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2013-2014 Regular Sessions

IN ASSEMBLY

June 18, 2013

Introduced by M. of A. SWEENEY, WEISENBERG, JAFFEE, GALEF, HENNESSEY, ENGLEBRIGHT, LAVINE, THIELE, SKOUFIS, GUNTHER, ABINANTI, BUCHWALD, ZEBROWSKI, RAIA -- read once and referred to the Committee on Real Property Taxation

AN ACT to enact the "Superstorm Sandy assessment relief act"; and relating to Suffolk County financing of refunds and credits and to amend the local finance law, in relation to certain real property tax refunds and credits

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Short title. This act shall be known and may be cited as 2 the "Superstorm Sandy assessment relief act".

3 S 2. Definitions. For the purposes of this act, the following terms 4 shall have the following meanings:

5 1. "Eligible county" shall mean a county, other than a county wholly 6 contained within a city, included in FEMA-4085-DR, the notice of the 7 presidential declaration of a major disaster for the state of New York, 8 dated October 30, 2012 and as subsequently amended.

9 2. "Eligible municipality" shall mean a municipal corporation, as 10 defined by subdivision 10 of section 102 of the real property tax law, 11 which is either: (a) an eligible county; or (b) a city, town, village, 12 special district, or school district that is wholly or partly contained 13 within an eligible county.

3. "Impacted tax roll" shall mean the final assessment roll which satisfies both of the following conditions: (a) the roll is based upon a taxable status date occurring prior to October 28, 2012; and (b) taxes levied upon that roll by or on behalf of a participating municipality are payable without interest on or after October 28, 2012.

19 4. "Participating municipality" shall mean an eligible municipality 20 that has passed a local law, ordinance, or resolution pursuant to 21 section three of this act to provide assessment relief to property

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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owners within such eligible municipality pursuant to the provisions of this act. 5. "Superstorm Sandy" shall mean the storms, rains, winds, or floods which occurred within an eligible county during the period beginning on October 29, 2012 and ending November 3, 2012.

6 6. "Total assessed value" shall mean the total assessed value on the 7 parcel prior to any and all exemption adjustments.

8 7. "Improved value" shall mean the market value of the real property 9 improvements excluding the land.

10 8. "Property" shall mean "real property", "property" or "land" as 11 defined under paragraphs (a) through (g) of subdivision 12 of section 12 102 of the real property tax law.

3. Local option. An eligible municipality may exercise the 13 S 14 provisions of this act if its governing body shall, by the forty-fifth 15 day following the date upon which this act is approved by the governor, pass a local law or in the case of a school district a resolution adopt-16 ing the provisions of this act. An eligible municipality may provide 17 assessment relief for real property impacted by Superstorm Sandy located 18 within such municipality as provided in paragraphs (i), (ii), (iii) and/or (iv) of subdivision (a) of section four of this act only if its 19 20 21 governing body specifically elects to do so as part of such local law or 22 resolution.

23 S 4. Assessment relief for Superstorm Sandy victims in an eligible 24 county. (a) Notwithstanding any provision of law to the contrary, where 25 real property impacted by Superstorm Sandy is located within a partic-26 ipating municipality, assessment relief shall be granted as follows:

(i) If a participating municipality has elected to provide assessment relief for real property that lost at least ten percent but less than twenty percent of its improved value due to Superstorm Sandy, the assessed value attributable to the improvements shall be reduced by fifteen percent for purposes of the participating municipality on the impacted tax roll.

(ii) If a participating municipality has elected to provide assessment relief for real property that lost at least twenty percent but less than thirty percent of its improved value due to Superstorm Sandy, the assessed value attributable to the improvements shall be reduced by twenty-five percent for purposes of the participating municipality on the impacted tax roll.

(iii) If a participating municipality has elected to provide assessment relief for real property that lost at least thirty percent but less than forty percent of its improved value due to Superstorm Sandy, the assessed value attributable to the improvements shall be reduced by thirty-five percent for purposes of the participating municipality on the impacted tax roll.

(iv) If a participating municipality has elected to provide assessment relief for real property that lost at least forty percent but less than fifty percent of its improved value due to Superstorm Sandy, the assessed value attributable to the improvements shall be reduced by forty-five percent for purposes of the participating municipality on the impacted tax roll.

51 (v) If the property lost at least fifty but less than sixty percent of 52 its improved value due to Superstorm Sandy, the assessed value attribut-53 able to the improvements shall be reduced by fifty-five percent for 54 purposes of the participating municipality on the impacted tax roll.

