4259

2013-2014 Regular Sessions

IN SENATE

March 18, 2013

Introduced by Sen. GRISANTI -- read twice and ordered printed, and when printed to be committed to the Committee on Commerce, Economic Development and Small Business

AN ACT to amend the economic development law, in relation to creating the business employment incentive program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 2	Section 1. The economic development law is amended by adding a new article 21 to read as follows:
3	ARTICLE 21
4	BUSINESS EMPLOYMENT INCENTIVE PROGRAM
5	SECTION 430. GENERAL.
б	431. PROJECT REQUIREMENTS.
7	432. GRANT APPLICATION.
8	433. INCENTIVE AGREEMENT.
9	434. SUBMISSION OF NEW YORK TAX RETURN, OTHER INFORMATION; AUDIT.
10	435. FAILURE OF BUSINESS TO COMPLY, CIRCUMSTANCES.
11	436. DISBURSEMENT CONDITIONS.
12	437. GRANT LIMITATIONS.
13	438. IMPLEMENTATION, STUDY.
14	439. FEES.
15	440. RULES.
16	441. ANNUAL REPORT.
17	S 430. GENERAL. THERE IS HEREBY ESTABLISHED A BUSINESS EMPLOYMENT
18	INCENTIVE PROGRAM. THE PROGRAM IS TO BE ADMINISTERED BY THE DEPARTMENT.
19	IN ORDER TO FOSTER JOB CREATION IN THIS STATE, THE DEPARTMENT MAY ENTER
20	INTO AGREEMENTS WITH BUSINESSES TO PROVIDE BUSINESS EMPLOYMENT INCENTIVE
21	GRANTS, WITHIN AVAILABLE APPROPRIATIONS, WITH THE PROVISIONS OF THIS
22	ARTICLE IF THE DEPARTMENT FINDS THAT:
23	1. THE PROJECT PROPOSED BY THE BUSINESS WILL CREATE, DURING THE TERM
24	OF THE AGREEMENT, A NET INCREASE IN EMPLOYMENT BY THE BUSINESS AND ITS
	EXPLANATIONMatter in ITALICS (underscored) is new; matter in brackets
	[] is old law to be omitted.

