

3306--B

2013-2014 Regular Sessions

I N   S E N A T E

January 31, 2013

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Introduced by Sens. NOZZOLIO, MARTINS, PARKER, SAVINO -- read twice and ordered printed, and when printed to be committed to the Committee on Higher Education -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- recommitted to the Committee on Higher Education in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the education law and the social services law, in relation to the licensing of acupuncturists and the practice of the profession of acupuncture, and establishing acupuncturists as mandatory reporters of suspected cases of child abuse and maltreatment

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     Section 1. Paragraph (a) of subdivision 1 of section 8211 of the  
2     education law, as added by chapter 772 of the laws of 1990, is amended  
3     and a new paragraph (c) is added to read as follows:  
4     (a) "Profession of acupuncture" is the treating, by means of mechan-  
5     ical, thermal or electrical stimulation effected by the insertion of  
6     needles or by the application of heat, pressure or electrical stimu-  
7     lation at a point or combination of points on the surface of the body  
8     predetermined on the basis of the theory of the physiological interre-  
9     lationship of body organs with an associated point or combination of  
10    points for diseases, disorders and dysfunctions of the body for the  
11    purpose of achieving a therapeutic or prophylactic effect. THE PROFES-  
12    SION OF ACUPUNCTURE INCLUDES RECOMMENDATION OF TRADITIONAL REMEDIES AND  
13    SUPPLEMENTS INCLUDING, BUT NOT LIMITED TO, THE RECOMMENDATION OF DIET,  
14    HERBS AND NATURAL PRODUCTS, AND THEIR PREPARATION IN ACCORDANCE WITH  
15    TRADITIONAL AND MODERN PRACTICES OF MODERN EAST ASIAN OR ORIENTAL  
16    (CHINESE, KOREAN OR JAPANESE) MEDICAL THEORY. ANY ACUPUNCTURIST WHOSE  
17    PRACTICE INCLUDES THE RECOMMENDATION OF CUSTOM-MADE REMEDIES OR HERBAL  
18    FORMULATIONS SHALL BE SUBJECT TO THE REQUIREMENT IMPOSED BY THE

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

LBD01256-06-4

1 PROVISIONS OF SUBDIVISION EIGHT-A OF SECTION EIGHTY-TWO HUNDRED FOURTEEN  
2 OF THIS ARTICLE.

3 (C) NOTHING HEREIN SHALL BE CONSTRUED TO PROHIBIT AN INDIVIDUAL WHO IS  
4 NOT SUBJECT TO REGULATION IN THIS STATE AS A LICENSED ACUPUNCTURIST FROM  
5 ENGAGING IN THE RECOMMENDATION OF TRADITIONAL REMEDIES AND SUPPLEMENTS  
6 AS DEFINED HEREIN.

7 S 2. Subdivision 1 of section 8213 of the education law, as added by  
8 chapter 772 of the laws of 1990, is amended to read as follows:

9 (1)(A) There is hereby established within the department a state board  
10 for acupuncture. [The] ON AND BEFORE SEPTEMBER THIRTIETH, TWO THOUSAND  
11 FIFTEEN, THE board shall consist of not less than eleven members to be  
12 appointed by the board of regents on the recommendation of the commis-  
13 sioner for the purpose of assisting the board of regents and the depart-  
14 ment on matters of professional licensing and professional conduct in  
15 accordance with section sixty-five hundred eight of this [chapter]  
16 TITLE, four of whom shall be licensed acupuncturists, four of whom shall  
17 be licensed physicians certified to use acupuncture and three of whom  
18 shall be public members representing the consumer and community. [Of the  
19 acupuncturists first appointed to the board, one may be a registered  
20 specialist's assistant-acupuncture provided that the term of such regis-  
21 tered specialist's assistant-acupuncture shall not be more than four  
22 years.] Of the members first appointed, three shall be appointed for a  
23 one year term, three shall be appointed for a two year term and three  
24 shall be appointed for a three year term, and two shall be appointed for  
25 a four year term. Thereafter all members shall serve for five year  
26 terms. In the event that more than eleven members are appointed, a  
27 majority of the additional members shall be licensed acupuncturists. The  
28 members of the board shall select one of themselves as chairman to serve  
29 for a one year term.

