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I N   S E N A T E

March 31, 2010

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Introduced by Sens. SCHNEIDERMAN, PARKER -- read twice and ordered printed, and when printed to be committed to the Committee on Codes

AN ACT to amend the general business law, in relation to enacting the Immigration Provider Enforced Disclosure Information and Registration (IMPEDIR) Act of 2010

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1     Section 1. This act shall be known and may be cited as the "Immigration Provider Enforced Disclosure Information and Registration (IMPEDIR) Act of 2010".  
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4     S 2. The general business law is amended by adding a new section 460-k to read as follows:  
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6     S 460-K. CERTIFICATE OF REGISTRATION. 1. THE DEPARTMENT OF STATE  
7 SHALL, IN ACCORDANCE WITH THE PROVISIONS OF THIS SECTION, ISSUE CERTIFICATES OF REGISTRATION WHICH SHALL BE VALID, UNLESS EARLIER REVOKED OR  
8 SUSPENDED, FOR A PERIOD OF TWO YEARS, TO PROVIDERS AND, UPON APPLICATION, ISSUE RENEWAL CERTIFICATES OF REGISTRATION EVERY TWO YEARS. THE  
9 SECRETARY OF STATE SHALL ENFORCE THE PROVISIONS OF THIS ARTICLE GOVERNING THE FILING AND MAINTENANCE OF SURETY BONDS AND APPLICATIONS FOR  
10 REGISTRATION AND/OR RENEWAL.  
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14     2. ANY PERSON INTENDING TO ENGAGE, AS AN IMMIGRANT ASSISTANCE SERVICE  
15 PROVIDER, IN ANY ONE OR MORE OF THE ACTIVITIES SET FORTH IN THIS ARTICLE  
16 SHALL FILE WITH THE DEPARTMENT OF STATE A WRITTEN APPLICATION AND  
17 DISCLOSURE, ON FORMS TO BE PROVIDED BY THE DEPARTMENT OF STATE, CONTAINING SUCH INFORMATION AND DOCUMENTATION TO BE RETAINED BY THE SECRETARY  
18 OF STATE AS THE SECRETARY OF STATE MAY REQUIRE BY RULE OR REGULATION, INCLUDING BUT NOT LIMITED TO: (A) THE NAME, DATE OF BIRTH, RESIDENCE  
19 ADDRESS, BUSINESS ADDRESS, RESIDENCE TELEPHONE NUMBER, AND BUSINESS  
20 TELEPHONE NUMBER OF SUCH PERSON; (B) THE NAME AND ADDRESS OF SUCH  
21 PERSON'S AGENT FOR SERVICE OF PROCESS IF ONE IS REQUIRED OR HAS BEEN  
22 APPOINTED AND, IF APPLICABLE, THE NAME, BUSINESS ADDRESS, BUSINESS TELEPHONE AND AGENT FOR SERVICE OF PROCESS OF THE CORPORATION OR PARTNERSHIP  
23 EMPLOYING SUCH PERSON; (C) A RECORD OF ANY PRIOR CONVICTIONS FOR ANY  
24 CRIME COMMITTED IN THIS STATE OR ANY OTHER JURISDICTION. THE SECRETARY  
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EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [ ] is old law to be omitted.

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1 OF STATE SHALL DEVELOP THE DISCLOSURE FORM REQUIRED TO FILE AN APPLICA-  
2 TION AND BOND PURSUANT TO THIS SECTION AND SECTION FOUR HUNDRED SIXTY-G  
3 OF THIS ARTICLE.

4 3. THE SECRETARY OF STATE SHALL CHARGE AND COLLECT A REASONABLE FILING  
5 FEE AT THE TIME OF APPLICATION AND/OR RENEWAL TO COVER THE COST OF  
6 FILING THE BOND REQUIRED BY SECTION FOUR HUNDRED SIXTY-G OF THIS ARTI-  
7 CLE.

8 4. THE DEPARTMENT OF STATE SHALL MAKE PUBLIC ON ITS WEBSITE UPDATED AT  
9 LEAST MONTHLY, AND SHALL MAKE AVAILABLE IN RESPONSE TO THE REQUEST OF  
10 ANY CUSTOMER, A LIST OF PROVIDERS WHO ARE REGISTERED PURSUANT TO THIS  
11 ARTICLE. EACH PROVIDER SHALL CONSPICUOUSLY POST ITS CERTIFICATE OF  
12 REGISTRATION AT ITS PLACE OF BUSINESS.

13 5. IMMIGRANT ASSISTANCE SERVICE PROVIDERS WHO HAVE REGISTERED MUST  
14 INFORM THE SECRETARY OF STATE OF ANY CHANGES IN THEIR NAME, ADDRESSES,  
15 OR TELEPHONE NUMBERS WITHIN THIRTY DAYS OF SUCH CHANGE.

