4921

2011-2012 Regular Sessions

IN SENATE

April 29, 2011

- Introduced by Sens. SALAND, SKELOS, FLANAGAN, MAZIARZ, ALESI, BALL, BONACIC, DeFRANCISCO, FARLEY, FUSCHILLO, GOLDEN, GRIFFO, HANNON, JOHN-SON, LANZA, LARKIN, LAVALLE, LIBOUS, LITTLE, MARCELLINO, MARTINS, McDONALD, NOZZOLIO, O'MARA, RANZENHOFER, RITCHIE, ROBACH, SEWARD, YOUNG, ZELDIN -- read twice and ordered printed, and when printed to be committed to the Committee on Education
- AN ACT to amend the education law, in relation to prohibiting bullying on school property

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Legislative intent. In recent years, New York has taken 1 2 steps to ensure that school pupils, teachers and other personnel are provided with a safe and secure learning environment. However, egre-gious incidents of bullying, both in person and through the use of tech-3 4 5 nology, continue to plaque all of our students. The legislature recog-6 nizes that bullying manifests in many forms and for innumerable reasons. 7 legislature finds it is vital to protect all students from acts of The 8 bullying, therefore, this legislation expands upon the provisions of 9 chapter 482 of the laws of 2010.

10 While the physical wounds may heal, the effects of bullying can last a Therefore, the legislature finds that prohibiting bullying is 11 lifetime. 12 an appropriate means to enhance the safety of students in New York 13 state's public schools. Furthermore, in today's age of advanced technoltwenty-four hour connectivity and social networking, students who 14 ogy, 15 are subjected to acts of bullying have no reprieve. Taunts and acts of bullying that begin in school follow students home every day, and have 16 lasting impacts on such students. Conversely, bullying through the use 17 technology can begin away from school property, yet have devastating 18 of 19 effects on the student's ability to learn in a safe environment at 20 school. While bullying through the use of technology may occur away from 21 school property, it can create a hostile environment for the student at

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 school and it can materially and substantially disrupt the educational 2 process. Therefore, to further ensure the safety of students and school 3 employees, it is the intent of the legislature to provide schools with 4 the tools to identify, prevent, and prohibit bullying against all 5 students, both conventional and cyber-bullying.

6 S 2. Short title. This act shall be known and may be cited as the "Law 7 to Encourage the Acceptance of All Differences (LEAD)".

8 S 3. Section 801-a of the education law, as amended by chapter 482 of 9 the laws of 2010, is amended to read as follows:

10 S 801-a. Instruction in civility, citizenship and character education. 11 The regents shall ensure that the course of instruction in grades 12 kindergarten through twelve includes a component on civility, citizen-13 ship and character education. Such component shall instruct students on 14 the principles of honesty, tolerance, personal responsibility, respect 15 for others WITH AN EMPHASIS ON DISCOURAGING ACTS OF BULLYING AS DEFINED IN SECTION TWELVE OF THIS CHAPTER, observance of laws and rules, courte-16 17 dignity and other traits which will enhance the quality of their sy, 18 experiences in, and contributions to, the community. The regents shall 19 determine how to incorporate such component in existing curricula and 20 the commissioner shall promulgate any regulations needed to carry out 21 such determination of the regents. For the purposes of this section, "tolerance," "respect for others" and "dignity" shall include awareness 22 and sensitivity to discrimination or harassment and civility [in the 23 24 relations of] TOWARD ALL STUDENTS, INCLUDING BUT NOT LIMITED TO, people 25 of different races, weights, national origins, ethnic groups, religions, 26 religious practices, mental or physical abilities, sexual orientations, 27 genders, and sexes.

28 S 4. Paragraph d of subdivision 2 of section 2801 of the education 29 law, as added by chapter 181 of the laws of 2000, is amended to read as 30 follows:

31 d. disciplinary measures to be taken in incidents involving the 32 possession or use of illegal substances or weapons, the use of physical 33 force, BULLYING, vandalism, violation of another student's civil rights 34 and threats of violence;

35 S 5. Subdivision 2 of section 2801 of the education law is amended by 36 adding a new paragraph f-1 to read as follows:

37 F-1. PROCEDURES BY WHICH ANY SCHOOL EMPLOYEE, HAVING REASONABLE CAUSE 38 TO SUSPECT THAT A STUDENT HAS BEEN THE VICTIM OF BULLYING OR HAS COMMIT-39 TED AN ACT OF BULLYING AS DEFINED IN SECTION TWELVE OF THIS CHAPTER, 40 SHALL BE REOUIRED TO REPORT SUCH INCIDENT TO THE PRINCIPAL OR DESIGNEE THEREOF. IF THE PRINCIPAL OR HIS OR HER DESIGNEE DETERMINES 41 THAT THERE A REASONABLE CAUSE TO BELIEVE THAT THE INCIDENT OCCURRED, HE OR SHE 42 IS 43 SHALL REPORT SUCH INCIDENT TO THE SUPERINTENDENT. ANY EMPLOYEE WHO 44 REASONABLY AND IN GOOD FAITH MAKES A REPORT OF AN ACT OF BULLYING TO THE 45 PRINCIPAL OR DESIGNEE THEREOF SHALL HAVE IMMUNITY FROM CIVIL LIABILITY WHICH MIGHT OTHERWISE RESULT BY REASON OF SUCH ACTIONS; 46

47 S 6. Section 11 of the education law, as added by chapter 482 of the 48 laws of 2010, is amended to read as follows:

49 S 11. Definitions. For the purposes of this article, the following 50 terms shall have the following meanings:

1. "School property" shall [mean in or within any building, structure, athletic playing field, playground, parking lot, or land contained within the real property boundary line of a public elementary or secondary school; or in or on a school bus, as defined in section one hundred forty-two of the vehicle and traffic law. 1 2. "School function" shall mean a school-sponsored extra-curricular 2 event or activity] HAVE THE SAME MEANING AS SET FORTH IN SECTION TWEN-3 TY-EIGHT HUNDRED ONE OF THIS CHAPTER.

4 [3.] 2. "Disability" shall mean disability as defined in subdivision 5 twenty-one of section two hundred ninety-two of the executive law.

6 [4. "Employee" shall mean employee as defined in subdivision three of 7 section eleven hundred twenty-five of this title.

8 5.] 3. "Sexual orientation" shall mean actual or perceived heterosexu-9 ality, homosexuality or bisexuality.

10 [6.] 4. "Gender" shall mean actual or perceived sex and shall include 11 a person's gender identity or expression.

[7. "Harassment" shall mean the creation] 5. "CREATION of a hostile 12 environment [by] " SHALL MEAN ENGAGING IN conduct or [by] verbal threats, 13 14 intimidation or abuse that has or would have the effect of unreasonably 15 and substantially interfering with a student's educational performance, 16 opportunities or benefits, or mental, emotional or physical well-being; 17 or conduct, verbal threats, intimidation or abuse that reasonably causes or would reasonably be expected to cause [a] ANY student to fear for his 18 19 or her physical safety[; such conduct, verbal threats, intimidation or abuse includes but is not limited to conduct, verbal threats, intim-20 21 idation or abuse based on a person's actual or perceived race, color, 22 weight, national origin, ethnic group, religion, religious practice, disability, sexual orientation, gender or sex]. 23

24 "BULLYING" SHALL MEAN THE SEVERE OR REPEATED USE BY ONE 6. OR MORE 25 OR SCHOOL EMPLOYEES OF A WRITTEN, VERBAL OR STUDENTS ELECTRONIC 26 EXPRESSION, OR A PHYSICAL ACT OR GESTURE, OR ANY COMBINATION THEREOF, DIRECTED AT A STUDENT THAT HAS THE EFFECT OF: (I) CAUSING PHYSICAL INJU-27 28 PHYSICAL INJURY OR EMOTIONAL HARM TO THE STUDENT OR DAMAGE RY, SERIOUS 29 TO THE STUDENT'S PROPERTY; (II) PLACING THE STUDENT IN REASONABLE FEAR OF HARM TO HIMSELF OR HERSELF OR OF DAMAGE TO HIS OR HER PROPERTY; (III) 30 CREATING A HOSTILE ENVIRONMENT AT SCHOOL FOR THE STUDENT; OR (IV) MATE-31 32 RIALLY AND SUBSTANTIALLY DISRUPTING THEEDUCATIONAL PROCESS OR THE 33 OPERATION OF A SCHOOL. THE TERM BULLYING SHALL INCLUDE COMMUNI-ORDERLY THROUGH WRITTEN, VERBAL 34 CATIONS OR DISSEMINATION OF ANY MATERIAL OR EXPRESSIONS WHICH CREATE A HOSTILE ENVIRONMENT AT SCHOOL OR 35 ELECTRONIC DISRUPT THE EDUCATIONAL PROCESS AS SET FORTH IN SUBPARAGRAPHS (III) AND 36 37 (IV) OF THIS PARAGRAPH, REGARDLESS OF WHETHER THE COMMUNICATION IS INITIATED ON OR OFF SCHOOL PROPERTY. ACTS OF BULLYING 38 SHALL INCLUDE, 39 BUT NOT ΒE LIMITED TO, THOSE ACTS WHICH ARE MOTIVATED BY A STUDENT'S 40 ACTUAL OR PERCEIVED RACE, COLOR, WEIGHT, NATIONAL ORIGIN, ETHNIC GROUP, RELIGION, RELIGIOUS PRACTICE, DISABILITY, SEXUAL ORIENTATION, GENDER, OR 41 42 SEX.