30 (B) ON AND AFTER OCTOBER FIRST, TWO THOUSAND FIFTEEN, THE BOARD SHALL  
31 CONSIST OF NOT LESS THAN TWELVE MEMBERS APPOINTED AS SPECIFIED IN PARA-  
32 GRAPH (A) OF THIS SUBDIVISION, EXCEPT THAT AT LEAST SIX OF SUCH MEMBERS  
33 SHALL BE LICENSED ACUPUNCTURISTS, THREE OF SUCH MEMBERS SHALL BE  
34 LICENSED PHYSICIANS CERTIFIED TO USE ACUPUNCTURE AND THREE OF WHOM SHALL  
35 BE PUBLIC MEMBERS REPRESENTING THE CONSUMER AND COMMUNITY. NO MEMBER WHO  
36 IS A LICENSED PHYSICIAN CERTIFIED TO USE ACUPUNCTURE AND WHO IS SERVING  
37 ON THE BOARD ON THE EFFECTIVE DATE OF THIS PARAGRAPH SHALL BE REQUIRED  
38 TO VACATE HIS OR HER POSITION AS A MEMBER OF THE BOARD AS A RESULT OF  
39 THE REDUCTION IN SUCH PHYSICIAN MEMBERS FROM FOUR TO THREE AS SPECIFIED  
40 IN THIS PARAGRAPH, BUT SUCH CHANGE IN COMPOSITION SHALL BE MADE UPON THE  
41 EXPIRATION OF TERMS OF OFFICE, OR VACANCIES IN OFFICE, OCCURRING ON AND  
42 AFTER SUCH DATE.

43 S 3. Subdivision 8 of section 8214 of the education law, as added by  
44 chapter 772 of the laws of 1990, is amended and two new subdivisions 8-a  
45 and 9 are added to read as follows:

46 (8) Registration: if a license is granted, register triennially with  
47 the department, including present home and business address and such  
48 other pertinent information as the department requires[.];

49 (8-A) SPECIAL REQUIREMENT FOR RECOMMENDATION OF CUSTOM-MADE REMEDIES  
50 OR HERBAL FORMULATIONS: ON AND AFTER OCTOBER FIRST, TWO THOUSAND  
51 FIFTEEN, AN APPLICANT WHOSE PROFESSIONAL CONDUCT IN CONNECTION WITH THE  
52 PRACTICE OF ACUPUNCTURE SHALL INCLUDE THE RECOMMENDATION OF CUSTOM-MADE  
53 REMEDIES OR HERBAL FORMULATIONS MUST SUBMIT EVIDENCE OF SUCCESSFUL  
54 PASSAGE OF THE HERBAL EXAMINATION MODULE OF A NATIONAL PROFESSIONAL  
55 ORGANIZATION IN THE FIELD OF ACUPUNCTURE RECOGNIZED FOR THIS PURPOSE BY  
56 THE COMMISSIONER; AND

(9) CERTIFICATES OF HERBAL PRACTICE: 1. NO ACUPUNCTURIST SHALL DISPENSE OR RECOMMEND CUSTOM-MADE REMEDIES OR CUSTOM-MADE HERBAL FORMULATIONS WITHOUT A CERTIFICATE OF HERBAL PRACTICE ISSUED BY THE DEPARTMENT PURSUANT TO REGULATIONS OF THE COMMISSIONER.

2. THE FEE FOR A CERTIFICATE OF AUTHORITY SHALL BE DETERMINED BY THE COMMISSIONER AND SHALL BE PAID ON A TRIENNIAL BASIS. A CERTIFICATE MAY BE SUSPENDED OR REVOKED IN THE SAME MANNER AS A LICENSE TO PRACTICE ACUPUNCTURE.

