

S T A T E O F N E W Y O R K

7282--A

2009-2010 Regular Sessions

I N A S S E M B L Y

March 27, 2009

Introduced by M. of A. ABBATE -- Multi-Sponsored by -- M. of A. PHEFFER
-- read once and referred to the Committee on Governmental Employees
-- recommitted to the Committee on Governmental Employees in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the retirement and social security law and chapter 511 of the laws of 1988 amending the retirement and social security law relating to a reduction in retirement age for certain members, in relation to extending the application of such provisions

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Paragraph (ii) of subdivision a of section 651 of the
2 retirement and social security law, as amended by chapter 225 of the
3 laws of 2006, is amended to read as follows:
4 (ii) For each full year of covered employment occurring prior to January first, two thousand [nine] TWELVE which is subsequent to December
5 thirty-first, nineteen hundred seventy, his or her normal retirement age
6 shall be reduced by four months.
7
8 S 2. Section 2 of chapter 511 of the laws of 1988, amending the
9 retirement and social security law relating to a reduction in retirement
10 age for certain members, as amended by chapter 225 of the laws of 2006,
11 is amended to read as follows:
12 S 2. This act shall take effect immediately, and shall apply only to
13 covered employment performed on or before December 31, [2008] 2011.
14 S 3. This act shall take effect immediately and shall be deemed to
15 have been in full force and effect on and after December 31, 2008.
16 FISCAL NOTE.--Pursuant to Legislative Law, Section 50:
17 PROVISIONS OF PROPOSED LEGISLATION: This proposed legislation would
18 amend Retirement and Social Security Law ("RSSL") Section 651.a(ii) to

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets [] is old law to be omitted.

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1 extend special unreduced early retirement provisions for certain members
2 of the New York City Employees' Retirement System ("NYCERS").

3 The Effective Date of the proposed legislation would be the date of
4 enactment.

5 MEMBERS IMPACTED BY THE PROPOSED LEGISLATION: The proposed legislation
6 would cover those members of NYCERS ("Covered Members") who are employed
7 at the Triborough Bridge and Tunnel Authority ("TBTA") in the following
8 job titles:

- 9 * Bridge and Tunnel Officer,
- 10 * Bridge and Tunnel Sergeant,
- 11 * Bridge and Tunnel Lieutenant,
- 12 * Assistant Bridge and Tunnel Maintainer,
- 13 * Bridge and Tunnel Maintainer,
- 14 * Senior Bridge and Tunnel Maintainer, and
- 15 * Bridge and Tunnel Laborer.

16 IMPACT ON BENEFITS PAYABLE: Under the provisions of Article 16 of the
17 RSSL, Covered Members are entitled to retire without a reduction in
18 Retirement Allowance prior to attainment of Normal Retirement Age
19 ("NRA") defined as:

- 20 * Age 55 - for Tier I members.
- 21 * Age 62 - for Tier II, Tier III and Tier IV members.

22 The Period Without Reduction Before NRA ("PWRBN") is determined in
23 accordance with a schedule which is based upon years of employment in
24 one of the above job titles ("Covered Employment"):

25 * For Covered Employment before January 1, 1971, six months per year
26 of service.

27 * For Covered Employment between January 1, 1971 and December 31,
28 2008, four months per year of service.

29 Nothing in these provisions shall permit a Tier I member to retire,
30 other than for disability, prior to age 50, or a Tier II, Tier III or
31 Tier IV member to retire, other than for disability, prior to age 55.

32 In addition, such Covered Member must meet the applicable service
33 requirements for retirement of the NYCERS Plan or Program in which the
34 member participates.

35 For example, under current provisions in the Tier IV Basic Plan, a
36 Covered Member with 18 years of credited service in Covered Employment
37 as of December 31, 2008 would have a PWRBN period of 6.00 years (i.e.,
38 18 years times 4 months per year equals 72 months divided by 12 equals
39 6.00 years). Based on the existing Normal Retirement Age of 62 in the
40 Tier IV Basic Plan, the earliest Unreduced Retirement Age ("URA") for
41 this Covered Member would equal age 56 (i.e., the earliest age at which
42 benefits are paid without actuarial reduction).

