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2009-2010 Regular Sessions

IN ASSEMBLY

January 29, 2009

Introduced by M. of A. RAIA, CONTE, ERRIGO, FINCH, RABBITT, WALKER --Multi-Sponsored by -- M. of A. ALFANO, BACALLES, BARCLAY, BARRA, BURLING, GIGLIO, KOLB, McDONOUGH, MILLER, O'MARA, QUINN, SAYWARD, TEDISCO, TOWNSEND -- read once and referred to the Committee on Aging

AN ACT to amend the elder law, in relation to creating the New York state lifespan respite care program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Legislative intent. The legislature hereby finds and 1 2 declares that supporting the efforts of families and caregivers who care 3 individuals with special needs at home is efficient, cost effective for 4 and humane. Families receiving occasional respite care relief are less likely to request admission of an individual with special needs to nurs-5 6 ing homes, foster care or other out-of-home care at public expense. 7 Respite care reduces family and caregiver stress, enhances family and 8 caregiver coping ability and strengthens family ability to meet the challenging demands of caring for individuals with special needs. 9 10 Respite care reduces the risk of abuse and neglect of senior citizens and other vulnerable groups. Coordinated, non-categorical respite care 11 12 services must be available locally to provide reliable short-term relief when it is needed by families and caregivers regardless of where they 13 live in New York state. 14

Therefore, the legislature finds that a statewide centralized program to provide direction, resources and support for the establishment and operation of community-based respite care programs would serve a purpose beneficial to all the citizens of New York state.

19 S 2. The elder law is amended by adding a new section 215-c to read as 20 follows:

21 S 215-C. LIFESPAN RESPITE CARE. 1. DEFINITIONS. AS USED IN THIS 22 SECTION, THE FOLLOWING WORDS SHALL HAVE THE FOLLOWING MEANINGS:

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

LBD06598-02-9

1 2	(A) "CAREGIVER" SHALL MEAN AN INDIVIDUAL PROVIDING ONGOING CARE FOR AN INDIVIDUAL WITH SPECIAL NEEDS.
3	(B) "COMMUNITY LIFESPAN RESPITE CARE PROGRAM" SHALL MEAN A NON-CATE-
4	GORICAL RESPITE CARE PROGRAM THAT:
5	(1) IS OPERATED BY COMMUNITY-BASED PRIVATE NON-PROFIT, FOR-PROFIT OR
6	PUBLIC AGENCIES THAT PROVIDE RESPITE CARE SERVICES;
7	(2) SERVES AN AREA OF ONE OR MORE COUNTIES;
8	(3) ACTS AS A SINGLE LOCAL SOURCE OF INFORMATION AND REFERRAL; AND
9	(4) FACILITATES ACCESS TO LOCAL RESPITE CARE SERVICES. (C) "NEW YORK STATE LIFESPAN RESPITE CARE PROGRAM" SHALL MEAN THE
10 11	PROGRAM ESTABLISHED IN THE STATE OFFICE FOR THE AGING PURSUANT TO SUBDI-
12	VISION TWO OF THIS SECTION HEREINAFTER REFERRED TO AS "THE PROGRAM".
13	(D) "NON-CATEGORICAL CARE" SHALL MEAN CARE WITHOUT REGARD TO THE
14	STATUS, INCLUDING BUT NOT LIMITED TO, AGE AND TYPE OF SPECIAL NEED, OF
15	THE INDIVIDUAL RECEIVING CARE.
16	(E) "PROVIDER" SHALL MEAN INDIVIDUAL OR AGENCY SELECTED BY A FAMILY OR
17	CAREGIVER TO PROVIDE RESPITE CARE TO AN INDIVIDUAL WITH SPECIAL NEEDS.
18	(F) "RESPITE CARE" SHALL MEAN THE PROVISION OF SHORT-TERM RELIEF TO
19	PRIMARY CAREGIVERS FROM THE DEMANDS OF ONGOING CARE FOR AN INDIVIDUAL
20	WITH SPECIAL NEEDS.
	(G) "RESPITE CARE SERVICES" SHALL INCLUDE:
22	(1) RECRUITING AND SCREENING OF PAID AND UNPAID RESPITE CARE PROVID-
23 24	ERS; (2) IDENTIFYING LOCAL TRAINING RESOURCES AND ORGANIZING TRAINING
25	OPPORTUNITIES FOR RESPITE CARE PROVIDERS;
26	(3) MATCHING OF FAMILIES AND CAREGIVERS WITH PROVIDERS AND OTHER TYPES
27	OF RESPITE CARE;
28	(4) LINKING FAMILIES AND CAREGIVERS WITH PAYMENT RESOURCES;
29	(5) IDENTIFYING, COORDINATING AND DEVELOPING THE COMMUNITY RESOURCES
30	FOR RESPITE CARE;
31	(6) QUALITY ASSURANCE AND EVALUATION; AND
32	(7) ASSISTING FAMILIES AND CAREGIVERS TO IDENTIFY RESPITE CARE NEEDS
33	AND RESOURCES.
	(H) "SPECIAL NEEDS" INCLUDES:
	(1) ALZHEIMER'S DISEASE AND RELATED DISORDERS;(2) DEVELOPMENTAL DISABILITIES;
	(3) PHYSICAL DISABILITIES;
38	(4) CHRONIC ILLNESS;
39	(5) MENTAL AND EMOTIONAL CONDITIONS THAT REQUIRE SUPERVISION;
40	(6) SITUATIONS IN WHICH A HIGH RISK OF ABUSE OR NEGLECT EXISTS; AND
41	(7) SUCH OTHER SITUATIONS OR CONDITIONS AS THE OFFICE MAY FROM TIME TO
42	TIME ESTABLISH.
43	2. THE NEW YORK STATE LIFESPAN RESPITE CARE PROGRAM ESTABLISHED. (A)
44	THE DIRECTOR IS AUTHORIZED AND DIRECTED TO PROMULGATE RULES AND REGU-
45	LATIONS TO ESTABLISH THE NEW YORK STATE LIFESPAN RESPITE CARE PROGRAM
46	FOR THE PURPOSE OF DEVELOPING AND ENCOURAGING STATEWIDE COORDINATION OF
47	RESPITE CARE AND TO WORK WITH COMMUNITY-BASED PRIVATE NOT-FOR-PROFIT, FOR-PROFIT OR PUBLIC AGENCIES AND INTERESTED CITIZEN GROUPS TO FOSTER
48 49	THE ESTABLISHMENT OF RECOGNIZED COMMUNITY LIFESPAN RESPITE CARE PROGRAMS
50	PURSUANT TO SUBDIVISION THREE OF THIS SECTION.
51	(B) THE PROGRAM SHALL:
52	(1) PROVIDE POLICY AND PROGRAM DEVELOPMENT SUPPORT, INCLUDING BUT NOT
53	LIMITED TO DATA COLLECTION AND OUTCOME MEASURES;
54	(2) IDENTIFY AND PROMOTE RESOLUTION OF LOCAL AND STATE LEVEL POLICY
55	CONCERNS;

