2105

2009-2010 Regular Sessions

IN SENATE

February 11, 2009

Introduced by Sens. GOLDEN, ALESI, DeFRANCISCO, O. JOHNSON, LANZA, LARKIN, MORAHAN, PADAVAN, ROBACH, SEWARD, SKELOS -- read twice and ordered printed, and when printed to be committed to the Committee on Codes

AN ACT to amend the penal law and the criminal procedure law, in relation to sentence for persistent misdemeanor offenders

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEM-BLY, DO ENACT AS FOLLOWS:

Section 1. The penal law is amended by adding a new section 70.16 to 1 2 read as follows: 3

S 70.16 SENTENCE OF IMPRISONMENT FOR PERSISTENT MISDEMEANOR OFFENDER.

1. DEFINITION OF PERSISTENT MISDEMEANOR OFFENDER.

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(A) A PERSISTENT MISDEMEANOR OFFENDER IS A PERSON WHO STANDS CONVICTED 5 6 OF A MISDEMEANOR AFTER HAVING PREVIOUSLY BEEN CONVICTED OF FIVE OR MORE 7 CRIMES, AS PROVIDED IN PARAGRAPH (B) OF THIS SUBDIVISION.

8 (B) A PREVIOUS CRIMINAL CONVICTION WITHIN THE MEANING OF PARAGRAPH (A) 9 OF THIS SUBDIVISION IS A CONVICTION OF A CRIME IN THIS STATE, PROVIDED: (I) THAT A SENTENCE FOR SUCH CONVICTION WAS IMPOSED THEREFOR; AND

10 (II) THAT THE DEFENDANT WAS SENTENCED FOR SUCH CONVICTION PRIOR TO THE 11 12 DATE OF COMMISSION OF THE PRESENT MISDEMEANOR; AND

13 (III)SUBJECT TO THE PERIOD OF TIME EXCLUDED PURSUANT TO THE PROVISIONS OF PARAGRAPH (C) OF THIS SUBDIVISION, THAT THE DEFENDANT WAS 14 15 SENTENCED FOR SUCH CONVICTION NO MORE THAN FIVE YEARS PRIOR TO THE DATE OF COMMISSION OF THE PRESENT MISDEMEANOR; AND 16

(IV) THAT THE DEFENDANT WAS NOT PARDONED ON THE GROUNDS OF INNOCENCE.

(C) ANY PERIOD OF TIME DURING WHICH THE DEFENDANT WAS INCARCERATED FOR 18 ANY REASON BETWEEN THE DATE OF COMMISSION OF THE PREVIOUS CRIME AND THE 19 DATE OF COMMISSION OF THE PRESENT MISDEMEANOR SHALL NOT COUNT 20 AS TIME 21 WHICH HAS ELAPSED IN DETERMINING THE FIVE YEAR PERIOD WITHIN WHICH THE 22 DEFENDANT MUST HAVE BEEN SENTENCED FOR THE PREVIOUS CRIME UNDER SUBPARA-23 GRAPH (III) OF PARAGRAPH (B) OF THIS SUBDIVISION; SUCH FIVE YEAR PERIOD

