2972

2011-2012 Regular Sessions

IN SENATE

February 4, 2011

Introduced by Sen. ESPAILLAT -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the executive law, in relation to the recoupment of economic incentives to businesses

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. The executive law is amended by adding a new section 163-b 2 to read as follows:

3 S 163-B. RECOUPMENT OF ECONOMIC INCENTIVES. 1. NOTWITHSTANDING ANY 4 INCONSISTENT PROVISION OF LAW, EACH CONTRACT, AGREEMENT OR UNDERSTANDING 5 BY WHICH A PERSON, FIRM, PARTNERSHIP, COMPANY, ASSOCIATION OR CORPO-6 RATION RECEIVES AN AWARD, GRANT, LOAN, TAX ABATEMENT OR OTHER BUSINESS 7 FROM THE STATE, ANY OF ITS POLITICAL SUBDIVISIONS, OR ANY INCENTIVE 8 DEPARTMENT, BUREAU, BOARD, COMMISSION, AUTHORITY, OR ANY OTHER AGENCY OR 9 INSTRUMENTALITY OF THE STATE OR ITS POLITICAL SUBDIVISIONS, OR ANY PUBLIC BENEFIT CORPORATION AS DEFINED IN SUBDIVISION FOUR OF SECTION 10 SIXTY-SIX OF THE GENERAL CONSTRUCTION LAW, OR ANY MUNICIPAL CORPORATION 11 AS DEFINED IN SUBDIVISION THREE OF SECTION THREE-A OF THE GENERAL MUNIC-12 IPAL LAW FOR THE PURPOSES OF JOB TRAINING, JOB CREATION OR RETENTION, OR 13 14 THE DEVELOPMENT OF ITS OPERATION WITHIN THE STATE, SHALL CONTAIN THE 15 FOLLOWING PROVISIONS:

16 (A) A STATED PERIOD OF TIME WITHIN WHICH THE TERMS OF THE CONTRACT, 17 AGREEMENT OR UNDERSTANDING ARE TO BE FULLY EXECUTED AND COMPLETED;

18 (B) A STATED PURPOSE AND THE AMOUNT OF THE AWARD, GRANT OR OTHER BUSI-19 NESS INCENTIVE;

20 (C) WHERE APPLICABLE, THE NUMBER OF PERSONS TO BE TRAINED PURSUANT TO 21 THE TERMS OF THE CONTRACT, AGREEMENT OR UNDERSTANDING;

(D) WHERE APPLICABLE, THE NUMBER OF JOBS TO BE CREATED OR RETAINEDPURSUANT TO THE TERMS OF THE CONTRACT, AGREEMENT OR UNDERSTANDING;

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 (E) WHERE APPLICABLE, THE EXTENT OF THE OPERATIONS OR FACILITIES TO BE 2 DEVELOPED PURSUANT TO THE TERMS OF THE CONTRACT, AGREEMENT OR UNDER-3 STANDING; AND

4 (F) NOTICE TO THE RECIPIENT THAT THE AWARD, GRANT OR OTHER BUSINESS 5 INCENTIVE SHALL BE SUBJECT TO RECOUPMENT PURSUANT TO THIS SECTION.

6 2. EXCEPT AS PROVIDED IN SUBDIVISION THREE OF THIS SECTION, EVERY 7 AWARD, GRANT OR OTHER BUSINESS INCENTIVE AWARDED PURSUANT TO THIS CHAP-8 TER SHALL BE SUBJECT TO REPAYMENT WITH INTEREST, BY THE RECIPIENT UPON A 9 FINDING BY THE AWARDING ENTITY THAT THE PERSON, FIRM, PARTNERSHIP, 10 COMPANY, ASSOCIATION, OR CORPORATION HAS NOT FULLY EXECUTED AND COMPLETED THE STATED PURPOSES OR OBJECTIVES OF THE AWARD, GRANT OR OTHER 11 BUSINESS INCENTIVE WITHIN THE STATED PERIOD OF TIME AS SET FORTH IN 12 THE 13 CONTRACT, AGREEMENT OR UNDERSTANDING.

14 3. IF THE AWARDING ENTITY DETERMINES THAT THE RECIPIENT WHO HAS 15 RECEIVED AN AWARD, GRANT OR OTHER BUSINESS INCENTIVE UNDER THIS CHAPTER 16 IS NOT COMPLYING WITH THE CONTRACT, AGREEMENT OR UNDERSTANDING ENTERED INTO WITH THE AWARDING ENTITY, IT SHALL NOTIFY THE RECIPIENT OF 17 SUCH NONCOMPLIANCE. SUCH NOTICE SHALL STATE THAT THE RECIPIENT IS ENTITLED 18 19 TO A HEARING AND AN OPPORTUNITY TO EXPLAIN THE NONCOMPLIANCE. IF THE 20 ENTITY FINDS THAT THE RECIPIENT HAS NOT COMPLIED WITH THE CONTRACT, 21 AGREEMENT OR UNDERSTANDING, THE RECIPIENT SHALL BE REQUIRED TO REFUND 22 THE FULL AMOUNT OF THE INCENTIVE PROVIDED, HOWEVER, THAT:

