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## IN SENATE

June 21, 2012

Introduced by Sen. PARKER -- read twice and ordered printed, and when printed to be committed to the Committee on Rules

AN ACT to amend the environmental conservation law, in relation to granting private citizens the right to initiate civil enforcement actions for violations of such law

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Article 71 of the environmental conservation law is amended 1 2 by adding a new title 45 to read as follows: 3 TITLE 45 4 PRIVATE ENVIRONMENTAL 5 LAW ENFORCEMENT ACT б SECTION 71-4501. ENFORCEMENT BY PRIVATE CITIZENS. 7 71-4503. NOTICE OF ACTION. 8 71-4505. INTERVENTION. 71-4507. APPROVAL OF SETTLEMENTS. 9 10 71-4509. COSTS, FEES AND PENALTIES. 71-4511. APPLICABILITY IN THE ADIRONDACK PARK. 11 12 71-4513. SAVINGS CLAUSE. 13 S 71-4501. ENFORCEMENT BY PRIVATE CITIZENS. 1. EXCEPT AS OTHERWISE PROVIDED IN SECTION 71-4503 OF THIS TITLE, ANY 14 15 PERSON WHO HAS SUFFERED OR MAY SUFFER AN INJURY IN FACT, REGARDLESS OF WHETHER SUCH INJURY IS DIFFERENT IN KIND OR DEGREE FROM THAT SUFFERED BY 16 THE PUBLIC AT LARGE, MAY COMMENCE A CIVIL ACTION IN A COURT OF COMPETENT 17 18 JURISDICTION FOR INJUNCTIVE AND DECLARATORY RELIEF PURSUANT TO SUBDIVI-19 SION TWO OF THIS SECTION AGAINST ANY PERSON FOR ANY VIOLATION OF AN 20 ADMINISTRATIVE OR COURT ORDER COMPELLING THAT PERSON TO INVESTIGATE OR 21 REMEDIATE AN INACTIVE HAZARDOUS WASTE DISPOSAL SITE PURSUANT TITLE ΤO THIRTEEN OF ARTICLE TWENTY-SEVEN OF THIS CHAPTER, OR FOR A VIOLATION OF 22 THE FOLLOWING PROVISIONS OF OR ANY RULE, REGULATION, PERMIT, CERTIFICATE 23 24 OR ORDER PROMULGATED OR ISSUED PURSUANT TO: 25 A. SECTION 15-0501, 15-0503 OR 15-0505 OF TITLE FIVE OF ARTICLE 26 FIFTEEN OF THIS CHAPTER; OR B. TITLE TWENTY-SEVEN OF ARTICLE FIFTEEN OF THIS CHAPTER; OR 27 EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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C. TITLE FIVE, SEVEN, EIGHT, TEN OR SEVENTEEN OF ARTICLE 17 OF THIS 1 2 CHAPTER; OR 3 D. ARTICLE NINETEEN OF THIS CHAPTER; OR 4 E. ARTICLE TWENTY-THREE OF THIS CHAPTER; OR 5 F. ARTICLE TWENTY-FOUR OF THIS CHAPTER; OR 6 G. ARTICLE TWENTY-FIVE OF THIS CHAPTER; OR 7 H. TITLE THREE, SEVEN, NINE OR FIFTEEN OF ARTICLE TWENTY-SEVEN OF THIS 8 CHAPTER; OR I. ARTICLE THIRTY-THREE OF THIS CHAPTER; OR 9 10 J. ARTICLE THIRTY-SEVEN OF THIS CHAPTER; OR 11 K. ARTICLE FORTY OF THIS CHAPTER. 12 2. IN ANY ACTION COMMENCED PURSUANT TO SUBDIVISION ONE OF THIS SECTION, THE COURT MAY ISSUE DECLARATORY AND/OR INJUNCTIVE RELIEF 13 FOR 14 EACH VIOLATION FOUND. THE JUDGMENT IN ANY SUCH ACTION MAY ALSO IMPOSE 15 SUCH CONDITIONS ON THE DEFENDANT AS ARE NECESSARY TO ASSURE COMPLIANCE 16 WITH SUCH LAW, RULE, REGULATION, PERMIT, CERTIFICATE OR ORDER WITHIN A 17 REASONABLE TIME PERIOD. 