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

LBD08243-01-9

SHALL BE EXTENDED BY SUCH PERIOD OR PERIODS OF TIME SERVED IN INCARCERA-1 2 TION. 3 (D) THE TERM "SENTENCE", WHEN REFERRING TO THE SENTENCE FOR A PREVIOUS 4 CRIMINAL CONVICTION WITHIN THE MEANING OF PARAGRAPH (B) OF THIS SUBDIVI-5 SION, SHALL INCLUDE BUT NOT BE LIMITED TO: A SUSPENDED SENTENCE; A 6 SUSPENDED EXECUTION OF SENTENCE; A SENTENCE OF PROBATION; A SENTENCE OF 7 CONDITIONAL DISCHARGE OR OF UNCONDITIONAL DISCHARGE; A SENTENCE OF 8 CERTIFICATION TO THE CARE AND CUSTODY OF THE OFFICE OF ALCOHOLISM AND 9 SUBSTANCE ABUSE SERVICES; OR A SENTENCE OF ANY COMBINATION OF ONE OR 10 MORE OF THE FOREGOING SENTENCES. 11 2. AUTHORIZED SENTENCE. WHEN THE COURT HAS FOUND, PURSUANT ΤO THE 12 PROVISIONS OF THE CRIMINAL PROCEDURE LAW, THAT A PERSON IS A PERSISTENT MISDEMEANOR OFFENDER, THE COURT MUST IMPOSE A DEFINITE SENTENCE OF 13 14 IMPRISONMENT, THE TERM OF WHICH SHALL BE FIXED BY THE COURT AT NO LESS 15 THAN THIRTY DAYS AND NO MORE THAN ONE YEAR, AND MAY IMPOSE ANY SENTENCE 16 AUTHORIZED BY LAW OTHER THAN AND IN ADDITION TO SUCH SENTENCE OF IMPRI-SONMENT. IN FIXING THE LENGTH OF THE TERM OF SUCH DEFINITE PERIOD OF 17 IMPRISONMENT TO WHICH THE COURT MUST SENTENCE THE DEFENDANT UPON A FIND-18 19 THAT SUCH PERSON IS A PERSISTENT MISDEMEANOR OFFENDER, THE COURT ING SHALL CONSIDER THE HISTORY AND CHARACTER OF THE DEFENDANT AND THE NATURE 20 21 AND CIRCUMSTANCES OF SUCH PERSON'S CRIMINAL CONDUCT AND SHALL SENTENCE 22 THE DEFENDANT TO A TERM HAVING A LENGTH, WITHIN THE FOREGOING PRESCRIBED 23 LIMITS, THAT WILL BEST SERVE THE PUBLIC INTEREST. S 2. The criminal procedure law is amended by adding a new section 24 25 400.14 to read as follows: 26 S 400.14 PROCEDURE FOR DETERMINING WHETHER DEFENDANT SHOULD BE 27 SENTENCED AS A PERSISTENT MISDEMEANOR OFFENDER. 28 APPLICABILITY. THE PROVISIONS OF THIS SECTION GOVERN THE PROCEDURE 1. 29 THAT MUST BE FOLLOWED IN ORDER TO IMPOSE THE PERSISTENT MISDEMEANOR OFFENDER SENTENCE AUTHORIZED BY SUBDIVISION TWO OF SECTION 70.16 OF THE 30 PENAL LAW. SUCH SENTENCE MAY NOT BE IMPOSED UNLESS, BASED UPON EVIDENCE 31 32 THE RECORD OF A HEARING HELD PURSUANT TO THIS SECTION, THE COURT (A) INHAS FOUND THAT THE DEFENDANT IS A PERSISTENT MISDEMEANOR OFFENDER AS 33 DEFINED IN SUBDIVISION ONE OF SECTION 70.16 OF THE PENAL LAW, AND (B) 34 35 HAS CONSIDERED THE HISTORY AND CHARACTER OF THE DEFENDANT AND THE NATURE AND CIRCUMSTANCES OF HIS OR HER CRIMINAL CONDUCT, AS WELL AS THE PUBLIC 36 37 INTEREST, IN DETERMINING THE LENGTH OF THE DEFINITE SENTENCE TO BE 38 IMPOSED WITHIN THE LIMITS PRESCRIBED BY SUBDIVISION TWO OF SECTION 70.16 OF THE PENAL LAW. 39 40 2. AUTHORIZATION FOR HEARING. WHEN INFORMATION AVAILABLE TO THE COURT PRIOR TO SENTENCING INDICATES THAT THE DEFENDANT IS A PERSISTENT MISDE-41 MEANOR OFFENDER, AND WHEN, IN THE OPINION OF THE COURT, THE AVAILABLE 42 43 INFORMATION SHOWS THAT A PERSISTENT MISDEMEANOR OFFENDER SENTENCE MAY BE 44 WARRANTED, THE COURT MAY ORDER A HEARING TO DETERMINE (A) WHETHER THE 45 DEFENDANT IS IN FACT A PERSISTENT MISDEMEANOR OFFENDER, AND (B) IF SO, WHETHER A PERSISTENT MISDEMEANOR OFFENDER SENTENCE SHOULD BE IMPOSED. 46 47 3. ORDER DIRECTING A HEARING. AN ORDER DIRECTING A HEARING TO DETER-48 MINE WHETHER THE DEFENDANT SHOULD BE SENTENCED AS A PERSISTENT MISDEMEA-49 NOR OFFENDER MUST BE FILED WITH THE CLERK OF THE COURT AND MUST SPECIFY 50 A DATE FOR THE HEARING NOT LESS THAN TWENTY DAYS FROM THE DATE THE ORDER 51 THE COURT MUST ANNEX TO AND FILE WITH THE ORDER A STATEMENT FILED. IS 52 SETTING FORTH THE FOLLOWING: 53 (A) THE DATES AND PLACES OF THE PREVIOUS CONVICTIONS WHICH RENDER THE 54 DEFENDANT A PERSISTENT MISDEMEANOR OFFENDER AS DEFINED IN SUBDIVISION 55 ONE OF SECTION 70.16 OF THE PENAL LAW; AND

