5253--A

2011-2012 Regular Sessions

IN SENATE

May 3, 2011

Introduced by Sen. HANNON -- read twice and ordered printed, and when printed to be committed to the Committee on Finance -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the social services law, in relation to creating an educational reform program for certain offenders who are criminally charged with certain offenses involving the creation, exhibition or distribution of a photograph depicting nudity through the use of an electronic communication device, an interactive wireless communications device or a computer; and to amend the criminal procedure law and the family court act, in relation to creating a diversionary program for cases involving certain offenders who are criminally charged with certain offenses involving the creation, exhibition or distribution of a photograph depicting nudity through the use of an electronic communication device, an interactive wireless communications device or a computer

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as "The Cyber-2 Crime Youth Rescue Act".

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- S 2. Legislative intent. The teenage practices of sexting and posting sexual images online are nationwide problems that have perplexed parents, school administrators, and law enforcement officials. Prosecutors in several states have charged teenagers who have engaged in these behaviors with criminal offenses, including distribution of child pornography. A charge of this type can ruin the future of a young person who was too inexperienced to understand the consequences of his or her actions.
- 11 It is necessary to develop an alternative to prosecution for juveniles 12 who are charged with a criminal offense for posting sexually suggestive

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

LBD11384-04-1

1 or sexually explicit photographs on the internet or disseminating such 2 images by use of other electronic media such as cell phones.

- S 3. The social services law is amended by adding a new section 423-b to read as follows:
- S 423-B. EDUCATIONAL REFORM PROGRAM FOR CERTAIN JUVENILE OFFENDERS. 1. THE OFFICE OF CHILDREN AND FAMILY SERVICES, HEREINAFTER THE "OFFICE," IN CONSULTATION WITH THE CHIEF ADMINISTRATOR OF THE COURTS AND THE COMMISSIONER OF THE DEPARTMENT OF EDUCATION, SHALL DEVELOP, AND THE OFFICE SHALL IMPLEMENT, AN EDUCATIONAL REFORM PROGRAM FOR ELIGIBLE OFFENDERS WHO HAVE BEEN REFERRED TO THE PROGRAM THROUGH THE DIVERSIONARY PROGRAM DESCRIBED IN SECTION 530.15 OF THE CRIMINAL PROCEDURE LAW.
