRED SIXTY-THREE OF THE
2 INTERNAL REVENUE CODE AND REGULATIONS PRESCRIBED THEREUNDER.

3 (3) "NEW INCOME TAX REVENUE" MEANS THE TOTAL AMOUNT WITHHELD UNDER
4 THIS CHAPTER BY THE TAXPAYER DURING THE TAXABLE YEAR FROM THE COMPEN-
5 SATION OF NEW EMPLOYEES FOR THE TAXES LEVIED UNDER THIS CHAPTER.

6 (4) "RELATED MEMBER" HAS THE SAME MEANING AS PROVIDED IN THIS CHAPTER.

7 (B) THE JOB CREATION TAX CREDIT AUTHORIZED UNDER THIS SUBDIVISION
8 SHALL BE FOR THE PURPOSE OF FOSTERING JOB CREATION IN THIS STATE. SUCH A
9 GRANT SHALL TAKE THE FORM OF A REFUNDABLE CREDIT ALLOWED AGAINST THE TAX
10 IMPOSED UNDER THIS CHAPTER. THE CREDIT SHALL BE CLAIMED AFTER THE ALLOW-
11 ANCE OF ALL OTHER CREDITS PROVIDED BY THIS CHAPTER. THE AMOUNT OF THE
12 CREDIT SHALL EQUAL THE NEW INCOME TAX REVENUE FOR THE TAXABLE YEAR
13 MULTIPLIED BY FIFTY PERCENT.

14 (C) IN ORDER TO QUALIFY FOR THE CREDIT THE TAXPAYER MUST SUBMIT TO THE
15 DEPARTMENT OF ECONOMIC DEVELOPMENT IN THE TAXABLE YEAR FOR WHICH CREDIT
16 IS SOUGHT A FORM PROVIDED BY SUCH DEPARTMENT IN WHICH THE TAXPAYER
17 STATES THE FOLLOWING:

18 (1) THE TAXPAYER'S PROJECT WILL CREATE NEW JOBS IN THIS STATE;

19 (2) THE TAXPAYER'S PROJECT IS ECONOMICALLY SOUND AND WILL BENEFIT THE
20 PEOPLE OF THIS STATE BY INCREASING OPPORTUNITIES FOR EMPLOYMENT AND
21 STRENGTHENING THE ECONOMY OF THIS STATE;

22 (3) RECEIVING THE TAX CREDIT IS A MAJOR FACTOR IN THE TAXPAYER'S DECI-
23 SION TO GO FORWARD WITH THE PROJECT;

24 (4) A DETAILED DESCRIPTION OF THE PROJECT THAT IS THE SUBJECT OF THE
25 AGREEMENT;

26 (5) THE TERM OF THE TAX CREDIT WHICH SHALL NOT EXCEED TEN YEARS, AND
27 THE FIRST TAXABLE YEAR FOR WHICH THE CREDIT MAY BE CLAIMED;

28 (6) THAT THE TAXPAYER SHALL MAINTAIN OPERATIONS AT THE PROJECT
29 LOCATION FOR AT LEAST TWICE THE NUMBER OF YEARS AS THE TERM OF THE TAX
30 CREDIT;

31 (7) THAT FIFTY PERCENT OF THE NEW INCOME TAX REVENUE WILL BE ALLOWED
32 AS THE AMOUNT OF THE CREDIT FOR EACH TAXABLE YEAR;

33 (8) A SPECIFIC METHOD FOR DETERMINING HOW MANY NEW EMPLOYEES ARE
34 EMPLOYED DURING A TAXABLE YEAR;

35 (9) THAT THE TAXPAYER ANNUALLY SHALL REPORT TO THE COMMISSIONER OF
36 ECONOMIC DEVELOPMENT THE NUMBER OF NEW EMPLOYEES, THE NEW INCOME TAX
37 REVENUE WITHHELD IN CONNECTION WITH THE NEW EMPLOYEES AND ANY OTHER
38 INFORMATION THE COMMISSIONER OF ECONOMIC DEVELOPMENT NEEDS TO PERFORM
39 HIS OR HER DUTIES UNDER THIS SUBDIVISION; AND

40 (10) THAT THE COMMISSIONER OF ECONOMIC DEVELOPMENT SHALL ANNUALLY
41 VERIFY THE AMOUNTS REPORTED PURSUANT TO SUBPARAGRAPH NINE OF THIS PARA-
42 GRAPH, AND AFTER DOING SO SHALL ISSUE A CERTIFICATE TO THE TAXPAYER
43 STATING THAT THE AMOUNTS HAVE BEEN VERIFIED.

