5851

2011-2012 Regular Sessions

IN ASSEMBLY

March 2, 2011

Introduced by M. of A. KAVANAGH, P. RIVERA, STEVENSON -- Multi-Sponsored by -- M. of A. CERETTO -- read once and referred to the Committee on Environmental Conservation

AN ACT to amend the environmental conservation law, in relation to creating a small business and household pollution prevention program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Article 27 of the environmental conservation law is amended 2 by adding a new title 29 to read as follows: 3 TITLE 29 4 SMALL BUSINESS AND HOUSEHOLD 5 POLLUTION PREVENTION PROGRAM б SECTION 27-2901. LEGISLATIVE FINDINGS. 7 27-2903. DEFINITIONS. 8 27-2905. SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION 9 PROGRAM. 10 27-2907. SMALL BUSINESS HAZARDOUS SUBSTANCE COLLECTION PROGRAM. 11 27-2909. HOUSEHOLD HAZARDOUS SUBSTANCE COLLECTION PROGRAM. 12 27-2911. REGULATIONS. 13 27-2913. GRANTS FOR SMALL BUSINESS AND HOUSEHOLD POLLUTION 14 PREVENTION PROGRAMS. 27-2915. GRANTS FOR COLLECTION EVENTS. 15 16 S 27-2901. LEGISLATIVE FINDINGS. 17 THE LEGISLATURE FINDS AND DECLARES AS FOLLOWS: 18 1. IT IS THE GOAL OF THE STATE TO ACHIEVE A GOAL OF ZERO DISCHARGE OF 19 POLLUTANTS INTO OUR AIR, WATER, AND LAND. THIS GOAL WILL NOT BE ACHIEVED WITH TRADITIONAL METHODS OF REGULATING POLLUTANTS AFTER 20 THEY ARE GENERATED THROUGH VOLUNTARY POLLUTION PREVENTION MEASURES, RECOGNIZ-21 22 ING THIS GOAL MAY NOT BE COMPLETELY ACHIEVABLE BY SOME. 23 2. EDUCATION, DEMONSTRATION PROJECT, AND TECHNICAL ASSISTANCE PROGRAMS 24 ON POLLUTION PREVENTION ARE ESSENTIAL TO HELP SMALL AND MEDIUM SIZED EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

