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IN ASSEMBLY

January 25, 2012

Introduced by M. of A. PEOPLES-STOKES -- read once and referred to the Committee on Health

AN ACT to amend the public health law, in relation to requiring pharmacists and practitioners to check the controlled substance abuse registry before prescribing analgesics

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as the "Michael 2 David Israel controlled substance registry reform act".

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- S 2. Section 3308 of the public health law is amended by adding a new subdivision 7 to read as follows:
- 7. THE COMMISSIONER SHALL DEVELOP A SYSTEM TO ENSURE COMPLIANCE WITH SECTION THIRTY-THREE HUNDRED TWENTY-THREE OF THIS ARTICLE. SUCH SYSTEM SHALL, AT A MINIMUM:
- (A) CROSS-CHECK THE PRESCRIPTIONS SUBMITTED BY PHARMACISTS WITH THE PRACTITIONERS CONSULTING THE REGISTRY PURSUANT TO SECTION THIRTY-THREE HUNDRED TWENTY-THREE OF THIS ARTICLE.
- 11 (B) ESTABLISH AN APPROPRIATE FINE SCALE FOR PRACTITIONERS FOUND BY THE 12 DEPARTMENT TO NOT BE CONSULTING THE REGISTRY IN VIOLATION OF SECTION 13 THIRTY-THREE HUNDRED TWENTY-THREE OF THIS ARTICLE FOLLOWED BY MORE SERI- OUS PUNISHMENTS FOR REPEAT OFFENSES.
- 15 S 3. The public health law is amended by adding a new section 3323 to 16 read as follows:
- 17 S 3323. PRACTITIONERS' AND PHARMACISTS' DUTIES PRIOR TO PRESCRIBING 18 ANALGESICS. EVERY PRACTITIONER AND PHARMACIST SHALL, PRIOR TO PRESCRIB-19 ING ANY ANALGESIC, CONSULT THE CENTRAL REGISTRY ESTABLISHED PURSUANT TO 20 THIS ARTICLE TO DETERMINE:
- 1. WHAT OTHER PRESCRIPTIONS THE PATIENT BEING PRESCRIBED SUCH ANALGES-22 IC IS CURRENTLY TAKING;
- 23 2. WHETHER SUCH PATIENT MAY BE UNDER TREATMENT WITH A PRESCRIPTION 24 ANALGESIC BY ANOTHER PRACTITIONER; AND
- 25 3. WHETHER SUCH PATIENT'S PRESCRIPTION HISTORY INDICATES A POSSIBILITY 26 OF DRUG ABUSE, ADDICTION OR DIVERSION.

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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Paragraphs (d) and (e) of subdivision 1 of section 3371 of the public health law, as amended by chapter 178 of the laws of amended and a new paragraph (f) is added to read as follows:

- (d) to a central registry established pursuant to this article; [and]
- (e) to a practitioner to inform him or her that a patient may be under treatment with a controlled substance by another practitioner[.]; OR
- TO A PHARMACIST TO INFORM THE PHARMACIST THAT A PERSON WHO PRESENTS OR HAS PRESENTED A PRESCRIPTION FOR ONE OR MORE PRESCRIPTION PHARMACY MAY HAVE ALSO OBTAINED ONE ANALGESICS AT $_{
 m THE}$ OR MORE PRESCRIPTION ANALGESICS FROM ANOTHER PHARMACY.
- S 5. The public health law is amended by adding a new section 3323-a to read as follows:
- 1. ESTABLISHMENT OF SYSTEM. THE 3323-A. PAIR REPORTING PROGRAM. COMMISSIONER SHALL, IN ACCORDANCE WITH THE PROVISIONS OF THIS 14 ESTABLISH AND MAINTAIN A SYSTEM FOR COLLECTING, MONITORING AND REPORTING CONCERNING THE PRESCRIBING AND DISPENSING OF SCHEDULE II, III, IV, 17 OR V CONTROLLED SUBSTANCES, OR ANY OTHER SUBSTANCES SPECIFIED BY THAT ARE PRESCRIBED OR DISPENSED. SUCH SYSTEM SHALL ALLOW COMMISSIONER, 19 PRACTITIONERS AND PHARMACISTS TO MONITOR AND REPORT SUCH DATA BY MEANS INTERNET PORTAL AND A WEBSITE AND ANY OTHER ELECTRONIC MEANS ANDEEMED APPROPRIATE BY THE COMMISSIONER. SUCH SYSTEM SHALL ENABLE PRACTI-TIONERS AND PHARMACISTS TO MONITOR AND REPORT SUCH DATA AT 23 PRESCRIPTION IS ISSUED OR SUCH SUBSTANCE IS DISPENSED. THE COMMISSIONER 24 SHALL ADOPT AND SUCH SYSTEM SHALL MAINTAIN PROCEDURES AND SAFEGUARDS AND CONFIDENTIALITY OF PATIENT INFORMATION AND TO ENSURE PRIVACY THE 26 ENSURE THAT ANY DATA COLLECTED OR REPORTED IS NOT UNLAWFULLY ACCESSED OR DISCLOSED. THE COMMISSIONER SHALL ALSO ESTABLISH ACCEPTABLE ERROR TOLER-27 ANCE RATES FOR DATA AND PROCEDURES FOR PRACTITIONERS AND PHARMACISTS TO FOLLOW IN THE EVENT OF A TECHNOLOGICAL FAILURE.
- 30 DEFINITIONS. FOR PURPOSES OF THIS SECTION, THE MEANING GIVEN TO TERMS IN SECTION THIRTY-THREE HUNDRED TWO OF THIS ARTICLE 31 32 CONTROLLING, PROVIDED THAT:
 - (A) "PAIR" SHALL MEAN PRESCRIPTION ANALGESICS INFORMATION REGISTRY.
 - (B) PATIENT IDENTIFIER SHALL MEAN A PATIENT'S:
 - (1) FULL NAME;
 - (2) ADDRESS;

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- (3) DATE OF BIRTH; AND
- (4) SOCIAL SECURITY NUMBER OR AN ALTERNATIVE IDENTIFICATION NUMBER ESTABLISHED BY THE COMMISSIONER.
- 3. REPORTING REQUIREMENTS. A PRACTITIONER OR PHARMACIST THAT DISPENSES SCHEDULE II, III, IV OR V CONTROLLED SUBSTANCES SHALL REPORT THE FOLLOW-ING INFORMATION REGARDING EACH DISPENSATION IN A MANNER CONSISTENT SUBDIVISION FOUR OF THIS SECTION:
 - (A) PATIENT IDENTIFIER;
 - (B) NATIONAL DRUG CODE OF THE DRUG DISPENSED;
 - (C) METRIC QUANTITY OF DRUG DISPENSED;
 - (D) DATE OF DISPENSING;
 - (E) ESTIMATED DAY'S SUPPLY DISPENSED;
- (F) DRUG ENFORCEMENT ADMINISTRATION REGISTRATION NUMBER OF THE PRES-CRIBER;
 - (G) SERIAL NUMBER ASSIGNED BY THE DISPENSER; AND
- (H) THE DRUG ENFORCEMENT ADMINISTRATION REGISTRATION NUMBER OF THE DISPENSER.
- 54 4. DATA REPORTED. EVERY PRACTITIONER OR PHARMACIST WITHIN THE STATE OR 55 ANY OTHER DISPENSER WHO HAS OBTAINED A LICENSE, PERMIT OR OTHER AUTHORI-56 ZATION TO OPERATE FROM THE COMMISSIONER OF EDUCATION, OR ANY AGENT THER-

