

# STATE OF NEW YORK

8472--A

2025-2026 Regular Sessions

## IN ASSEMBLY

May 16, 2025

Introduced by M. of A. WOERNER -- read once and referred to the Committee on Higher Education -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the education law, in relation to establishing a temporary practice authorization pilot program for certain medical and dental professionals to practice in underserved areas; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 6907 of the education law, as amended by chapter  
2 994 of the laws of 1971 and as renumbered by chapter 50 of the laws of  
3 1972, subdivision 2 as amended by chapter 315 of the laws of 1981,  
4 subdivision 4 as amended by chapter 62 of the laws of 1989 and subdivi-  
5 sion 5 as amended by chapter 110 of the laws of 1972, is amended to read  
6 as follows:

7 § 6907. Limited permits. 1. Graduate nurses. (a) A permit to practice  
8 as a registered professional nurse or a permit to practice as a licensed  
9 practical nurse may be issued by the department upon the filing of an  
10 application for a license as a registered professional nurse or as a  
11 licensed practical nurse and submission of such other information as the  
12 department may require to (i) graduates of schools of nursing registered  
13 by the department, (ii) graduates of schools of nursing approved in  
14 another state, province, or country or (iii) applicants for a license in  
15 practical nursing whose preparation is determined by the department to  
16 be the equivalent of that required in this state.

17 [~~2-~~] (b) Such limited permit shall expire one year from the date of  
18 issuance or upon notice to the applicant by the department that the  
19 application for license has been denied, or ten days after notification  
20 to the applicant of failure on the professional licensing examination,  
21 whichever shall first occur. Notwithstanding the foregoing provisions  
22 of this [~~subdivision~~] paragraph, if the applicant is waiting the result

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 of a licensing examination at the time such limited permit expires, such  
2 permit shall continue to be valid until ten days after notification to  
3 the applicant of the results of such examination.

4 ~~[3-]~~ (c) A limited permit shall entitle the holder to practice nursing  
5 only under the supervision of a nurse currently registered in this state  
6 and with the endorsement of the employing agency.

7 ~~[4.--Fees-]~~ (d) The fee for each limited permit shall be thirty-five  
8 dollars.

9 ~~[5-]~~ (e) Graduates of schools of nursing registered by the department  
10 may be employed to practice nursing under supervision of a professional  
11 nurse currently registered in this state and with the endorsement of the  
12 employing agency for ninety days immediately following graduation from a  
13 program in nursing and pending receipt of a limited permit for which an  
14 application has been filed as provided in this section.

15 2. Temporary practice authorization pilot program. (a) There is hereby  
16 established a temporary practice authorization pilot program for the  
17 purpose of allowing the temporary practice of registered professional  
18 nurses, licensed practical nurses, and nurse practitioners in a county  
19 or facility designated by the federal government as medically under-  
20 served.

21 (b) Registered professional nurse or licensed practical nurse. (i) A  
22 person who is currently licensed and in good standing in another state  
23 or territory of the United States to practice as a registered profes-  
24 sional nurse or a licensed practical nurse may be temporarily authorized  
25 to practice such licensed profession pursuant to this article pending a  
26 determination on licensure for which an application has been filed  
27 pursuant to this article, provided: (1) such applicant has obtained the  
28 endorsement of an employing health care facility that is authorized to  
29 provide professional nursing services; (2) the position is located with-  
30 in a county or facility designated by the federal government as  
31 medically underserved; and (3) the applicant is not employed by an  
32 employment agency as defined in subdivision two of section one hundred  
33 seventy-one of the general business law.

34 (ii) Prior to commencing practice, the applicant and an authorized  
35 representative of the employing facility shall jointly provide written  
36 notice to the department, in a form and format acceptable to the depart-  
37 ment that the applicant intends to practice in a county or facility  
38 designated by the federal government as medically underserved and the  
39 applicant shall pay a fee determined by the department. Such temporary  
40 authorization shall be awarded immediately upon providing such notice  
41 and paying such fee and shall expire in one hundred eighty days, or ten  
42 days after notification that the applicant does not meet the qualifica-  
43 tions for licensure as a registered professional nurse or licensed prac-  
44 tical nurse, whichever shall occur first.

