

7155--D

2011-2012 Regular Sessions

I N A S S E M B L Y

April 14, 2011

Introduced by M. of A. CUSICK, FARRELL, ROBERTS, WEPRIN -- Multi-Sponsored by -- M. of A. BOYLAND -- read once and referred to the Committee on Corporations, Authorities and Commissions -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- again reported from said committee with amendments, ordered reprinted as amended and recommitted to said committee -- recommitted to the Committee on Corporations, Authorities and Commissions in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- again reported from said committee with amendments, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the waterfront commission act, in relation to empowering the waterfront commission to accept applications in the longshoremen's register

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Section 5-p of chapter 882 of the laws of 1953, constitut-
2 ing the waterfront commission act, as amended by chapter 431 of the laws
3 of 1999, is amended to read as follows:
4 S 5-p. [Suspension or acceptance of applications for inclusion in
5 longshoremen's] LONGSHOREMEN'S register[; exceptions]. [1.] The commis-
6 sion shall [suspend the acceptance of] ACCEPT applications for inclusion
7 in the longshoremen's register [for a period of sixty days after the
8 effective date of this act. Upon the termination of such sixty day peri-
9 od the commission shall thereafter have the power to make determinations
10 to suspend the acceptance of application for inclusion in the
11 longshoremen's register for such periods of time as the commission may
12 from time to time establish and, after any such period of suspension,
13 the commission shall have the power to make determinations to accept
14 applications for such period of time as the commission may establish or
15 in such number as the commission may determine, or both. Such determi-

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets
[] is old law to be omitted.

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1 nations to suspend or accept applications shall be made by the commis-
2 sion]: (a) [on its own initiative or (b)] upon the joint recommendation
3 in writing of stevedores and other employers of longshoremen in the port
4 of New York district, acting through their representative for the
5 [purpose] PURPOSES of collective bargaining with a labor organization
6 representing such longshoremen in such district, and such labor organ-
7 ization; or [(c)] (B) upon the petition in writing of a stevedore or
8 [another] OTHER employer of longshoremen in the port of New York
9 district which does not have a representative for the [purpose] PURPOSES
10 of collective bargaining with a labor organization representing such
11 longshoremen. [The commission shall have the power to accept or reject
12 such joint recommendation or petition.

13 All joint recommendations or petitions filed for the acceptance of
14 applications with the commission for inclusion in the longshoremen's
15 register shall include:

- 16 (a) the number of employees requested;
- 17 (b) the category or categories of employees requested;
- 18 (c) a detailed statement setting forth the reasons for said joint
19 recommendation or petition;
- 20 (d) in cases where a joint recommendation is made under this section,
21 the collective bargaining representative of stevedores and other employ-
22 ers of longshoremen in the port of New York district and the labor
23 organization representing such longshoremen shall provide the allocation
24 of the number of persons to be sponsored by each employer of longshore-
25 men in the port of New York district; and
- 26 (e) any other information requested by the commission.

27 2. In administering the provisions of this section, the commission
28 shall observe the following standards:

- 29 (a) To encourage as far as practicable the regularization of the
30 employment of longshoremen;
- 31 (b) To bring the number of eligible longshoremen into balance with the
32 demand for longshoremen's services within the port of New York district
33 without reducing the number of eligible longshoremen below that neces-
34 sary to meet the requirements of longshoremen in the port of New York
35 district;
- 36 (c) To encourage the mobility and full utilization of the existing
37 work force of longshoremen;
- 38 (d) To protect the job security of the existing work force of long-
39 shoremen by considering the wages and employment benefits of prospective
40 registrants;
- 41 (e) To eliminate oppressive and evil hiring practices injurious to
42 waterfront labor and waterborne commerce in the port of New York
43 district, including, but not limited to, those oppressive and evil
44 hiring practices that may result from either a surplus or shortage of
45 waterfront labor;
- 46 (f) To consider the effect of technological change and automation and
47 such other economic data and facts as are relevant to a proper determi-
48 nation;
- 49 (g) To protect the public interest of the port of New York district.

50 In observing the foregoing standards and before determining to suspend
51 or accept applications for inclusion in the longshoremen's register,
52 the commission shall consult with and consider the views of, including
53 any statistical data or other factual information concerning the size of
54 the longshoremen's register submitted by, carriers of freight by water,
55 stevedores, waterfront terminal owners and operators, any labor organ-
56 ization representing employees registered by the commission, and any

1 other person whose interests may be affected by the size of the
2 longshoremen's register.

3 Any joint recommendation or petition granted hereunder shall be
4 subject to such terms and conditions as the commission may prescribe.

5 3. Any determination by the commission pursuant to this section to
6 suspend or accept applications for inclusion in the longshoremen's
7 register shall be made upon a record, shall not become effective until
8 five days after notice thereof to the collective bargaining represen-
9 tative of stevedores and other employers of longshoremen in the port of
10 New York district and to the labor organization representing such long-
11 shoremen and/or the petitioning stevedore or other employer of long-
12 shoremen in the port of New York district and shall be subject to judi-
13 cial review for being arbitrary, capricious, and an abuse of discretion
14 in a proceeding jointly instituted by such representative and such labor
15 organization and/or by the petitioning stevedore or other employer of
16 longshoremen in the port of New York district. Such judicial review
17 proceeding may be instituted in either state in the manner provided by
18 the law of such state for review of the final decision or action of
19 administrative agencies of such state, provided, however, that such
20 proceeding shall be decided directly by the appellate division as the
21 court of first instance (to which the proceeding shall be transferred by
22 order of transfer by the supreme court in the state of New York or in
23 the state of New Jersey by notice of appeal from the commission's
24 determination) and provided further that notwithstanding any other
25 provision of law in either state no court shall have power to stay the
26 commission's determination prior to final judicial decision for more
27 than fifteen days. In the event that the court enters a final order
28 setting aside the determination by the commission to accept applications
29 for inclusion in the longshoremen's register, the registration of any
30 longshoremen included in the longshoremen's register as a result of such
31 determination by the commission shall be cancelled.