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1	RELATED PERSONS AS PROVIDED IN SECTION FOUR HUNDRED THIRTY-ONE OF THIS
2	ARTICLE;
3	2. THE PROJECT IS ECONOMICALLY SOUND AND WILL BENEFIT THE PEOPLE OF
4	NEW YORK BY INCREASING OPPORTUNITIES FOR EMPLOYMENT AND BY STRENGTHENING
5	NEW YORK'S ECONOMY; AND
6	3. THE DEPARTMENT DETERMINES THAT THE RECEIPT OF THE BUSINESS EMPLOY-
7	MENT INCENTIVE GRANT WILL BE A MATERIAL FACTOR IN THE BUSINESS' DECISION
8	TO GO FORWARD WITH THE PROJECT.
9	S 431. PROJECT REQUIREMENTS. 1. A BUSINESS MAY APPLY TO THE DEPARTMENT
10	FOR A GRANT FOR ANY PROJECT WHICH:
11	(A) WILL CREATE AT LEAST SEVENTY-FIVE ELIGIBLE POSITIONS IN THE BASE
12	YEARS; OR
13	(B) WILL CREATE AT LEAST TWENTY-FIVE ELIGIBLE POSITIONS IN A TARGETED
14	AREA IN THE BASE YEARS.
15	2. IN THE CASE WHERE A BUSINESS IS A LANDLORD, THE BUSINESS MAY APPLY
16	TO THE DEPARTMENT FOR A GRANT FOR ANY PROJECT IN WHICH:
17	(A)(I) AT LEAST SEVENTY-FIVE ELIGIBLE POSITIONS ARE CREATED IN THE
18	BASE YEARS; OR
19	(II) AT LEAST TWENTY-FIVE ELIGIBLE POSITIONS ARE CREATED IN A TARGETED
20	AREA IN THE BASE YEARS; AND
21	(B) THE TENANTS OR PROPOSED TENANTS HAVE AGREED TO ASSIGN TO THE LAND-
22	LORD ANY CLAIM OF RIGHT THAT THEY MAY HAVE TO A GRANT PROVIDED BY THIS
23	ARTICLE; AND
24	(C) THE TENANT OR PROPOSED TENANTS HAVE AGREED TO COOPERATE WITH THE
25	LANDLORD BY ANNUALLY PROVIDING TO THE DEPARTMENT THE NUMBER OF NEW
26	EMPLOYEES IN ELIGIBLE POSITIONS, THE WITHHOLDINGS AND ANY OTHER INFORMA-
27	TION WHICH MAY BE REQUIRED BY THE DEPARTMENT.
28	3. A PROJECT WHICH CONSISTS SOLELY OF POINT-OF-FINAL-PURCHASE RETAIL
29	FACILITIES SHALL NOT BE ELIGIBLE FOR A GRANT UNDER THIS ARTICLE. IF A
30	PROJECT CONSISTS OF BOTH POINT-OF-FINAL-PURCHASE RETAIL FACILITIES AND
31	NON-RETAIL FACILITIES, ONLY THE PORTION OF THE PROJECT CONSISTING OF
32	NON-RETAIL FACILITIES SHALL BE ELIGIBLE FOR A GRANT, AND ONLY THE WITH-
33	HOLDINGS FROM NEW EMPLOYEES WHICH ARE EMPLOYED IN THE PORTION OF THE
34	PROJECT WHICH REPRESENTS NON-RETAIL FACILITIES SHALL BE USED TO DETER-
35	MINE THE AMOUNT OF THE GRANT. IF A WAREHOUSE FACILITY IS PART OF A
36	POINT-OF-FINAL-PURCHASE RETAIL FACILITY AND SUPPLIES ONLY THAT FACILITY,
37	THE WAREHOUSE FACILITY SHALL NOT BE ELIGIBLE FOR A GRANT. FOR THE
38	PURPOSES OF THIS ARTICLE, CATALOG DISTRIBUTION CENTERS SHALL NOT BE
39	CONSIDERED POINT-OF-FINAL-PURCHASE RETAIL FACILITIES.
40	S 432. GRANT APPLICATION. 1. A BUSINESS SHALL APPLY TO THE DEPARTMENT FOR A GRANT ON A FORM PRESCRIBED BY THE DEPARTMENT WHICH SHALL INCLUDE:
41 42	(A) THE NAME OF THE BUSINESS, THE PROPOSED LOCATION OF THE PROJECT,
43	AND THE TYPE OF ACTIVITY WHICH WILL BE ENGAGED IN AT THE PROJECT SITE;
44 44	(B) THE NAMES AND ADDRESSES OF THE PRINCIPALS OR MANAGEMENT OF THE
45	BUSINESS, AND THE NATURE OF THE FORM OF BUSINESS ORGANIZATION UNDER
46	WHICH IT IS OPERATED;
47	(C) THE MOST RECENT FINANCIAL STATEMENT OF THE BUSINESS;
48	(D) THE NUMBER OF ELIGIBLE POSITIONS PROPOSED TO BE CREATED DURING THE
49	BASE YEARS AND THEREAFTER; AND
50	(E) AN ESTIMATE OF THE TOTAL WITHHOLDINGS.
51	2. A COOPERATIVE ASSOCIATION MAY APPLY, IN ONE CONSOLIDATED APPLICA-
52	TION IN A FORM AND MANNER DETERMINED BY THE DEPARTMENT, FOR A GRANT ON
53	ITS OWN BEHALF AS A BUSINESS AND FOR GRANTS ON BEHALF OF THE MEMBERS OF
54 54	THE ASSOCIATION WHO MAY QUALIFY UNDER THIS ARTICLE.
55	3. IF A COOPERATIVE ASSOCIATION IS APPLYING FOR GRANTS ON BEHALF OF
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ASSIGN TO THE ASSOCIATION ANY CLAIM OF RIGHT THE MEMBERS MAY HAVE UNDER 1 THIS ARTICLE TO APPLY FOR GRANTS INDIVIDUALLY DURING THE TERM OF THE 2 3 BUSINESS EMPLOYMENT INCENTIVE AGREEMENT, AND AGREE TO COOPERATE WITH THE 4 ASSOCIATION IN PROVIDING TO THE DEPARTMENT ALL THE INFORMATION REQUIRED 5 FOR THE INITIAL APPLICATION, THE BUSINESS EMPLOYMENT INCENTIVE AGREE-AND ANY OTHER INFORMATION THE DEPARTMENT MAY REQUIRE FOR THE 6 MENT, 7 PURPOSES OF THIS ARTICLE. THE COOPERATIVE ASSOCIATION SHALL BE RESPONSI-8 BLE FOR PROVIDING TO THE DEPARTMENT ALL THE INFORMATION REQUIRED UNDER 9 THIS ARTICLE.