44 (D) A TAXPAYER CLAIMING A CREDIT UNDER THIS SECTION SHALL SUBMIT TO
45 THE COMMISSIONER A COPY OF THE COMMISSIONER OF ECONOMIC DEVELOPMENT'S
46 CERTIFICATE OF VERIFICATION, AS PROVIDED IN SUBPARAGRAPH NINE OF PARA-
47 GRAPH (C) OF THIS SUBDIVISION FOR THE TAXABLE YEAR.

48 (E) THE COMMISSIONER OF ECONOMIC DEVELOPMENT, AFTER CONSULTATION WITH
49 THE COMMISSIONER SHALL ADOPT SUCH RULES AND REGULATIONS AS ARE NECESSARY
50 TO IMPLEMENT THIS SUBDIVISION.

51 (F) FOR THE PURPOSES OF THIS SUBDIVISION A TAXPAYER MAY INCLUDE A
52 PARTNERSHIP, A CORPORATION THAT HAS MADE AN ELECTION UNDER SUBCHAPTER S
53 OF CHAPTER ONE OF SUBTITLE A OF THE INTERNAL REVENUE CODE, OR ANY OTHER
54 BUSINESS ENTITY THROUGH WHICH INCOME FLOWS AS A DISTRIBUTIVE SHARE TO
55 ITS OWNERS. A CREDIT RECEIVED UNDER THIS SUBDIVISION BY A PARTNERSHIP,
56 S-CORPORATION, OR OTHER SUCH BUSINESS ENTITY SHALL BE APPORTIONED AMONG

THE PERSONS TO WHOM THE INCOME OR PROFIT OF THE PARTNERSHIP, S-CORPORATION, OR OTHER ENTITY IS DISTRIBUTED, IN THE SAME PROPORTIONS AS THOSE IN WHICH THE INCOME OR PROFIT IS DISTRIBUTED.

(G) IF THE COMMISSIONER OF ECONOMIC DEVELOPMENT DETERMINES THAT A TAXPAYER WHO HAS RECEIVED A CREDIT UNDER THIS SUBDIVISION IS NOT COMPLYING WITH THE REQUIREMENT OF SUBPARAGRAPH NINE OF PARAGRAPH (C) OF THIS SUBDIVISION, HE OR SHE SHALL NOTIFY THE COMMISSIONER OF THE NONCOMPLIANCE. AFTER RECEIVING SUCH A NOTICE, AND AFTER GIVING THE TAXPAYER AN OPPORTUNITY TO EXPLAIN THE NONCOMPLIANCE, THE COMMISSIONER MAY MAKE AN ASSESSMENT AGAINST THE TAXPAYER UNDER THIS CHAPTER FOR AN AMOUNT NOT EXCEEDING THE SUM OF ANY PREVIOUSLY ALLOWED CREDITS UNDER THIS SUBDIVISION.

(H) ON OR BEFORE THE THIRTY-FIRST DAY OF MARCH OF EACH YEAR, THE COMMISSIONER OF ECONOMIC DEVELOPMENT SHALL SUBMIT A REPORT TO THE GOVERNOR, THE TEMPORARY PRESIDENT OF THE SENATE, THE SPEAKER OF THE ASSEMBLY AND THE MINORITY LEADERS OF THE SENATE AND ASSEMBLY ON THE TAX CREDIT PROGRAM PROVIDED FOR IN THIS SUBDIVISION. THE REPORT SHALL INCLUDE INFORMATION ON THE NUMBER OF TAXPAYERS RECEIVING TAX CREDITS PURSUANT TO THIS SUBDIVISION DURING THE PRECEDING CALENDAR YEAR, A DESCRIPTION OF THE PROJECTS THAT ARE THE SUBJECT OF THE CREDIT, AND AN UPDATE ON THE STATUS OF PROJECTS FOR WHICH CREDITS WERE ALLOWED DURING THE PRECEDING CALENDAR YEAR.

