## 5650

## 2011-2012 Regular Sessions

IN ASSEMBLY

February 24, 2011

Introduced by M. of A. HAYES, CALHOUN, CORWIN, GIGLIO, FINCH, HAWLEY, RABBITT, RAIA, TEDISCO, TOBACCO -- Multi-Sponsored by -- M. of A. AMEDORE, BARCLAY, BURLING, BUTLER, CONTE, CROUCH, DUPREY, FITZPATRICK, JORDAN, KOLB, McDONOUGH, J. MILLER, MOLINARO, OAKS, SALADINO, SAYWARD, THIELE -- read once and referred to the Committee on Ways and Means

CONCURRENT RESOLUTION OF THE SENATE AND ASSEMBLY

proposing an amendment to section 4 of article 7 of the constitution, in relation to reforming the state budget process

Section 1. Resolved (if the Senate concur), That section 4 of article 7 of the constitution be amended to read as follows:

S 4. The legislature may not alter an appropriation bill submitted by the governor except to strike out or reduce items therein, but it may add thereto items of appropriation provided that such additions are stated separately and distinctly from the original items of the bill and refer each to a single object or purpose. None of the restrictions of this section, however, shall apply to appropriations for the legislature or judiciary.

10 Such an appropriation bill shall when passed by both houses be a law 11 immediately without further action by the governor, except that 12 appropriations for the legislature and judiciary and separate items 13 added to the governor's bills by the legislature shall be subject to 14 approval of the governor as provided in section 7 of article IV.

15 UPON THE FAILURE OF BOTH HOUSES TO FINALLY ACT WITHIN SEVENTY-TWO HOURS FROM THE BEGINNING OF THE FISCAL YEAR ON ALL APPROPRIATION BILLS SUBMITTED BY THE GOVERNOR IN ACCORDANCE WITH SECTION THREE OF THIS 16 17 A DEFAULT BUDGET SHALL BE LAW FOR SUCH FISCAL YEAR AS PROVIDED 18 ARTICLE, 19 THIS SECTION. THE DEFAULT BUDGET SHALL BE COMPRISED OF IN ALL APPROPRIATION BILLS ACTED UPON BY BOTH HOUSES AND WHICH BECAME LAW FOR 20 21 THE IMMEDIATELY PRECEDING FISCAL YEAR OR THE DEFAULT BUDGET FOR THE 22 IMMEDIATELY PRECEDING FISCAL YEAR IF A DEFAULT BUDGET BECAME LAW FOR 23 SUCH FISCAL YEAR AND ALL LAWS GOVERNING THE APPORTIONMENT AND ALLOCATION 24 APPROPRIATIONS AND THE TRANSFER AND THE LOAN OF FUNDS FOR THE

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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IMMEDIATELY PRECEDING FISCAL YEAR SHALL CONTINUE TO BE LAW FOR THE 1 2 FISCAL YEAR FOR WHICH THE DEFAULT BUDGET IS A LAW, PROVIDED, HOWEVER, 3 SHALL AGGREGATE DISBURSEMENTS AUTHORIZED BY THAT IΝ NO EVENT 4 APPROPRIATIONS CONTAINED IN THE DEFAULT BUDGET FOR SUCH FISCAL YEAR 5 EXCEED AGGREGATE DISBURSEMENTS MADE IN THE IMMEDIATELY PRECEDING FISCAL 6 YEAR.

7 IN THE EVENT THAT A DEFAULT BUDGET BECOMES LAW FOR A FISCAL YEAR AND A 8 DETERMINATION IS MADE BY THE GOVERNOR THAT, FOR THE FISCAL YEAR FOR 9 WHICH THE DEFAULT BUDGET IS A LAW, MONEYS AND RECEIPTS AVAILABLE FOR THE 10 FISCAL YEAR ARE LESS THAN MONEYS AND RECEIPTS AVAILABLE FOR THE 11 IMMEDIATELY PRECEDING FISCAL YEAR, THE GOVERNOR SHALL HAVE THE FOLLOWING 12 POWERS:

13 (A) THE GOVERNOR MAY TRANSFER, IN EXCESS OF ANY LIMITATION OTHERWISE
14 PROVIDED BY LAW, ANY APPROPRIATION OR PORTION THEREOF FOR ANY OBJECT OR
15 PURPOSE TO ANOTHER OBJECT OR PURPOSE ONLY TO MEET CONTRACTUAL
16 REQUIREMENTS FOR WHICH APPROPRIATIONS CONTAINED IN THE DEFAULT BUDGET
17 ARE NOT SUFFICIENT TO MEET SUCH REQUIREMENTS;