S 4. Section 8216 of the education law is amended by adding a new subdivision 8 to read as follows:

(8) ANY PERSON WHO IS AN ACUPUNCTURIST LICENSED TO PRACTICE ACUPUNCTURE IN ANOTHER STATE OR COUNTRY MAY PRACTICE ACUPUNCTURE IN THIS STATE WITHOUT A LICENSE IF HE OR SHE IS CONDUCTING A TEACHING CLINICAL DEMONSTRATION IN THIS STATE IN CONNECTION WITH A PROGRAM OF BASIC CLINICAL EDUCATION, GRADUATE EDUCATION, OR POST-GRADUATE EDUCATION IN AN APPROVED SCHOOL OF ACUPUNCTURE OR IN ITS AFFILIATED CLINICAL FACILITY OR HEALTH CARE AGENCY, OR BEFORE A GROUP OF LICENSED ACUPUNCTURISTS WHO ARE MEMBERS OF A PROFESSIONAL SOCIETY.

S 5. The education law is amended by adding a new section 8217 to read as follows:

S 8217. MANDATORY CONTINUING EDUCATION. 1. (A) EACH LICENSED ACUPUNCTURIST REQUIRED UNDER ARTICLE ONE HUNDRED THIRTY OF THIS CHAPTER TO REGISTER TRIENNIALLY WITH THE DEPARTMENT TO PRACTICE IN THE STATE SHALL COMPLY WITH PROVISIONS OF THE MANDATORY CONTINUING EDUCATION REQUIREMENTS PRESCRIBED IN SUBDIVISION TWO OF THIS SECTION EXCEPT AS SET FORTH IN PARAGRAPHS (B) AND (C) OF THIS SUBDIVISION. ACUPUNCTURISTS WHO DO NOT SATISFY THE MANDATORY CONTINUING EDUCATION REQUIREMENTS SHALL NOT PRACTICE UNTIL THEY HAVE MET SUCH REQUIREMENTS, EXCEPT THAT AN ACUPUNCTURIST MAY PRACTICE WITHOUT HAVING MET SUCH REQUIREMENTS IF HE OR SHE IS ISSUED A CONDITIONAL REGISTRATION CERTIFICATE AS SPECIFIED IN SUBDIVISION THREE OF THIS SECTION.

(B) ACUPUNCTURISTS SHALL BE EXEMPT FROM THE MANDATORY CONTINUING EDUCATION REQUIREMENT FOR THE TRIENNIAL REGISTRATION PERIOD DURING WHICH THEY ARE FIRST LICENSED. IN ACCORD WITH THE INTENT OF THIS SECTION, ADJUSTMENT TO THE MANDATORY CONTINUING EDUCATION REQUIREMENT MAY BE GRANTED BY THE DEPARTMENT FOR REASONS OF HEALTH CERTIFIED BY AN APPROPRIATE HEALTH CARE PROFESSIONAL, FOR EXTENDED ACTIVE DUTY WITH THE ARMED FORCES OF THE UNITED STATES, OR FOR OTHER GOOD CAUSE ACCEPTABLE TO THE DEPARTMENT WHICH MAY PREVENT COMPLIANCE.

(C) A LICENSED ACUPUNCTURIST NOT ENGAGED IN PRACTICE AS DETERMINED BY THE DEPARTMENT, SHALL BE EXEMPT FROM THE MANDATORY CONTINUING EDUCATION REQUIREMENT UPON THE FILING OF A STATEMENT WITH THE DEPARTMENT DECLARING SUCH STATUS. ANY LICENSEE WHO RETURNS TO THE PRACTICE OF ACUPUNCTURE DURING THE TRIENNIAL REGISTRATION PERIOD SHALL NOTIFY THE DEPARTMENT PRIOR TO REENTERING THE PROFESSION AND SHALL MEET SUCH MANDATORY EDUCATION REQUIREMENTS AS SHALL BE PRESCRIBED BY REGULATIONS OF THE COMMISSIONER.