10 4. IF A COOPERATIVE ASSOCIATION APPLIES FOR A GRANT ON BEHALF OF ITS MEMBERS, THE MEMBERS INCLUDED IN THE APPLICATION MAY BE PERMITTED TO 11 THE OUALIFICATIONS FOR A GRANT COLLECTIVELY BY PARTICIPATING IN A 12 MEET PROJECT THAT WILL MEET THE REQUIREMENTS OF SECTIONS FOUR HUNDRED THIRTY 13 14 AND FOUR HUNDRED THIRTY-ONE OF THIS ARTICLE, THE AMOUNT OF A GRANT SHALL 15 ΒE CALCULATED UNDER THE TERMS OF THIS ARTICLE AS IF THE MEMBERS ARE ALL COLLECTIVELY ONE BUSINESS ENTITY, AND ANY RESTRICTIONS ON THE QUALIFICA-16 TION FOR A GRANT SHALL APPLY TO EACH MEMBER WHO IS LISTED IN THE APPLI-17 CATION AS PARTICIPATING IN THE PROJECT. THE GRANTS AWARDED SHALL BE PAID 18 19 TO THE COOPERATIVE ASSOCIATION. A GRANT RECEIVED UNDER THIS ARTICLE BY A COOPERATIVE ASSOCIATION MAY BE APPORTIONED TO THE MEMBERS OF THE ASSOCI-20 21 ATION IN A MANNER DETERMINED BY THE ASSOCIATION. EACH MEMBER INCLUDED IN 22 THE APPLICATION SHALL BE REQUIRED TO SIGN THE BUSINESS EMPLOYMENT INCEN-TIVE AGREEMENT AND SHALL ABIDE BY ITS TERMS. 23

24 (A) THE AMOUNT OF THE EMPLOYMENT INCENTIVE AWARDED AS A GRANT IN 5. 25 EACH CASE SHALL BE NOT LESS THAN TEN PERCENT AND NOT MORE THAN EIGHTY PERCENT OF 26 THE WITHHOLDINGS OF THE BUSINESS, OR NOT LESS THAN TEN PERCENT AND NOT MORE THAN FIFTY PERCENT OF THE ESTIMATED TAX OF PARTNERS 27 28 OF AN ELIGIBLE PARTNERSHIP WHETHER PAID DIRECTLY BY THE PARTNER OR BY ELIGIBLE PARTNERSHIP ON BEHALF OF SUCH PARTNER'S ACCOUNT, OR ANY 29 THE COMBINATION THEREOF, AND SHALL BE SUBJECT TO THE PROVISIONS OF SECTIONS 30 FOUR HUNDRED THIRTY-SIX AND FOUR HUNDRED THIRTY-SEVEN OF THIS ARTICLE. 31 32 THE EMPLOYMENT INCENTIVE SHALL BE BASED ON CRITERIA DEVELOPED BY THE DEPARTMENT AFTER CONSIDERING THE FOLLOWING: 33 34

(I) THE NUMBER OF ELIGIBLE POSITIONS TO BE CREATED;

(II) THE EXPECTED DURATION OF THOSE POSITIONS;

THE TYPE OF CONTRIBUTION THE BUSINESS CAN MAKE TO THE LONG-TERM 36 (III) 37 GROWTH OF THE STATE'S ECONOMY;

38 (IV) THE AMOUNT OF OTHER FINANCIAL ASSISTANCE THE BUSINESS WILL 39 RECEIVE FROM THE STATE FOR THE PROJECT; AND 40

(V) THE TOTAL DOLLAR INVESTMENT THE BUSINESS IS MAKING IN THE PROJECT.