(3) PROVIDE TECHNICAL ASSISTANCE TO COMMUNITY LIFESPAN RESPITE CARE 1 2 PROGRAMS; 3 (4) DEVELOP AND DISTRIBUTE RESPITE CARE INFORMATION; 4 (5) PROMOTE THE EXCHANGE OF INFORMATION AND COORDINATION AMONG STATE 5 AND LOCAL GOVERNMENT, COMMUNITY LIFESPAN RESPITE CARE PROGRAMS, AGENCIES 6 SERVING INDIVIDUALS WITH SPECIAL NEEDS, FAMILIES AND RESPITE CARE ADVO-7 CATES TO ENCOURAGE EFFICIENT PROVISION OF RESPITE CARE AND REDUCE DUPLI-8 CATION OF EFFORT; 9 (6) ENSURE STATEWIDE ACCESS TO COMMUNITY LIFESPAN RESPITE CARE 10 PROGRAMS, PARTICULARLY IN RURAL AREAS; AND (7) MONITOR AND EVALUATE IMPLEMENTATION OF COMMUNITY LIFESPAN RESPITE 11 12 CARE PROGRAMS. 13 (C) THE DIRECTOR SHALL APPOINT AN ADVISORY COUNCIL TO THE PROGRAM 14 WHICH SHALL BE COMPOSED OF QUALIFIED INDIVIDUALS INCLUDING RESPITE CARE PROVIDERS, RESPITE CARE PROGRAM MANAGERS, RESPITE CARE CONSUMERS, FAMILY 15 MEMBERS AND OTHER INTERESTED INDIVIDUALS. 16 17 3. COMMUNITY LIFESPAN RESPITE CARE PROGRAMS. (A) THE DIRECTOR, THROUGH PROGRAM ESTABLISHED PURSUANT TO SUBDIVISION TWO OF THIS SECTION, 18 THE 19 SHALL COORDINATE THE ESTABLISHMENT OF COMMUNITY LIFESPAN RESPITE CARE PROGRAMS. THE PROGRAM SHALL ACCEPT PROPOSALS TO OPERATE COMMUNITY LIFES-20 21 RESPITE CARE PROGRAMS, SUBMITTED IN THE FORM AND MANNER REQUIRED BY PAN 22 THE DIRECTOR, FROM COMMUNITY BASED PRIVATE NOT-FOR-PROFIT, FOR-PROFIT OR 23 PUBLIC AGENCIES THAT PROVIDE RESPITE CARE SERVICES. ACCORDING TO CRITE-24 RIA ESTABLISHED BY THE OFFICE, THE PROGRAM SHALL DESIGNATE AGENCIES 25 DESCRIBED IN THIS SUBDIVISION AS OPERATORS OF COMMUNITY RESPITE CARE 26 PROGRAMS. (B) NO LATER THAN THE FIRST OF JANUARY, TWO THOUSAND EIGHT THE OFFICE 27 28 SHALL DESIGNATE AT LEAST TWELVE OPERATORS OF COMMUNITY RESPITE CARE NO LATER THAN THE FIRST OF JANUARY, TWO THOUSAND 29 PROGRAMS STATEWIDE. TEN THE OFFICE SHALL ENSURE THE DESIGNATION OF AT LEAST ONE OPERATOR OF 30 COMMUNITY RESPITE CARE PROGRAMS IN EACH COUNTY IN THE STATE. 31 32 (C) COMMUNITY LIFESPAN RESPITE CARE PROGRAMS ESTABLISHED PURSUANT TO 33 THIS SUBDIVISION SHALL: 34 (1) INVOLVE KEY LOCAL INDIVIDUALS AND AGENCIES IN THE COMMUNITY LIFES-35 PAN RESPITE CARE PROGRAM PLANNING PROCESS; 36 (2) INCLUDE A FLEXIBLE ARRAY OF RESPITE CARE OPTIONS RESPONSIVE TO 37 FAMILY AND CAREGIVER NEEDS AND AVAILABLE BEFORE FAMILIES AND CAREGIVERS 38 ARE IN A CRISIS SITUATION; 39 (3) BE SENSITIVE TO THE UNIQUE NEEDS, STRENGTHS AND MULTICULTURAL 40 VALUES OF AN INDIVIDUAL, FAMILY OR CAREGIVER; (4) OFFER THE MOST EFFICIENT ACCESS TO AN ARRAY OF COORDINATED RESPITE 41 CARE SERVICES THAT ARE BUILT ON EXISTING COMMUNITY SUPPORTS AND 42 43 SERVICES; 44 (5) BE DRIVEN BY COMMUNITY STRENGTHS, NEEDS AND RESOURCES; AND 45 (6) USE A VARIETY OF FUNDS AND RESOURCES, INCLUDING BUT NOT LIMITED 46 TO: 47 (I) FAMILY OR CAREGIVER FUNDS; 48 (II) PRIVATE AND VOLUNTEER RESOURCES; 49 (III) PUBLIC FUNDS INCLUDING AVAILABLE FEDERAL MONIES; AND 50 (IV) EXCHANGE OF CARE AMONG FAMILIES OR CAREGIVERS; 51 (7) CREATE AN ADVISORY COMMITTEE COMPOSED OF FIFTEEN MEMBERS TO ADVISE COMMUNITY LIFESPAN RESPITE CARE PROGRAM ON HOW THE PROGRAM MAY BEST 52 THE SERVE THE NEEDS OF FAMILIES AND CAREGIVERS OF INDIVIDUALS WITH SPECIAL 53 54 NEEDS. AT LEAST EIGHT MEMBERS OF SUCH ADVISORY COMMITTEE SHALL BE FAMI-55 MEMBERS AND CAREGIVERS OF INDIVIDUALS WITH SPECIAL NEEDS. OTHER LΥ