55 (vi) If the property lost at least sixty but less than seventy percent 56 of its improved value due to Superstorm Sandy, the assessed value

attributable to the improvements shall be reduced by sixty-five percent 1 2 for purposes of the participating municipality on the impacted tax roll. 3 least seventy but less than eighty (vii) Ιf the property lost at 4 percent of its improved value due to Superstorm Sandy, the assessed 5 value attributable to the improvements shall be reduced by seventy-five 6 percent for purposes of the participating municipality on the impacted 7 tax roll.

8 (viii) If the property lost at least eighty but less than ninety 9 percent of its improved value due to Superstorm Sandy, the assessed 10 value attributable to the improvements shall be reduced by eighty-five 11 percent for purposes of the participating municipality on the impacted 12 tax roll.

(ix) If the property lost at least ninety but less than one hundred percent of its improved value due to Superstorm Sandy, the assessed value attributable to the improvements shall be reduced by ninety-five percent for purposes of the participating municipality on the impacted tax roll.

18 (x) If the property lost one hundred percent of its improved value due 19 to Superstorm Sandy, the assessed value attributable to the improvements 20 shall be reduced by one hundred percent for purposes of the participat-21 ing municipality on the impacted tax roll.

22 (xi) The percentage loss in improved value for this purpose shall be 23 adopted by the assessor from a written finding of the Federal Emergency 24 Management Agency, or where no such finding exists shall be determined 25 by the assessor in the manner provided by this act, subject to review by 26 the board of assessment review.

(xii) No reduction in assessed value shall be granted pursuant to this act except as specified above for such counties. No reduction in assessed value shall be granted pursuant to this section for purposes of any county, city, town, village or school district which has not adopted the provisions of this act.

32 (b) To receive such relief pursuant to this section, the property 33 owner shall submit a written request to the assessor on a form approved by the director of the office of real property tax services within nine-ty days following the date upon which this act is approved by the gover-34 35 nor. Such request shall attach any and all determinations by the Federal 36 37 Emergency Management Agency, and any and all reports by an insurance 38 and describe in reasonable detail the damage caused to the adjuster, 39 property by Superstorm Sandy and the condition of the property following 40 the superstorm and shall be accompanied by supporting documentation, 41 available.

42 (c) Upon receiving such a request, the assessor shall adopt the find-43 ing by the Federal Emergency Management Agency or, if such finding does 44 not exist the assessor shall make a finding, as to whether the property 45 lost at least fifty percent of its improved value or, if a participating municipality has elected to provide assessment relief for real property 46 47 lost a lesser percentage of improved value, such lesser percentage that 48 of its improved value as a result of Superstorm Sandy, and thereafter the assessor, shall adopt or classify the percentage loss of improved 49 50 value within one of the following ranges:

51 (i) If a participating municipality has elected to provide assessment 52 relief for real property that lost at least ten percent but less than 53 twenty percent of its improvement value due to Superstorm Sandy, at 54 least ten percent but less than twenty percent,

55 (ii) If a participating municipality has elected to provide assessment 56 relief for real property that lost at least twenty percent but less than

thirty percent of its improved value due to Superstorm Sandy, at least 1 2 twenty percent but less than thirty percent,

3 a participating municipality has elected to provide assess-(iii) If 4 ment relief for real property that lost at least thirty percent but less 5 than forty percent of its improved value due to Superstorm Sandy, at 6 least thirty percent but less than forty percent,

7 (iv) If a participating municipality has elected to provide assessment 8 relief for real property that lost at least forty percent but less than fifty percent of its improved value due to Superstorm Sandy, 9 at least forty percent but less than fifty percent,

(v) At least fifty percent but less than sixty percent, 12

(vi) At least sixty percent but less than seventy percent,

(vii) At least seventy percent but less than eighty percent,

(viii) At least eighty percent but less than ninety percent,

(ix) At least ninety percent but less than one hundred percent, or (x) one hundred percent.

17 assessor shall mail written notice of such finding to the (d) The property owner and the participating municipality. Where the assessor 18 19 finds that the loss in improved value is less than fifty percent or, if a participating municipality has elected to provide assessment relief 20 21 for real property located within such participating municipality for a 22 lesser percentage, is less than such lesser percentage, or classifies 23 the loss within a lower range than the property owner believes is 24 warranted, the property owner may file a complaint with the board of 25 assessment review. Such board shall reconvene upon ten days written 26 notice to the property owner and assessor to hear the appeal and determine the matter, and shall mail written notice of its determination to 27 the assessor and property owner. The provisions of article 5 of the real 28 29 property tax law shall govern the review process to the extent practicable. For the purposes of this act only, the applicant may commence with-30 in 30 days of service of a written determination, a proceeding under 31 32 title 1 of article 7 of the real property tax law, or, if applicable, 33 under title 1-A of article 7 of the real property tax law. Sections 727 and 739 of the real property tax law shall not apply. (e) Where property has lost at least fifty percent of its improved 34