32 This section shall apply, notwithstanding any other provision of this
33 act, provided however, such section shall not in any way limit or
34 restrict the provisions of section five of article nine of this act
35 empowering the commission to register longshoremen on a temporary basis
36 to meet special or emergency needs or the provisions of section four of
37 article nine of this act relating to the immediate reinstatement of
38 persons removed from the longshoremen's register pursuant to article
39 nine of this act. Nothing in this section shall be construed to modify,
40 limit or restrict in any way any of the rights protected by article
41 fifteen of this act.

42 4. Upon the granting of any joint recommendation or petition under
43 this section for the acceptance of applications for inclusion in the
44 longshoremen's register, the commission shall accept applications upon
45 written sponsorship from the prospective employer of longshoremen. The
46 sponsoring employer] STEVEDORES AND OTHER EMPLOYERS OF LONGSHOREMEN IN
47 THE PORT OF NEW YORK DISTRICT shall furnish the commission with the
48 [name, address and such other identifying or category information as the
49 commission may prescribe for any person so sponsored. The sponsoring
50 employer] NAMES AND ADDRESSES OF THE PERSONS SELECTED FOR INCLUSION IN
51 THE LONGSHOREMEN'S REGISTER AND shall certify that the selection of
52 [the] THESE persons [so sponsored] was made in a fair and non-discrimi-
53 natory basis in accordance with the requirements of the laws of the
54 United States and the states of New York and New Jersey dealing with
55 equal employment opportunities.

1 [Notwithstanding any of the foregoing, where the commission determines
2 to accept applications for inclusion in the longshoremen's register on
3 its own initiative, such acceptance shall be accomplished in such manner
4 deemed appropriate by the commission.

5 5. Notwithstanding any other provision of this act, the commission may
6 include in the longshoremen's register under such terms and conditions
7 as the commission may prescribe:

8 (a) a person issued registration on a temporary basis to meet special
9 or emergency needs who is still so registered by the commission;

10 (b) a person defined as a longshoreman in subdivision six of section
11 five-a of this act who is employed by a stevedore defined in paragraph
12 (b) or (c) of subdivision one of said section five-a and whose employ-
13 ment is not subject to the guaranteed annual income provisions of any
14 collective bargaining agreement relating to longshoremen;

15 (c) no more than twenty persons issued registration limited to acting
16 as scalemen pursuant to the provisions of chapter 953 of the laws of
17 1969 and chapter 64 of the laws of 1982 who are still so registered by
18 the commission and who are no longer employed as scalemen on the effec-
19 tive date of this subdivision;

20 (d) a person issued registration on a temporary basis as a checker to
21 meet special or emergency needs who applied for such registration prior
22 to January 15, 1986 and who is still so registered by the commission;

23 (e) a person issued registration on a temporary basis as a checker to
24 meet special or emergency needs in accordance with a waterfront commis-
25 sion resolution of September 4, 1996 and who is still so registered by
26 the commission;

27 (f) a person issued registration on a temporary basis as a container
28 equipment operator to meet special or emergency needs in accordance with
29 a waterfront commission resolution of September 4, 1996 and who is still
30 so registered by the commission; and

31 (g) a person issued registration on a temporary basis as a longshore-
32 man to meet special or emergency needs in accordance with a waterfront
33 commission resolution of September 4, 1996 and who is still so regis-
34 tered by the commission.

35 6. The commission may include in the longshoremen's register, under
36 such terms and conditions as the commission may prescribe, persons
37 issued registration on a temporary basis as a longshoreman or a checker
38 to meet special or emergency needs and who are still so registered by
39 the commission upon the enactment of this amendment.]

40 S 2. If any part or provision of this act or the application thereof
41 to any person or circumstances be adjudged invalid by any court of
42 competent jurisdiction, such judgment shall be confined in its operation
43 to the part, provision or application directly involved in the contro-
44 versy in which such judgment shall have been rendered and shall not
45 affect or impair the validity of the remainder of this act or the appli-
46 cation thereof to other persons or circumstances and the two states
47 hereby declare that they would have entered into this act or the remain-
48 der thereof had the invalidity of such provisions or application thereof
49 been apparent.

50 S 3. This act constitutes an agreement between the states of New York
51 and New Jersey, supplementary to the waterfront commission compact and
52 amendatory thereof, and shall be liberally construed to effectuate the
53 purposes of that compact and the powers vested in the waterfront commis-
54 sion hereby shall be construed to be in aid of and supplemental to and
55 not in limitation of or in derogation of any of the powers heretofore
56 conferred upon or delegated to the waterfront commission.

1 S 4. This act shall take effect upon the enactment into law by the
2 state of New Jersey of legislation having an identical effect with this
3 act, but if the state of New Jersey shall have already enacted such
4 legislation, then it shall take effect immediately; and provided that
5 the waterfront commission shall notify the legislative bill drafting
6 commission upon the occurrence of the enactment of the legislation
7 provided for in section one of this act in order that the commission may
8 maintain an accurate and timely effective data base of the official text
9 of laws of the state of New York in furtherance of effecting the
10 provisions of section 44 of the legislative law and section 70-b of the
11 public officers law.