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1 EOF, SHALL REPORT TO THE PAIR SYSTEM THE DATA SPECIFIED IN PARAGRAPH (A) 2 OR (B) OF THIS SUBDIVISION THROUGH AN INTERNET PORTAL AND WEBSITE MAIN-3 TAINED BY THE COMMISSIONER AND ANY OTHER METHOD DEEMED APPROPRIATE BY 4 THE COMMISSIONER, UPON ISSUING A PRESCRIPTION OR DISPENSING A SCHEDULE 5 II, III, IV, OR V CONTROLLED SUBSTANCE OR ANY OTHER SUBSTANCE SPECIFIED 6 BY THE COMMISSIONER; PROVIDED THAT SUCH REPORTING SHALL NOT BE REQUIRED 7 FOR ANY SUCH SUBSTANCE ADMINISTERED DIRECTLY TO A PATIENT, OR FOR SUCH 8 SUBSTANCE DISPENSED PURSUANT TO SECTION THREE THOUSAND THREE HUNDRED 9 THIRTY-FOUR, THREE THOUSAND THREE HUNDRED THIRTY-SEVEN OR THREE THOUSAND 10 THREE HUNDRED FORTY-TWO OF THIS ARTICLE OR ANY RULE OR REGULATION 11 PROMULGATED UNDER THOSE SECTIONS.

- (A) DATA TO BE REPORTED BY PRACTITIONERS. DATA CONCERNING SCHEDULE II, III, IV, OR V CONTROLLED SUBSTANCES OR ANY OTHER SUBSTANCES SPECIFIED BY THE COMMISSIONER THAT ARE PRESCRIBED SHALL INCLUDE BUT NOT BE LIMITED TO THE FOLLOWING: PRACTITIONER PRESCRIPTION NUMBER; PRACTITIONER NATIONAL IDENTIFICATION NUMBER; PATIENT NAME; PATIENT ADDRESS, INCLUDING STREET, CITY, STATE, ZIP CODE; PATIENT DATE OF BIRTH; PATIENT'S SEX; PATIENT'S SOCIAL SECURITY NUMBER; DATE PRESCRIPTION ISSUED; METRIC QUANTITY; NATIONAL DRUG CODE NUMBER OF THE DRUG; NUMBER OF DAYS SUPPLY; PRACTITIONER DRUG ENFORCEMENT ADMINISTRATION NUMBER; DATE PRESCRIPTION WRITTEN; SERIAL NUMBER OF OFFICIAL PRESCRIPTION FORM, OR AN IDENTIFIER DESIGNATED BY THE DEPARTMENT; PAYMENT METHOD; AND NUMBER OF REFILLS AUTHORIZED.
- (B) DATA TO BE REPORTED BY PHARMACISTS. DATA CONCERNING SCHEDULE II, III, IV, OR V CONTROLLED SUBSTANCES OR ANY OTHER SUBSTANCES SPECIFIED BY THE COMMISSIONER THAT ARE DISPENSED SHALL INCLUDE BUT NOT BE LIMITED TO THE FOLLOWING: PHARMACY PRESCRIPTION NUMBER; PHARMACY'S NATIONAL IDENTIFICATION NUMBER; PATIENT NAME; PATIENT