(A) UPON A FINDING THAT THE RECIPIENT HAS CREATED OR RETAINED SOME OF
THE JOBS PROMISED UNDER THE CONTRACT, AGREEMENT, OR UNDERSTANDING, THE
RECIPIENT SHALL ONLY BE REQUIRED TO REFUND THE AMOUNT WHICH REPRESENTS
THE JOBS WHICH IT FAILED TO CREATE OR RETAIN, OR

(B) UPON A FINDING THAT THE RECIPIENT HAS FAILED TO DEVELOP CERTAIN
FACILITIES OR OPERATIONS AS PROMISED UNDER THE CONTRACT, AGREEMENT, OR
UNDERSTANDING, THE RECIPIENT SHALL REFUND THE AMOUNT OF THE AWARD, GRANT
OR BUSINESS INCENTIVE AS FOLLOWS:

31 (I) WHERE THE RECIPIENT HAS DEVELOPED ONE-THIRD OR LESS OF THE FACILI-32 TIES OR OPERATIONS, THE RECIPIENT SHALL REFUND AT LEAST TWO-THIRDS OF 33 THE AWARD, GRANT OR BUSINESS INCENTIVE;

34 (II) WHERE THE RECIPIENT HAS DEVELOPED TWO-THIRDS OR LESS OF THE 35 FACILITIES OR OPERATIONS, THE RECIPIENT SHALL REFUND AT LEAST ONE-THIRD 36 OF THE AWARD, GRANT OR BUSINESS INCENTIVE;

(III) WHERE THE RECIPIENT HAS DEVELOPED MORE THAN TWO-THIRDS BUT LESS
THAN ALL OF THE FACILITIES OR OPERATIONS AS PROMISED UNDER THE CONTRACT,
AGREEMENT OR UNDERSTANDING, THE RECIPIENT SHALL REFUND AN AMOUNT WHICH
THE ENTITY DETERMINES TO BE A REASONABLE PROPORTION OF THE AWARD, GRANT
OR BUSINESS INCENTIVE NOT FULFILLED.

4. UPON A FINDING THAT THE RECIPIENT OF THE AWARD, GRANT, OR OTHER 42 43 BUSINESS INCENTIVE HAS NOT FULLY EXECUTED AND COMPLETED THE PURPOSES OR 44 OBJECTIVES OF THE AWARD, GRANT OR BUSINESS INCENTIVE, THE AWARDING ENTI-45 TY MAY WAIVE REPAYMENT OF SUCH AWARD, GRANT OR BUSINESS INCENTIVE AS REQUIRED PURSUANT TO THIS SECTION, UPON A FINDING THAT THE FAILURE WAS 46 47 CAUSED BY UNFORESEEN CIRCUMSTANCES BEYOND THE DIRECT OR INDIRECT CONTROL 48 OF THE RECIPIENT PERSON, FIRM, PARTNERSHIP, COMPANY, ASSOCIATION OR CORPORATION, AND WAS NOT ATTRIBUTABLE TO BAD FAITH OR FRAUD. UNFORESEEN 49 50 CIRCUMSTANCES SHALL INCLUDE, BUT NOT BE LIMITED TO, MARKET CONDITIONS WHICH ADVERSELY IMPACT UPON A RECIPIENT AND WHICH ARE OF SUCH MAGNITUDE 51 THAT A WAIVER OF REPAYMENT IS ABSOLUTELY NECESSARY TO ENSURE THE CONTIN-52 UED OPERATIONS OF THE RECIPIENT AT THE LOCATION FOR WHICH THE INCENTIVE 53 WAS GRANTED OR TO ENSURE CONTINUED EMPLOYMENT OF ITS EMPLOYEES AT SUCH 54 55 LOCATION. NO WAIVER OF FULL REPAYMENT MAY BE PROVIDED, HOWEVER, UPON THE 56 RELOCATION OUTSIDE OF NEW YORK STATE, OR FROM THE LOCATION SUCH RECIPI-

ENT OCCUPIED AT THE TIME THE RECIPIENT RECEIVED THE AWARD, GRANT OR 1 BUSINESS INCENTIVE TO ANOTHER LOCATION IN THE STATE. UPON THE DETERMI-2 3 NATION OF UNFORESEEN CIRCUMSTANCES APPROPRIATE TO GRANT A WAIVER, THE REPAYMENT OF THE OUTSTANDING BALANCE OF ANY AWARD, GRANT OR BUSINESS 4 5 INCENTIVE, OR OF ANY TAX CREDITS, INCLUDING INTEREST THEREON, MAY BE DEFERRED FOR A PERIOD NOT TO EXCEED FIVE YEARS FROM THE DATE OF SUCH 6 7 WAIVER, PROVIDED THAT IF AT THE END OF FIVE YEARS THE CONDITIONS FOR 8 WHICH THE WAIVER WAS GRANTED CONTINUE, THE AWARDING ENTITY MAY GRANT AN 9 ADDITIONAL WAIVER.