DURING THE FIRST YEAR OF THE TAX CREDIT PROGRAM, THE COMMISSIONER OF ECONOMIC DEVELOPMENT IN CONJUNCTION WITH THE DIRECTOR OF BUDGET SHALL CONDUCT AN EVALUATION OF SUCH PROGRAM. THE EVALUATION SHALL INCLUDE ASSESSMENTS OF THE EFFECTIVENESS OF THE PROGRAM IN CREATING NEW JOBS IN THIS STATE AND OF THE REVENUE IMPACT OF THE PROGRAM. SUCH REPORT MAY ALSO INCLUDE A REVIEW OF THE PRACTICES AND EXPERIENCES OF OTHER STATES WITH SIMILAR PROGRAMS. THE DEPARTMENT OF ECONOMIC DEVELOPMENT SHALL SUBMIT A REPORT ON THE EVALUATION TO THE GOVERNOR, THE TEMPORARY PRESIDENT OF THE SENATE, THE SPEAKER OF THE ASSEMBLY AND THE MINORITY LEADERS OF THE SENATE AND ASSEMBLY ON OR BEFORE JANUARY FIRST, TWO THOUSAND SIXTEEN.

S 3. Section 606 of the tax law is amended by adding a new subsection (p-1) to read as follows:

(P-1) JOB CREATION TAX CREDIT. (1) AS USED IN THIS SUBSECTION, THE FOLLOWING TERMS SHALL HAVE THE FOLLOWING MEANINGS:

(A) "FULL-TIME EMPLOYEE" MEANS AN INDIVIDUAL WHO IS EMPLOYED FOR CONSIDERATION FOR AT LEAST THIRTY-FIVE HOURS A WEEK, OR WHO RENDERS ANY OTHER STANDARD OF SERVICE GENERALLY ACCEPTED BY CUSTOM OR SPECIFIED BY CONTRACT AS FULL-TIME EMPLOYMENT.

(B) "NEW EMPLOYEE" MEANS A FULL-TIME EMPLOYEE FIRST EMPLOYED BY A TAXPAYER IN THE PROJECT THAT IS THE SUBJECT OF THE TAX CREDIT AUTHORIZED UNDER THIS SUBSECTION IN THE TAXABLE YEAR IN WHICH THE TAXPAYER SEEKS THE CREDIT. "NEW EMPLOYEE" ALSO MAY INCLUDE AN EMPLOYEE REHIRED OR CALLED BACK FROM LAY-OFF TO WORK IN A NEW FACILITY OR ON A NEW PRODUCT OR SERVICE ESTABLISHED OR PRODUCED BY THE TAXPAYER DURING THE TAXABLE YEAR IN WHICH THE CREDIT IS SOUGHT. "NEW EMPLOYEE" SHALL NOT INCLUDE ANY EMPLOYEE OF THE TAXPAYER WHO WAS PREVIOUSLY EMPLOYED IN THIS STATE BY A RELATED MEMBER OF THE TAXPAYER AND WHOSE EMPLOYMENT WAS SHIFTED TO THE TAXPAYER DURING THE TAXABLE YEAR IN WHICH THE CREDIT IS SOUGHT. IN ADDITION, "NEW EMPLOYEE" SHALL NOT INCLUDE A CHILD, GRANDCHILD, PARENT, OR SPOUSE, OTHER THAN A SPOUSE WHO IS LEGALLY SEPARATED FROM THE INDIVIDUAL, OR ANY INDIVIDUAL WHO IS AN EMPLOYEE OF THE TAXPAYER AND WHO HAS A DIRECT OR INDIRECT OWNERSHIP INTEREST OF AT LEAST FIVE PERCENT IN THE PROFITS, CAPITAL, OR VALUE OF THE TAXPAYER. OWNERSHIP INTEREST SHALL BE

1 DETERMINED IN ACCORDANCE WITH SECTION FIFTEEN HUNDRED SIXTY-THREE OF THE
2 INTERNAL REVENUE CODE AND REGULATIONS PRESCRIBED THEREUNDER.

3 (C) "NEW INCOME TAX REVENUE" MEANS THE TOTAL AMOUNT WITHHELD UNDER
4 THIS CHAPTER BY THE TAXPAYER DURING THE TAXABLE YEAR FROM THE COMPEN-
5 SATION OF NEW EMPLOYEES FOR THE TAX LEVIES UNDER THIS CHAPTER.

