8006--A

2013-2014 Regular Sessions

IN ASSEMBLY

June 14, 2013

Introduced by M. of A. SIMOTAS -- read once and referred to the Committee on Transportation -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the vehicle and traffic law, in relation to saliva swabs and chemical tests in certain cases

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Subdivisions 1, 2 and 3 of section 1194 of the vehicle and 1 traffic law, as added by chapter 47 of the laws of 1988, paragraphs (a) 2 3 and (b) of subdivision 2 as amended by chapter 196 of the laws of 1996, 4 subparagraphs 1 and 2 of paragraph (d) of subdivision 2 as amended by 5 chapter 732 of the laws of 2006 and item (iii) of clause c of subparagraph 1 of paragraph (d) of subdivision 2 as amended by section 37 of 6 7 part LL of chapter 56 of the laws of 2010, are amended to read as 8 follows:

9 Arrest and field testing. (a) Arrest. 1. Notwithstanding the provisions of section 140.10 of the criminal procedure law, a police 10 officer may, without a warrant, arrest a person, in case of a violation 11 of subdivision one of section eleven hundred ninety-two of this article, 12 13 if such violation is coupled with an accident or collision in which such person is involved, which in fact has been committed, though not in the 14 15 police officer's presence, when the officer has reasonable cause to 16 believe that the violation was committed by such person.

17 (b) Field testing. Every person operating a motor vehicle which has 18 been involved in an accident or which is operated in violation of any of the provisions of this chapter shall, at the request of a police offi-19 cer, submit to a breath test AND/OR SALIVA SWAB to be administered by 20 the police officer. If EITHER such test indicates that such operator has 21 22 consumed alcohol OR IS UNDER THE INFLUENCE OF A DRUG OR DRUGS, OR BOTH, 23 the police officer may request such operator to submit to a chemical 24 test in the manner set forth in subdivision two of this section.

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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2. Chemical tests. (a) When authorized. Any person who operates a motor vehicle in this state shall be deemed to have given consent to a 1 2 3 chemical test of one or more of the following: breath, blood, urine, or 4 saliva, for the purpose of determining the alcoholic and/or drug content of the blood provided that such test is administered by or at the direc-5 6 tion of a police officer with respect to a chemical test of breath, 7 urine or saliva or, with respect to a chemical test of blood, at the 8 direction of a police officer:

9 (1) having reasonable grounds to believe such person to have been 10 operating in violation of any subdivision of section eleven hundred 11 ninety-two of this article and within two hours after such person has 12 been placed under arrest for any such violation; or having reasonable 13 grounds to believe such person to have been operating in violation of 14 section eleven hundred ninety-two-a of this article and within two hours 15 after the stop of such person for any such violation,

16 (2) within two hours after a breath test OR SALIVA SWAB, as provided 17 in paragraph (b) of subdivision one of this section, indicates [that] 18 THE CONSUMPTION OF alcohol [has been consumed] OR DRUGS by such person 19 and in accordance with the rules and regulations established by the 20 police force of which the officer is a member;

21 (3) for the purposes of this paragraph, "reasonable grounds" to believe that a person has been operating a motor vehicle after having 22 23 consumed alcohol in violation of section eleven hundred ninety-two-a of this article shall be determined by viewing the totality of circum-24 25 stances surrounding the incident which, when taken together, indicate that the operator was driving in violation of such subdivision. Such 26 circumstances may include any visible or behavioral indication of alco-hol consumption by the operator, the existence of an open container 27 28 containing or having contained an alcoholic beverage in or around the 29 30 vehicle driven by the operator, or any other evidence surrounding the circumstances of the incident which indicates that the operator has been 31 32 operating a motor vehicle after having consumed alcohol at the time of 33 the incident; or

(4) notwithstanding any other provision of law to the contrary, no person under the age of twenty-one shall be arrested for an alleged 34 35 violation of section eleven hundred ninety-two-a of this article. 36 37 However, a person under the age of twenty-one for whom a chemical test is authorized pursuant to this paragraph may be temporarily detained by 38 the police solely for the purpose of requesting or administering such 39 40 chemical test whenever arrest without a warrant for a petty offense 41 would be authorized in accordance with the provisions of section 140.10 of the criminal procedure law or paragraph (a) of subdivision one of 42 this section. 43