1 (B) THE FACTORS IN THE DEFENDANT'S BACKGROUND AND PRIOR CRIMINAL 2 CONDUCT, AS WELL AS THE PUBLIC INTEREST, WHICH THE COURT DEEMS RELEVANT 3 FOR THE PURPOSE OF SENTENCING THE DEFENDANT AS A PERSISTENT MISDEMEANOR 4 OFFENDER.

5 4. NOTICE OF HEARING. UPON RECEIPT OF THE ORDER AND STATEMENT OF THE 6 COURT, THE CLERK OF THE COURT MUST SEND A NOTICE OF HEARING TO THE 7 DEFENDANT, HIS OR HER COUNSEL AND THE DISTRICT ATTORNEY. SUCH NOTICE 8 MUST SPECIFY THE TIME AND PLACE OF THE HEARING AND THE FACT THAT THE PURPOSE OF THE HEARING IS TO DETERMINE WHETHER OR NOT THE DEFENDANT 9 10 SHOULD BE SENTENCED AS A PERSISTENT MISDEMEANOR OFFENDER. EACH NOTICE REOUIRED TO BE SENT HEREUNDER MUST BE ACCOMPANIED BY A COPY OF THE 11 12 STATEMENT OF THE COURT.

5. BURDEN AND STANDARD OF PROOF; EVIDENCE. UPON ANY HEARING HELD 13 14 PURSUANT TO THIS SECTION THE BURDEN OF PROOF IS UPON THE PEOPLE. A FIND-15 ING THAT THE DEFENDANT IS A PERSISTENT MISDEMEANOR OFFENDER, AS DEFINED 16 IN SUBDIVISION ONE OF SECTION 70.16 OF THE PENAL LAW, MUST BE BASED UPON PROOF BEYOND A REASONABLE DOUBT BY EVIDENCE ADMISSIBLE UNDER THE RULES 17 APPLICABLE TO THE TRIAL OF THE ISSUE OF GUILT. MATTERS PERTAINING TO THE 18 19 DEFENDANT'S HISTORY AND CHARACTER AND THE NATURE AND CIRCUMSTANCES OF HIS CRIMINAL CONDUCT, AS WELL AS THE PUBLIC INTEREST, MAY BE ESTABLISHED 20 21 BY ANY RELEVANT EVIDENCE, NOT LEGALLY PRIVILEGED, REGARDLESS OF ADMISSI-BILITY UNDER THE EXCLUSIONARY RULES OF EVIDENCE, AND THE STANDARD OF 22 PROOF WITH RESPECT TO SUCH MATTERS SHALL BE A PREPONDERANCE OF THE 23 24 EVIDENCE.