43 The proposed legislation would extend the PWRBN provisions to include
44 credited service for Covered Employment to December 31, 2011.

45 Thus, using the earlier example of a Covered Member with 18 years of
46 credited service as of December 31, 2008, under the proposed legislation
47 if that Covered Member reaches 21 years of service as of December 31,
48 2011, the earliest URA would equal age 55.

49 FINANCIAL IMPACT - ACTUARIAL PRESENT VALUES ("APV"): Based on the
50 census data and the actuarial assumptions and methods noted herein, the
51 enactment of the proposed legislation would increase the APV of Benefits
52 ("APVB") to NYCERS by approximately \$260,000.

53 Since the proposed legislation would allow earlier unreduced service
54 retirement, there would be a reduction in the APV of future member
55 contributions ("APVMCB") of approximately \$1,000 and a reduction in the
56 APV of future salary ("APVSAL") of approximately \$2.9 million.

1 FINANCIAL IMPACT - ANNUAL EMPLOYERS COSTS AND EMPLOYER CONTRIBUTIONS:
2 The ultimate cost of a Retirement Program is the benefits it pays. The
3 financing of that ultimate cost is provided by contributions and invest-
4 ment income.

5 Based on the Actuary's actuarial assumptions and methods in effect as
6 of June 30, 2008, the enactment of this proposed legislation would
7 increase annual employer costs to NYCERS by approximately \$90,000 per
8 year.

9 If enacted on or before June 30, 2010, this proposed legislation would
10 be expected to increase employer contributions to NYCERS beginning
11 Fiscal Year 2010.

12 If enacted during the 2010 Legislative Session after June 30, 2010 but
13 on or before June 30, 2011, this proposed Legislation would increase
14 employer contributions to NYCERS beginning Fiscal Year 2011.

15 OTHER COSTS: The enactment of this proposed legislation would also be
16 expected to result in modest increases in administrative expenses of
17 NYCERS, the employer and certain New York City agencies.

18 CENSUS DATA: The calculation of estimated changes in APVB, APVMCB,
19 APVSAL, employer costs and employer contributions presented herein is
20 based upon the census data for active members included in the June 30,
21 2008 (Lag) actuarial valuation of NYCERS.

22 For TBTA overall, census data consisted of 1,682 active members of
23 NYCERS with annual salaries of approximately \$119.8 million. There were
24 1,201 Covered Members with annual salaries of \$80.2 million.

25 The subset of Covered Members who are potentially affected by the
26 proposed legislation consisted of 273 Tier IV members with salaries of
27 approximately \$18.7 million whose average age and average service as of
28 June 30, 2008 were 48.0 years and 15.1 years, respectively.

29 ACTUARIAL ASSUMPTIONS AND METHODS: Additional APVB, APVMCB, APVSAL,
30 employer costs and employer contributions have been computed based on
31 the actuarial assumptions and methods in effect for the June 30, 2008
32 (Lag) actuarial valuation of NYCERS for use in determining the Updated
33 Preliminary Fiscal Year 2010 Employer Contributions.

34 Additional annual employer costs and employer contributions have been
35 estimated assuming the additional APVB would be financed through future
36 normal contributions.

37 STATEMENT OF ACTUARIAL OPINION: I, Robert C. North, Jr., am the Chief
38 Actuary for the New York City Retirement Systems. I am a Fellow of the
39 Society of Actuaries and a Member of the American Academy of Actuaries.
40 I meet the Qualification Standards of the American Academy of Actuaries
41 to render the actuarial opinion contained herein.

42 FISCAL NOTE IDENTIFICATION: This estimate is intended for use only
43 during the 2010 Legislative Session. It is Fiscal Note 2010-07, dated
44 March 3, 2010, prepared by the Chief Actuary for the New York City
45 Employees' Retirement System.