LBD07706-01-1

BUSINESSES ACHIEVE THE ZERO DISCHARGE GOAL AND HELP THE PUBLIC CONSERVE 1 RESOURCES, REDUCE THE VOLUME AND TOXICITY OF WASTES, AND RECYCLE OR 2 3 RECLAIM WASTES. 4 3. HAZARDOUS SUBSTANCES AND OTHER WASTES GENERATED BY SMALL BUSINESSES 5 AND HOUSEHOLDS MAY PRESENT DANGERS TO THE PUBLIC HEALTH AND THE ENVIRON-6 MENT IF MANAGED IMPROPERLY. THESE DANGERS CAN BE GREATLY REDUCED BY 7 POLLUTION PREVENTION TECHNIQUES, INCLUDING SOURCE REDUCTION, ENERGY 8 CONSERVATION, WASTE MINIMIZATION, REDUCTION IN THE TOXICITY OF WASTES GENERATED, BENEFICIAL USE, REUSE, RECYCLING, AND RECLAMATION. 9 10 4. TRADITIONAL "END-OF-PIPE" POLLUTION CONTROL TECHNIQUES OFTEN RESULT IN THE TRANSFER OF POLLUTANTS FROM ONE ENVIRONMENTAL MEDIUM TO ANOTHER. 11 POLLUTION PREVENTION AND SOURCE REDUCTION TECHNIQUES REDUCE POLLUTION 12 FORMING IN THE FIRST PLACE AND LESSEN TRANSFERS AMONG AIR, WATER, AND 13 14 LAND. 15 S 27-2903. DEFINITIONS. 16 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS TITLE SHALL HAVE THE 17 MEANINGS GIVEN TO THEM IN THIS SECTION UNLESS THE CONTEXT CLEARLY INDI-18 CATES OTHERWISE: 19 1. "COLLECTION CONTRACTOR." A PERSON REGISTERED AND APPROVED BY THE DEPARTMENT AND RETAINED BY A SPONSOR TO OPERATE A WASTE COLLECTION EVENT 20 21 FOR ELIGIBLE ENTITIES UNDER THIS TITLE. "COLLECTION EVENT." AN EVENT OR PROGRAM THAT INCLUDES COLLECTION 22 2. 23 AND MANAGEMENT OF SOLID WASTES FROM ELIGIBLE ENTITIES UNDER THIS TITLE. 24 THE TERM INCLUDES ONE-DAY WASTE COLLECTION PROGRAMS AND WASTE COLLECTION 25 PROGRAMS THAT ARE DESIGNED FOR CONTINUOUS OR ONGOING OPERATION THROUGH-26 OUT A DESIGNATED PERIOD OF TIME. 27 3. "ELIGIBLE ENTITY." A HOUSEHOLD, A POLITICAL SUBDIVISION OF THE 28 STATE, OR A SMALL BUSINESS. 29 4. "HAZARDOUS SUBSTANCE." HAZARDOUS WASTE AS DEFINED IN SUBDIVISION 30 ONE OF SECTION 27-1301 OF THIS ARTICLE. 5. "MUNICIPALITY." A COUNTY, CITY, TOWN, OR VILLAGE. 31 32 6. "POLLUTION PREVENTION ASSESSMENT." AN EVALUATION DESIGNED TO IDEN-TIFY OPPORTUNITIES TO ELIMINATE AND REDUCE POLLUTION OR REUSE WASTE 33 34 MATERIALS. 35 7. "PROGRAM." THE SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION PROGRAM CREATED BY SECTION 27-2905 OF THIS TITLE. 36 37 8. "SMALL BUSINESS." A BUSINESS ENTITY THAT IS SO DEFINED IN SECTION 38 ONE HUNDRED THIRTY-ONE OF THE ECONOMIC DEVELOPMENT LAW. 9. "SPONSOR." A MUNICIPALITY, CORPORATION, PUBLIC UTILITY, TRADE ASSO-39 40 CIATION, NOT-FOR-PROFIT CORPORATION, NOT-FOR-PROFIT ASSOCIATION, OR OTHER PERSON SPONSORING A COLLECTION EVENT OR SMALL BUSINESS AND HOUSE-41 HOLD POLLUTION PREVENTION PROGRAM FOR ELIGIBLE ENTITIES UNDER THIS 42 43 TITLE. 44 10. "UNIVERSAL WASTE." HAS THE MEANING PROVIDED FOR IN PARAGRAPH F OF 45 SUBDIVISION ONE OF SECTION 27-0923 OF THIS ARTICLE. S 27-2905. SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION PROGRAM. 46 47 1. ESTABLISHMENT. THE DEPARTMENT SHALL ESTABLISH THE SMALL BUSINESS 48 AND HOUSEHOLD POLLUTION PREVENTION PROGRAM FOR EDUCATING AND PROVIDING 49 ASSISTANCE TO SMALL BUSINESSES AND THE GENERAL PUBLIC IN POLLUTION PREVENTION AND THE PROPER MANAGEMENT OF SOLID WASTES AND HAZARDOUS 50 51 SUBSTANCES GENERATED IN HOUSEHOLDS AND SMALL BUSINESSES. 2. EDUCATIONAL MATERIALS. THE DEPARTMENT SHALL DEVELOP EDUCATIONAL 52 MATERIALS FOR THE OPERATION OF THE PROGRAM IN CONSULTATION WITH SMALL 53 54 BUSINESSES, TRADE ASSOCIATIONS, EDUCATIONAL INSTITUTIONS, AND APPROPRI-55 ATE ADVISORY COMMITTEES.

