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## 2011-2012 Regular Sessions

### IN ASSEMBLY

### March 21, 2011

Introduced by M. of A. KOLB, RAIA, TOBACCO, CORWIN, CONTE, GIGLIO, P. LOPEZ -- Multi-Sponsored by -- M. of A. BARCLAY, HAWLEY, SAYWARD -- read once and referred to the Committee on Judiciary

# CONCURRENT RESOLUTION OF THE SENATE AND ASSEMBLY

proposing an amendment to the constitution, in relation to providing for initiative and referendum petitions for electors

Section 1. Resolved (if the Senate concur), That article 20 of the constitution be renumbered article 21 and a new article 20 be added to read as follows:

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#### ARTICLE XX

## INITIATIVE AND REFERENDUM

LEGISLATIVE POWER SHALL BE VESTED IN THE SENATE AND ASSEMBLY, BUT THE PEOPLE RESERVE TO THEMSELVES THE POWER TO PROPOSE LAWS AND AMENDMENTS TO THE CONSTITUTION AND TO ADOPT OR REJECT THEM AT THE POLLS IF AFTER SUBMITTING THE SAME ACCORDING TO THE METHOD PROVIDED HEREIN TO THE LEGISLATURE THAT BODY FAILS TO TAKE POSITIVE ACTION, AND ALSO RESERVE THE POWER, AT THEIR OWN OPTION, TO SO ADOPT OR REJECT ANY ACT, OR SECTION OR PART OF ANY ACT, PASSED BY THE LEGISLATURE. THESE RESERVED POWERS ARE THE INITIATIVE AND REFERENDUM.

SECTION 1. AN INITIATIVE OR REFERENDUM PETITION SHALL SET FORTH THE FULL TEXT OF THE LAW OR AMENDMENT, HEREINAFTER DESIGNATED AS THE MEASURE, WHICH IS PROPOSED BY THE PETITION.

- 17 S 2. (A) AN INITIATIVE IS THE POWER OF THE ELECTORS TO PROPOSE AMEND-18 MENTS TO THE CONSTITUTION AND TO PROPOSE LAWS AND TO ADOPT OR REJECT 19 THEM.
- (B) A REFERENDUM IS THE POWER OF THE ELECTORS TO APPROVE OR REJECT LAWS OR PARTS OF LAWS, EXCEPT LAWS CALLING ELECTIONS; PROVIDED, HOWEVER, THE EXCEPTION CONTAINED IN THIS SUBDIVISION SHALL NOT BE INTERPRETED OR HELD TO RESTRICT ANY POWERS GRANTED TO THE ELECTORS IN SUBDIVISION (A) OF THIS SECTION.
- 25 S 3. NO INITIATIVE OR REFERENDUM MEASURE MAY BE PROPOSED WHICH IS 26 BEYOND THE REACH OF THE STATE LEGISLATURE ITSELF; OR THE OPERATION OF

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [ ] is old law to be omitted.

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WHICH IS RESTRICTED TO A PARTICULAR TOWN, CITY, OR OTHER POLITICAL SUBDIVISION WHICH IS NOT STATEWIDE; OR NAMING ANY PERSON TO HOLD PUBLIC OFFICE; OR ABOLISHING A STATE AGENCY; OR APPROPRIATING SPECIFIC SUMS OF MONEY FROM THE TREASURY.