ADDRESS, INCLUDING STREET, CITY, STATE, ZIP CODE; PATIENT DATE OF BIRTH; PATIENT'S SEX; PATIENT'S SOCIAL SECURITY NUMBER; DATE PRESCRIPTION FILLED; METRIC QUANTITY; NATIONAL DRUG CODE NUMBER OF THE DRUG; NUMBER OF DAYS SUPPLY; PRACTITIONER DRUG ENFORCEMENT ADMINISTRATION NUMBER; DATE PRESCRIPTION WRITTEN; SERIAL NUMBER OF OFFICIAL PRESCRIPTION FORM, OR AN IDENTIFIER DESIGNATED BY THE COMMISSIONER; PAYMENT METHOD; NUMBER OF REFILLS AUTHORIZED; AND REFILL NUMBER.
- (C) DATA TO BE REPORTED BY FACILITIES. UPON A PATIENT'S ADMISSION TO AN INPATIENT OR OUTPATIENT TREATMENT FACILITY FOR DRUG ABUSE, OR UPON SUCH PATIENT'S ADMISSION TO A DETOXIFICATION CENTER OR ANY OTHER FACILITY, INCLUDING A GENERAL HOSPITAL, THAT TREAT SUCH PATIENT'S DRUG ABUSE OR ADDICTION, SUCH HOSPITAL, DETOXIFICATION CENTER OR TREATMENT FACILITY SHALL REPORT SUCH PATIENT'S TREATMENT TO THE DEPARTMENT WITHIN SEVEN DAYS OF ADMISSION. THE HOSPITAL, DETOXIFICATION CENTER OR TREATMENT FACILITY SHALL REPORT THROUGH THE PAIR SYSTEM THE FOLLOWING DATA: PATIENT NAME; PATIENT ADDRESS, INCLUDING STREET, CITY, STATE, ZIP CODE; PATIENT DATE OF BIRTH; PATIENT'S SEX; PATIENT'S SOCIAL SECURITY NUMBER; LENGTH OF PATIENT'S STAY; THE TYPE OF TREATMENT PATIENT RECEIVES AND THE CONTROLLED SUBSTANCE PATIENT WAS ADMITTED FOR; AND DATE PATIENT WAS RELEASED. SUCH INFORMATION SHALL BE SUBMITTED TO THE ASPIRIN SYSTEM WITHIN SEVEN DAYS OF PATIENT'S ADMISSION. SUCH INFORMATION SHALL BE TRANSMITTED IN A MANNER CONSISTENT WITH THE PROVISIONS OF THIS SECTION.
- 5. DUTY TO CONSULT DATABASE; PROHIBITIONS. EVERY PRACTITIONER OR PHARMACIST WITHIN THE STATE, INCLUDING ANY OTHER DISPENSER WHO HAS OBTAINED A LICENSE, PERMIT, OR OTHER AUTHORIZATION TO OPERATE FROM THE COMMISSIONER OF EDUCATION, SHALL MAKE INQUIRY TO THE ON-LINE CONTROLLED SUBSTANCE REPORTING SYSTEM ESTABLISHED PURSUANT TO SUBDIVISION ONE OF THIS SECTION PRIOR TO PRESCRIBING OR DISPENSING ANY SCHEDULE II, III,