43 S 7. Section 12 of the education law, as added by chapter 482 of the 44 laws of 2010, is amended to read as follows:

45 S 12. [Discrimination and harassment] BULLYING AND DISCRIMINATION 46 prohibited. 1. No student shall be subjected to [harassment] BULLYING by 47 employees or students on school property [or at a school function; nor 48 shall any].

49 A. NO STUDENT OR SCHOOL EMPLOYEE SHALL SUBJECT ANY STUDENT OF A PUBLIC 50 SCHOOL OR PUBLICLY FUNDED SPECIAL EDUCATION PROGRAM TO BULLYING AS 51 DEFINED IN THIS ARTICLE.

52 B. ANY STUDENT OR SCHOOL EMPLOYEE FOUND TO BE IN VIOLATION OF SUBDIVI-53 SION TWO OF THIS SECTION IN A PUBLIC SCHOOL OR ON SCHOOL PROPERTY SHALL 54 BE SUBJECT TO DISCIPLINARY ACTION IN ACCORDANCE WITH THE DISTRICT'S CODE 55 OF CONDUCT ADOPTED PURSUANT TO SECTION TWENTY-EIGHT HUNDRED ONE OF THIS 56 ARTICLE AND THE APPLICABLE DISCIPLINE PROCEDURES. ANY STUDENT OR SCHOOL

EMPLOYEE FOUND TO BE IN VIOLATION OF SUBDIVISION TWO OF THIS SECTION IN 1 2 A PUBLICLY FUNDED SPECIAL EDUCATION PROGRAM SHALL BE SUBJECT TO DISCI-3 PLINE UNDER THE POLICIES AND PROCEDURES OF SUCH PROGRAM GOVERNING 4 CONDUCT.

5 C. NOTHING IN THIS SECTION SHALL APPLY, OR BE CONSTRUED TO APPLY, TO 6 PRIVATE, RELIGIOUS OR DENOMINATIONAL EDUCATIONAL INSTITUTIONS. NOR SHALL 7 THIS SECTION PRECLUDE OR LIMIT, OR BE PERCEIVED TO PRECLUDE OR LIMIT, 8 ANY RIGHT OR CAUSE OF ACTION PROVIDED UNDER ANY LOCAL, STATE OR FEDERAL 9 ORDINANCE, LAW, RULE OR REGULATION.

10 2. NO student SHALL be subjected to discrimination based on a person's actual or perceived race, color, weight, national origin, ethnic group, 11 12 religion, religious practice, disability, sexual orientation, gender, or sex by school employees or students on school property or at a school 13 14 function. Nothing in this subdivision shall be construed to prohibit a admission into, or exclusion from, a course of instruction 15 denial of based on a person's gender that would be permissible under section thir-16 17 ty-two hundred one-a or paragraph (a) of subdivision two of section twenty-eight hundred fifty-four of this chapter and title IX of the 18 19 Education Amendments of 1972 (20 U.S.C. section 1681, et. seq.), or to prohibit, as discrimination based on disability, actions that would be 20 21 permissible under section 504 of the Rehabilitation Act of 1973.