25 6. CONSTITUTIONALITY OF PRIOR CONVICTIONS. A PREVIOUS CONVICTION IN 26 THIS OR ANY OTHER JURISDICTION WHICH WAS OBTAINED IN VIOLATION OF THE RIGHTS OF THE DEFENDANT UNDER THE APPLICABLE PROVISIONS OF THE CONSTITU-27 28 TION OF THE UNITED STATES MAY NOT BE COUNTED IN DETERMINING WHETHER THE 29 DEFENDANT IS A PERSISTENT MISDEMEANOR OFFENDER. THE DEFENDANT MAY, AT ANY TIME DURING THE COURSE OF THE HEARING HEREUNDER CONTROVERT AN ALLE-30 GATION WITH RESPECT TO SUCH CONVICTION IN THE STATEMENT OF THE COURT ON 31 32 THE GROUNDS THAT THE CONVICTION WAS UNCONSTITUTIONALLY OBTAINED. FAIL-33 TO CHALLENGE THE PREVIOUS CONVICTION IN THE MANNER PROVIDED HEREIN URE CONSTITUTES A WAIVER ON THE PART OF THE DEFENDANT OF ANY ALLEGATION OF 34 35 UNCONSTITUTIONALITY UNLESS GOOD CAUSE BE SHOWN FOR SUCH FAILURE TO MAKE 36 TIMELY CHALLENGE.

7. PRELIMINARY EXAMINATION. WHEN THE DEFENDANT APPEARS FOR THE HEARING 37 38 THE COURT MUST ASK HIM OR HER WHETHER HE OR SHE WISHES TO CONTROVERT ANY 39 ALLEGATION MADE IN THE STATEMENT PREPARED BY THE COURT, AND WHETHER HE 40 OR SHE WISHES TO PRESENT EVIDENCE ON THE ISSUE OF WHETHER HE OR SHE IS A PERSISTENT MISDEMEANOR OFFENDER OR ON THE QUESTION OF HIS OR HER BACK-41 GROUND AND CRIMINAL CONDUCT. IF THE DEFENDANT WISHES TO CONTROVERT ANY 42 ALLEGATION IN THE STATEMENT OF THE COURT, HE OR SHE MUST SPECIFY THE 43 44 PARTICULAR ALLEGATION OR ALLEGATIONS HE OR SHE WISHES TO CONTROVERT. IF 45 HE OR SHE WISHES TO PRESENT EVIDENCE IN HIS OR HER OWN BEHALF, HE OR SHE MUST SPECIFY THE NATURE OF SUCH EVIDENCE. UNCONTROVERTED ALLEGATIONS IN 46 47 THE STATEMENT OF THE COURT ARE DEEMED EVIDENCE IN THE RECORD.

48 8. CASES WHERE FURTHER HEARING IS NOT REQUIRED. WHERE THE UNCONTRO-49 VERTED ALLEGATIONS IN THE STATEMENT OF THE COURT ARE SUFFICIENT TO 50 SUPPORT A FINDING THAT THE DEFENDANT IS A PERSISTENT MISDEMEANOR OFFEN-DER AND THE COURT IS SATISFIED THAT (A) THE UNCONTROVERTED ALLEGATIONS 51 WITH RESPECT TO THE DEFENDANT'S BACKGROUND AND THE NATURE OF HIS OR HER 52 PRIOR CRIMINAL CONDUCT, AS WELL AS THE PUBLIC INTEREST, WARRANT SENTENC-53 54 ING THE DEFENDANT AS A PERSISTENT MISDEMEANOR OFFENDER, AND (B) THE 55 DEFENDANT EITHER HAS NO RELEVANT EVIDENCE TO PRESENT OR THE FACTS WHICH 56 COULD BE ESTABLISHED THROUGH THE EVIDENCE OFFERED BY THE DEFENDANT WOULD

1 NOT AFFECT THE COURT'S DECISION, THE COURT MAY ENTER A FINDING THAT THE 2 DEFENDANT IS A PERSISTENT MISDEMEANOR OFFENDER AND SENTENCE HIM OR HER 3 IN ACCORDANCE WITH THE PROVISIONS OF SUBDIVISION TWO OF SECTION 70.16 OF 4 THE PENAL LAW.