- 2. THE PROGRAM SHALL BE AVAILABLE IN EVERY COUNTY IN THE STATE; PROVIDED THAT IF THE OFFICE DETERMINES THAT THERE IS NOT A SUFFICIENT NUMBER OF ELIGIBLE OFFENSES IN A COUNTY TO MANDATE THE ESTABLISHMENT OF A SITE FOR THE PROGRAM, PROVISIONS SHALL BE MADE FOR THE RESIDENTS OF SAID COUNTY TO ATTEND A PROGRAM IN ANOTHER COUNTY WHERE A PROGRAM EXISTS.
 - 3. THE PROGRAM SHALL PROVIDE, AT A MINIMUM, INFORMATION CONCERNING:
- A. THE LEGAL CONSEQUENCES OF AND PENALTIES FOR SHARING SEXUALLY SUGGESTIVE MATERIALS, EXPLICIT MATERIALS OR ABUSIVE MATERIALS, INCLUDING SANCTIONS IMPOSED UNDER APPLICABLE FEDERAL AND STATE STATUTES;
- B. THE NON-LEGAL CONSEQUENCES OF SHARING SEXUALLY SUGGESTIVE MATERIALS, EXPLICIT MATERIALS OR ABUSIVE MATERIALS, INCLUDING, BUT NOT LIMITED TO, THE EFFECT ON RELATIONSHIPS, LOSS OF EDUCATIONAL AND EMPLOYMENT OPPORTUNITIES, AND BEING BARRED OR REMOVED FROM SCHOOL PROGRAMS AND EXTRACURRICULAR ACTIVITIES;
- C. HOW THE UNIQUE CHARACTERISTICS OF CYBERSPACE AND THE INTERNET, INCLUDING THE NEARLY UNLIMITED ABILITY OF AN INFINITE AUDIENCE TO UTILIZE THE INTERNET TO SEARCH FOR AND REPLICATE MATERIALS, CAN PRODUCE LONG-TERM AND UNFORESEEN CONSEQUENCES FOR SHARING SEXUALLY SUGGESTIVE MATERIALS, EXPLICIT MATERIALS OR ABUSIVE MATERIALS; AND
- D. THE CONNECTION BETWEEN BULLYING AND CYBER-BULLYING AND JUVENILES SHARING SEXUALLY SUGGESTIVE MATERIALS, EXPLICIT MATERIALS OR ABUSIVE MATERIALS.
- 4. UPON RECEIPT OF THE COURT ORDER DIRECTING THAT THE CASE BE DIVERTED TO THE PROGRAM, AS PROVIDED IN SUBDIVISION SIX OF SECTION 530.15 OF THE CRIMINAL PROCEDURE LAW, THE PROGRAM SHALL SCHEDULE THE ELIGIBLE OFFENDER TO ATTEND THE NEXT SESSION OF THE PROGRAM AND SHALL SEND WRITTEN NOTICE OF THE SCHEDULING, ALONG WITH THE DATE, TIME AND LOCATION OF THE SESSION OR SESSIONS, TO THE ELIGIBLE OFFENDER, HIS OR HER PARENTS OR GUARDIANS AND THE CLERK OF THE REFERRING COURT.
- 5. ATTENDANCE AT EACH SCHEDULED SESSION OF THE PROGRAM, FROM THE COMMENCEMENT OF THE SESSION TO ITS CONCLUSION, IS MANDATORY FOR ELIGIBLE OFFENDERS. IN THE DISCRETION OF THE OFFICE, ANY OFFENDER WHO, WITHOUT VALID EXCUSE AS DETERMINED BY THE OFFICE, DOES NOT ATTEND EACH COMPLETE SESSION OF THE PROGRAM MAY BE DEEMED TO HAVE FAILED TO COMPLETE THE PROGRAM. THE OFFICE SHALL NOTIFY THE REFERRING COURT OF AN ELIGIBLE OFFENDER'S UNEXCUSED FAILURE TO COMPLETE THE PROGRAM WITHIN THREE DAYS OF THE ELIGIBLE OFFENDER'S FAILURE TO ATTEND A SESSION.
- 6. WITHIN TWENTY DAYS OF THE DATE UPON WHICH THE ELIGIBLE OFFENDER COMPLETES THE PROGRAM, THE OFFICE SHALL PROVIDE THE REFERRING COURT WITH A CERTIFICATION THAT THE ELIGIBLE OFFENDER HAS SUCCESSFULLY COMPLETED THE PROGRAM.
 - 7. AS USED IN THIS SECTION:
- A. "ELIGIBLE OFFENDER" MEANS AN OFFENDER AS DEFINED IN SUBDIVISION TWO OF SECTION 530.15 OF THE CRIMINAL PROCEDURE LAW;