56 MEMBERS SHALL INCLUDE RESPITE CARE PROVIDERS, REPRESENTATIVES OF LOCAL

4 4. RULES AND REGULATIONS. THE DIRECTOR IS HEREBY DIRECTED TO PROMUL-5 GATE ANY RULES AND REGULATIONS NECESSARY FOR THE OPERATION AND ADMINIS-6 TRATION OF THE NEW YORK STATE RESPITE CARE PROGRAM ESTABLISHED PURSUANT 7 TO SUBDIVISION TWO OF THIS SECTION, INCLUDING BUT NOT LIMITED TO:

8 (A) ESTABLISHING CRITERIA, PROCEDURES AND TIME LINES FOR DESIGNATION 9 OF THE COMMUNITY BASED PRIVATE NOT-FOR-PROFIT, FOR-PROFIT, OR PUBLIC 10 AGENCIES THAT WILL BE DESIGNATED AS RECOGNIZED PROVIDERS OF SERVICES 11 UNDER COMMUNITY LIFESPAN RESPITE CARE PROGRAMS; AND

12 (B) REQUIRING THAT COMMUNITY LIFESPAN RESPITE CARE PROGRAMS PUBLICIZE 13 THE TELEPHONE NUMBER AND ADDRESS WHERE FAMILIES AND CAREGIVERS MAY 14 CONTACT THE STATE PROGRAM.

15 S 3. This act shall take effect on the one hundred eightieth day after 16 it shall have become a law; provided, however, that effective immediate-17 ly the addition, amendment and/or repeal of any rule or regulation 18 necessary for the implementation of this act on its effective date are 19 authorized and directed to be made and completed on or before such 20 effective date.