44 (b) Report of refusal TO SUBMIT TO A CHEMICAL TEST. (1) If: (A) such 45 person having been placed under arrest; or (B) after a breath test indicates the presence of alcohol in the person's system; or (C) with regard 46 47 to a person under the age of twenty-one, there are reasonable grounds to believe that such person has been operating a motor vehicle after having 48 consumed alcohol in violation of section eleven hundred ninety-two-a of 49 50 this article; and having thereafter been requested to submit to such 51 chemical test and having been informed that the person's license or permit to drive and any non-resident operating privilege shall be imme-52 53 diately suspended and subsequently revoked, or, for operators under the 54 age of twenty-one for whom there are reasonable grounds to believe that 55 such operator has been operating a motor vehicle after having consumed alcohol in violation of section eleven hundred ninety-two-a of 56 this

article, shall be revoked for refusal to submit to such chemical test or 1 2 any portion thereof, whether or not the person is found guilty of the 3 charge for which such person is arrested or detained, refuses to submit 4 to such chemical test or any portion thereof, unless a court order has 5 been granted pursuant to subdivision three of this section, the test 6 shall not be given and a written report of such refusal shall be imme-7 diately made by the police officer before whom such refusal was made. 8 Such report may be verified by having the report sworn to, or by affix-9 ing to such report a form notice that false statements made therein are 10 punishable as a class A misdemeanor pursuant to section 210.45 of the 11 penal law and such form notice together with the subscription of the 12 deponent shall constitute a verification of the report.

The report of the police officer shall set forth reasonable 13 (2) grounds to believe such arrested person or such detained person under 14 15 the age of twenty-one had been driving in violation of any subdivision of section eleven hundred ninety-two or eleven hundred ninety-two-a of 16 17 said person had refused to submit to such chemical this article, that 18 test, and that no chemical test was administered pursuant to the 19 requirements of subdivision three of this section. The report shall be 20 presented to the court upon arraignment of an arrested person, provided, 21 however, in the case of a person under the age of twenty-one, for whom a 22 test was authorized pursuant to the provisions of subparagraph two or three of paragraph (a) of this subdivision, and who has not been placed 23 under arrest for a violation of any of the provisions of section eleven 24 25 hundred ninety-two of this article, such report shall be forwarded to 26 the commissioner within forty-eight hours in a manner to be prescribed 27 by the commissioner, and all subsequent proceedings with regard to refusal to submit to such chemical test by such person shall be as set 28 29 forth in subdivision three of section eleven hundred ninety-four-a of 30 this article.

(3) For persons placed under arrest for a violation of any subdivision 31 32 of section eleven hundred ninety-two of this article, the license or 33 permit to drive and any non-resident operating privilege shall, upon the such written report, be temporarily suspended by the court 34 basis of 35 without notice pending the determination of a hearing as provided in paragraph (c) of this subdivision. Copies of such report must be trans-36 37 mitted by the court to the commissioner and such transmittal may not be 38 waived even with the consent of all the parties. Such report shall be 39 forwarded to the commissioner within forty-eight hours of such arraign-40 ment.

(4) The court or the police officer, in the case of a person under the 41 42 age of twenty-one alleged to be driving after having consumed alcohol, 43 shall provide such person with a scheduled hearing date, a waiver form, 44 and such other information as may be required by the commissioner. If a 45 hearing, as provided for in paragraph (c) of this subdivision, or subdivision three of section eleven hundred ninety-four-a of this article, is 46 47 waived by such person, the commissioner shall immediately revoke the 48 license, permit, or non-resident operating privilege, as of the date of 49 receipt of such waiver in accordance with the provisions of paragraph 50 (d) of this subdivision.

(c) Hearings. Any person whose license or permit to drive or any nonresident driving privilege has been suspended pursuant to paragraph (b) of this subdivision is entitled to a hearing in accordance with a hearing schedule to be promulgated by the commissioner. If the department fails to provide for such hearing fifteen days after the date of the arraignment of the arrested person, the license, permit to drive or 1

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non-resident operating privilege of such person shall be reinstated pending a hearing pursuant to this section. The hearing shall be limited to the following issues: (1) did the police officer have reasonable grounds to believe that such person had been driving in violation of any subdivision of section eleven hundred ninety-two of this article; (2) did the police officer make a lawful arrest of such person; (3) was such person given sufficient warning, in clear or unequivocal language, prior to such refusal that such refusal to submit to such chemical test or any portion thereof, would result in the immediate suspension and subsequent revocation of such person's license or operating privilege whether or not such person is found guilty of the charge for which the arrest was made; and (4) did such person refuse to submit to such chemical test or

12 13 any portion thereof. If, after such hearing, the hearing officer, acting 14 behalf of the commissioner, finds on any one of said issues in the on 15 negative, the hearing officer shall immediately terminate any suspension arising from such refusal. If, after such hearing, the hearing officer, 16 acting on behalf of the commissioner finds all of the issues in the 17 18 affirmative, such officer shall immediately revoke the license or permit 19 to drive or any non-resident operating privilege in accordance with the 20 provisions of paragraph (d) of this subdivision. A person who has had a 21 license or permit to drive or non-resident operating privilege suspended 22 or revoked pursuant to this subdivision may appeal the findings of the 23 hearing officer in accordance with the provisions of article three-A of 24 this chapter. Any person may waive the right to a hearing under this 25 Failure by such person to appear for the scheduled hearing section. shall constitute a waiver of such hearing, provided, however, that 26 such person may petition the commissioner for a new hearing which shall be 27 28 held as soon as practicable.