3. NO PERSON SHALL COMMENCE A CIVIL ACTION PURSUANT TO SUBDIVISION ONE 18 19 OF THIS SECTION UNLESS THE ALLEGED VIOLATION COULD BE SUBJECT TO A JUDI-CIAL ENFORCEMENT ACTION OR ADMINISTRATIVE ENFORCEMENT PROCEEDING BROUGHT 20 21 BY OR ON BEHALF OF THE DEPARTMENT, THE STATE OF NEW YORK, THE COMMIS-22 SIONER, OR THE COMMISSIONER'S DESIGNEE. 23 4. NO ACTION MAY BE BROUGHT AGAINST THE STATE OR ANY OF ITS DEPART-MENTS, AGENCIES OR BUREAUS OR ANY OF ITS POLITICAL SUBDIVISIONS OR ANY 24 25 PUBLIC AUTHORITY PURSUANT TO THIS TITLE EXCEPT IN THEIR CAPACITY AS 26 OWNER OR OPERATOR OF A POLLUTION SOURCE OR AS A PERSON RESPONSIBLE FOR THE INVESTIGATION OR REMEDIATION OF AN INACTIVE HAZARDOUS WASTE DISPOSAL 27 28 SITE PURSUANT TO TITLE THIRTEEN OF ARTICLE TWENTY-SEVEN OF THIS CHAPTER. 29 S 71-4503. NOTICE OF ACTION. 30 1. EXCEPT AS PROVIDED IN SUBDIVISION TWO OF THIS SECTION, NO ACTION MAY BE COMMENCED UNDER SUBDIVISION ONE OF SECTION 71-4501 OF THIS TITLE: 31 32 A. PRIOR TO SIXTY DAYS AFTER WRITTEN NOTICE BY CERTIFIED MAIL, RETURN 33 RECEIPT REQUESTED, HAS BEEN GIVEN BY THE PLAINTIFF TO THE COMMISSIONER, 34 THE ATTORNEY GENERAL, AND ANY PERSON ALLEGED TO BE IN VIOLATION OF ANY 35 LAW, RULE, REGULATION, PERMIT, CERTIFICATE OR ORDER. SUCH WRITTEN NOTICE SHALL BE GIVEN IN SUCH A MANNER AS THE COMMISSIONER MAY PRESCRIBE BY 36 37 REGULATION, AND SHALL IDENTIFY ANY PERSON ALLEGED TO BE IN VIOLATION OF 38 ANY SUCH LAW, RULE, REGULATION, PERMIT, CERTIFICATE OR ORDER AS SET 39 FORTH IN SUBDIVISION ONE OF SECTION 71-4501 OF THIS TITLE AND SHALL 40 WITH REASONABLE PARTICULARITY THE ACTIVITY OR CONDITION DESCRIBE COMPLAINED OF INCLUDING, WHERE APPROPRIATE, DATA OR TEST RESULTS IN THE 41 POSSESSION OF THE PLAINTIFF WHICH DESCRIBE SUCH ALLEGED VIOLATION; OR 42 43 IF THE COMMISSIONER OR THE COMMISSIONER'S DESIGNEE, AT ANY TIME Β. 44 PRIOR TO THE END OF THE SIXTY DAY NOTICE PERIOD PRESCRIBED IN PARAGRAPH 45 A OF THIS SUBDIVISION OR PRIOR TO COMMENCEMENT OF SUCH ACTION, WHICHEVER LATER AND UPON WRITTEN NOTICE TO THE PERSON WHO PROVIDED THE NOTICE 46 IS 47 PRESCRIBED IN PARAGRAPH A OF THIS SUBDIVISION, HAS COMMENCED AND IS 48 ACTIVELY PROSECUTING AN ADMINISTRATIVE ENFORCEMENT PROCEEDING PURSUANT 49 TO THIS CHAPTER RELATIVE TO THE ALLEGED VIOLATION; OR 50 C. IF THE ATTORNEY GENERAL, AT ANY TIME PRIOR TO THE END OF THE SIXTY 51 DAY NOTICE PERIOD PRESCRIBED IN PARAGRAPH A OF THIS SUBDIVISION OR PRIOR COMMENCEMENT OF SUCH ACTION, WHICHEVER IS LATER, AND UPON WRITTEN 52 TO NOTICE TO THE PERSON WHO PROVIDED THE NOTICE PRESCRIBED IN PARAGRAPH A 53 54 OF THIS SUBDIVISION, HAS COMMENCED AND IS ACTIVELY PROSECUTING A CIVIL 55 ACTION IN A COURT OF THE UNITED STATES OR NEW YORK STATE WHICH SEEKS AN 56 ORDER OR INJUNCTION RELATIVE TO THE ALLEGED VIOLATION; OR

