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2011-2012 Regular Sessions

IN SENATE

April 4, 2011

Introduced by Sen. RANZENHOFER -- read twice and ordered printed, and when printed to be committed to the Committee on Health

AN ACT to amend the public health law, in relation to establishing the Medicaid identification and anti-fraud biometric technology program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. The public health law is amended by adding a new article 2 2-B to read as follows:

ARTICLE 2-B

MEDICAID IDENTIFICATION AND ANTI-FRAUD BIOMETRIC

TECHNOLOGY PROGRAM

SECTION 290. MEDICAID IDENTIFICATION AND ANTI-FRAUD BIOMETRIC TECHNOLOGY PROGRAM.

- 291. DEFINITIONS.
- 292. BIOMETRIC TECHNOLOGY USE REQUIREMENT.
- 10 293. REPORT.

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- 294. RULES AND REGULATIONS.
- S 290. MEDICAID IDENTIFICATION AND ANTI-FRAUD BIOMETRIC TECHNOLOGY PROGRAM. THERE IS HEREBY ESTABLISHED IN THE DEPARTMENT THE MEDICAID IDENTIFICATION AND ANTI-FRAUD BIOMETRIC TECHNOLOGY PROGRAM.
 - S 291. DEFINITIONS. AS USED IN THIS ARTICLE:
- 1. "BIOMETRIC TECHNOLOGY" MEANS TECHNOLOGY THAT MEASURES AND ANALYZES BIOLOGICAL DATA, INCLUDING HUMAN BODY CHARACTERISTICS, SUCH AS DNA, FINGERPRINTS, VASCULAR PATTERNS, EYE RETINAS AND IRISES, VOICE PATTERNS, FACIAL PATTERNS AND HAND MEASUREMENTS, FOR AUTHENTICATION PURPOSES.
- 2. "PALM SCANNER" MEANS A DEVICE CAPABLE OF USING PALM-VEIN PATTERN RECOGNITION OR VASCULAR RECOGNITION USING NEAR-INFRARED LIGHT TO CAPTURE A PATIENT'S PALM VEIN PATTERN TO GENERATE A BIOMETRIC PATTERN.
- 22 A PATIENT'S PALM VEIN PATTERN TO GENERATE A BIOMETRIC PATTERN.
 23 S 292. BIOMETRIC TECHNOLOGY USE REQUIREMENT. 1. THE DEPARTMENT, IN
 24 CONSULTATION WITH THE OFFICE OF THE MEDICAID INSPECTOR GENERAL AND THE
 25 OFFICE OF THE ATTORNEY GENERAL, SHALL IMPLEMENT A PROGRAM REQUIRING THE

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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USE OF BIOMETRIC TECHNOLOGY IN THE FORM OF PALM SCANNERS TO BE USED BY HOSPITALS, CLINICS AND PHARMACIES, FOR THE PURPOSES OF PATIENT IDENTIFICATION AND FOR USE AS AN ANTI-FRAUD APPLICATION IN THE MEDICAID PROGRAM.