3. PROGRAM CONCERNS. THE PROGRAM SHALL INCLUDE EDUCATION, TRAINING AND 1 2 TECHNICAL ASSISTANCE CONCERNING: 3 Α. SOURCE REDUCTION AND METHODS FOR CONDUCTING POLLUTION PREVENTION 4 ASSESSMENTS TO ELIMINATE OR REDUCE THE VOLUME OR TOXICITY OF SOLID 5 WASTES GENERATED. 6 B. NATURAL RESOURCE AND ENERGY CONSERVATION. 7 C. OPPORTUNITIES TO REDUCE ENVIRONMENTAL CONTAMINATION FROM AIR EMIS-8 SIONS AND WATER EFFLUENTS. 9 D. OPPORTUNITIES TO BENEFICIALLY USE, REUSE, RECYCLE, OR RECLAIM SOLID 10 WASTE MATERIALS. 11 E. OPPORTUNITIES TO COLLECT AND MANAGE UNIVERSAL WASTES RECEIVED FROM 12 SMALL BUSINESS AND THE GENERAL PUBLIC. 13 F. OPPORTUNITIES TO DEVELOP AND APPLY ENVIRONMENTAL IMPROVEMENT TECH-14 NOLOGIES AND METHODS. 15 G. INFORMATION ON COMPLIANCE WITH APPLICABLE ENVIRONMENTAL PROTECTION LAWS, INCLUDING COMPLIANCE WITH SOLID WASTE MANAGEMENT REQUIREMENTS. 16 TECHNICAL ASSISTANCE. THE DEPARTMENT SHALL PROVIDE EDUCATIONAL 17 4. MATERIALS AND TECHNICAL ASSISTANCE TO SPONSORS AND COLLECTION CONTRAC-18 19 TORS FOR THE OPERATION OF THE PROGRAMS AND COLLECTION EVENTS TO ENCOUR-AGE AND PROMOTE ALL ASPECTS OF POLLUTION PREVENTION. 20 21 5. TECHNICAL ASSISTANCE FOR IMPLEMENTATION. THE DEPARTMENT SHALL 22 TECHNICAL ASSISTANCE TO SPONSORS AND COLLECTION CONTRACTORS TO PROVIDE IMPLEMENT THE PURPOSES OF THIS TITLE AND TO FACILITATE THE PROGRAM AND 23 PROPER COLLECTION, TREATMENT, RECYCLING, OR DISPOSAL OF HAZARDOUS 24 THE 25 SUBSTANCES GENERATED BY ELIGIBLE ENTITIES. 26 6. SITE VISIT. AT THE REQUEST OF A SMALL BUSINESS, THE DEPARTMENT MAY OFFER A POLLUTION PREVENTION ASSESSMENT SITE VISIT AT THE PLACE OF BUSI-27 NESS MAY PROVIDE ASSISTANCE ON COMPLIANCE WITH THE ENVIRONMENTAL 28 AND 29 PROTECTION LAWS ADMINISTERED BY THE DEPARTMENT AND GUIDANCE ISSUED BY 30 THE DEPARTMENT ON POLLUTION PREVENTION. 7. PRIVATE CONTRACT AUTHORIZATION. THE DEPARTMENT MAY COOPERATE WITH 31 32 AND MAY CONTRACT FOR SERVICES FROM PRIVATE AND OTHER ENTITIES AND IS 33 TO MAKE GRANTS TO PRIVATE, GOVERNMENTAL, AND OTHER ENTITIES AUTHORIZED 34 TO IMPLEMENT THIS TITLE. 35 S 27-2907. SMALL BUSINESS HAZARDOUS SUBSTANCE COLLECTION PROGRAM. 1. GENERAL RULE. A SPONSOR MAY ESTABLISH A COLLECTION PROGRAM FOR THE 36 37 COLLECTION AND MANAGEMENT OF SOLID WASTES GENERATED BY ELIGIBLE ENTITIES THROUGH COLLECTION EVENTS. EACH SPONSOR MUST REGISTER THE PROGRAM WITH 38 39 THE DEPARTMENT AND RECEIVE APPROVAL OF THE DEPARTMENT PRIOR TO COMMENC-40 ING OPERATION. SITES. COLLECTION EVENTS MAY BE CONDUCTED ON SITES SELECTED BY THE 41 2. SPONSOR. SUCH SITES MAY BE ON PUBLIC OR PRIVATE PROPERTY, INCLUDING, BUT 42 43 NOT LIMITED TO, PROPERTY OWNED, LEASED OR CONTROLLED BY THE STATE, ITS 44 AGENCIES, OR ITS POLITICAL SUBDIVISIONS. WRITTEN PERMISSION TO USE THE SITE FOR THE CONDUCT OF THE EVENT SHALL BE OBTAINED FROM THE OWNER PRIOR 45 46 TO THE EVENT. 3. LIABILITY. AN OWNER WHO, WITHOUT CHARGE, PERMITS ANY PROPERTY TO BE 47 48 USED AS A SITE FOR A COLLECTION EVENT SHALL NOT BE LIABLE FOR ANY 49 DAMAGE, HARM, OR INJURY TO ANY PERSON OR PROPERTY WHICH RESULTS FROM THE 50 THE PROPERTY AS A SITE FOR A COLLECTION EVENT. A SPONSOR OF A USE OF 51 COLLECTION EVENT SHALL NOT BE LIABLE FOR ANY DAMAGE, HARM, OR INJURY TO ANY PERSON OR PROPERTY WHICH RESULTS FROM THE OPERATION OF A COLLECTION 52 53 EVENT. 54 4. LIMITATION OF TYPE. THE SPONSOR MAY LIMIT THE TYPES OF SOLID WASTES 55 OR MATERIALS TO BE COLLECTED AT A COLLECTION EVENT IN ACCORDANCE WITH 56 GUIDANCE ISSUED BY THE DEPARTMENT AND FURTHER LIMITATIONS DETERMINED AT

