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2009-2010 Regular Sessions

IN ASSEMBLY

February 2, 2009

Introduced by M. of A. CROUCH -- Multi-Sponsored by -- M. of A. BACALLES, FINCH -- read once and referred to the Committee on Insurance

AN ACT to amend the insurance law, in relation to creating a New York health benefit and cost commission

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEM-BLY, DO ENACT AS FOLLOWS:

- Section 1. Legislative intent. It is the desire of the legislature to ensure that health coverage provides the care, treatment and service that people need, and to ensure that the coverage is affordable and available. The legislature finds that there is a need for a comprehensive review of all current benefits mandated by statute, and for accurate cost analysis of proposed mandates.
- S 2. The insurance law is amended by adding a new section 3221-a to read as follows:

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- 3221-A. HEALTH BENEFIT AND COST COMMISSION. (A) FOR THE PURPOSES OF THIS SECTION, "MANDATED HEALTH BENEFIT" SHALL MEAN ANY REQUIREMENT THAT INDIVIDUAL, GROUP OR BLANKET ACCIDENT AND HEALTH INSURANCE POLICIES OR CONTRACTS ISSUED BY HOSPITAL OR HEALTH SERVICE CORPORATIONS INCLUDE:
- (1) COVERAGE FOR SPECIFIC HEALTH SERVICES, TREATMENT, TESTS, DRUGS, SUPPLIES, OR EQUIPMENT TO DIAGNOSE OR TREAT A PARTICULAR DISEASE OR CONDITION; AND
- 16 (2) COVERAGE FOR SERVICES OF SPECIFIC PROVIDERS OF HEALTH CARE 17 SERVICES.
- THERE IS HEREBY CREATED A COMMISSION WITHIN THE DEPARTMENT, TO BE KNOWN AS THE "NEW YORK HEALTH BENEFIT AND COST COMMISSION" CONSISTING OF THIRTEEN MEMBERS TO BE APPOINTED AS FOLLOWS: THREE TO BE APPOINTED BY GOVERNOR, THREE TO BE APPOINTED BY THE TEMPORARY PRESIDENT OF THE SENATE, THREE TO BE APPOINTED BY THE SPEAKER OF THE ASSEMBLY, AND ONE 23 EACH TO BE APPOINTED BY THE MINORITY LEADER OF THE SENATE AND THE ASSEM-THE SUPERINTENDENT AND THE COMMISSIONER OF HEALTH, OR THEIR DESIG-
 - EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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l NATED REPRESENTATIVES, SHALL ALSO SERVE AS MEMBERS OF THE COMMISSION. 2 THE MEMBERS SHALL ELECT A PERSON TO SERVE AS CHAIR.