29 (d) Sanctions. (1) Revocations. a. Any license which has been revoked 30 pursuant to paragraph (c) of this subdivision shall not be restored for at least one year after such revocation, nor thereafter, except in the 31 32 discretion of the commissioner. However, no such license shall be 33 restored for at least eighteen months after such revocation, nor there-34 after except in the discretion of the commissioner, in any case where 35 the person has had a prior revocation resulting from refusal to submit 36 to a chemical test, or has been convicted of or found to be in violation 37 of any subdivision of section eleven hundred ninety-two or section elevhundred ninety-two-a of this article not arising out of the same 38 en 39 incident, within the five years immediately preceding the date of such 40 revocation; provided, however, a prior finding that a person under the age of twenty-one has refused to submit to a chemical test pursuant to 41 subdivision three of section eleven hundred ninety-four-a of this arti-42 43 cle shall have the same effect as a prior finding of a refusal pursuant 44 this subdivision solely for the purpose of determining the length of to 45 any license suspension or revocation required to be imposed under any this article, provided that the subsequent offense or 46 provision of 47 refusal is committed or occurred prior to the expiration of the retention period for such prior refusal as set forth in paragraph (k) of 48 49 subdivision one of section two hundred one of this chapter.

50 Any license which has been revoked pursuant to paragraph (c) of b. 51 this subdivision or pursuant to subdivision three of section eleven hundred ninety-four-a of this article, where the holder was under the 52 age of twenty-one years at the time of such refusal, shall not 53 be 54 restored for at least one year, nor thereafter, except in the discretion 55 of the commissioner. Where such person under the age of twenty-one years 56 has a prior finding, conviction or youthful offender adjudication 1 resulting from a violation of section eleven hundred ninety-two or 2 section eleven hundred ninety-two-a of this article, not arising from 3 the same incident, such license shall not be restored for at least one 4 year or until such person reaches the age of twenty-one years, whichever 5 is the greater period of time, nor thereafter, except in the discretion 6 of the commissioner.

7 c. Any commercial driver's license which has been revoked pursuant to paragraph (c) of this subdivision based upon a finding of refusal to 8 submit to a chemical test, where such finding occurs within or outside 9 10 this state, shall not be restored for at least eighteen months after of 11 such revocation, nor thereafter, except in the discretion of the commissioner, but shall not be restored for at least three years after such revocation, nor thereafter, except in the discretion of the commission-12 13 14 er, if the holder of such license was operating a commercial motor vehi-15 cle transporting hazardous materials at the time of such refusal. Howev-16 er, such person shall be permanently disqualified from operating a commercial motor vehicle in any case where the holder has a prior find-17 ing of refusal to submit to a chemical test pursuant to this section or 18 19 has a prior conviction of any of the following offenses: any violation 20 of section eleven hundred ninety-two of this article; any violation of 21 subdivision one or two of section six hundred of this chapter; or has a 22 prior conviction of any felony involving the use of a motor vehicle pursuant to paragraph (a) of subdivision one of section five hundred 23 ten-a of this chapter. Provided that the commissioner may waive such 24 25 permanent revocation after a period of ten years has expired from such 26 revocation provided:

27 (i) that during such ten year period such person has not been found to 28 have refused a chemical test pursuant to this section and has not been convicted of any one of the following offenses: any violation of section 29 30 eleven hundred ninety-two of this article; refusal to submit to a chemical test pursuant to this section; any violation of subdivision one or 31 32 two of section six hundred of this chapter; or has a prior conviction of 33 any felony involving the use of a motor vehicle pursuant to paragraph (a) of subdivision one of section five hundred ten-a of this chapter; 34

(ii) that such person provides acceptable documentation to the commissioner that such person is not in need of alcohol or drug treatment or has satisfactorily completed a prescribed course of such treatment; and

(iii) after such documentation is accepted, that such person is granted a certificate of relief from disabilities or a certificate of good conduct pursuant to article twenty-three of the correction law by the court in which such person was last penalized.