(B) THE TERM OF THE GRANT SHALL NOT EXCEED TEN YEARS.

THE DISCRETION OF THE DEPARTMENT, THE GRANT MAY APPLY ONLY TO 42 (C) AT 43 NEW EMPLOYEES OR PARTNERS IN ELIGIBLE POSITIONS CREATED DURING THE BASE 44 YEARS, OR TO ADDITIONAL NEW EMPLOYEES OR PARTNERS IN ELIGIBLE POSITIONS 45 CREATED DURING THE REMAINDER OF THE TERM OF THE GRANT.

S 433. INCENTIVE AGREEMENT. THE BUSINESS EMPLOYMENT 46 INCENTIVE AGREE-47 MENT SHALL INCLUDE, BUT SHALL NOT BE LIMITED TO, THE FOLLOWING:

48 1. A DETAILED DESCRIPTION OF THE PROPOSED PROJECT WHICH WILL RESULT IN 49 JOB CREATION, AND THE NUMBER OF NEW EMPLOYEES TO BE HIRED IN THE BASE 50 YEARS;

51 2. THE TERM OF THE GRANT, AND THE FIRST YEAR FOR WHICH THE GRANT MAY 52 BE CLAIMED;

3. THE NEW EMPLOYEES WHOSE POSITIONS ARE SUBJECTS OF THE GRANT, PURSU-53 54 ANT TO PARAGRAPH (C) OF SUBDIVISION FIVE OF SECTION FOUR HUNDRED THIR-55 TY-TWO OF THIS ARTICLE;