- (C) EACH MEMBER SHALL SERVE FOR A TERM OF FOUR YEARS. VACANCIES SHALL BE APPOINTED IN THE SAME MANNER AS ORIGINAL APPOINTMENTS. THE MEMBERS OF THE COMMISSION SHALL RECEIVE NO COMPENSATION FOR THEIR SERVICES BUT SHALL BE ALLOWED ACTUAL AND NECESSARY EXPENSES INCURRED IN THE PERFORMANCE OF THEIR DUTIES. THE COMMISSION MAY REQUEST AND SHALL RECEIVE FROM ANY DEPARTMENT, BOARD, BUREAU, COMMISSION, OFFICE, AGENCY OR OTHER INSTRUMENTALITY OF THE STATE, SUCH FACILITIES, ASSISTANCE AND DATA AS IT DEEMS NECESSARY OR DESIRABLE FOR THE PROPER EXECUTION OF ITS POWERS AND DUTIES. THE COMMISSION MAY SEEK THE ASSISTANCE AND ADVICE OF ANY PERSON, ORGANIZATION OR ENTITY AS MAY BE RELEVANT OR NECESSARY AND MAY HIRE OR CONTRACT WITH ANY SUCH PERSON, ORGANIZATION OR ENTITY. THE COMMISSION SHALL HAVE THE POWER TO HOLD PUBLIC HEARINGS AND SOLICIT TESTIMONY ON ANY MATTER IT DEEMS RELEVANT TO CARRYING OUT ITS MISSION.
- (D) THE COMMISSION SHALL, UPON THE WRITTEN REQUEST OF THE GOVERNOR, THE TEMPORARY PRESIDENT OF THE SENATE OR THE SPEAKER OF THE ASSEMBLY, CONDUCT A REVIEW AND PUBLIC COMMENT PERIOD, AND ISSUE A REPORT RELATING TO SPECIFIED LEGISLATION WHICH WOULD ENACT A MANDATED HEALTH BENEFIT. SUCH ISSUANCE SHALL:
- (1) CONSIDER AND SUMMARIZE ALL PUBLIC COMMENT AND ALL SCIENTIFIC, MEDICAL, AND ACTUARIAL DATA AND INFORMATION PROVIDED OR OBTAINED RELATING TO THE PROPOSED MANDATED HEALTH BENEFIT;
 - (2) REPORT ON PUBLIC AND PATIENT HEALTH ISSUES, INCLUDING:
- (I) THE EXTENT TO WHICH THE PROPOSED MANDATED HEALTH BENEFIT IS AVAILABLE AND UTILIZED BY THE STATE'S POPULATION AND THE LEVEL OF PUBLIC DEMAND FOR THE BENEFIT;
- (II) THE EXTENT TO WHICH THE PROPOSED MANDATED HEALTH BENEFIT IS ALREADY A COVERED HEALTH BENEFIT;
- (III) IF COVERAGE IS NOT GENERALLY AVAILABLE, THE EXTENT TO WHICH THE LACK OF COVERAGE RESULTS IN PERSONS BEING UNABLE TO OBTAIN NECESSARY HEALTH CARE AND RESULTS IN FINANCIAL HARDSHIP FOR THOSE NEEDING SUCH CARE;
- (IV) PROJECTED UTILIZATION RATES AND ACCESS TO SERVICE WHICH WOULD RESULT FROM THE PROPOSED MANDATED HEALTH BENEFIT;
- (V) WHETHER THE PROPOSED MANDATED HEALTH BENEFIT IS A MEDICAL OR A BROADER SOCIAL NEED AND WHETHER IT IS CONSISTENT WITH THE ROLE OF HEALTH INSURANCE AND MANAGED HEALTH CARE; AND
- (VI) THE EXTENT TO WHICH THE PROPOSED MANDATED HEALTH BENEFIT IS GENERALLY RECOGNIZED BY THE MEDICAL COMMUNITY AS BEING EFFECTIVE AND EFFICACIOUS, INCLUDING APPROPRIATE REVIEW BY SCIENTIFIC AND MEDICAL PEER REVIEW LITERATURE;
 - (3) REPORT ON ACCESS TO COVERAGE AND ECONOMIC ISSUES INCLUDING:
- (I) THE IMPACT ON PREMIUMS, RATES AND COSTS OF HEALTH COVERAGE IN ALL AFFECTED MARKETS;
- (II) THE IMPACT THAT THE PROPOSED MANDATED HEALTH BENEFIT MAY HAVE ON THE AVAILABILITY OF OTHER BENEFITS; AND
- (III) THE IMPACT THAT THE PROPOSED MANDATED HEALTH BENEFIT MAY HAVE ON THE AVAILABILITY OF HEALTH COVERAGE IN EACH AFFECTED MARKET, AND THE IMPACT ON THE NUMBER OF PERSONS COVERED THROUGH SELF-INSURED PLANS; AND
- (4) REPORT ON ANY OTHER MATTER, QUESTION OR CONCERN RELATING TO A MANDATED HEALTH BENEFIT AS MAY BE DETERMINED RELEVANT BY THE COMMISSION OR BY THE PERSON HAVING ISSUED THE REQUEST.
- 54 (E) THE COMMISSION, UPON RECEIPT OF A REQUEST, SHALL ALLOW A THIRTY 55 DAY PUBLIC COMMENT PERIOD AND SHALL ISSUE A REPORT TO THE GOVERNOR AND 56 THE LEGISLATURE WITHIN NINETY DAYS AFTER RECEIPT OF A WRITTEN REQUEST.

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THE COMMISSION MAY EXTEND ITS REVIEW PERIOD AND REPORTING TIME UPON CONSENT OF THE PERSON HAVING ISSUED THE REQUEST.

- 3 (F) THE COMMISSION SHALL REVIEW AND REPORT ON UTILIZATION RATES, 4 PUBLIC AND PATIENT HEALTH EFFECTS, AND IMPACT ON PREMIUMS AND ACCESS TO 5 HEALTH CARE AND HEALTH COVERAGE OF ALL MANDATED HEALTH BENEFITS EXISTING 6 ON THE EFFECTIVE DATE OF THIS SECTION.
- 7 S 3. This act shall take effect immediately.