42 d. Upon a third finding of refusal and/or conviction of any of the 43 offenses which require a permanent commercial driver's license revoca-44 tion, such permanent revocation may not be waived by the commissioner 45 under any circumstances.

Civil penalties. Except as otherwise provided, any person whose 46 (2) 47 license, permit to drive, or any non-resident operating privilege is 48 revoked pursuant to the provisions of this section shall also be liable for a civil penalty in the amount of five hundred dollars except that if 49 50 such revocation is a second or subsequent revocation pursuant to this section issued within a five year period, or such person has been 51 convicted of a violation of any subdivision of section eleven hundred 52 ninety-two of this article within the past five years not arising out of 53 54 the same incident, the civil penalty shall be in the amount of seven 55 hundred fifty dollars. Any person whose license is revoked pursuant to 56 the provisions of this section based upon a finding of refusal to submit

to a chemical test while operating a commercial motor vehicle shall also 1 liable for a civil penalty of five hundred fifty dollars except that 2 be if such person has previously been found to have refused a chemical test 3 4 pursuant to this section while operating a commercial motor vehicle or has a prior conviction of any of the following offenses while operating 5 6 a commercial motor vehicle: any violation of section eleven hundred 7 ninety-two of this article; any violation of subdivision two of section 8 six hundred of this chapter; or has a prior conviction of any felony involving the use of a commercial motor vehicle pursuant to paragraph 9 10 of subdivision one of section five hundred ten-a of this chapter, (a) 11 then the civil penalty shall be seven hundred fifty dollars. No new driver's license or permit shall be issued, or non-resident operating privilege restored to such person unless such penalty has been paid. All 12 13 14 penalties collected by the department pursuant to the provisions of this 15 section shall be the property of the state and shall be paid into the 16 general fund of the state treasury.

17 (3) Effect of rehabilitation program. No period of revocation arising 18 out of this section may be set aside by the commissioner for the reason 19 that such person was a participant in the alcohol and drug rehabili-20 tation program set forth in section eleven hundred ninety-six of this 21 article.

(e) Regulations. The commissioner shall promulgate such rules and regulations as may be necessary to effectuate the provisions of subdivisions one and two of this section.

(f) Evidence. Evidence of a refusal to submit to such chemical test or any portion thereof shall be admissible in any trial, proceeding or hearing based upon a violation of the provisions of section eleven hundred ninety-two of this article but only upon a showing that the person was given sufficient warning, in clear and unequivocal language, of the effect of such refusal and that the person persisted in the refusal.

32 (g) Results. Upon the request of the person who was tested, the 33 results of such test shall be made available to such person.

34 3. Compulsory chemical tests. (a) Court ordered chemical tests. 35 Notwithstanding the provisions of subdivision two of this section, no 36 person who operates a motor vehicle in this state may refuse to submit 37 to a chemical test of one or more of the following: breath, blood, urine 38 or saliva, for the purpose of determining the alcoholic and/or drug 39 content of the blood when a court order for such chemical test has been 40 issued in accordance with the provisions of this subdivision.

(b) When authorized. Upon refusal by any person to submit to a chemical test or any portion thereof as described above, the test shall not be given unless a police officer or a district attorney, as defined in subdivision thirty-two of section 1.20 of the criminal procedure law, requests and obtains a court order to compel a person to submit to a chemical test to determine the alcoholic or drug content of the person's blood upon a finding of reasonable cause to believe that:

(1) such person was the operator of a motor vehicle and in the course of such operation a person other than the operator was killed or suffered serious physical injury as defined in section 10.00 of the penal law; and

52 (2) a. either such person operated the vehicle in violation of any 53 subdivision of section eleven hundred ninety-two of this article, or

b. a breath test OR SALIVA SWAB administered by a police officer in 55 accordance with paragraph (b) of subdivision one of this section indi-56 cates [that] THE CONSUMPTION OF alcohol [has been consumed] OR DRUGS by

such person; OR A POLICE OFFICER TRAINED AND CERTIFIED AS A DRUG RECOG-1 2 NITION EXPERT OR A POLICE OFFICER WHO HAS COMPLETED TRAINING PURSUANT TO 3 THE FEDERAL ADVANCED ROADSIDE IMPAIRED DRIVING ENFORCEMENT PROGRAM HAS 4 REASON TO BELIEVE THAT SUCH PERSON IS UNDER THE INFLUENCE OF DRUGS OR 5 THE COMBINED INFLUENCE OF DRUGS AND ALCOHOL; and 6

(3) such person has been placed under lawful arrest; and

7 (4) such person has refused to submit to a chemical test or any 8 portion thereof, requested in accordance with the provisions of para-9 graph (a) of subdivision two of this section or is unable to qive 10 consent to such a test.