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1 IV, OR V CONTROLLED SUBSTANCE OR ANY OTHER SUBSTANCE SPECIFIED BY THE 2 COMMISSIONER; PROVIDED THAT THIS SUBDIVISION AND PARAGRAPHS (A) AND (B) 3 HEREOF, SHALL NOT APPLY TO ANY SUCH SUBSTANCE ADMINISTERED DIRECTLY TO A 4 PATIENT OR FOR ANY SUCH SUBSTANCE DISPENSED PURSUANT TO SECTIONS THREE 5 THOUSAND THREE HUNDRED THIRTY-FOUR, THREE THOUSAND THREE HUNDRED THIR-6 TY-SEVEN OR THREE THOUSAND THREE HUNDRED FORTY-TWO OF THIS ARTICLE AND 7 ANY RULE PROMULGATED THEREUNDER.

- (A) NO PRACTITIONER SHALL PRESCRIBE ANY SCHEDULE II, III, IV, OR V CONTROLLED SUBSTANCE OR ANY OTHER SUBSTANCE SPECIFIED BY THE COMMISSION-ER WITHOUT REVIEWING A PATIENT'S CONTROLLED SUBSTANCE PRESCRIPTION HISTORY AS SET FORTH IN THE ON-LINE CONTROLLED SUBSTANCE REPORTING SYSTEM TO DETERMINE THAT SUCH PRESCRIPTION IS MEDICALLY NECESSARY AND WOULD NOT OTHERWISE VIOLATE SECTION THREE THOUSAND THREE HUNDRED FIFTY OF THIS ARTICLE, OR, FOR PRESCRIPTIONS ELIGIBLE FOR REIMBURSEMENT BY THE MEDICAID PROGRAM, SECTION ONE HUNDRED FORTY-FIVE-B OF THE SOCIAL SERVICES LAW.
- (B) NO PHARMACIST SHALL DISPENSE ANY SCHEDULE II, III, IV, OR V CONTROLLED SUBSTANCE OR ANY OTHER SUBSTANCE SPECIFIED BY THE COMMISSION-ER WITHOUT CONFIRMING THE EXISTENCE OF A MATCHING REPORT PROVIDED BY A PRACTITIONER THROUGH THE ON-LINE CONTROLLED SUBSTANCE REPORTING SYSTEM.
- 6. REPORTING PERIOD. THE DATA IDENTIFIED IN SUBDIVISION THREE OF THIS SECTION SHALL BE TRANSMITTED IMMEDIATELY ON THE DATE OF DISPENSING UNLESS THE DEPARTMENT GRANTS AN EXTENSION. SUCH AN EXTENSION SHALL BE GRANTED BY THE DEPARTMENT FOR ELECTRONIC OR MECHANICAL FAILURES AND FOR ANY OTHER REASON PROMULGATED BY THE COMMISSIONER.
- 7. WAIVERS. A PRACTITIONER OR PHARMACIST WHO DOES NOT HAVE AN AUTO-MATED RECORDKEEPING SYSTEM CAPABLE OF PRODUCING AN ELECTRONIC REPORT IN THE FORMAT ESTABLISHED BY "ASAP TELECOMMUNICATIONS FORMAT FOR CONTROLLED SUBSTANCES", SHALL BE GRANTED A WAIVER FROM THE ELECTRONIC REPORTING REQUIREMENT IF THE DISPENSER:
- (A) MAKES A WRITTEN REQUEST TO THE BRANCH WITHIN TWENTY-FOUR HOURS OF DISCOVERY AND OF THE CIRCUMSTANCES NECESSITATING THE REQUEST, OR ON THE NEXT DATE THAT STATE OFFICES ARE OPEN FOR BUSINESS FOLLOWING THE DISCOVERY; AND
- (B) AGREES IN WRITING TO IMMEDIATELY BEGIN REPORTING THE DATA BY SUBMITTING A COMPLETED "PAIR REPORTING FORM" OR COMPARABLE DOCUMENT APPROVED IN WRITING AND PROMULGATED BY THE DEPARTMENT.
- 8. PATIENT IDENTIFICATION NUMBER. (A) A PATIENT OR THE PERSON OBTAINING THE CONTROLLED SUBSTANCE ON BEHALF OF THE PATIENT SHALL DISCLOSE TO THE DISPENSER THE PATIENT'S SOCIAL SECURITY NUMBER FOR PURPOSES OF THE DISPENSER'S MANDATORY REPORTING TO PAIR.
- (B) IF A PATIENT IS AN ADULT WHO DOES NOT HAVE A SOCIAL SECURITY NUMBER, THE PATIENT'S DRIVER'S LICENSE NUMBER SHALL BE DISCLOSED.
- (C) IF A PATIENT IS AN ADULT WHO HAS NOT BEEN ASSIGNED A SOCIAL SECURITY NUMBER OR A DRIVER'S LICENSE NUMBER, THE NUMBER 000-00-0000 SHALL BE USED.
- (D) IF A PATIENT IS A CHILD WHO DOES NOT HAVE A SOCIAL SECURITY NUMBER OR A DRIVER'S LICENSE NUMBER, THE SOCIAL SECURITY NUMBER, DRIVER'S LICENSE NUMBER, OR THE NUMBER "000-00-0000", AS APPLICABLE, OF THE PARENT OR GUARDIAN SHALL BE USED.
- 51 (E) IF A PATIENT IS AN ANIMAL, THE OWNER'S SOCIAL SECURITY NUMBER, 52 DRIVER'S LICENSE NUMBER, OR THE NUMBER "000-00-0000", AS APPLICABLE, 53 SHALL BE USED.
 - 9. THE COMMISSIONER SHALL HAVE THE POWER TO ISSUE RULES AND REGULATIONS REGARDING THE USE OF SUCH ELECTRONIC SYSTEMS AND SHALL PROMUL-

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GATE SUCH POLICIES AND REGULATIONS AS NECESSARY TO ENSURE THE PRIVACY OF PATIENT INFORMATION AND INTEGRITY OF DATA TRANSMISSION.

S 6. This act shall take effect immediately; provided, however, that section three of this act shall take effect on the one hundred twentieth day after it shall have become a law.