THE ALLEGED VIOLATION IS THE SUBJECT OF A CONSENT ORDER, A 1 D. ΙF 2 COURT ORDER OR ANY OTHER WRITTEN AGREEMENT SIGNED BY THE COMMISSIONER OR 3 THE COMMISSIONER'S DESIGNEE AND THE ALLEGED VIOLATOR SETTING FORTH A 4 COMPLIANCE SCHEDULE TO ELIMINATE THE ALLEGED VIOLATION IN A REASONABLE 5 TIME PERIOD, OR OF A SETTLEMENT OR DISPOSITION OF AN ADMINISTRATIVE 6 ENFORCEMENT PROCEEDING OR A CIVIL ACTION COMMENCED PURSUANT TO THIS 7 CHAPTER, PROVIDED THAT THE ALLEGED VIOLATOR IS IN COMPLIANCE WITH THE 8 TERMS OF SUCH CONSENT ORDER, COURT ORDER, AGREEMENT, SETTLEMENT OR 9 DISPOSITION.

10 2. THE PLAINTIFF MAY COMMENCE AN ACTION UNDER SUBDIVISION ONE OF 11 SECTION 71-4501 OF THIS TITLE PRIOR TO SIXTY DAYS AFTER THE GIVING OF 12 NOTICE REQUIRED BY PARAGRAPH A OF SUBDIVISION ONE OF THIS SECTION UPON A 13 SHOWING TO THE COURT THAT THE MATTER IN CONTROVERSY INVOLVES A SUBSTAN-14 TIAL AND IMMINENT HAZARD TO THE ENVIRONMENT.

3. A COPY OF THE COMPLAINT, AND, UNLESS SERVICE IS THEREAFTER WAIVED,
ALL MOTION PAPERS AND ANY SUBSEQUENT PLEADINGS SHALL BE SERVED UPON THE
COMMISSIONER, THE ATTORNEY GENERAL AND THE DEFENDANT.
S 71-4505. INTERVENTION.

19 1. THE STATE AS REPRESENTED BY THE ATTORNEY GENERAL MAY INTERVENE AS A 20 MATTER OF RIGHT IN ANY ACTION BROUGHT PURSUANT TO THIS TITLE.

21 2. ANY PERSON WHO IS AUTHORIZED TO COMMENCE AN ACTION ТО PURSUANT 22 THIS TITLE AND WHO HAS GIVEN NOTICE PURSUANT TO SECTION 71-4501 OF SECTION 71-4503 OF THIS TITLE MAY INTERVENE UPON TIMELY MOTION AS 23 Α MATTER OF RIGHT IN ANY ACTION OR PROCEEDING SUBSEQUENTLY COMMENCED BY 24 25 THE DEPARTMENT OR THE ATTORNEY GENERAL RELATING TO ANY VIOLATION ALLEGED 26 IN SUCH NOTICE.

27 S 71-4507. APPROVAL OF SETTLEMENTS.

1. NO ACTION COMMENCED UNDER THIS TITLE SHALL BE SETTLED EXCEPT UPON 28 29 APPROVAL BY THE COURT UPON SIXTY DAYS NOTICE TO ALL PARTIES, THE COMMIS-SIONER AND THE ATTORNEY GENERAL. NOTICE OF THE PROPOSED SETTLEMENT SHALL 30 PUBLISHED IN THE ENVIRONMENTAL NOTICE BULLETIN. UPON THE MOTION OF 31 BE 32 THE COMMISSIONER, THE ATTORNEY GENERAL, OR ANY OTHER PARTY OR UPON ITS OWN MOTION, THE COURT MAY REQUIRE SUCH FURTHER NOTICE AS MAY BE REQUIRED 33 34 TO PROTECT THE INTERESTS IN ENVIRONMENTAL PROTECTION OR ENFORCEMENT OF CITIZENS WHO ARE NOT A PARTY TO THE ACTION. THE COURT SHALL NOT APPROVE 35 A SETTLEMENT IN AN ACTION COMMENCED UNDER THIS TITLE IF THE COURT DETER-36 37 MINES THAT A MONETARY SETTLEMENT IN EXCESS OF COSTS, DISBURSEMENTS AND 38 REASONABLE EXPERT WITNESS AND ATTORNEY FEES HAS BEEN OFFERED OR PAID BY 39 A DEFENDANT AS CONSIDERATION FOR SUCH SETTLEMENT TO A PLAINTIFF WHO HAS 40 STANDING TO SUE ONLY BY VIRTUE OF THIS TITLE.