22 [2. An age-appropriate version of the policy outlined in subdivision 23 one of this section, written in plain-language, shall be included in the code of conduct adopted by boards of education and the trustees or sole 24 25 trustee pursuant to section twenty-eight hundred one of this chapter and 26 a summary of such policy shall be included in any summaries required by such section twenty-eight hundred one.] 27

28 Sections 13, 14, 15 and 16 of the education law, as added by S 8. 29 chapter 482 of the laws of 2010, are amended to read as follows:

S 13. Policies and guidelines. The board of education and the trustees or sole trustee of every school district shall create policies and 30 31 32 guidelines that shall include, but not be limited to:

33 Policies intended to create a school environment that is free from 1. 34 discrimination or [harassment] BULLYING; AND

35 2. Guidelines to be used in school training programs to discourage the development of discrimination or [harassment] BULLYING and that are 36 37 designed:

38 to raise the awareness and sensitivity of school employees to a. 39 potential discrimination or [harassment] BULLYING, and

40 b. to enable employees to prevent and respond to discrimination or 41 [harassment; and

42 Guidelines relating to the development of nondiscriminatory 3. 43 instructional and counseling methods, and requiring that at least one 44 staff member at every school be thoroughly trained to handle human 45 relations in the areas of race, color, weight, national origin, ethnic 46 group, religion, religious practice, disability, sexual orientation, 47 gender, and sex] BULLYING. 48

S 14. Commissioner's responsibilities. The commissioner shall:

49 1. Provide direction, which may include development of model policies 50 to the extent possible, direct services, to school districts and, related to preventing discrimination and [harassment] BULLYING 51 and to fostering an environment in every school where all children can learn 52 53 free of manifestations of bias;

54 2. Provide grants, from funds appropriated for such purpose, to local 55 school districts to assist them in implementing the guidelines set forth 56 in this section; and

Promulgate regulations to assist school districts in implementing 1 3. 2 this article including, but not limited to, regulations to assist school 3 developing measured, districts in balanced, and age-appropriate 4 responses to violations of this policy, with remedies and procedures 5 focusing on intervention and education.

6 THE COMMISSIONER SHALL PRESCRIBE REGULATIONS REQUIRING THAT ALL 4. 7 PERSONS APPLYING ON OR AFTER SEPTEMBER SECOND, TWO THOUSAND TWELVE FOR A TEACHING CERTIFICATE OR LICENSE, INCLUDING BUT NOT LIMITED TO A CERTIF-8 ICATE OR LICENSE VALID FOR SERVICE AS A CLASSROOM TEACHER, SCHOOL ADMIN-9 10 ISTRATOR OR SUPERVISOR OR SUPERINTENDENT OF SCHOOLS, SHALL, IN ADDITION 11 TO ALL OTHER CERTIFICATION OR LICENSING REQUIREMENTS, HAVE COMPLETED 12 TRAINING IN THE IDENTIFICATION AND MITIGATION OF BULLYING IN AREAS INCLUDING BUT NOT LIMITED TO RACE, 13 COLOR, WEIGHT, NATIONAL ORIGIN, 14 ETHNIC GROUP, RELIGION, RELIGIOUS PRACTICE, DISABILITY, SEXUAL ORIEN-15 TATION, GENDER AND SEX.

16 S 15. Reporting by commissioner. The commissioner shall create a procedure under which material incidents of discrimination and [harass-17 18 ment] BULLYING on school [grounds or at a school function] PROPERTY, AS SUCH TERM IS DEFINED IN SECTION TWENTY-EIGHT HUNDRED ONE OF THIS CHAP-19 20 TER, are reported to the department at least on an annual basis. Such 21 procedure shall provide that such reports shall, wherever possible, also 22 delineate the specific nature of such incidents of discrimination or [harassment] BULLYING, provided that the commissioner may comply with 23 24 the requirements of this section through use of the existing uniform 25 violent incident reporting system. In addition the department may 26 conduct research or undertake studies to determine compliance throughout 27 the state with the provisions of this article.

16. Protection of people who report discrimination or [harassment] 28 S 29 BULLYING. Any person having reasonable cause to suspect that a student 30 has been subjected to discrimination or [harassment] BULLYING by an employee or student, on school [grounds or at a school function,] PROP-31 32 ERTY, AS SUCH TERM IS DEFINED IN SECTION TWENTY-EIGHT HUNDRED ONE OF 33 THIS CHAPTER, who, acting reasonably and in good faith, either reports such information to school officials, to the commissioner, or to law 34 35 enforcement authorities or otherwise initiates, testifies, participates assists in any formal or informal proceedings under this article, 36 or 37 shall have immunity from any civil liability that may arise from the making of such report or from initiating, testifying, participating or 38 assisting in such formal or informal proceedings, and no school district 39 40 or employee shall take, request or cause a retaliatory action against any such person who, acting reasonably and in good faith, either makes 41 such a report or initiates, testifies, participates or assists 42 in such 43 formal or informal proceedings.

44 S 9. This act shall take effect on the same date and in the same 45 manner as chapter 482 of the laws of 2010, takes effect.