- S 4. AN INITIATIVE OR REFERENDUM MEASURE EMBRACING MORE THAN ONE SUBJECT MAY NOT BE SUBMITTED TO THE ATTORNEY GENERAL NOR HAVE ANY EFFECT.
- INITIATIVE OR REFERENDUM PETITION SHALL BE PROPOSED BY AT S 5. AN LEAST TWO HUNDRED FIFTY SPONSORS WHO ARE REGISTERED VOTERS IN THE STATE 9 10 NEW YORK. ONE SPONSOR SHALL BE DESIGNATED CHAIRPERSON BY THE PETI-11 TIONING COMMITTEE AND SHALL REPRESENT THE COMMITTEE. NO SOONER JANUARY FIRST OF THE YEAR PRECEDING THE CONVENING OF THE LEGISLATIVE 12 SESSION IN WHICH THE MEASURE WILL BE INTRODUCED, THE PROPOSAL SHALL BE 13 14 SUBMITTED TO THE ATTORNEY GENERAL. THE ATTORNEY GENERAL SHALL RENDER AN OPINION AS TO ITS CONSTITUTIONALITY IF A STATUTE, OR ITS EFFECT 16 OTHER PROVISIONS OF THE CONSTITUTION IF AN AMENDMENT AND ALSO RENDER HIS 17 OR HER ADVICE AS TO THE FORM OF THE PROPOSED MEASURE AND AS TO ITS SUIT-ABILITY TO ACCOMPLISH ITS PURPOSE. HE OR SHE SHALL ALSO CERTIFY THAT THE 18 19 IS NOT SUBSTANTIALLY THE SAME IN CONTENT OR INTENT AS ANY MEAS-20 URE WHICH HAS BEEN QUALIFIED FOR SUBMITTAL TO THE VOTERS IN LIKE MANNER 21 EITHER OF THE TWO PRECEDING BIENNIAL STATE ELECTIONS, AND THAT IT CONTAINS ONLY SUBJECTS NOT EXCLUDED FROM THE POPULAR INITIATIVE REFERENDUM. THE ATTORNEY GENERAL'S DETERMINATION SHALL BE MADE WITHIN 23 THIRTY DAYS AFTER RECEIPT OF SAME. THE MEASURE SHALL THEN BE SUBMITTED 25 THE SECRETARY OF STATE FOR APPROVAL OF FORM AND PREPARATION OF A 26 PETITION TITLE REPRESENTING THE INTENT OF THE PROPOSAL. SECRETARY 27 STATE SHALL PREPARE, IN CONSULTATION WITH THE CHAIRPERSON OF THE OF 28 SPONSORING COMMITTEE, AN UNBIASED, NON-ARGUMENTATIVE SUMMARY OF THE 29 PROPOSAL NOT TO EXCEED ONE HUNDRED WORDS WHICH SHALL APPEAR ON THE PETITIONS. THE SECRETARY OF STATE SHALL PROVIDE BLANKS CONTAINING 30 THE SUMMARY OF THE PROPOSED MEASURE FOR THE USE OF SUBSEQUENT SIGNERS. 31 32 ACTION BY THE SECRETARY OF STATE SHALL BE COMPLETED WITHIN THIRTY DAYS OF RECEIPT OF THE PETITION FROM THE ATTORNEY GENERAL. 33
  - THE PETITIONING COMMITTEE ASSUMES FULL RESPONSIBILITY FOR THE CIRCULATION OF THE PETITIONS. ONLY REGISTERED VOTERS OF NEW YORK STATE CARRY OR SIGN PETITIONS. PETITION BEARERS SHALL CARRY A COPY OF THE FULL TEXT OF THE INITIATIVE OR REFERENDUM. PETITIONS SHALL BE CIRCULATED TO OBTAIN SIGNATURES OF ELECTORS EQUAL IN NUMBER TO SIX PERCENT OF THE ELECTORS WHO VOTED FOR GOVERNOR IN THE LAST GUBERNATORIAL ELECTION IF THE MEASURE IS A STATUTE, OR EIGHT PERCENT IF THE MEASURE AMENDS CONSTITUTION. NO MORE THAN FIVE PERCENT OF THE REQUIRED NUMBER OF SIGNA-SHALL COME FROM ANY ONE COUNTY OF THE STATE. THE PETITIONS SHALL BE FILED WITH THE SECRETARY OF STATE AT LEAST TEN DAYS BEFORE THE LEGIS-LATURE CONVENES AT THE BEGINNING OF ITS ANNUAL SESSION. THE SECRETARY OF STATE SHALL SUBMIT THE MEASURE TO BOTH HOUSES OF THE LEGISLATURE WITHIN THIRTY DAYS OF RECEIPT OF SAME, FOLLOWING CERTIFICATION OF SIGNATURES IN LIKE MANNER AS EMPLOYED IN CERTIFYING THOSE OF AN INDEPENDENT CANDI-DATE FOR STATEWIDE OFFICE. THE LEGISLATURE SHALL PROVIDE THE MANNER IN WHICH PETITIONS SHALL BE CIRCULATED, PRESENTED AND CERTIFIED, AND MEAS-URES SUBMITTED TO THE ELECTORS WITHIN A TWO YEAR PASSAGE OF THIS AMEND-MENT TO THE CONSTITUTION.
- 52 S 7. IF THE MEASURE INTRODUCED BY INITIATIVE OR REFERENDUM IS A STAT-53 UTE AND IS PASSED BY BOTH HOUSES OF THE LEGISLATURE AND APPROVED BY THE 54 GOVERNOR IT SHALL BECOME A LAW; HOWEVER, THE GOVERNOR MAY VETO THE MEAS-55 URE. BOTH HOUSES OF THE LEGISLATURE MUST PASS THE MEASURE WITHIN SIX 56 MONTHS AFTER RECEIPT OF THE MEASURE FROM THE SECRETARY OF STATE OR OVER-

