

1592

2011-2012 Regular Sessions

I N   A S S E M B L Y

January 11, 2011

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Introduced by M. of A. GALEF, PEOPLES-STOKES, MAGEE, CALHOUN, CORWIN, GIGLIO -- Multi-Sponsored by -- M. of A. BARCLAY, BURLING, BUTLER, CASTELLI, CONTE, CROUCH, DUPREY, ENGLEBRIGHT, HAWLEY, JORDAN, KOLB, P. LOPEZ, J. MILLER, MOLINARO, RABBITT, RAIA, REILICH, SAYWARD, SCHIM-MINGER, SWEENEY, TEDISCO, THIELE, TOBACCO -- read once and referred to the Committee on Governmental Operations

AN ACT to amend the legislative law, in relation to restricting the imposition of unfunded mandates on political subdivisions of the state

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     Section 1. Legislative findings and intent. The legislature finds that  
2     state government imposes numerous program and service requirements on  
3     its local governments without fully considering the fiscal impacts of  
4     these requirements. Such unfunded mandates require local governments  
5     already experiencing considerable economic hardship to provide new or  
6     significantly expanded programs and services without the funding neces-  
7     sary to carry out those mandates. Because unfunded mandates aggravate  
8     the fiscal difficulty that some local governments are now experiencing,  
9     the state must consider the burdens of unfunded mandates before imposing  
10    additional such requirements on local governments. The legislature  
11    therefore declares that it is appropriate that state government provide  
12    funding for mandates it imposes on local governments.

13    The legislature also finds that some mandates are critical to preserv-  
14    ing the health, safety and welfare of the people of the state. Because  
15    it is impractical to shift immediately to full state funding of all  
16    state mandates, and recognizing the need to curtail the transfer of  
17    program and service expenses from the state to local governments, the  
18    legislature declares its intent to restrict the imposition of additional  
19    unfunded mandates on local governments until such time as these mandates  
20    are fully funded by the state.

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets  
[ ] is old law to be omitted.

LBD00353-01-1

1 S 2. The legislative law is amended by adding a new section 51-a to  
2 read as follows:

3 S 51-A. STATE MANDATES ON POLITICAL SUBDIVISIONS OF THE STATE. 1.  
4 DEFINITIONS. AS USED IN THIS SECTION:

5 (A) THE TERM "POLITICAL SUBDIVISION" MEANS ANY COUNTY, CITY, TOWN,  
6 VILLAGE, SCHOOL DISTRICT OR SPECIAL DISTRICT, OR ANY AGENCY, AUTHORITY,  
7 COMMISSION, DEPARTMENT OR INSTRUMENTALITY THEREOF.

8 (B) THE TERM "QUALIFYING BILL" MEANS ANY BILL OR AMENDMENT TO A BILL  
9 FILED ON OR AFTER THE EFFECTIVE DATE OF THIS SECTION WHICH ESTABLISHES A  
10 STATE PROGRAM, SIGNIFICANTLY CHANGES SERVICES REQUIRED TO BE PROVIDED BY  
11 SUCH PROGRAM, OR RESULTS IN A CHANGE IN REVENUES OR EXPENSES OF ANY  
12 POLITICAL SUBDIVISION.

13 2. NO QUALIFYING BILL HAVING A DIRECT IMPACT ON ANY POLITICAL SUBDIVI-  
14 SION IN EXCESS OF TEN THOUSAND DOLLARS PER YEAR, OR ON TWO OR MORE POLI-  
15 TICAL SUBDIVISIONS COLLECTIVELY OR ON A CITY WITH A POPULATION OF ONE  
16 MILLION OR MORE IN EXCESS OF ONE HUNDRED THOUSAND DOLLARS PER YEAR,  
17 SHALL BE OPERATIVE ON SUCH POLITICAL SUBDIVISION OR CITY UNLESS THE  
18 LEGISLATION HAVING SUCH IMPACT REQUIRES THE STATE TO PROVIDE A FULL  
19 SUBVENTION OF FUNDS FROM THE STATE TO REIMBURSE ANY AFFECTED POLITICAL  
20 SUBDIVISION OR CITY FOR THE REASONABLE AND NECESSARY COST THEREOF.