Reasonable cause; definition. For the purpose of this subdivision 11 (C) "reasonable cause" shall be determined by viewing the totality of circumstances surrounding the incident which, when taken together, indi-12 13 14 cate that the operator was driving in violation of section eleven 15 hundred ninety-two of this article. Such circumstances may include, but are not limited to: evidence that the operator was operating a motor 16 vehicle in violation of any provision of this article or any other 17 moving violation at the time of the incident; any visible indication of 18 19 alcohol or drug consumption or impairment by the operator; the existence 20 of DRUGS OR DRUG PARAPHERNALIA; OR an open container containing an alco-21 holic beverage in or around the vehicle driven by the operator; any 22 other evidence surrounding the circumstances of the incident which indi-23 cates that the operator has been operating a motor vehicle while impaired by the consumption of alcohol or drugs or intoxicated at the 24 25 time of the incident.

26 (d) Court order; procedure. (1) An application for a court order to compel submission to a chemical test or any portion thereof, may be made to any supreme court justice, county court judge or district court judge 27 28 in the judicial district in which the incident occurred, or if the inci-29 dent occurred in the city of New York before any supreme court justice 30 or judge of the criminal court of the city of New York. Such application 31 32 may be communicated by telephone, radio or other means of electronic 33 communication, or in person.

34 (2) The applicant must provide identification by name and title and must state the purpose of the communication. Upon being advised that an 35 application for a court order to compel submission to a chemical test is 36 37 being made, the court shall place under oath the applicant and any other 38 person providing information in support of the application as provided in subparagraph three of this paragraph. After being sworn the applicant 39 40 must state that the person from whom the chemical test was requested was the operator of a motor vehicle and in the course of such operation a 41 person, other than the operator, has been killed or seriously injured 42 43 and, based upon the totality of circumstances, there is reasonable cause 44 believe that such person was operating a motor vehicle in violation to 45 of any subdivision of section eleven hundred ninety-two of this article and, after being placed under lawful arrest such person refused to 46 47 submit to a chemical test or any portion thereof, in accordance with the 48 provisions of this section or is unable to give consent to such a test or any portion thereof. The applicant must make specific allegations of 49 50 fact to support such statement. Any other person properly identified, 51 sworn allegations of fact in support of the applicant's may present 52 statement.

53 (3) Upon being advised that an oral application for a court order to 54 compel a person to submit to a chemical test is being made, a judge or 55 justice shall place under oath the applicant and any other person providing information in support of the application. Such oath or oaths 56

and all of the remaining communication must be recorded, either by means 1 2 of a voice recording device or verbatim stenographic or verbatim long-3 hand notes. If a voice recording device is used or a stenographic record 4 made, the judge must have the record transcribed, certify to the accura-5 cy of the transcription and file the original record and transcription 6 with the court within seventy-two hours of the issuance of the court 7 order. If the longhand notes are taken, the judge shall subscribe a copy 8 and file it with the court within twenty-four hours of the issuance of 9 the order.

10 (4) If the court is satisfied that the requirements for the issuance a court order pursuant to the provisions of paragraph (b) of this 11 of 12 subdivision have been met, it may grant the application and issue an order requiring the accused to submit to a chemical test to determine 13 14 the alcoholic and/or drug content of his blood and ordering the with-15 drawal of a blood sample in accordance with the provisions of paragraph 16 (a) of subdivision four of this section. When a judge or justice deter-17 mines to issue an order to compel submission to a chemical test based on oral application, the applicant therefor shall prepare the order in 18 an 19 accordance with the instructions of the judge or justice. In all cases 20 the order shall include the name of the issuing judge or justice, the 21 name of the applicant, and the date and time it was issued. It must be 22 signed by the judge or justice if issued in person, or by the applicant 23 if issued orally.

(5) Any false statement by an applicant or any other person in support of an application for a court order shall subject such person to the offenses for perjury set forth in article two hundred ten of the penal law.

(6) The chief administrator of the courts shall establish a schedule to provide that a sufficient number of judges or justices will be available in each judicial district to hear oral applications for court orders as permitted by this section.

(e) Administration of compulsory chemical test. An order issued pursuant to the provisions of this subdivision shall require that a chemical test to determine the alcoholic and/or drug content of the operator's blood must be administered. The provisions of paragraphs (a), (b) and (c) of subdivision four of this section shall be applicable to any chemical test administered pursuant to this section.

38 S 2. This act shall take effect on the first of November next succeed-39 ing the date on which it shall have become a law.