6 (D) "RELATED MEMBER" HAS THE SAME MEANING AS PROVIDED IN THIS CHAPTER.

7 (2) THE JOB CREATION TAX CREDIT AUTHORIZED UNDER THIS SUBSECTION SHALL
8 BE FOR THE PURPOSE OF FOSTERING JOB CREATION IN THIS STATE. SUCH A
9 GRANT SHALL TAKE THE FORM OF A REFUNDABLE CREDIT ALLOWED AGAINST THE TAX
10 IMPOSED UNDER THIS CHAPTER. THE CREDIT SHALL BE CLAIMED AFTER THE ALLOW-
11 ANCE OF ALL OTHER CREDITS PROVIDED BY THIS CHAPTER. THE AMOUNT OF THE
12 CREDIT SHALL EQUAL THE NEW INCOME TAX REVENUE FOR THE TAXABLE YEAR
13 MULTIPLIED BY FIFTY PERCENT.

14 (3) IN ORDER TO QUALIFY FOR THE CREDIT THE TAXPAYER MUST SUBMIT TO THE
15 DEPARTMENT OF ECONOMIC DEVELOPMENT IN THE TAXABLE YEAR FOR WHICH CREDIT
16 IS SOUGHT A FORM PROVIDED BY SUCH DEPARTMENT IN WHICH THE TAXPAYER
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18 (A) THE TAXPAYER'S PROJECT WILL CREATE NEW JOBS IN THIS STATE;

19 (B) THE TAXPAYER'S PROJECT IS ECONOMICALLY SOUND AND WILL BENEFIT THE
20 PEOPLE OF THIS STATE BY INCREASING OPPORTUNITIES FOR EMPLOYMENT AND
21 STRENGTHENING THE ECONOMY OF THIS STATE;

22 (C) RECEIVING THE TAX CREDIT IS A MAJOR FACTOR IN THE TAXPAYER'S DECI-
23 SION TO GO FORWARD WITH THE PROJECT;

24 (D) A DETAILED DESCRIPTION OF THE PROJECT THAT IS THE SUBJECT OF THE
25 AGREEMENT;

26 (E) THE TERM OF THE TAX CREDIT WHICH SHALL NOT EXCEED TEN YEARS, AND
27 THE FIRST TAXABLE YEAR FOR WHICH THE CREDIT MAY BE CLAIMED;

28 (F) THAT THE TAXPAYER SHALL MAINTAIN OPERATIONS AT THE PROJECT
29 LOCATION FOR AT LEAST TWICE THE NUMBER OF YEARS AS THE TERM OF THE TAX
30 CREDIT;

31 (G) THAT FIFTY PERCENT OF THE NEW INCOME TAX REVENUE WILL BE ALLOWED
32 AS THE AMOUNT OF THE CREDIT FOR EACH TAXABLE YEAR;

33 (H) A SPECIFIC METHOD FOR DETERMINING HOW MANY NEW EMPLOYEES ARE
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35 (I) THAT THE TAXPAYER ANNUALLY SHALL REPORT TO THE COMMISSIONER OF
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38 INFORMATION THE COMMISSIONER OF ECONOMIC DEVELOPMENT NEEDS TO PERFORM
39 HIS OR HER DUTIES UNDER THIS SUBSECTION; AND

40 (J) THAT THE COMMISSIONER OF ECONOMIC DEVELOPMENT SHALL ANNUALLY VERI-
41 FY THE AMOUNTS REPORTED PURSUANT TO SUBPARAGRAPH (I) OF THIS PARAGRAPH,
42 AND AFTER DOING SO SHALL ISSUE A CERTIFICATE TO THE TAXPAYER STATING
43 THAT THE AMOUNTS HAVE BEEN VERIFIED.

44 (4) A TAXPAYER CLAIMING A CREDIT UNDER THIS SUBSECTION SHALL SUBMIT TO
45 THE COMMISSIONER A COPY OF THE COMMISSIONER OF ECONOMIC DEVELOPMENT'S
46 CERTIFICATE OF VERIFICATION AS PROVIDED IN SUBPARAGRAPH (I) OF PARAGRAPH
47 THREE OF THIS SUBSECTION FOR THE TAXABLE YEAR.