2. DURING EACH TRIENNIAL REGISTRATION PERIOD AN APPLICANT FOR REGISTRATION SHALL COMPLETE A MINIMUM OF THIRTY-SIX HOURS OF ACCEPTABLE FORMAL CONTINUING EDUCATION, AS SPECIFIED IN SUBDIVISION FOUR OF THIS SECTION, PROVIDED THAT NO MORE THAN EIGHTEEN HOURS OF SUCH CONTINUING EDUCATION SHALL CONSIST OF SELF-STUDY COURSES. ANY ACUPUNCTURIST WHOSE FIRST REGISTRATION DATE FOLLOWING THE EFFECTIVE DATE OF THIS SECTION OCCURS LESS THAN THREE YEARS FROM SUCH EFFECTIVE DATE, BUT ON OR AFTER OCTOBER FIRST, TWO THOUSAND FIFTEEN, SHALL COMPLETE CONTINUING EDUCATION HOURS ON A PRORATED BASIS AT THE RATE OF ONE HOUR PER MONTH FOR THE

1 PERIOD BEGINNING OCTOBER FIRST, TWO THOUSAND FIFTEEN UP TO THE FIRST  
2 REGISTRATION DATE THEREAFTER, BUT NO ACUPUNCTURIST SHALL IN ANY EVENT BE  
3 REQUIRED TO COMPLETE LESS THAN SIX HOURS OF CONTINUING EDUCATION. A  
4 LICENSEE WHO HAS NOT SATISFIED THE MANDATORY CONTINUING EDUCATION  
5 REQUIREMENTS SHALL NOT BE ISSUED A TRIENNIAL REGISTRATION CERTIFICATE BY  
6 THE DEPARTMENT AND SHALL NOT PRACTICE UNLESS AND UNTIL A CONDITIONAL  
7 REGISTRATION CERTIFICATE IS ISSUED AS PROVIDED FOR IN SUBDIVISION THREE  
8 OF THIS SECTION. CONTINUING EDUCATION HOURS TAKEN DURING ONE TRIENNIAL  
9 MAY NOT BE TRANSFERRED TO A SUBSEQUENT TRIENNIAL. THE MANDATORY CONTIN-  
10 UING EDUCATION FEE SHALL BE THIRTY DOLLARS, SHALL BE PAYABLE ON OR  
11 BEFORE THE FIRST DAY OF EACH TRIENNIAL REGISTRATION PERIOD, AND SHALL BE  
12 PAID IN ADDITION TO THE TRIENNIAL REGISTRATION FEE REQUIRED BY SECTION  
13 SIXTY-SEVEN HUNDRED THIRTY-FOUR OF THIS TITLE.

14 3. THE DEPARTMENT, IN ITS DISCRETION, MAY ISSUE A CONDITIONAL REGIS-  
15 TRATION TO A LICENSEE WHO FAILS TO MEET THE CONTINUING EDUCATION  
16 REQUIREMENTS ESTABLISHED IN SUBDIVISION TWO OF THIS SECTION BUT WHO  
17 AGREES TO MAKE UP ANY DEFICIENCIES AND COMPLETE ANY ADDITIONAL EDUCATION  
18 WHICH THE DEPARTMENT MAY REQUIRE. THE FEE FOR SUCH A CONDITIONAL REGIS-  
19 TRATION SHALL BE THE SAME AS, AND IN ADDITION TO, THE FEE FOR THE TRIEN-  
20 NIAL REGISTRATION. THE DURATION OF SUCH CONDITIONAL REGISTRATION SHALL  
21 BE DETERMINED BY THE DEPARTMENT BUT SHALL NOT EXCEED ONE YEAR. ANY  
22 LICENSEE WHO IS NOTIFIED OF THE DENIAL OF REGISTRATION FOR FAILURE TO  
23 SUBMIT EVIDENCE, SATISFACTORY TO THE DEPARTMENT, OF REQUIRED CONTINUING  
24 EDUCATION AND WHO PRACTICES ACUPUNCTURE WITHOUT SUCH REGISTRATION, MAY  
25 BE SUBJECT TO DISCIPLINARY PROCEEDINGS PURSUANT TO SECTION SIXTY-FIVE  
26 HUNDRED TEN OF THIS TITLE.