21 3. A LAW SUBJECT TO THE PROVISIONS OF SUBDIVISION TWO OF THIS SECTION  
22 SHALL MAKE AN INITIAL APPROPRIATION THEREIN IN THE AMOUNT SUFFICIENT TO  
23 PAY IN FULL ANY NET ADDITIONAL COST OF COMPLIANCE NECESSARILY INCURRED  
24 BY THE AFFECTED POLITICAL SUBDIVISION IN THAT FISCAL YEAR. THEREAFTER,  
25 THE STATE SHALL PROVIDE FUNDING FOR CONTINUING PROGRAMS OR SERVICES  
26 SUBJECT TO THE PROVISIONS OF SUBDIVISION TWO OF THIS SECTION IN THE  
27 ANNUAL APPROPRIATIONS ACT OR SUPPLEMENTAL ACTS THERETO OR IN APPROPRI-  
28 ATIONS OF BOND MONEYS OR OTHER DESIGNATED SOURCES OF FUNDING.

29 4. NOTWITHSTANDING ANY OTHER PROVISION IN THIS SECTION TO THE CONTRA-  
30 RY, THE FOLLOWING CATEGORIES OF BILLS SHALL NOT BE CONSIDERED UNFUNDED  
31 MANDATES:

32 (A) THOSE WHICH ARE REQUIRED TO COMPLY WITH FEDERAL LAWS OR RULES OR  
33 TO MEET ELIGIBILITY STANDARDS FOR FEDERAL ENTITLEMENTS;

34 (B) THOSE WHICH ARE IMPOSED ON BOTH GOVERNMENT AND NON-GOVERNMENT  
35 ENTITIES IN THE SAME OR SUBSTANTIALLY SIMILAR CIRCUMSTANCES;

36 (C) THOSE WHICH PERMIT, ESTABLISH OR ENABLE ONLY OPTIONAL PROGRAMS OR  
37 SERVICES;

38 (D) THOSE WHICH ARE BUDGET BILLS SUBMITTED BY THE GOVERNOR PURSUANT TO  
39 ARTICLE SEVEN OF THE CONSTITUTION, BUT ONLY IF SUCH BILLS IMPLEMENT,  
40 REVISE, AMEND OR CONTINUE PROGRAMS OR MANDATES WHICH CURRENTLY EXIST AND  
41 SUCH BILLS DO NOT IMPOSE ANY NEW MANDATES WHICH, IF TAKEN BY THEMSELVES,  
42 WOULD OTHERWISE BE SUBJECT TO THE RESTRICTIONS OF THIS SECTION;

43 (E) THOSE WHICH REPEAL, REVISE, OR EASE AN EXISTING MANDATE OR  
44 REQUIREMENT, OR WHICH REAPPORTION THE COSTS OF ACTIVITIES BETWEEN BOARDS  
45 OF EDUCATION, COUNTIES AND MUNICIPALITIES;

46 (F) THOSE WHICH STEM FROM FAILURE TO COMPLY WITH PREVIOUSLY ENACTED  
47 LAWS, OR RULES OR REGULATIONS ISSUED PURSUANT TO A LAW;

48 (G) THOSE WHICH ARISE FROM A RULING BY A COURT OF COMPETENT JURISDIC-  
49 TION;

50 (H) THOSE WHICH ARISE FROM AN EXECUTIVE ORDER OF THE GOVERNOR EXERCIS-  
51 ING HIS EMERGENCY POWERS;

52 (I) THOSE WHICH IMPLEMENT PROVISIONS OF THE CONSTITUTION OF THE STATE  
53 OF NEW YORK;

54 (J) THOSE WHICH ARE ENACTED AFTER A PUBLIC HEARING, HELD AFTER PUBLIC  
55 NOTICE THAT UNFUNDED MANDATES WILL BE CONSIDERED, FOR WHICH A FISCAL  
56 ANALYSIS IS AVAILABLE AT THE TIME OF THE PUBLIC HEARING AND WHICH, IN

1 ADDITION TO COMPLYING WITH ALL OTHER REQUIREMENTS WITH REGARD TO THE  
2 ENACTMENT OF A LAW, ARE PASSED BY A THREE-FIFTHS VOTE OF BOTH THE SENATE  
3 AND ASSEMBLY; AND  
4 (K) THOSE WHICH ARE THE RESULT OF THE PASSAGE OF A HOME RULE MESSAGE  
5 WHEREBY A LOCAL GOVERNMENT REQUESTS AUTHORITY TO IMPLEMENT THE PROGRAM  
6 OR SERVICE SPECIFIED IN THE STATUTE, AND THE STATUTE IMPOSES COSTS ONLY  
7 UPON THAT LOCAL GOVERNMENT WHICH REQUESTS THE AUTHORITY TO IMPOSE THE  
8 PROGRAM OR SERVICE.  
9 S 3. This act shall take effect on the first of January next succeed-  
10 ing the date on which it shall have become a law.