10 5. EACH ENTITY OF THE STATE WHICH ENTERS INTO AGREEMENTS PURSUANT TO 11 THIS CHAPTER SHALL ESTABLISH RULES AND REGULATIONS RELATING TO THE 12 CONDUCT OF A HEARING AND THE TERMS AND CONDITIONS OF REPAYMENT.

13 6. ANY RECIPIENT AGGRIEVED BY A DETERMINATION OF THE AWARDING ENTITY 14 MAY SEEK REVIEW OF SUCH DETERMINATION PURSUANT TO ARTICLE SEVENTY-EIGHT 15 OF THE CIVIL PRACTICE LAW AND RULES.

16 7. UNLESS THE AGREEMENT BETWEEN THE ENTITY AND THE RECIPIENT OTHERWISE PROVIDES FOR A PENALTY OF INTEREST IN THE EVENT OF NON-COMPLIANCE, FOR 17 PURPOSES OF THIS SECTION, INTEREST CHARGED IN THE REPAYMENT OF AN AWARD, 18 19 GRANT OR BUSINESS INCENTIVE SHALL BE CALCULATED AT A RATE EQUAL TO THE UNDERPAYMENT RATE SET BY THE COMMISSIONER OF TAXATION AND FINANCE PURSU-20 ANT TO THE PROVISIONS OF SUBSECTION (E) OF SECTION ONE THOUSAND NINETY-21 SIX OF THE TAX LAW; AND SHALL BE CALCULATED FROM THE DATE OF DISBURSE-22 MENT OF SUCH AWARD, GRANT OR BUSINESS INCENTIVE. 23

8. THE PROVISIONS OF THIS SECTION SHALL NOT BE DEEMED TO ALTER OR ABRIDGE ANY RIGHT OR REMEDY EXISTING AT LAW OR EQUITY OTHERWISE AVAIL-ABLE TO THE AWARDING ENTITY.

27 9. ON OR BEFORE SEPTEMBER FIRST, TWO THOUSAND ELEVEN, AND ANNUALLY THEREAFTER, THE STATE, ANY OF ITS POLITICAL SUBDIVISIONS, OR ANY DEPART-28 MENT, BUREAU, BOARD, COMMISSION, AUTHORITY, OR ANY OTHER AGENCY OR 29 INSTRUMENTALITY OF THE STATE OR ITS POLITICAL SUBDIVISIONS, OR ANY 30 PUBLIC BENEFIT CORPORATION AS DEFINED IN SUBDIVISION FOUR OF SECTION 31 32 SIXTY-SIX OF THE GENERAL CONSTRUCTION LAW, OR ANY MUNICIPAL CORPORATION AS DEFINED IN SUBDIVISION THREE OF SECTION THREE-A OF THE GENERAL MUNIC-33 IPAL LAW FOR THE PURPOSES OF JOB TRAINING, JOB CREATION OR RETENTION, OR 34 THE DEVELOPMENT OF ITS OPERATION WITHIN THE STATE, SHALL SUBMIT A REPORT 35 TO THE GOVERNOR, THE TEMPORARY PRESIDENT OF THE SENATE, THE SPEAKER OF 36 THE ASSEMBLY, THE SENATE MINORITY LEADER, THE ASSEMBLY MINORITY LEADER 37 AND THE STATE COMPTROLLER ON THE RECOUPMENT OF FINANCIAL INCENTIVES 38 PURSUANT TO THIS SECTION. SUCH REPORT SHALL INCLUDE: A LISTING OF RECIP-39 40 IENTS OF AN AWARD, GRANT OR BUSINESS INCENTIVE WHO HAVE FAILED TO EXECUTE AND COMPLETE THE TERMS OF A CONTRACT, AGREEMENT OR UNDERSTAND-41 ING; THE AMOUNT AND TYPE OF AWARD, GRANT OR BUSINESS INCENTIVE; THE 42 43 DETERMINATION OF THE AWARDING ENTITY WITH RESPECT TO SUCH FAILURE, INCLUDING THE REASONS THEREFOR; THE STATUS OF REPAYMENT OF THE AWARD, 44 45 GRANT OR BUSINESS INCENTIVE BY THE RECIPIENT; ANY WAIVER PROVIDED FOR THE REPAYMENT OF AN AWARD, GRANT OR BUSINESS INCENTIVE AND THE REASONS 46 47 THEREFOR; AND ANY RECOMMENDATIONS OF THE ENTITY WITH RESPECT TO THE 48 RECOUPMENT OF FINANCIAL INCENTIVES PURSUANT TO THIS SECTION.

49 S 2. This act shall take effect immediately and shall apply only to 50 contracts, agreements and understandings entered into on or after such 51 date.