27 4. (A) AS USED IN SUBDIVISION TWO OF THIS SECTION, "ACCEPTABLE FORMAL  
28 CONTINUING EDUCATION" SHALL MEAN FORMAL COURSES OF LEARNING WHICH  
29 CONTRIBUTE TO PROFESSIONAL PRACTICE IN ACUPUNCTURE AND WHICH MEET THE  
30 STANDARDS PRESCRIBED BY REGULATIONS OF THE COMMISSIONER. THE DEPARTMENT  
31 MAY, IN ITS DISCRETION AND AS NEEDED TO CONTRIBUTE TO THE HEALTH AND  
32 WELFARE OF THE PUBLIC, REQUIRE THE COMPLETION OF CONTINUING EDUCATION  
33 COURSES IN SPECIFIC SUBJECTS. TO FULFILL THIS MANDATORY CONTINUING  
34 EDUCATION REQUIREMENT, COURSES SHALL BE TAKEN FROM A SPONSOR APPROVED BY  
35 THE DEPARTMENT, PURSUANT TO THE REGULATIONS OF THE COMMISSIONER OR  
36 OTHERWISE QUALIFY PURSUANT TO PARAGRAPH (B) OF THIS SUBDIVISION.

37 (B) ANY ACUPUNCTURIST WHO (I) IS A PROFESSOR, ASSISTANT PROFESSOR,  
38 ADJUNCT PROFESSOR OR INSTRUCTOR AT AN INSTITUTION OF HIGHER EDUCATION  
39 LOCATED IN THIS STATE OR (II) IS SPONSORED BY AN APPROVED INSTITUTION OR  
40 ASSOCIATION AND WHO SERVES AS AN INSTRUCTOR IN A COURSE OF CONTINUING  
41 EDUCATION WHICH IS APPROVED AS SPECIFIED IN THE STANDARDS ESTABLISHED BY  
42 THE COMMISSIONER, MAY RECEIVE CONTINUING EDUCATION CREDIT FOR COURSES IN  
43 WHICH HE OR SHE SERVES AS THE INSTRUCTOR. FOR EVERY TWELVE HOURS OF  
44 IN-CLASS INSTRUCTION, SUCH ACUPUNCTURIST SHALL RECEIVE ONE HOUR OF  
45 CONTINUING EDUCATION CREDIT, UP TO A MAXIMUM OF EIGHTEEN HOURS, FOR ANY  
46 TRIENNIAL PERIOD. EVIDENCE OF SUCH INSTRUCTION SHALL BE SUBMITTED, AND  
47 CREDIT APPROVED, AS SPECIFIED BY THE COMMISSIONER.

48 5. ACUPUNCTURISTS SHALL MAINTAIN ADEQUATE DOCUMENTATION OF COMPLETION  
49 OF ACCEPTABLE FORMAL CONTINUING EDUCATION AND SHALL PROVIDE SUCH  
50 DOCUMENTATION AT THE REQUEST OF THE DEPARTMENT. FAILURE TO PROVIDE SUCH  
51 DOCUMENTATION UPON THE REQUEST OF THE DEPARTMENT SHALL BE AN ACT OF  
52 MISCONDUCT SUBJECT TO DISCIPLINARY PROCEEDINGS PURSUANT TO SECTION  
53 SIXTY-FIVE HUNDRED TEN OF THIS TITLE.

54 S 6. Paragraph a of subdivision 3 of section 6507 of the education  
55 law, as amended by chapter 554 of the laws of 2013, is amended to read  
56 as follows:

1 a. Establish standards for preprofessional and professional education,  
2 experience and licensing examinations as required to implement the arti-  
3 cle for each profession. Notwithstanding any other provision of law, the  
4 commissioner shall establish standards requiring that all persons apply-  
5 ing, on or after January first, nineteen hundred ninety-one, initially,  
6 or for the renewal of, a license, registration or limited permit to be a  
7 physician, chiropractor, dentist, registered nurse, podiatrist, ACUPUNC-  
8 TURIST, optometrist, psychiatrist, psychologist, licensed master social  
9 worker, licensed clinical social worker, licensed creative arts thera-  
10 pist, licensed marriage and family therapist, licensed mental health  
11 counselor, licensed psychoanalyst, dental hygienist, licensed behavior  
12 analyst, or certified behavior analyst assistant shall, in addition to  
13 all the other licensure, certification or permit requirements, have  
14 completed two hours of coursework or training regarding the identifica-  
15 tion and reporting of child abuse and maltreatment. The coursework or  
16 training shall be obtained from an institution or provider which has  
17 been approved by the department to provide such coursework or training.  
18 The coursework or training shall include information regarding the phys-  
19 ical and behavioral indicators of child abuse and maltreatment and the  
20 statutory reporting requirements set out in sections four hundred thir-  
21 teen through four hundred twenty of the social services law, including  
22 but not limited to, when and how a report must be made, what other  
23 actions the reporter is mandated or authorized to take, the legal  
24 protections afforded reporters, and the consequences for failing to  
25 report. Such coursework or training may also include information regard-  
26 ing the physical and behavioral indicators of the abuse of individuals  
27 with mental retardation and other developmental disabilities and volun-  
28 tary reporting of abused or neglected adults to the office [of mental  
29 retardation and] FOR PEOPLE WITH developmental disabilities or the local  
30 adult protective services unit. Each applicant shall provide the depart-  
31 ment with documentation showing that he or she has completed the  
32 required training. The department shall provide an exemption from the  
33 child abuse and maltreatment training requirements to any applicant who  
34 requests such an exemption and who shows, to the department's satisfac-  
35 tion, that there would be no need because of the nature of his or her  
36 practice for him or her to complete such training;

37 S 7. Paragraph (a) of subdivision 1 of section 413 of the social  
38 services law, as amended by chapter 554 of the laws of 2013, is amended  
39 to read as follows:

40 (a) The following persons and officials are required to report or  
41 cause a report to be made in accordance with this title when they have  
42 reasonable cause to suspect that a child coming before them in their  
43 professional or official capacity is an abused or maltreated child, or  
44 when they have reasonable cause to suspect that a child is an abused or  
45 maltreated child where the parent, guardian, custodian or other person  
46 legally responsible for such child comes before them in their profes-  
47 sional or official capacity and states from personal knowledge facts,  
48 conditions or circumstances which, if correct, would render the child an  
49 abused or maltreated child: any physician; registered physician assist-  
50 ant; surgeon; medical examiner; coroner; dentist; dental hygienist;  
51 osteopath; optometrist; chiropractor; podiatrist; ACUPUNCTURIST; resi-  
52 dent; intern; psychologist; registered nurse; social worker; emergency  
53 medical technician; licensed creative arts therapist; licensed marriage  
54 and family therapist; licensed mental health counselor; licensed psycho-  
55 analyst; licensed behavior analyst; certified behavior analyst assist-  
56 ant; hospital personnel engaged in the admission, examination, care or

1 treatment of persons; a Christian Science practitioner; school official,  
2 which includes but is not limited to school teacher, school guidance  
3 counselor, school psychologist, school social worker, school nurse,  
4 school administrator or other school personnel required to hold a teach-  
5 ing or administrative license or certificate; social services worker;  
6 director of a children's overnight camp, summer day camp or traveling  
7 summer day camp, as such camps are defined in section thirteen hundred  
8 ninety-two of the public health law; day care center worker; school-age  
9 child care worker; provider of family or group family day care; or any  
10 other child care or foster care worker; mental health professional;  
11 substance abuse counselor; alcoholism counselor; all persons creden-  
12 tialed by the office of alcoholism and substance abuse services; peace  
13 officer; police officer; district attorney or assistant district attor-  
14 ney; investigator employed in the office of a district attorney; or  
15 other law enforcement official.

16 S 8. This act shall take effect October 1, 2015; provided, however,  
17 that if chapter 554 of the laws of 2013 is not in effect on such effec-  
18 tive date, then the amendments made to paragraph a of subdivision 3 of  
19 section 6507 of the education law by section six of this act and to  
20 paragraph (a) of subdivision 1 of section 413 of the social services law  
21 by section seven of this act shall take effect on the same date and in  
22 the same manner as chapter 554 of the laws of 2013, as amended, takes  
23 effect; provided, however, that effective immediately, the state educa-  
24 tion department is authorized to take such steps in advance of such  
25 effective date, including the addition, amendment and/or repeal of any  
26 rule or regulation as may be necessary, to ensure the timely implementa-  
27 tion of the provisions of this act on such effective date.