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4. A REOUIREMENT THAT THE APPLICANT MAINTAIN THE PROJECT AT A LOCATION 1 IN NEW YORK FOR AT LEAST ONE AND A HALF TIMES THE NUMBER OF YEARS OF THE 2 3 TERM OF THE GRANT, WITH AT LEAST THE NUMBER OF ELIGIBLE POSITIONS AS 4 REQUIRED BY SECTION FOUR HUNDRED THIRTY-ONE OF THIS ARTICLE; 5 THE EMPLOYMENT INCENTIVE, AS DETERMINED PURSUANT TO PARAGRAPH (A) 5. 6 OF SUBDIVISION FIVE OF SECTION FOUR HUNDRED THIRTY-TWO OF THIS ARTICLE; 7 6. A METHOD FOR DETERMINING THE NUMBER OF NEW EMPLOYEES WHO ARE 8 EMPLOYED DURING A GRANT YEAR; 9 7. A METHOD FOR THE BUSINESS TO REPORT ANNUALLY TO THE DEPARTMENT THE 10 NUMBER OF NEW EMPLOYEES FOR WHICH THE GRANT IS TO BE MADE; 11 8. A REQUIREMENT THAT THE BUSINESS REPORT TO THE DEPARTMENT ANNUALLY THE AGGREGATE AMOUNT OF WITHHOLDINGS DURING THE GRANT YEAR; 12 9. A PROVISION PERMITTING AN AUDIT OF THE PAYROLL RECORDS OF THE BUSI-13 14 NESS BY THE DEPARTMENT FROM TIME TO TIME, AS THE DEPARTMENT DEEMS NECES-15 SARY; 16 A PROVISION WHICH PERMITS THE DEPARTMENT TO AMEND AN AGREEMENT 10. 17 PURSUANT TO SECTION FOUR HUNDRED THIRTY-FIVE OF THIS ARTICLE; 11. A PROVISION WHICH REQUIRES THE BUSINESS TO MAINTAIN OPERATIONS 18 AΤ 19 THE PROJECT LOCATION OR ANOTHER LOCATION APPROVED BY THE DEPARTMENT FOR AT LEAST ONE AND A HALF TIMES THE TERM OF THE GRANT, AND A PROVISION 20 TO 21 PERMIT THE DEPARTMENT TO RECAPTURE ALL OR PART OF THE GRANT AT ITS DISCRETION IF THE BUSINESS DOES NOT REMAIN AT THE SITE FOR THE 22 REOUIRED 23 TERM; AND 24 12. A PROVISION ESTABLISHING THE CONDITIONS UNDER WHICH THE GRANT 25 AGREEMENT MAY BE TERMINATED AND GRANT FUNDS RECAPTURED BY THE DEPART-26 MENT. 27 S 434. SUBMISSION OF NEW YORK TAX RETURN, OTHER INFORMATION; AUDIT. 1. 28 NO LATER THAN FEBRUARY FIRST OF EACH YEAR, FOR THE PRECEDING GRANT YEAR, EVERY BUSINESS WHICH IS AWARDED A GRANT UNDER THIS ARTICLE SHALL SUBMIT 29 TO THE DEPARTMENT A COPY OF ITS APPLICABLE NEW YORK TAX RETURN SHOWING 30 BUSINESS INCOME AND WITHHOLDINGS AS A CONDITION OF ITS CONTINUATION IN 31 32 THE GRANT PROGRAM, TOGETHER WITH AN ANNUAL PAYROLL REPORT SHOWING (A) 33 ELIGIBLE POSITIONS WHICH ARE CREATED DURING THE BASE YEARS AND (B) THE 34 THE NEW ELIGIBLE POSITIONS CREATED DURING EACH SUBSEQUENT YEAR OF THE 35 GRANT. 2. THE DEPARTMENT MAY REQUIRE BY REGULATION ANY INFORMATION WHICH IT 36 37 DEEMS NECESSARY TO EFFECTUATE THE PROVISIONS OF THIS ARTICLE. 38 3. THE DEPARTMENT MAY CAUSE AN AUDIT OF ANY BUSINESS RECEIVING A GRANT 39 TO BE CONDUCTED AT ANY TIME. 40 S 435. FAILURE OF BUSINESS TO COMPLY, CIRCUMSTANCES. 1. IF THE BUSI-NESS RECEIVING A GRANT FAILS TO MEET OR COMPLY WITH ANY CONDITION OR 41 REQUIREMENT SET FORTH IN A GRANT AGREEMENT OR IN RULES AND REGULATIONS 42 43 THE DEPARTMENT, THE DEPARTMENT MAY AMEND THE AGREEMENT TO REDUCE THE OF AMOUNT OF THE EMPLOYMENT INCENTIVE OR THE TERM OF THE GRANT AGREEMENT. 44 45 REDUCTION OF THE EMPLOYMENT INCENTIVE SHALL BE APPLICABLE TO THE THE GRANT YEAR IMMEDIATELY FOLLOWING THE GRANT YEAR IN WHICH THE DEPARTMENT 46 47 AMENDS THE AGREEMENT. 48 2. IF A BUSINESS FAILS TO MAINTAIN EMPLOYMENT AT THE LEVELS STIPULATED 49 THE AGREEMENT OR OTHERWISE FAILS TO COMPLY WITH ANY CONDITION OF THE IN 50 GRANT AGREEMENT FOR ANY TWO CONSECUTIVE YEARS, THE DEPARTMENT MAY TERMI-51 NATE THE AGREEMENT. S 436. DISBURSEMENT CONDITIONS. NO AMOUNT SHALL BE DISBURSED TO A 52 RECIPIENT BUSINESS AS A GRANT UNDER THIS ARTICLE IN ANY YEAR UNTIL THE 53 54 STATE COMPTROLLER HAS CERTIFIED THAT THE AMOUNT OF WITHHOLDINGS OR ESTI-55 MATED TAXES OF PARTNERS, OR ANY COMBINATION THEREOF, RECEIVED IN THAT 1 YEAR FROM THE BUSINESS OR THE PARTNERS OF THE BUSINESS EQUALS OR EXCEEDS 2 THE AMOUNT OF THE GRANT.