THE DISCRETION OF THE SPONSOR. A SMALL BUSINESS ENTITY MAY BRING UP 1 TO 2 ONE THOUSAND KILOGRAMS OF HAZARDOUS SUBSTANCE TO A BUT NOT MORE THAN 3 COLLECTION EVENT OR COLLECTION EVENTS IN ANY CALENDAR MONTH FOR WASTE 4 RECYCLING, TREATMENT, OR DISPOSAL ARRANGED BY THE COLLECTION CONTRACTOR. 5 5. FEES. THE SPONSOR MAY ESTABLISH AND ASSESS REASONABLE FEES FROM 6 ENTITIES FOR SERVICES PROVIDED IN CONNECTION ELIGIBLE WITH THE 7 COLLECTION EVENT.

6. REGISTRATION AND APPROVAL. THE SPONSOR MAY SELECT A COLLECTION 8 9 CONTRACTOR TO OPERATE THE COLLECTION EVENT OR MAY OPERATE THE COLLECTION 10 EVENT AS THE COLLECTION CONTRACTOR. EACH SPONSOR OR COLLECTION CONTRAC-WHICH OPERATES A COLLECTION EVENT MUST FIRST BE REGISTERED AND 11 TOR APPROVED BY THE DEPARTMENT TO OPERATE COLLECTION EVENTS. THE 12 DEPARTMENT 13 SHALL ISSUE GUIDANCE FOR REGISTRATION REQUIREMENTS FOR THE OPERATION OF 14 COLLECTION EVENTS.

7. QUALIFICATIONS. NO COLLECTION CONTRACTOR MAY BE SELECTED TO OPERATE
A COLLECTION EVENT UNLESS THE CONTRACTOR CAN DEMONSTRATE TO THE SATISFACTION OF THE DEPARTMENT ITS ABILITY TO COLLECT, PACKAGE, TRANSPORT,
AND DISPOSE OF SOLID WASTE COLLECTED UNDER THIS PROGRAM CONSISTENT WITH
THE REQUIREMENTS OF THIS CHAPTER AND THE REGULATIONS OF THE DEPARTMENT.

8. INELIGIBILITY. A COLLECTION CONTRACTOR SHALL NOT BE ELIGIBLE TO
OPERATE A COLLECTION EVENT IF THE DEPARTMENT FINDS THAT SUCH PERSON HAS
SHOWN A LACK OF ABILITY OR A LACK OF INTENT TO COMPLY WITH APPLICABLE
LAWS AND REGULATIONS OF THIS STATE, OTHER STATES, OR THE UNITED STATES.
GENERATOR. A COLLECTION CONTRACTOR SHALL BE DEEMED TO BE THE GENERATOR OF HAZARDOUS SUBSTANCES COLLECTED AT THE EVENT WHICH IS SENT FOR

26 TREATMENT, STORAGE, OR DISPOSAL AT A PERMITTED HAZARDOUS WASTE FACILITY. 27 10. POLLUTION PREVENTION. THE COLLECTION CONTRACTOR SHALL PRACTICE AND 28 ENCOURAGE POLLUTION PREVENTION AND SHALL RECYCLE OR RECLAIM COLLECTED 29 SOLID WASTES TO THE GREATEST EXTENT PRACTICABLE.