16 6. THE SECRETARY OF STATE SHALL ESTABLISH A PROCEDURE FOR FILING  
17 COMPLAINTS AND INVESTIGATING THE COMPLAINT ON BEHALF OF AN INJURED PARTY  
18 OR ANY OTHER PARTY WHO, UPON INFORMATION AND BELIEF, CLAIMS A VIOLATION  
19 OF THIS ARTICLE. THE SECRETARY OF STATE SHALL INITIATE ANY INVESTIGATION  
20 NO LATER THAN THIRTY DAYS AFTER RECEIPT OF A COMPLAINT AND, WHEN APPRO-  
21 PRIATE, MAY REFER ANY SUCH MATTER FOR PROSECUTION TO THE ATTORNEY GENER-  
22 AL OR OTHER APPROPRIATE LAW ENFORCEMENT AUTHORITY.

23 7. THE DEPARTMENT OF STATE SHALL HAVE THE POWER TO REVOKE OR SUSPEND  
24 ANY CERTIFICATE OF REGISTRATION, OR REPRIMAND ANY REGISTRANT OR DENY AN  
25 APPLICATION FOR A CERTIFICATE OF REGISTRATION OR RENEWAL THEREOF UPON  
26 PROOF:

27 (A) THAT THE APPLICANT OR REGISTRANT HAS VIOLATED ANY OF THE  
28 PROVISIONS OF THIS ARTICLE OR THE RULES AND REGULATIONS PROMULGATED  
29 HEREUNDER;

30 (B) THAT THE APPLICANT OR REGISTRANT HAS PRACTICED FRAUD, DECEIT OR  
31 MISREPRESENTATION OR BEEN CONVICTED OF A FELONY;

32 (C) THAT THE APPLICANT OR REGISTRANT HAS MADE A MATERIAL MISSTATEMENT  
33 IN THE APPLICATION FOR OR RENEWAL OF HIS OR HER REGISTRATION;

34 (D) THAT THE APPLICANT OR REGISTRANT HAS DEMONSTRATED INCOMPETENCE OR  
35 UNTRUSTWORTHINESS IN HIS OR HER ACTIONS.

36 8. ALL FEES AND OTHER MONEYS DERIVED FROM THE OPERATION OF THIS ARTI-  
37 CLE SHALL ON THE FIFTH DAY OF EACH MONTH BE PAID BY THE DEPARTMENT OF  
38 STATE INTO THE STATE TREASURY.

39 S 3. Subdivision 8 of section 460-e of the general business law, as  
40 added by chapter 463 of the laws of 2004, is amended and three new  
41 subdivisions 11, 12 and 13 are added to read as follows:

42 8. Make any misrepresentation or false statement, directly or indi-  
43 rectly, INCLUDING, BUT NOT LIMITED TO, FALSELY REPRESENTING THAT THE  
44 OFFERING OR PROVISION OF SERVICES IS NECESSARY, OR THAT THE LIFE, SAFETY  
45 OR WELFARE OF THE CUSTOMER OR HIS OR HER FAMILY WOULD BE ADVERSELY  
46 AFFECTED IF THE SERVICES OF AN IMMIGRANT ASSISTANCE SERVICES PROVIDER  
47 ARE NOT PROVIDED.

48 11. PROVIDE IMMIGRANT ASSISTANCE SERVICES WITHOUT HAVING FIRST  
49 OBTAINED FROM THE DEPARTMENT OF STATE A CURRENT, VALID CERTIFICATE OF  
50 REGISTRATION PURSUANT TO SECTION FOUR HUNDRED SIXTY-K OF THIS ARTICLE  
51 AND HAVING IN FULL FORCE AND EFFECT A BOND, CONTRACT OF INDEMNITY OR  
52 IRREVOCABLE LETTER OF CREDIT PURSUANT TO SECTION FOUR HUNDRED SIXTY-G OF  
53 THIS ARTICLE.

54 12. ADVERTISE OR OTHERWISE DISSEMINATE BY ANY MEANS ANY STATEMENT OR  
55 OTHER REPRESENTATION INDICATING DIRECTLY OR BY IMPLICATION THAT HE OR  
56 SHE ENGAGES IN THE BUSINESS OF IMMIGRANT ASSISTANCE SERVICE PROVIDER OR

1 ACTS IN THE CAPACITY OF AN IMMIGRANT ASSISTANCE SERVICE PROVIDER OR  
2 PROPOSES TO ENGAGE IN THE BUSINESS OR ACT IN THE CAPACITY OF AN IMMI-  
3 GRANT ASSISTANCE SERVICE PROVIDER, UNLESS HE OR SHE HAS ON FILE WITH THE  
4 SECRETARY OF STATE A VALID CERTIFICATE OF REGISTRATION PURSUANT TO THIS  
5 ARTICLE AND A BOND, CONTRACT OF INDEMNITY OR IRREVOCABLE LETTER OF CRED-  
6 IT, IN THE AMOUNT AND SUBJECT TO THE TERMS DESCRIBED IN SECTION FOUR  
7 HUNDRED SIXTY-G OF THIS ARTICLE.

8 13. FAIL TO REVEAL TO THE CLIENT OR CUSTOMER OF SUCH PROVIDER A MATE-  
9 RIAL FACT REGARDING AN IMMIGRATION MATTER OR REGARDING SERVICES, WHICH  
10 FACT COULD NOT BE REASONABLY KNOWN TO THE CLIENT, THE OMISSION OF WHICH  
11 TENDS TO MISLEAD OR DECEIVE THE CLIENT OR CUSTOMER.