35 value or, if a participating municipality has elected to provide assess-36 37 ment relief for real property that lost a lesser percentage of improved 38 value, such lesser percentage due to Superstorm Sandy, the assessed 39 value attributable to the improvements on the property on the impacted 40 assessment roll shall be reduced by the appropriate percentage specified in subdivision (a) of this section, provided that any exemptions which 41 the property may be receiving shall be adjusted as necessary to account 42 43 for such reduction in the total assessed value. To the extent the total 44 assessed value of the property originally appearing on such roll exceeds the amount to which it should be reduced pursuant to this act, the 45 shall be considered an error in essential fact as defined by 46 excess 47 subdivision 3 of section 550 of the real property tax law. If the error 48 appears on a tax roll, the tax roll shall be corrected in the manner provided by section 554 of the real property tax law or a refund or 49 50 credit of taxes shall be granted in the manner provided by section 556 51 or section 556-b of the real property tax law. If the error appears on a final assessment roll but not on a tax roll, such final assessment roll 52 shall be corrected in the manner provided by section 553 of 53 the real 54 property tax law. The errors in essential fact found pursuant to the 55 Superstorm Sandy assessment relief act on either the tax roll or final 56 assessment roll, upon application to the county director of real proper-

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1 ty tax services, shall be forwarded by the county director of real prop-2 erty tax services immediately to the levying body for an immediate order 3 setting forth the appropriate correction.

4 (f) The rights contained in this act shall not otherwise diminish any 5 other legally available right of any property owner or party who may 6 otherwise lawfully challenge the valuation or assessment of any real 7 property or improvements thereon. All remaining rights hereby remain and 8 shall be available to the party to whom such rights would otherwise be 9 available notwithstanding this act.

10 S 5. The commissioner of taxation and finance is authorized to develop 11 a guidance memorandum for use by assessing units. Such guidance memorandum shall assist with the implementation of this act and shall be deemed 12 advisory on all assessing units in counties which implement the 13 to be 14 provisions of this act. The guidance memorandum shall have no force or 15 effect or serve as authority for any other act of assessing units or of 16 the interpretation or implementation of the laws of the state of New York except as they relate to the specific implementation of this act. 17

18 S 6. School districts held harmless. Each school district that is 19 wholly or partially contained within an eligible county shall be held 20 harmless by the state for any reduction in state aid that would have 21 been paid as tax savings pursuant to section 1306-a of the real property 22 tax law incurred due to the provisions of this act.

S 7. Bonds authorized. Serial bonds, and in advance of such, bond 23 24 anticipation notes, are hereby authorized pursuant to subdivision 33-b 25 of paragraph a of section 11.00 of the local finance provided, law, 26 however, that any federal community development block grant funding received by such participating municipality, in relation to loss of 27 28 property tax funding, shall first be used to defease, upon maturity, the interest and principal of any such bond or note so outstanding. 29

30 Suffolk County financing of refunds and credits. Payments by S 8. Suffolk County for refunds or credits pursuant to the chapter of the 31 32 laws of 2013 which enacted this section may be financed pursuant to the 33 local finance law in the same manner, and subject to the same conditions, as amounts authorized under section 3 of the Suffolk County Tax 34 35 Act to be charged by Suffolk County to towns or special districts or by towns to school districts may be financed pursuant to the local finance 36 37 law. The period of probable usefulness for such payments is hereby 38 determined to be ten years.

39 S 9. Paragraph a of section 11.00 of the local finance law is amended 40 by adding a new subdivision 33-b to read as follows:

33-B. REAL PROPERTY TAX REFUNDS AND CREDITS. PAYMENTS OF EXEMPTIONS,
REFUNDS, OR CREDITS FOR REAL PROPERTY TAX, SEWER AND WATER RENTS, RATES
AND CHARGES AND ALL OTHER REAL PROPERTY TAXES TO BE MADE BY A MUNICIPALITY, SCHOOL DISTRICT OR DISTRICT CORPORATION AS A RESULT OF PARTICIPATING IN THE SUPERSTORM SANDY ASSESSMENT RELIEF ACT, TEN YEARS.

S 10. Severability clause. If any clause, sentence, paragraph, 46 subdi-47 section or part of this act shall be adjudged by any court of vision, 48 competent jurisdiction to be invalid, such judgment shall not affect, impair, or invalidate the remainder thereof, but shall be confined in 49 50 its operation to the clause, sentence, paragraph, subdivision, section 51 or part thereof directly involved in the controversy in which such judgment shall have been rendered. It is hereby declared to be the intent of 52 legislature that this act would have been enacted even if such 53 the 54 invalid provisions had not been included herein.

55 S 11. This act shall take effect immediately and shall be deemed to 56 have been in full force and effect on and after October 28, 2012.