B. "ELIGIBLE OFFENSE" MEANS AN OFFENSE AS DEFINED IN SUBDIVISION TWO OF SECTION 530.15 OF THE CRIMINAL PROCEDURE LAW; AND

- C. "PROGRAM" MEANS THE EDUCATION REFORM PROGRAM DEVELOPED PURSUANT TO SUBDIVISION ONE OF THIS SECTION.
- S 4. The criminal procedure law is amended by adding a new section 530.15 to read as follows:
- S 530.15 DIVERSIONARY PROGRAM FOR ELIGIBLE OFFENSES.
- 1. A CASE AGAINST AN ELIGIBLE OFFENDER WHO HAS BEEN CHARGED WITH AN ELIGIBLE OFFENSE, AS DEFINED IN SUBDIVISION TWO OF THIS SECTION, SHALL BE DIVERTED FROM PROSECUTION TO THE EDUCATIONAL REFORM PROGRAM DESCRIBED IN SECTION FOUR HUNDRED TWENTY-THREE-B OF THE SOCIAL SERVICES LAW ON THE CONDITIONS PROVIDED IN THIS SECTION. AN OFFENDER WHO QUALIFIES FOR AND SUCCESSFULLY COMPLETES THE EDUCATIONAL REFORM PROGRAM SHALL HAVE THE OPPORTUNITY TO AVOID PROSECUTION FOR THE ELIGIBLE OFFENSE. PROSECUTION OF THE OFFENDER FOR THE ELIGIBLE OFFENSE SHALL BE DEFERRED FOR THE PERIOD DURING WHICH THE OFFENDER ATTENDS THE PROGRAM. THE COURT SHALL INFORM AN OFFENDER OF THE POSSIBILITY OF DIVERSION TO THE PROGRAM AT THE TIME OF ARRAIGNMENT.
 - 2. AS USED IN THIS SECTION:
- (A) "CYBERBULLYING" MEANS COMMUNICATION WITH INTENT TO COERCE, INTIM-IDATE, HARASS OR CAUSE SUBSTANTIAL EMOTIONAL DISTRESS TO A PERSON, USING ELECTRONIC MEANS TO SUPPORT SEVERE, REPEATED AND HOSTILE BEHAVIOR.
- (B) "ELIGIBLE OFFENDER" MEANS A PERSON EIGHTEEN YEARS OLD OR YOUNGER WHO HAS BEEN CHARGED WITH AN ELIGIBLE OFFENSE AND WHOSE CASE CAN BE DIVERTED TO THE EDUCATIONAL REFORM PROGRAM.
- (C) "ELIGIBLE OFFENSE" MEANS AN OFFENSE WHICH INVOLVES SEXTING, CYBER-BULLYING OR ANY OFFENSE DEFINED IN SECTION 245.10 OF THE PENAL LAW.
- (D) "PROGRAM" OR "EDUCATIONAL REFORM PROGRAM" MEANS THE EDUCATIONAL REFORM PROGRAM DESCRIBED IN SECTION FOUR HUNDRED TWENTY-THREE-B OF THE SOCIAL SERVICES LAW.
- (E) "SEXTING" MEANS THE CREATION, EXHIBITION OR DISTRIBUTION OF A PHOTOGRAPH DEPICTING NUDITY THROUGH THE USE OF AN ELECTRONIC COMMUNICATION DEVICE, AN INTERACTIVE WIRELESS COMMUNICATIONS DEVICE OR A COMPUTER, WHEN THE CREATOR THEREOF AND THE SUBJECT OF THE PHOTOGRAPH ARE BOTH UNDER THE AGE OF SIXTEEN YEARS OR WERE BOTH UNDER SUCH AGE AT THE TIME OF ITS MAKING.
 - 3. DIVERSION TO THE PROGRAM SHALL BE LIMITED TO SITUATIONS WHERE:
- (A) THE OFFENDER HAS NOT PREVIOUSLY BEEN ADJUDICATED DELINQUENT FOR OR CONVICTED OF A CRIME OR OFFENSE WHICH, IF COMMITTED BY AN ADULT, WOULD CONSTITUTE A VIOLATION OF THE PROVISIONS OF SECTION 235.05 (OBSCENITY IN THE THIRD DEGREE); 235.06 (OBSCENITY IN THE SECOND DEGREE); 235.07 (OBSCENITY IN THE FIRST DEGREE); 235.21 (DISSEMINATING INDECENT MATERIAL TO MINORS IN THE SECOND DEGREE); 235.22 (DISSEMINATING INDECENT MATERIAL TO MINORS IN THE FIRST DEGREE); 263.10 (PROMOTING AN OBSCENE SEXUAL PERFORMANCE BY A CHILD); 263.11 (POSSESSING AN OBSCENE SEXUAL PERFORMANCE BY A CHILD); OR 263.16 (POSSESSING A SEXUAL PERFORMANCE BY A CHILD) OF THE PENAL LAW;
- (B) THE OFFENDER WAS NOT AWARE THAT HIS OR HER ACTIONS COULD CONSTITUTE A CRIMINAL OFFENSE;
 - (C) THE OFFENDER DID NOT HAVE THE INTENT TO COMMIT A CRIMINAL OFFENSE;
- (D) THERE IS A LIKELIHOOD THAT THE OFFENDER'S OFFENSE IS RELATED TO A CONDITION OR SITUATION THAT WOULD BE CONDUCIVE TO CHANGE THROUGH HIS OR HER PARTICIPATION IN THE EDUCATIONAL PROGRAM; AND
- 54 (E) THE BENEFITS TO SOCIETY IN ADMITTING THE OFFENDER INTO THE EDUCA-55 TIONAL PROGRAM OUTWEIGH THE HARM DONE TO SOCIETY BY ABANDONING CRIMINAL 56 PROSECUTION OR ANY PUNITIVE MEASURE.