12 S 4. Sections 460-g, 460-h and 460-i of the general business law, as  
13 added by chapter 463 of the laws of 2004, are amended to read as  
14 follows:

15 S 460-g. Surety requirement. Every provider shall maintain in full  
16 force and effect a bond, contract of indemnity, or irrevocable letter of  
17 credit, payable to the people of the state of New York, in the principal  
18 amount of fifty thousand dollars; provided, however, that every provider  
19 that receives in excess of two hundred fifty thousand dollars in total  
20 fees and other compensation for providing immigrant assistance service  
21 during any twelve-month period shall maintain in full force and effect a  
22 bond, contract of indemnity, or irrevocable letter of credit, payable to  
23 the people of the state of New York, in the principal amount of twenty  
24 percent of such total fees and compensation. Such surety shall be for  
25 the benefit of any customer who does not receive a refund of fees from  
26 the provider to which he or she is entitled, or is otherwise injured by  
27 the provider. The attorney general on behalf of the customer or the  
28 customer in his or her own name, may maintain an action against the  
29 provider and the surety. THE SECRETARY OF STATE SHALL POST INFORMATION  
30 ON THE DEPARTMENT OF STATE WEBSITE DEMONSTRATING THAT THE IMMIGRATION  
31 PROVIDER IS IN COMPLIANCE WITH THE BOND AS REQUIRED BY THIS SECTION.

32 S 460-h. Enforcement. 1. Upon any violation of this article, an appli-  
33 cation may be made by the attorney general in the name of the people of  
34 the state to a court having jurisdiction to issue an injunction, and  
35 upon notice to the respondent of not fewer than five days, to enjoin and  
36 restrain the continuance of the violation. If it shall appear to the  
37 satisfaction of the court or justice that the defendant has, in fact,  
38 violated this article, an injunction may be issued by such court or  
39 justice, enjoining and restraining any further violation, without  
40 requiring proof that any person has, in fact, been injured or damaged  
41 thereby. In any such proceeding, the court may make allowances to the  
42 attorney general as provided in paragraph six of subdivision (a) of  
43 section eighty-three hundred three of the civil practice law and rules,  
44 and direct restitution. Whenever the court shall determine that a  
45 violation of this article has occurred, the court may impose a civil  
46 penalty of not more than [seven thousand five hundred] TWENTY THOUSAND  
47 dollars for each violation, PROVIDED HOWEVER, THE COURT MAY IMPOSE A  
48 CIVIL PENALTY OF NOT MORE THAN TWENTY-FIVE THOUSAND DOLLARS FOR A  
49 VIOLATION OF SUBDIVISION ONE, TWO, THREE, FOUR, FIVE, SIX OR ELEVEN OF  
50 SECTION FOUR HUNDRED SIXTY-E OF THIS ARTICLE.

51 2. A PERSON CLAIMING TO BE AGGRIEVED BY ANY VIOLATION OF THIS ARTICLE  
52 BY A PROVIDER MAY BRING A CIVIL ACTION FOR INJUNCTIVE RELIEF, DAMAGES OR  
53 BOTH. THE COURT SHALL GRANT A PREVAILING PLAINTIFF REASONABLE ATTORNEYS'  
54 FEES AND COSTS. ANY RECOVERY OR PROCEEDING IN A CIVIL ACTION SHALL NOT  
55 PRECLUDE AN ACTION BY THE ATTORNEY GENERAL OR DISTRICT ATTORNEY TO

1 PURSUE CRIMINAL CHARGES AGAINST AN IMMIGRANT ASSISTANCE SERVICE PROVID-  
2 ER. MINIMAL RECOVERY FOR THE PLAINTIFF SHALL BE FIVE THOUSAND DOLLARS.

3 S 460-i. Violations. [Any] 1. EXCEPT AS PROVIDED IN SUBDIVISION TWO  
4 OF THIS SECTION, ANY violation of any provision of this article shall be  
5 a class A misdemeanor, and upon conviction the court may order as part  
6 of the sentence imposed restitution or reparation to the victim of the  
7 crime pursuant to section 60.27 of the penal law.

8 2. ANY VIOLATION OF SUBDIVISION ONE, TWO, THREE, FOUR, FIVE, SIX OR  
9 ELEVEN OF SECTION FOUR HUNDRED SIXTY-E OF THIS ARTICLE SHALL BE A CLASS  
10 E FELONY, PROVIDED HOWEVER THAT ANY SUCH VIOLATION SHALL BE A CLASS D  
11 FELONY WHEN COMMITTED BY A PERSON WHO HAS PREVIOUSLY BEEN CONVICTED OF  
12 ANY SUCH VIOLATION IN THE PRECEDING TEN YEARS.

13 S 5. This act shall take effect on the first of January next succeed-  
14 ing the date on which it shall have become a law; provided, however that  
15 effective immediately, the addition, amendment and/or repeal of any rule  
16 or regulation necessary for the implementation of this act on its effec-  
17 tive date are authorized and directed to be made and completed on or  
18 before such effective date.