2. IF, SUBSEQUENT TO THE COMMENCEMENT OF AN ACTION UNDER SUBDIVISION 41 ONE OF SECTION 71-4501 OF THIS TITLE WHICH ACTION HAS NOT BEEN FINALLY 42 43 ADJUDICATED, THE PERSON ALLEGED TO BE IN VIOLATION OF ANY LAW, RULE, 44 REGULATION, PERMIT, CERTIFICATE OR ORDER ENTERS INTO A CONSENT ORDER, OR 45 SUBJECT TO A COURT ORDER OR OTHER WRITTEN AGREEMENT SIGNED BY THE IS COMMISSIONER OR THE COMMISSIONER'S DESIGNEE WHICH SETS FORTH A REASON-46 47 ABLE SETTLEMENT AND DISPOSITION OF THE ALLEGED VIOLATION, THE COURT IN 48 WHICH SUCH ACTION IS PENDING, ON MOTION OF ANY PARTY, MAY MAKE AN APPRO-PRIATE COURT ORDER DISPOSING OF THE CASE, INCLUDING THE AWARD OF COSTS, DISBURSEMENTS, REASONABLE EXPERT WITNESS AND ATTORNEY FEES TO ANY PARTY 49 50 51 IF APPROPRIATE PURSUANT TO SECTION 71-4509 OF THIS TITLE.

52 S 71-4509. COSTS, FEES AND PENALTIES.

1. THE COURT, IN ISSUING ANY FINAL ORDER IN ANY ACTION BROUGHT PURSUANT TO SUBDIVISIONS ONE AND TWO OF SECTION 71-4503 OF THIS TITLE MAY IN
ITS DISCRETION AWARD COSTS, DISBURSEMENTS AND REASONABLE EXPERT WITNESS
AND ATTORNEY FEES TO ANY PREVAILING OR SUBSTANTIALLY PREVAILING PARTY;

PROVIDED, HOWEVER, THAT SUCH AN AWARD TO A PREVAILING RESPONDENT 1 OR 2 TEN THOUSAND DOLLARS AND A PREVAILING DEFENDANT SHALL NOT EXCEED 3 RESPONDENT OR DEFENDANT IN ORDER TO RECOVER SUCH COSTS, DISBURSEMENTS, 4 REASONABLE EXPERT WITNESS AND ATTORNEY FEES MUST MAKE A MOTION REQUEST-5 ING SUCH COSTS, DISBURSEMENTS AND FEES AND SHOW THAT THE ACTION OR CLAIM 6 BROUGHT WAS FRIVOLOUS. IN ORDER TO FIND THE ACTION OR CLAIM TO BE FRIVO-7 LOUS, THE COURT MUST FIND IN WRITING ONE OR MORE OF THE FOLLOWING:

8 A. THE ACTION OR CLAIM WAS COMMENCED, USED OR CONTINUED IN BAD FAITH, 9 SOLELY TO DELAY OR PROLONG THE RESOLUTION OF THE LITIGATION OR TO HARASS 10 OR MALICIOUSLY INJURE ANOTHER;

B. THE ACTION OR CLAIM WAS COMMENCED OR CONTINUED IN BAD FAITH WITHOUT ANY REASONABLE BASIS IN LAW OR FACT AND COULD NOT BE SUPPORTED BY A GOOD FAITH ARGUMENT FOR AN EXTENSION, MODIFICATION OR REVERSAL OF EXISTING LAW. IF THE ACTION OR CLAIM WAS PROMPTLY DISCONTINUED WHEN THE PARTY OR THE ATTORNEY LEARNED OR SHOULD HAVE LEARNED THAT THE ACTION OR CLAIM LACKED SUCH A REASONABLE BASIS, THE COURT MAY FIND THAT THE PARTY OR THE ATTORNEY DID NOT ACT IN BAD FAITH.

NOTWITHSTANDING THE PROVISIONS OF SUBDIVISION ONE OF THIS SECTION,
 NO COSTS, DISBURSEMENTS, OR REASONABLE EXPERT WITNESS AND ATTORNEY FEES
 MAY BE AWARDED AGAINST THE STATE, OR ANY OF ITS DEPARTMENTS, AGENCIES,
 BUREAUS OR ANY OF ITS POLITICAL SUBDIVISIONS, OR ANY PUBLIC AUTHORITY IN
 ANY ACTION BROUGHT UNDER THIS TITLE.