- 2. (A) MEDICAID CARDS ISSUED BY THE STATE TO MEDICAID RECIPIENTS SHALL BE ENCODED AND ENCRYPTED WITH THE BIOMETRIC PALM PRINT OF THE CARD HOLDER ALONG WITH OTHER INFORMATION DEEMED NECESSARY BY THE COMMISSIONER AND THE OFFICE OF HEALTH INSURANCE PROGRAMS, PROVIDED, HOWEVER, THAT SUCH INFORMATION SHALL NOT INCLUDE SOCIAL SECURITY NUMBERS AND SHALL NOT BE STORED IN A CENTRAL DATA BANK. SUCH CARD HELD BY EACH MEDICAID RECIPIENT WILL BE CAPABLE OF STORING BIOMETRIC MARKERS AND A LOG OF DOCTOR AND PHARMACY VISITS FOR EACH SERVICE BILLED TO THE MEDICAID PROGRAM.
- (B) MEDICAID CARDS SHALL BE ISSUED TO THE ADMITTING STAFF OF HEALTH CARE FACILITIES, MEDICAL STAFF PROVIDING SERVICE TO MEDICAID RECIPIENTS, AND TO PHARMACY STAFF. HEALTH CARE FACILITY ADMITTING STAFF, HEALTH CARE PROVIDERS AND PHARMACY STAFF SHALL SWIPE THE MEDICAID CARD ISSUED TO THEM PURSUANT TO THIS ARTICLE AND SHALL SCAN HIS OR HER PALM ON A PALM READER, UPON ADMITTING, PROVIDING CARE OR PHARMACY SERVICES TO A MEDICAID RECIPIENT, TO VERIFY THE LEGITIMACY OF THE CARE BEING PROVIDED. SUCH CARD SHALL MAINTAIN A LOG IDENTIFYING THE PERSON RESPONSIBLE FOR PROVIDING CARE TO SUCH PERSON.
- (C) MEDICAID RECIPIENTS SHALL BE REQUIRED TO SWIPE HIS OR HER MEDICAID BENEFIT CARD AT TIME OF EACH VISIT TO A DOCTORS OFFICE OR CLINIC AT THE POINT OF ACTUALLY BEING SEEN BY THE DOCTOR OR CLINICAL STAFF, AND UPON LEAVING THE HEALTH CARE FACILITY.
- (D) MEDICAID CARDS SHALL BE USED AND PALM READERS SHALL BE PLACED IN PHARMACIES WHERE THE MEDICAID RECIPIENT SHALL SWIPE HIS OR HER CARD AND SHALL HAVE HIS OR HER PALM SCANNED WHEN FILLING A PRESCRIPTION. PHARMACY STAFF REGISTERING THE PRESCRIPTION ORDER SHALL SWIPE AND SCAN HIS OR HER MEDICAID ISSUED CARD AT THE SAME TIME TO VERIFY THE TRANSACTION.
- (E) THE COMMISSIONER AND THE OFFICE OF HEALTH INSURANCE PROGRAMS SHALL PROMULGATE RULES AND REGULATIONS THAT SHALL BE DIGITIZED AND ENCODED INTO THE MEDICAID CARD TO COMBAT FRAUD. SUCH RULES SHALL INCLUDE BUT ARE NOT LIMITED TO ESTABLISHING A NUMBER OF POSSIBLE PATIENT VISITS PER DOCTOR PER BUSINESS DAY, THE NUMBER OF TIMES A PRESCRIPTION CAN BE FILLED BY EACH MEDICAID RECIPIENT EACH MONTH, THE NUMBER OF MEDICAL EXAMS THAT CAN BE ORDERED FOR EACH PATIENT EACH MONTH IN ORDER TO ELIMINATE DUPLICATIVE, REDUNDANT AND UNNECESSARY EXAMS.
- (F) THE COMMISSIONER AND THE OFFICE OF HEALTH INSURANCE PROGRAMS IN CONSULTATION WITH THE OFFICE OF THE ATTORNEY GENERAL AND THE OFFICE OF THE MEDICAID INSPECTOR GENERAL SHALL DEVELOP ALL OF THE FRAUD PREVENTION MARKERS WHICH SHALL BE ENCODED INTO THE MEDICAID CARDS ISSUED TO BOTH MEDICAID RECIPIENTS AND MEDICAID SERVICE PROVIDERS.
- (G) FRAUD PREVENTION MARKERS INCORPORATED INTO SOFTWARE WHICH SHALL BE USED TO OPERATE THE HARDWARE COMPONENT OF THE BIOMETRIC SCANNERS SHALL PREVENT AND/OR REJECT THE PAYMENT BY THE MEDICAID PROGRAM AT POINT OF SERVICE IF FRAUD OR POTENTIAL FRAUD IS IDENTIFIED BY THE BIOMETRIC TECHNOLOGY SYSTEM.
- (H) THE COMMISSIONER IN CONSULTATION WITH THE OFFICE OF HEALTH INSURANCE PROGRAMS AND THE OFFICE OF THE ATTORNEY GENERAL SHALL BE RESPONSIBLE FOR PROMULGATING RULES AND REGULATIONS NECESSARY FOR THE OPERATION OF THIS PROGRAM AND ENSURING THAT MEDICAID RECIPIENTS HAVE ACCESS TO EMERGENCY HEALTH SERVICES IN THE CASE OF A BIOMETRIC TECHNOLOGY SYSTEM MALFUNCTION OR FRAUD DETECTION ALARM.
- 3. (A) SUCH BIOMETRIC TECHNOLOGY USE REQUIREMENT SHALL BE IMPLEMENTED WITHIN TWELVE MONTHS FROM THE EFFECTIVE DATE OF THIS ARTICLE.

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(B) IF THE DEPARTMENT FAILS TO MEET THE DEADLINE ESTABLISHED PURSUANT TO PARAGRAPH (A) OF THIS SUBDIVISION, IT SHALL SUBMIT IN WRITING TO EACH MEMBER OF THE LEGISLATURE ITS FAILURE TO MEET SUCH DEADLINE AND A DETAILED EXPLANATION OF WHEN SUCH TECHNOLOGY WILL BE IN PLACE.

- S 293. REPORT. 1. THE DEPARTMENT SHALL REPORT TO EACH MEMBER OF THE LEGISLATURE WITHIN SIX MONTHS OF THE EFFECTIVE DATE OF THIS ARTICLE, THE ESTIMATED TOTAL NUMBER OF BIOMETRIC SOFTWARE LICENSES REQUIRED TO PLACE BIOMETRIC PALM SCANNERS IN ALL HOSPITALS, CLINICS AND PHARMACIES SERVING MEDICAID RECIPIENTS.
 - 2. SUCH REPORT SHALL INCLUDE:

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- 11 (A) AN ESTIMATED NUMBER OF PALM SCANNERS TO BE PLACED IN ALL HOSPI-12 TALS, CLINICS AND PHARMACIES SERVING MEDICAID RECIPIENTS;
- 13 (B) THE ESTIMATED COST OF THE MAIN SERVER THAT SHALL BE USED TO AGGRE-14 GATE THE BIOMETRIC DATA; AND
 - (C) THE ESTIMATED ANNUAL COST FOR THE MAINTENANCE AND UPGRADES OF HARDWARE AND SOFTWARE REQUIRED FOR THE EFFECTIVE USE OF THIS TECHNOLOGY.
 - S 294. RULES AND REGULATIONS. THE COMMISSIONER IS AUTHORIZED AND DIRECTED TO PROMULGATE SUCH RULES AND REGULATIONS AS HE OR SHE MAY DEEM NECESSARY OR APPROPRIATE TO EFFECTUATE THE PURPOSES OF THIS ARTICLE.
- 20 S 2. This act shall take effect immediately.