11. DOCUMENTATION. IN CONDUCTING A COLLECTION EVENT UNDER THIS 30 TITLE, COLLECTION CONTRACTOR SHALL MANAGE WASTES AND OTHER MATERIALS 31 THE 32 RECEIVED AT A COLLECTION EVENT IN COMPLIANCE WITH APPLICABLE AND LAWS 33 THIS STATE. THE SPONSOR AND THE COLLECTION CONTRACTOR REGULATIONS OF SHALL PROVIDE DOCUMENTATION AND RECORDS OF AN EVENT AS REQUESTED BY 34 THE 35 DEPARTMENT.

12. OPTIONAL PARTICIPATION. THIS SECTION SHALL NOT BE INTERPRETED AS
REQUIRING A SMALL BUSINESS TO PARTICIPATE IN A SMALL BUSINESS HAZARDOUS
SUBSTANCE COLLECTION PROGRAM, OR AS PROHIBITING A SMALL BUSINESS FROM
DISPOSING OF ITS HAZARDOUS SUBSTANCES UNDER OTHER APPLICABLE LAWS.
S 27-2909. HOUSEHOLD HAZARDOUS SUBSTANCE COLLECTION PROGRAM.

1. COLLECTION EVENTS. A SPONSOR MAY ESTABLISH A COLLECTION EVENT 41 FOR PURPOSE OF COLLECTING AND MANAGING HOUSEHOLD HAZARDOUS SUBSTANCES. 42 THE 43 A COLLECTION EVENT DESIGNED FOR HOUSEHOLD HAZARDOUS SUBSTANCES SHALL 44 MEET THE STANDARDS AND REQUIREMENTS OF SECTION 27-2907 OF THIS TITLE. A 45 SPONSOR MAY OPERATE A COLLECTION EVENT EXCLUSIVELY FOR HOUSEHOLD HAZARD-OUS SUBSTANCES, EXCLUSIVELY FOR SMALL BUSINESS WASTE, OR FOR SPECIFIED 46 47 WASTES FROM ELIGIBLE ENTITIES.

48 2. HAZARDOUS SUBSTANCES. A COLLECTION EVENT THAT INCLUDES COLLECTION 49 OF HOUSEHOLD HAZARDOUS SUBSTANCES SHALL PROVIDE EDUCATIONAL MATERIALS 50 THAT EMPHASIZE HOME SAFETY, FIRE PREVENTION, AND POLLUTION PREVENTION IN THE HOME, INCLUDING SOURCE REDUCTION THROUGH THE USE OF ALTERNATIVE LESS 51 TOXIC PRODUCTS, RECYCLING, AND PROPER DISPOSAL METHODS FOR WASTE MATERI-52 THAT CANNOT BE RECYCLED. WASTE MATERIALS COLLECTED FROM HOUSEHOLDS 53 ALS 54 SHALL BE APPROPRIATELY REUSED OR RECYCLED TO THE GREATEST EXTENT PRACTI-55 CABLE. THE DEPARTMENT SHALL ISSUE GUIDANCE ON PROPER MANAGEMENT OF 56 HOUSEHOLD HAZARDOUS SUBSTANCES.

1

S 27-2911. REGULATIONS.

2 THE DEPARTMENT SHALL PROMULGATE REGULATIONS AS NEEDED TO IMPLEMENT 3 THIS TITLE.

4 S 27-2913. GRANTS FOR SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION 5 PROGRAMS.

6 1. GENERAL RULE. THE DEPARTMENT IS AUTHORIZED TO PROVIDE GRANTS TO
7 COUNTIES NOT WHOLLY CONTAINED WITHIN A CITY AND CITIES CONTAINING MORE
8 THAN ONE COUNTY, TO REIMBURSE A COUNTY FOR ELIGIBLE COSTS FOR EDUCATION
9 PROGRAMS ON POLLUTION PREVENTION OR FOR PROVIDING OTHER TECHNICAL
10 ASSISTANCE TO SMALL BUSINESS FOR THE PURPOSE OF THIS TITLE.