- 4. (A) THE DETERMINATION OF WHETHER A CASE AGAINST AN OFFENDER SHALL BE DIVERTED TO THE PROGRAM SHALL BE MADE:
 - (1) BY THE DISTRICT ATTORNEY AT ANY TIME PRIOR TO ARRAIGNMENT OF THE ELIGIBLE OFFENDER ON THE CHARGES CONSTITUTING THE ELIGIBLE OFFENSE; OR
 - (2) BY THE JUDGE AT ANY TIME AFTER ARRAIGNMENT OF THE ELIGIBLE OFFENDER ON THE CHARGES CONSTITUTING THE ELIGIBLE OFFENSE BUT BEFORE ENTRY OF A GUILTY PLEA OR COMMENCEMENT OF TRIAL UPON: (I) THE RECOMMENDATION OF THE DISTRICT ATTORNEY; (II) THE REQUEST OF THE DEFENDANT; OR (III) THE COURT'S OWN INITIATIVE.
 - (B) IN DETERMINING WHETHER THE CASE SHALL BE DIVERTED TO THE EDUCATIONAL PROGRAM, THE COURT SHALL CONSIDER, IN ADDITION TO THE REQUIREMENTS OF SUBDIVISION THREE OF THIS SECTION:
 - (1) THE SERIOUSNESS OF THE ALLEGED OFFENSE OR CONDUCT AND THE CIRCUMSTANCES IN WHICH IT OCCURRED;
 - (2) THE AGE AND MATURITY OF THE OFFENDER, INCLUDING ANY SPECIAL CIRCUMSTANCES ATTENDANT TO THE OFFENDER'S ABILITY TO COMPREHEND THE CONSEQUENCES OF HIS OR HER ACTIONS;
 - (3) THE RISK THAT THE OFFENDER PRESENTS AS A SUBSTANTIAL DANGER TO OTHERS;
 - (4) THE FAMILY CIRCUMSTANCES, INCLUDING ANY HISTORY OF DRUGS, ALCOHOL ABUSE OR CHILD ABUSE ON THE PART OF THE OFFENDER, HIS PARENTS OR GUARDI-AN;
 - (5) THE NATURE AND NUMBER OF CONTACTS WITH THE DEPARTMENT OF SOCIAL SERVICES AND THE COURT THAT THE OFFENDER OR HIS OR HER FAMILY HAVE HAD;
 - (6) THE OUTCOME OF THOSE CONTACTS, INCLUDING THE SERVICES TO WHICH THE OFFENDER OR FAMILY HAVE BEEN REFERRED AND THE RESULTS OF THOSE REFERRALS; AND
 - (7) ANY RECOMMENDATION EXPRESSED BY THE DISTRICT ATTORNEY.
 - 5. (A) IF THE CASE IS DIVERTED TO THE PROGRAM AFTER ARRAIGNMENT, AN ORDER SHALL BE ENTERED DIRECTING THAT THE CASE BE DIVERTED TO THE PROGRAM AND SPECIFYING THAT THE PROSECUTION OF THE OFFENDER FOR THE ELIGIBLE OFFENSE SHALL BE DEFERRED FOR THE PERIOD DURING WHICH THE OFFENDER ATTENDS THE PROGRAM.
 - (B) AN ELIGIBLE OFFENDER MAY DECLINE TO PARTICIPATE IN THE PROGRAM. AN OFFENDER WHO DECLINES TO PARTICIPATE IN THE PROGRAM MAY SUBSEQUENTLY REQUEST THAT HIS OR HER CASE BE DIVERTED TO THE PROGRAM AT ANY TIME BEFORE THE ENTRY OF A GUILTY PLEA OR THE COMMENCEMENT OF TRIAL.
 - 6. WITHIN FIVE DAYS OF THE DATE OF ENTRY OF AN ORDER DIRECTING THAT THE CASE BE DIVERTED TO THE PROGRAM, THE CLERK OF THE COURT SHALL FORWARD TO THE PROGRAM A COPY OF THE ORDER DIVERTING THE CASE TO THE PROGRAM, ALONG WITH THE ADDRESS, TELEPHONE NUMBER AND SOCIAL SECURITY NUMBER OF THE ELIGIBLE OFFENDER AND THE NAME, ADDRESS, AND TELEPHONE NUMBERS OF THE ELIGIBLE OFFENDER'S PARENTS OR GUARDIANS.
 - 7. AN ELIGIBLE OFFENDER WHO FAILS TO COMPLETE THE PROGRAM SHALL HAVE HIS OR HER CASE IMMEDIATELY REINSTATED TO THE CALENDAR OF THE REFERRING COURT. THE COURT, IN ITS DISCRETION, MAY DIVERT THE CASE TO THE PROGRAM ONE ADDITIONAL TIME.
- 8. UPON SUCCESSFUL COMPLETION OF THE PROGRAM, AS CERTIFIED BY THE OFFICE OF CHILDREN AND FAMILY SERVICES, AN ELIGIBLE OFFENDER MAY APPLY TO THE COURT ON A FORM PROVIDED FOR THAT PURPOSE, FOR DISMISSAL OF THE CHARGES ARISING FROM THE ELIGIBLE OFFENSE FOR WHICH THE OFFENDER WAS REFERRED TO THE PROGRAM. IN THE EXERCISE OF THE COURT'S DISCRETION, UPON RECEIPT OF SUCH APPLICATION AND UPON PAYMENT OF ANY COSTS OR CIVIL PENALTIES FOR WHICH THE ELIGIBLE OFFENDER MAY BE LIABLE, THE COURT IS AUTHORIZED TO DISMISS THE CASE AGAINST THE ELIGIBLE OFFENDER OR ORDER THE CASE BE ADJOURNED IN CONTEMPLATION OF DISMISSAL. THE COURT THAT