IN ADDITION TO THE STATE'S RIGHT TO INTERVENE PURSUANT TO SUBDIVI-23 3. 24 SION ONE OF SECTION 71-4505 OF THIS TITLE OR ANY OTHER LAW, THE STATE. 25 AS REPRESENTED BY THE ATTORNEY GENERAL, MAY APPEAR UPON TIMELY MOTION IN ACTION BROUGHT UNDER THIS TITLE FOR THE SOLE PURPOSE OF OBTAINING AN 26 AN 27 AWARD OF PENALTIES AGAINST ANY PERSON FOUND LIABLE IN SUCH ACTION; 28 PROVIDED, HOWEVER, THAT THE PLAINTIFF AND DEFENDANT MUST BE NOTIFIED OF THE STATE'S INTENT TO MOVE FOR PENALTIES WITHIN THIRTY DAYS OF COMMENCE-29 MENT OF SUCH ACTION. ANY CLAIM FOR PENALTIES BASED UPON A 30 VIOLATION WHICH IS THE SUBJECT OF AN ACTION BROUGHT UNDER THIS TITLE MUST BE 31 32 BROUGHT IN SUCH ACTION.

33 S 71-4511. APPLICABILITY IN THE ADIRONDACK PARK.

34 WITH RESPECT TO THOSE PARTS OF TITLE TWENTY-SEVEN OF ARTICLE FIFTEEN CHAPTER AND THOSE PARTS OF ARTICLE TWENTY-FOUR OF THIS CHAPTER 35 THIS OF ADMINISTERED BY THE ADIRONDACK PARK AGENCY CREATED PURSUANT 36 TO ARTICLE 37 TWENTY-SEVEN OF THE EXECUTIVE LAW, ANY REFERENCE IN THIS TITLE TO THE 38 DEPARTMENT, THE COMMISSIONER, OR THE COMMISSIONER'S DESIGNEE SHALL BE 39 CONSTRUED TO MEAN THE ADIRONDACK PARK AGENCY.

40 S 71-4513. SAVINGS CLAUSE.

41 NOTHING IN THIS TITLE SHALL RESTRICT ANY RIGHT WHICH ANY PERSON OR 42 CLASS OF PERSONS MAY HAVE UNDER ANY STATUTE OR COMMON LAW TO SEEK 43 ENFORCEMENT OF ANY STATUTE, RULE, REGULATION, PERMIT, CERTIFICATE OR 44 ORDER, OR TO SEEK ANY OTHER RELIEF.

45 S 2. Section 71-1311 of the environmental conservation law, subdivi-46 sion 1 as amended by chapter 846 of the laws of 1981, is amended to read 47 as follows:

48 S 71-1311. Injunction against violations.

49 [1.] Whenever it appears that any person is violating or threatening 50 to violate any provision of article 23 of this chapter or is committing 51 offense described in section 71-1305 of this title, the department, any acting by the Attorney General, may bring suit against such person in 52 any court of competent jurisdiction to restrain such person from contin-53 54 uing such violation or from carrying out the threat of violation. In any 55 such suit, the court shall have jurisdiction to grant to the department 56 without bond or other undertaking, such prohibitory or mandatory injunc1 tions as the facts may warrant, including temporary restraining orders 2 and preliminary injunctions.

3 the department, acting by the Attorney General, shall fail to [2. If 4 bring suit to enjoin a violation or threatened violation of any provision of article 23, or any rule, regulation, or order of the department made pursuant hereto, within ten days after receipt of writ-5 6 7 ten request to do so by any person who is or will be adversely affected by such violation, the person making such request may bring suit in his 8 9 own behalf to restrain such violation or threatened violation in any 10 court in which the department might have brought suit. The department shall be made a party in such suit in addition to the person violating 11 12 or threatening to violate a provision of article 23, or a rule, requ-13 lation, or order of the department, and the action shall proceed and 14 injunctive relief may be granted to the department without bond, or other undertaking in the same manner as if suit had been brought by the 15 16 department.]

S 3. This act shall take effect immediately; provided however, that no action authorized by section 71-4501 of the environmental conservation law, as added by section one of this act, may be commenced against any city, village, town or county prior to September 1, 2015 and nothing in this act shall affect any action commenced pursuant to section 71-1311 of the environmental conservation law prior to such effective date.