5 CASES WHERE FURTHER HEARING IS REQUIRED. WHERE THE DEFENDANT 9. 6 CONTROVERTS AN ALLEGATION IN THE STATEMENT OF THE COURT AND THE UNCON-7 TROVERTED ALLEGATIONS IN SUCH STATEMENT ARE NOT SUFFICIENT TO SUPPORT A FINDING THAT THE DEFENDANT IS A PERSISTENT MISDEMEANOR OFFENDER AS 8 DEFINED IN SUBDIVISION ONE OF SECTION 70.16 OF THE PENAL LAW, OR WHERE 9 10 THE UNCONTROVERTED ALLEGATIONS WITH RESPECT TO THE DEFENDANT'S HISTORY THE NATURE OF HIS OR HER PRIOR CRIMINAL CONDUCT, AS WELL AS THE 11 AND 12 PUBLIC INTEREST, WARRANT SENTENCING HIM OR HER TO A LESSER TERM OF IMPRISONMENT AS A PERSISTENT MISDEMEANOR OFFENDER, WITHIN THE TERM 13 14 LIMITS PRESCRIBED BY LAW, OR WHERE THE DEFENDANT HAS OFFERED TO PRESENT 15 EVIDENCE TO ESTABLISH FACTS THAT WOULD AFFECT THE COURT'S DECISION ON 16 THE QUESTION OF WHETHER A PERSISTENT MISDEMEANOR OFFENDER SENTENCE IS WARRANTED, THE COURT MAY FIX A DATE FOR A FURTHER HEARING. SUCH HEARING 17 SHALL BE BEFORE THE COURT WITHOUT A JURY AND EITHER PARTY MAY INTRODUCE 18 19 EVIDENCE WITH RESPECT TO THE CONTROVERTED ALLEGATIONS OR ANY OTHER MATTER RELEVANT TO THE ISSUE OF WHETHER OR NOT THE DEFENDANT SHOULD BE 20 21 SENTENCED AS A PERSISTENT MISDEMEANOR OFFENDER AND ON THE ISSUE OF THE LENGTH OF SUCH SENTENCE. AT THE CONCLUSION OF THE HEARING THE COURT 22 MUST MAKE A FINDING AS TO WHETHER OR NOT THE DEFENDANT IS A PERSISTENT 23 MISDEMEANOR OFFENDER AND, UPON A FINDING THAT HE OR SHE IS SUCH, MUST 24 25 THEN MAKE SUCH FINDINGS OF FACT AS IT DEEMS RELEVANT TO THE QUESTION OF 26 WHAT LENGTH OF PERSISTENT MISDEMEANOR OFFENDER INCARCERATION SENTENCE IS 27 WARRANTED, AND WHAT OTHER SENTENCE AUTHORIZED BY LAW SHOULD BE IMPOSED. 28 IF THE COURT FINDS THAT THE DEFENDANT IS A PERSISTENT MISDEMEANOR OFFEN-DER, IT MAY SENTENCE THE DEFENDANT IN ACCORDANCE WITH THE PROVISIONS OF 29 SUBDIVISION TWO OF SECTION 70.16 OF THE PENAL LAW. 30

10. TERMINATION OF HEARING. AT ANY TIME DURING THE PENDENCY OF A HEARING PURSUANT TO THIS SECTION, THE COURT MAY, IN ITS DISCRETION, TERMINATE THE HEARING WITHOUT MAKING ANY FINDING. IN SUCH CASE, UNLESS THE
COURT RECOMMENCES THE PROCEEDINGS AND MAKES THE NECESSARY FINDINGS, THE
DEFENDANT MAY NOT BE SENTENCED AS A PERSISTENT MISDEMEANOR OFFENDER.
S 3. This act shall take effect on the first of November next succeed-

37 ing the date on which it shall have become a law.