18 (B) THE GOVERNOR MAY REDUCE BY A UNIFORM PERCENTAGE ALL APPROPRIATIONS 19 FROM THE GENERAL FUND OR PORTIONS THEREOF NOT NECESSARY TO MEET 20 CONTRACTUAL REQUIREMENTS OR OTHER REQUIREMENTS ESTABLISHED BY STATE OR 21 FEDERAL LAW;

GOVERNOR MAY MODIFY THE OPERATION OF ANY LAW GOVERNING THE 22 THE (C) APPORTIONMENT AND THE ALLOCATION OF APPROPRIATIONS OR PART THEREOF 23 IF THE OPERATION OF SUCH LAW OR PART THEREOF REQUIRES DISBURSEMENTS FOR 24 25 SUCH OBJECT OR PURPOSE REQUIRED BY THE OPERATION OF LAW FOR THE IMMEDIATELY PRECEDING FISCAL YEAR. THE OPERATION OF ANY SUCH LAW OR PART 26 THEREOF SHALL ONLY BE MODIFIED SUCH THAT SUCH MODIFICATION SHALL RESULT 27 28 IN REQUIRED DISBURSEMENTS FOR AN OBJECT OR PURPOSE DURING THE FISCAL YEAR WHICH IS LESS THAN THE DISBURSEMENTS FOR SUCH OBJECT OR PURPOSE 29 THAT WOULD OTHERWISE BE REQUIRED BY THE OPERATION OF LAW WITHOUT SUCH 30 MODIFICATION, PROVIDED, HOWEVER, THAT SUCH MODIFICATION SHALL NOT RESULT 31 DISBURSEMENTS FOR AN OBJECT OR PURPOSE WHICH ARE LESS THAN THE 32 IN33 DISBURSEMENTS FOR SUCH OBJECT OR PURPOSE REQUIRED BY LAW FOR THE IMMEDIATELY PRECEDING FISCAL YEAR. ANY SUCH LAW WHICH PROVIDES FOR THE 34 35 ALLOCATION OR APPORTIONMENT OF APPROPRIATIONS FOR AN OBJECT OR PURPOSE BETWEEN OR AMONG ENTITIES MAY BE MODIFIED BY THE GOVERNOR ONLY SUCH THAT 36 37 THE REQUIRED REDUCTION IN DISBURSEMENTS RESULTING FROM SUCH MODIFICATION 38 RESULTS IN A UNIFORM PERCENTAGE REDUCTION TO ALL AFFECTED ENTITIES.

ANY DETERMINATION MADE BY THE GOVERNOR PURSUANT TO THIS SECTION THAT, 39 40 FOR A FISCAL YEAR FOR WHICH A DEFAULT BUDGET IS LAW, MONEYS AND RECEIPTS AVAILABLE FOR THE FISCAL YEAR ARE LESS THAN MONEYS AND RECEIPTS 41 FOR THE IMMEDIATELY PRECEDING FISCAL YEAR SHALL ONLY BE MADE 42 AVAILABLE 43 WITHIN FIFTEEN DAYS AFTER THE DATE ON WHICH A DEFAULT BUDGET BECOMES LAW 44 AND THE ESTIMATE OF MONEYS AND RECEIPTS AVAILABLE USED IN ANY SUCH 45 DETERMINATION SHALL BE BASED ON A CONSENSUS FORECAST OR OTHER FORECAST OF SUCH ESTIMATES TO THE EXTENT PROVIDED ACCORDING TO PROCEDURES 46 47 ESTABLISHED BY LAW. ON MAKING SUCH A DETERMINATION THE GOVERNOR SHALL 48 NOTIFY BOTH HOUSES OF THE LEGISLATURE OF HIS OR HER DETERMINATION AND 49 ALL MODIFICATIONS AUTHORIZED BY THIS SECTION THAT WILL BE MADE TO 50 APPROPRIATIONS OR TO THE OPERATION OF LAWS FOR THE FISCAL YEAR.

51 S 2. Resolved (if the Senate concur), That the foregoing amendment be 52 referred to the first regular legislative session convening after the 53 next succeeding general election of members of the assembly, and, in 54 conformity with section 1 of article 19 of the constitution, be 55 published for 3 months previous to the time of such election.