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RIDE A GUBERNATORIAL VETO OF THE MEASURE WITHIN THE SAME TIME PERIOD. IF THE LEGISLATURE FAILS TO DO SO THE SECRETARY OF STATE SHALL SUBMIT THE THE VOTERS AT THE NEXT GENERAL ELECTION IF SUCH SUBMISSION MEASURE TO SHALL BE DEMANDED BY A SUPPLEMENTARY PETITION CERTIFIED TO HAVE BEEN SIGNED BY ELECTORS IN EQUAL NUMBER TO ONE PER CENTUM OF THE NUMBER OF VOTES CAST FOR ALL CANDIDATES FOR GOVERNOR AT THE LAST GUBERNATORIAL 7 ELECTION AND FILED WITH THE SECRETARY OF STATE WITHIN ONE HUNDRED TWENTY DAYS AFTER SUCH PROPOSED LAW OR REFERENDUM SHALL HAVE BEEN REJECTED OR PASSED IN AN AMENDED FORM BY THE LEGISLATURE OR AFTER THE EXPIRATION OF 9 10 SUCH TERM OF FOUR MONTHS, IF NO ACTION HAS BEEN TAKEN THEREON. NO ELEC-SHALL BE DISQUALIFIED FROM SIGNING SUCH SUPPLEMENTARY PETITION BY 11 REASON OF HAVING FIRST SIGNED THE PETITION AS HEREINBEFORE PROVIDED 12 THIS SECTION. IF THE MEASURE IS AMENDED BY THE LEGISLATURE AND PASSES 13 14 BOTH HOUSES BOTH THE AMENDED MEASURE AND THE ORIGINAL MEASURE SHALL BE PUT ON THE BALLOT. THE ELECTORS MAY CHOOSE ONE OR REJECT BOTH.

- 16 8. IF THE MEASURE IS A CONSTITUTIONAL AMENDMENT IT SHALL BE SUBMIT-TED TO THE LEGISLATURE FOR PASSAGE. IF THE MEASURE FAILS TO PASS EITHER 17 HOUSE OF THE LEGISLATURE IN ITS ORIGINAL FORM, IN THE TWO YEAR TERM 18 19 WHICH IT IS FIRST INTRODUCED, OR, IF THE MEASURE IN ITS ORIGINAL FORM 20 FAILS TO PASS EITHER HOUSE OF THE NEXT SEPARATELY ELECTED LEGISLATURE IN 21 EITHER YEAR OF ITS TWO YEAR TERM AFTER HAVING BEEN PASSED BY THE OUSLY ELECTED LEGISLATURE, THE PETITIONING COMMITTEE SHALL PRESENT TO THE SECRETARY OF STATE WITHIN NINETY DAYS OF A NEGATIVE VOTE OF EITHER 23 HOUSE ON THE PROPOSED MEASURE OR UPON ADJOURNMENT WITHOUT ACTION ON THE 25 PROPOSED MEASURE AN ADDITIONAL NUMBER OF SIGNATURES, WHICH MAY OR MAY NOT BE DUPLICATES OF THE SIGNATURES ON THE ORIGINAL PETITION, EQUAL TO 26 FOUR PERCENT OF THOSE VOTING IN THE LAST GUBERNATORIAL ELECTION, WITH NO 27 MORE THAN FIVE PERCENT OF THESE COMING FROM ANY ONE COUNTY OF THE STATE. 28 UPON RECEIPT OF THE ADDITIONAL SIGNATURES THE SECRETARY OF STATE 29 30 HAVE FIFTEEN DAYS TO CERTIFY THEIR VALIDITY. HE OR SHE SHALL THEN SUBMIT THE MEASURE TO THE VOTERS AT THE NEXT GENERAL ELECTION, PROVIDED THAT 31 32 THE SAID ELECTION IS TO BE HELD MORE THAN FOUR WEEKS FOLLOWING FILING OF THE ADDITIONAL SIGNATURES TO THE SECRETARY OF STATE. 33
- 34 S 9. INITIATIVE AND REFERENDUM MEASURES MAY NOT BE REPEALED BY THE 35 LEGISLATURE FOR A PERIOD OF TWO YEARS EXCEPT BY A TWO-THIRDS VOTE OF 36 BOTH HOUSES OR UNLESS SUCH LAW OR REFERENDUM PERMITS AMENDMENT OR REPEAL 37 SUBJECT TO THE APPROVAL OF THE ELECTORS OR WITHOUT THE APPROVAL OF THE 38 ELECTORS.
  - S 10. IF IN THE OPINION OF THE ATTORNEY GENERAL, ANY TWO INITIATIVE OR REFERENDUM MEASURES APPROVED BY THE PEOPLE IN THE SAME ELECTION ARE IN CONFLICT, THE ONE HAVING THE HIGHER NUMBER OF AFFIRMATIVE VOTES AT SUCH ELECTION SHALL GOVERN. A CONSTITUTIONAL AMENDMENT APPROVED AT ANY ELECTION SHALL GOVERN ANY LAW APPROVED AT THE SAME ELECTION.
- 43 ELECTION SHALL GOVERN ANY LAW APPROVED AT THE SAME ELECTION.
  44 S 11. AN INITIATIVE OR REFERENDUM MEASURE APPROVED BY A MAJORITY OF
  45 THE VOTES CAST THEREON SHALL TAKE EFFECT ONE DAY AFTER THE DATE OF THE
  46 CANVASS OF SUCH VOTE BECOMES OFFICIAL UNLESS THE MEASURE PROVIDES
  47 OTHERWISE.
- S 2. Resolved (if the Senate concur), That the foregoing amendment be referred to the first regular legislative session convening after the next succeeding general election of members of the assembly, and, in conformity with section 1 of article 19 of the constitution, be published for 3 months previous to the time of such election.