11 EDUCATION PROGRAMS. THE GRANTS TO COUNTIES NOT WHOLLY CONTAINED 2. WITHIN A CITY AND CITIES CONTAINING MORE 12 THAN ONE COUNTY UNDER THIS SECTION MAY REIMBURSE THE COUNTY OR CITY FOR UP TO EIGHTY PERCENT OF THE 13 14 APPROVED COST OF EDUCATION PROGRAMS ON POLLUTION PREVENTION OR FOR 15 PROVIDING TECHNICAL ASSISTANCE TO SMALL BUSINESS FOR THE PURPOSES OF 16 THIS TITLE.

17 3. ELIGIBLE COSTS. ELIGIBLE COSTS UNDER THIS SECTION MAY INCLUDE COSTS INCURRED BY COUNTIES NOT WHOLLY CONTAINED WITHIN A CITY AND CITIES 18 19 CONTAINING MORE THAN ONE COUNTY BY CONTRACT WITH ANOTHER SPONSOR OR OTHER PERSON SELECTED BY THE COUNTY OR CITY TO OPERATE THE PROGRAM UNDER 20 21 THIS TITLE. THE DEPARTMENT SHALL ISSUE GUIDANCE FOR COUNTIES NOT WHOLLY 22 CONTAINED WITHIN A CITY AND CITIES CONTAINING MORE THAN ONE COUNTY IN THE OPERATION OF THE PROGRAM AND FOR ELIGIBILITY REOUIREMENTS FOR GRANTS 23 24 ADMINISTERED UNDER THIS SECTION.

25 S 27-2915. GRANTS FOR COLLECTION EVENTS.

26 1. FUNDS. THE DEPARTMENT IS AUTHORIZED TO ADMINISTER APPROPRIATED 27 FUNDS FOR THE ADMINISTRATION OF THESE PROGRAMS.

28 2. GRANT ELIGIBILITY. GRANTS APPROVED UNDER THIS TITLE MAY BE PAID TO 29 A REGISTERED SPONSOR OF A COLLECTION EVENT, INCLUDING SPONSORS OTHER 30 THAN MUNICIPALITIES. THE DEPARTMENT IS AUTHORIZED TO REIMBURSE SPONSORS 31 FOR ELIGIBLE COSTS INCURRED AFTER THE EFFECTIVE DATE OF THIS TITLE FOR 32 THE OPERATION OF COLLECTION EVENTS FOR ELIGIBLE ENTITIES UNDER THIS 33 TITLE.

34 3. MATCHING REQUIREMENT. THE FUNDS ADMINISTERED BY THE DEPARTMENT
35 UNDER THIS TITLE MAY BE EXPENDED BY THE DEPARTMENT ONLY TO THE EXTENT
36 THAT THE GRANT AMOUNT HAS BEEN MATCHED, AT LEAST DOLLAR FOR DOLLAR IN
37 VALUE, BY THE GRANT APPLICANT. SPONSORS OF A COLLECTION EVENT ARE HEREBY
38 AUTHORIZED TO RECEIVE ALL OR PART OF THE REQUIRED MATCHING FUNDS FROM
39 MANUFACTURERS OR OTHER PERSONS.

40
4. OTHER LIMITATIONS. NO MORE THAN ONE HUNDRED THOUSAND DOLLARS PER
41 FISCAL YEAR MAY BE EXPENDED BY THE DEPARTMENT FOR COLLECTION EVENTS IN
42 ANY ONE COUNTY NOT WHOLLY CONTAINED WITHIN A CITY, AND NO MORE THAN FIVE
43 HUNDRED THOUSAND DOLLARS MAY BE EXPENDED BY THE DEPARTMENT FOR
44 COLLECTION EVENTS IN ANY CITY CONTAINING MORE THAN ONE COUNTY.

S 2. This act shall take effect on the one hundred twentieth day after it shall have become a law; provided that the commissioner of environmental conservation is authorized to promulgate any and all rules and regulations and take any other measures necessary to implement this act on its effective date on or before such date.