SHALL CONSIDER ALL CIRCUMSTANCES, REFERENCES AND RECOMMENDATIONS, INCLUDING BUT NOT LIMITED TO RECOMMENDATIONS AS TO (I) WHETHER THE ELIGIBLE OFFENDER COMPREHENDS THE LEGAL AND NON-LEGAL CONSEQUENCE OF HIS OR HER ACTIONS (II) WHETHER THE ELIGIBLE OFFENDER COMPREHENDS THE RISKS ATTENDANT TO HIS OR HER ACTIONS AND (III) WHETHER THE ELIGIBLE OFFENDER IS LIKELY TO RE-OFFEND, IN EXERCISING ITS DISCRETION WITH REGARD TO DISMISSAL OF THE CHARGES.

- 9. NOTWITHSTANDING ANY PROVISION OF LAW TO THE CONTRARY, THE PROVISIONS OF THIS SECTION SHALL BE APPLICABLE TO ANY PROCEEDING IN FAMILY COURT THAT INVOLVES AN ELIGIBLE OFFENSE COMMITTED BY A PERSON 11 EIGHTEEN YEARS OLD OR YOUNGER.
- 10. NOTHING IN THIS SECTION SHALL BE CONSTRUED AS PRECLUDING OTHER 13 DISCIPLINARY ACTION OR THE PROSECUTION OF A RESPONDENT FOR THE COMMIS-14 SION OF A DIFFERENT OFFENSE WHILE PARTICIPATING IN THE DIVERSIONARY 15 PROGRAM.
- 16 S 5. The family court act is amended by adding a new section 303.4 to 17 read as follows:
- 18 S 303.4. DIVERSIONARY PROGRAM FOR ELIGIBLE OFFENSES. NOTWITHSTANDING
 19 ANY PROVISION OF LAW TO THE CONTRARY, THE PROVISIONS OF SECTION 530.15
 20 OF THE CRIMINAL PROCEDURE LAW SHALL BE APPLICABLE TO ANY PROCEEDING IN
 21 FAMILY COURT THAT INVOLVES AN ELIGIBLE OFFENSE COMMITTED BY A PERSON
 22 EIGHTEEN YEARS OLD OR YOUNGER.
- S 6. This act shall take effect on the one hundred eightieth day after it shall have become a law; provided that, effective immediately, the commissioner of the office of children and family services, the commissioner of the department of education and the chief administrator of the courts shall promulgate any rules and regulations and take all other actions necessary to implement the provisions of this act on or before its effective date.