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2009-2010 Regular Sessions

IN ASSEMBLY

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Introduced by M. of A. KAVANAGH, SCHIMMINGER, SILVER, HOYT, CAHILL, P. RIVERA, COOK, STIRPE, LUPARDO -- Multi-Sponsored by -- M. of A. BRENNAN, CANESTRARI, CLARK, COLTON, DESTITO, GALEF, GLICK, GOTTFRIED, GREENE, JACOBS, JOHN, MARKEY, MCENENY, MILLMAN, MOLINARO, MORELLE, ORTIZ, PAULIN, PHEFFER, SCARBOROUGH, SWEENEY, THIELE, TOWNS, WEIN-STEIN, WEISENBERG -- read once and referred to the Committee on Economic Development, Job Creation, Commerce and Industry

AN ACT creating a sustainable development task force to study the feasibility of adopting goal oriented and performance based regulatory systems to achieve a goal of sustainable development for the state of New York

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. As used in this act, the term:

2 (1) "Benchmarks" means interim indicators that measure the progress in 3 achieving measurable objectives and long term measurable goals.

4 (2) "Long term measurable goals" means the attainment of the condition 5 for a parameter that is necessary to achieve sustainable development 6 within 25 years.

7 (3) "Measurable objectives" means measurable achievements at specific 8 points in time, typically in two- to five-year segments that over the 9 duration achieve long term measurable goals.

10 (4) "Sustainable development" means managing the use, development and 11 protection of natural and physical resources in a way, or at a rate, 12 that enables people to meet their current needs without compromising the 13 ability of future generations to meet their own needs.

14 S 2. The legislature finds and declares that:

15 (1) In order to establish a policy of sustainable development neces-16 sary for economic competitiveness in the twenty-first century, the state 17 must achieve the following intermediate value goals:

- 18 (a) A competitive and balanced economy;
- 19 (b) A healthy environment;

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20 (c) A continuing resource base; and

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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(d) Communities that provide a good quality of life, for both current 1 2 and future generations of New Yorkers. 3 Although New York state has made progress towards the goals set (2) 4 forth in subdivision one of this section, it lacks an integrated strate-5 gy for achieving these goals concurrently. It also lacks established 6 mechanisms for measuring the success of activities implemented to 7 achieve these goals. 8 (3) To develop an integrated strategy for achieving the four goals set 9 forth in subdivision one of this section, and thus establishing a 10 sustainable development policy, the state must: 11 Examine the feasibility of establishing clear, long term measur-(a) able goals for environmental and natural resource stewardship along with 12 13 measurable objectives and interim benchmarks to monitor progress towards 14 the goals; 15 (b) Examine a performance based system in which long term measurable goals can be attained by carefully monitored and self-generated, incen-16 tive based strategies that improve the efficiency and effectiveness of 17 18 environmental management and regulation for businesses, communities and 19 government; and 20 (c) Integrate environmental and natural resource goals with economic 21 and societal goals. In order to achieve the goals set forth in subdivision one of 22 3. 23 section two of this act, the state shall examine an environmental and 24 natural resource management system that is based on a policy of sustain-25 able development and that: 26 (1) Establishes clear long term measurable goals and measurable objec-27 tives; 28 (2) Is incentive based and performance oriented; 29 (3) Allows attainment of superior environmental and natural resource management performance by adoption of a performance track in which enti-30 ties would be held accountable for achieving long term measurable goals 31 32 but have freedom to choose how to accomplish them; 33 (4) Assures predictability for participants; 34 (5) Is integrated, cross media, cross agency and flexible; (6) Focuses on managing the causes of environmental degradation rather 35 36 than simply impacts; 37 (7) Concentrates on issues of long term ecological significance; and (8) Achieves the objectives of subdivisions one, two, three, four, 38 39 five, six and seven of this section in the most cost-effective, econom-40 ically accommodating and community oriented manner. 4. (1) A sustainable development task force is hereby created to 41 S 42 conduct the examination described in section three of this act and determine the viability of adopting a goal oriented and performance 43 44 based regulatory system with sustainable development as the overarching 45 environmental policy for the state. (2) The task force shall consist of fifteen members, each to serve for 46 47 term of two years, to be appointed as follows: two shall be appointed 48 by the temporary president of the senate and one by the minority leader of the senate; two shall be appointed by the speaker of the assembly and 49 50 one by the minority leader of the assembly; seven shall be appointed by 51 the governor. The appointees shall be broadly representative of the geographic areas of the state and include representatives of industry, 52 public interest groups and local government and the public at large. No 53 54 more than four appointees shall be legislators. Commissioners of the 55 department of environmental conservation and the department of economic 56 development shall be ex-officio members. The governor shall designate

1 the chairman and vice chairman from among his appointees. Vacancies in 2 the membership of the commission and among its officers shall be filled 3 in the manner provided for original appointments.

4 (3) The task force may employ and at pleasure remove such personnel as 5 it may deem necessary for the performance of its functions and fix their 6 compensation within the amounts made available therefor.

7 (4) The task force may meet within and without the state, shall hold 8 public hearings, and shall have all the powers of a legislative commit-9 tee pursuant to the legislative law.

10 (5) The members of the task force shall receive no compensation for 11 their services, but shall be allowed their actual and necessary expenses 12 incurred in the performance of their duties hereunder.

13 (6) To the maximum extent feasible, the task force shall be entitled 14 to request and receive and shall utilize and be provided with such 15 facilities, resources, and data of any court, department, division, 16 board, bureau, commission, or agency of the state or any political 17 subdivision thereof as it may reasonably request to carry out properly 18 its powers and duties hereunder.

19 S 5. In accordance with the requirements established by the sustaina-20 ble development task force, the departments of environmental conserva-21 tion, economic development, agriculture and markets, and parks, recre-22 ation and historic preservation and any other agency or public benefit 23 corporation deemed appropriate by the task force shall determine the 24 following and report to the task force:

(1) The degree to which a state policy of sustainable development willassist the agency in carrying out its mission.

27 (2) Methods for establishing long term measurable goals to achieve 28 sustainable development, including interim benchmarks from the agency's 29 perspective.

30 (3) How collaboration would occur with other governmental entities and 31 state agencies under a policy of sustainable development.

32 (4) Changes to statutes, rules, policies, intergovernmental agree-33 ments, strategic plans, relationships with private and nonprofit sectors 34 and the agency's organization and processes that would be necessary to 35 implement a policy of sustainable development.

(5) Whether resources are being allocated in reasonable proportion to the ecological significance of sustainable development and the resource allocation changes necessary to bring the allocation into proper proportion.

40 (6) The extent to which new systems can be developed, particularly 41 incentive based programs, to achieve measurable superior environmental 42 protection and natural resource management.

43 S 6. The appointing authorities shall appoint the members of the 44 sustainable development task force on or before 90 days after this act 45 shall have become a law and the task force shall convene its first meet-46 ing on or before 60 days thereafter.

47 S 7. The task force shall make a preliminary report to the governor 48 and the legislature of its findings, conclusions, and recommendations by the one hundred twentieth day after the act establishing the task force shall take effect and a final report of its findings, conclusions, and 49 50 51 recommendations not later than one year after the act establishing the task force shall take effect, and shall submit with its reports such 52 53 legislative proposals as it deems necessary to implement its recommenda-54 tions.

55 S 8. This act shall take effect on the ninetieth day after it shall 56 have become a law.