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49 THE COMMISSIONER SHALL ADOPT SUCH RULES AND REGULATIONS AS ARE NECESSARY
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53 CHAPTER ONE OF SUBTITLE A OF THE INTERNAL REVENUE CODE, OR ANY OTHER
54 BUSINESS ENTITY THROUGH WHICH INCOME FLOWS AS A DISTRIBUTIVE SHARE TO
55 ITS OWNERS. A CREDIT RECEIVED UNDER THIS SUBSECTION BY A PARTNERSHIP,
56 S-CORPORATION, OR OTHER SUCH BUSINESS ENTITY SHALL BE APPORTIONED AMONG

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2 TION, OR OTHER ENTITY IS DISTRIBUTED, IN THE SAME PROPORTIONS AS THOSE
3 IN WHICH THE INCOME OR PROFIT IS DISTRIBUTED.

4 (7) IF THE COMMISSIONER OF ECONOMIC DEVELOPMENT DETERMINES THAT A
5 TAXPAYER WHO HAS RECEIVED A CREDIT UNDER THIS SUBSECTION IS NOT COMPLY-
6 ING WITH THE REQUIREMENT OF SUBPARAGRAPH (I) OF PARAGRAPH THREE OF THIS
7 SUBSECTION, HE OR SHE SHALL NOTIFY THE COMMISSIONER OF THE NONCOMPLI-
8 ANCE. AFTER RECEIVING SUCH A NOTICE, AND AFTER GIVING THE TAXPAYER AN
9 OPPORTUNITY TO EXPLAIN THE NONCOMPLIANCE, THE COMMISSIONER MAY MAKE AN
10 ASSESSMENT AGAINST THE TAXPAYER UNDER THIS CHAPTER FOR AN AMOUNT NOT
11 EXCEEDING THE SUM OF ANY PREVIOUSLY ALLOWED CREDITS UNDER THIS
12 SUBSECTION.

13 (8) ON OR BEFORE THE THIRTY-FIRST DAY OF MARCH OF EACH YEAR, THE
14 COMMISSIONER OF ECONOMIC DEVELOPMENT SHALL SUBMIT A REPORT TO THE GOVER-
15 NOR, THE TEMPORARY PRESIDENT OF THE SENATE, THE SPEAKER OF THE ASSEMBLY
16 AND THE MINORITY LEADERS OF THE SENATE AND ASSEMBLY ON THE TAX CREDIT
17 PROGRAM PROVIDED FOR IN THIS SUBSECTION. THE REPORT SHALL INCLUDE INFOR-
18 MATION ON THE NUMBER OF TAXPAYERS RECEIVING TAX CREDITS PURSUANT TO THIS
19 SUBSECTION DURING THE PRECEDING CALENDAR YEAR, A DESCRIPTION OF THE
20 PROJECTS THAT ARE THE SUBJECT OF THE CREDIT, AND AN UPDATE ON THE STATUS
21 OF PROJECTS FOR WHICH CREDITS WERE ALLOWED DURING THE PRECEDING CALENDAR
22 YEAR.

23 DURING THE FIRST YEAR OF THE TAX CREDIT PROGRAM, THE COMMISSIONER OF
24 ECONOMIC DEVELOPMENT IN CONJUNCTION WITH THE DIRECTOR OF BUDGET SHALL
25 CONDUCT AN EVALUATION OF SUCH PROGRAM. THE EVALUATION SHALL INCLUDE
26 ASSESSMENTS OF THE EFFECTIVENESS OF THE PROGRAM IN CREATING NEW JOBS IN
27 THIS STATE AND OF THE REVENUE IMPACT OF THE PROGRAM. SUCH REPORT MAY
28 ALSO INCLUDE A REVIEW OF THE PRACTICES AND EXPERIENCES OF OTHER STATES
29 WITH SIMILAR PROGRAMS. THE DEPARTMENT OF ECONOMIC DEVELOPMENT SHALL
30 SUBMIT A REPORT ON THE EVALUATION TO THE GOVERNOR, THE TEMPORARY PRESI-
31 DENT OF THE SENATE, THE SPEAKER OF THE ASSEMBLY AND THE MINORITY LEADERS
32 OF THE SENATE AND ASSEMBLY ON OR BEFORE JANUARY FIRST, TWO THOUSAND
33 EIGHTEEN.

34 S 4. This act shall take effect immediately and shall apply to taxable
35 years commencing on and after April 1, 2013.