S 437. GRANT LIMITATIONS. A BUSINESS THAT IS RECEIVING ANY OTHER GRANT BY OPERATION OF STATE LAW SHALL NOT RECEIVE AN AMOUNT AS A GRANT PURSU-ANT TO THIS ARTICLE WHICH, WHEN COMBINED WITH SUCH OTHER GRANTS, EXCEEDS THE TOTAL OF EIGHTY PERCENT OF ITS WITHHOLDINGS OR FIFTY PERCENT OF THE ESTIMATED TAX, OR ANY COMBINATION THEREOF PAID, EXCEPT UPON THE APPROVAL OF THE STATE COMPTROLLER.

9 S 438. IMPLEMENTATION, STUDY. THE DEPARTMENT SHALL CONDUCT A STUDY TO 10 DETERMINE THE MINIMUM FUNDING LEVEL REQUIRED TO IMPLEMENT THE BUSINESS 11 EMPLOYMENT INCENTIVE PROGRAM SUCCESSFULLY. MAJOR CONSIDERATION SHALL BE 12 GIVEN TO THE RATE OF RETURN FOR EACH JOB CREATED AS A RESULT OF BUSI-13 NESS EMPLOYMENT INCENTIVE GRANTS.

14 S 439. FEES. THE DEPARTMENT SHALL ESTABLISH AN APPLICATION FEE FOR A 15 GRANT APPLICATION AND SERVICE FEES PAYABLE BY EACH BUSINESS WHICH IS A 16 GRANT RECIPIENT TO PAY THE COSTS OF THE ADMINISTRATION OF THE PROGRAM.

GRANT RECIPIENT TO PAY THE COSTS OF THE ADMINISTRATION OF THE PROGRAM. S 440. RULES. THE DEPARTMENT SHALL ADOPT RULES NECESSARY TO IMPLEMENT 17 THE PROVISIONS OF THE BUSINESS EMPLOYMENT INCENTIVE PROGRAM NOT RELATED 18 19 TO THE COLLECTION OR DETERMINATION OF TAXES AND TAX WITHHOLDING. THE RULES SHALL PROVIDE FOR THE RECIPIENTS OF BUSINESS EMPLOYMENT INCENTIVE 20 GRANTS TO BE CHARGED AN INITIAL APPLICATION FEE, AND ONGOING SERVICE 21 22 FEES, TO COVER THE ADMINISTRATIVE COSTS RELATED TO THE PROGRAM. THE RULES ALSO SHALL INCLUDE THE PROCEDURES TO CLARIFY THE APPLICATION OF 23 24 THE VARIOUS PROVISIONS OF THIS ARTICLE TO COOPERATIVE ASSOCIATIONS THAT 25 SUBMIT APPLICATIONS ON BEHALF OF THEIR MEMBERS.

26 S 441. ANNUAL REPORT. THE DEPARTMENT SHALL SUBMIT A REPORT ON THE 27 BUSINESS EMPLOYMENT INCENTIVE PROGRAM TO THE GOVERNOR, TEMPORARY PRESI-28 DENT OF THE SENATE, AND SPEAKER OF THE ASSEMBLY ON OR BEFORE OCTOBER 29 THIRTY-FIRST OF EACH YEAR. THE REPORT SHALL INCLUDE INFORMATION ON THE NUMBER OF AGREEMENTS ENTERED INTO DURING THE PRECEDING FISCAL YEAR, A 30 DESCRIPTION OF THE PROJECT UNDER EACH AGREEMENT, THE NUMBER OF JOBS 31 32 CREATED, NEW INCOME TAX REVENUE RECEIVED FROM WITHHOLDINGS, AMOUNTS AWARDED AS GRANTS AND AN UPDATE ON THE STATUS OF PROJECTS UNDER AGREE-33 34 MENT BEFORE THE PRECEDING FISCAL YEAR. AFTER THE PROGRAM'S FIFTH YEAR, THE DEPARTMENT, IN CONJUNCTION WITH THE STATE COMPTROLLER, SHALL ASSESS 35 THE EFFECTIVENESS OF THE PROGRAM IN CREATING NEW JOBS IN NEW YORK AND 36 37 THE IMPACT ON STATE REVENUES.

38 S 2. This act shall take effect on the first of January next succeed-39 ing the date on which it shall have become a law.