45 (c) Nurse Practitioner. (i) A person who is currently licensed and in  
46 good standing in another state or territory of the United States to  
47 practice as a nurse practitioner may be temporarily authorized to prac-  
48 tice as a nurse practitioner pursuant to this article in collaboration  
49 with a New York state licensed physician in accordance with subdivision  
50 three of section sixty-nine hundred two of this article pending a deter-  
51 mination on licensure for which an application has been filed pursuant  
52 to this article, provided: (1) such applicant has obtained the endorse-  
53 ment of an employing health care facility that is authorized to provide  
54 nurse practitioner services; (2) the position is located within a county  
55 or facility designated by the federal government as medically under-  
56 served; and (3) the applicant is not employed by an employment agency as

1 defined in subdivision two of section one hundred seventy-one of the  
2 general business law.

3 (ii) Prior to commencing practice, the applicant and supervising  
4 physician of the employing facility shall jointly provide written  
5 notification to the department, in a form and format acceptable to the  
6 department, that such applicant intends to practice in a county or  
7 facility designated by the federal government as medically underserved  
8 and the applicant shall pay a fee determined by the department. Such  
9 temporary authorization shall be awarded immediately upon providing such  
10 notice and paying such fee and shall expire in one hundred eighty days,  
11 or ten days after notification that the applicant does not meet the  
12 qualifications for licensure as a nurse practitioner, whichever shall  
13 occur first.

14 § 2. Section 6958 of the education law, as added by chapter 327 of the  
15 laws of 1992, is amended to read as follows:

16 § 6958. Limited permit. 1. Limited permit to practice midwifery. (a)  
17 A limited permit to practice midwifery may be granted for a period not  
18 to exceed twelve months to an individual who has to the satisfaction of  
19 the department met all the requirements of section sixty-nine hundred  
20 fifty-five of this article, but has not yet passed the examination  
21 required by subdivision three of such section.

22 ~~[2-]~~ (b) A limited permit shall entitle the holder to practice midwif-  
23 ery only under the direct supervision of a licensed physician who is  
24 authorized under section sixty-nine hundred fifty-one of this article or  
25 a licensed midwife.

26 2. Temporary practice authorization pilot program. (a) There is hereby  
27 established a temporary practice authorization pilot program for the  
28 purpose of allowing the temporary practice of midwifery in a county or  
29 facility designated by the federal government as medically underserved.

30 (b) A person who is currently licensed and in good standing in another  
31 state or territory of the United States to practice midwifery may be  
32 temporarily authorized to practice midwifery as part of a collaborative  
33 relationship in accordance with section sixty-nine hundred fifty-one of  
34 this article with a New York state licensed physician pending a determi-  
35 nation on licensure for which an application has been filed pursuant to  
36 this article, provided: (i) such applicant has obtained the endorsement  
37 of an employing health care facility that is authorized to provide  
38 midwifery services; (ii) the position is located within a county or  
39 facility designated by the federal government as medically underserved;  
40 (iii) such applicant has received a degree in midwifery from a duly  
41 accredited graduate school located in the United States or Canada; and  
42 (iv) the applicant is not employed by an employment agency as defined in  
43 subdivision two of section one hundred seventy-one of the general busi-  
44 ness law.

45 (c) Prior to commencing practice, the applicant and supervising physi-  
46 cian shall jointly provide written notification to the department, in a  
47 form and format acceptable to the department, that such applicant  
48 intends to practice in a county or facility designated by the federal  
49 government as medically underserved and the applicant shall pay a fee  
50 determined by the department. Such temporary authorization shall be  
51 awarded immediately upon providing such notice and paying such fee and  
52 shall expire in one hundred eighty days or ten days after notification  
53 that the applicant does not meet the qualifications for licensure as a  
54 nurse-midwife, whichever shall occur first.

55 § 3. Section 6525 of the education law, as added by chapter 987 of the  
56 laws of 1971, paragraph 1 of subdivision 1 as amended by chapter 133 of

1 the laws of 1982 and subdivision 4 as amended by chapter 62 of the laws  
2 of 1989, is amended to read as follows:

3 § 6525. Limited permits. 1. Physicians. Permits limited as to eligi-  
4 bility, practice and duration, shall be issued by the department to  
5 eligible applicants, as follows:

6 [~~1-~~] (a) Eligibility[+]. The following persons shall be eligible for a  
7 limited permit:

8 [~~1-~~] (i) A person who fulfills all requirements for a license as a  
9 physician except those relating to the examination and citizenship or  
10 permanent residence in the United States;

11 [~~2-~~] (ii) A foreign physician who holds a standard certificate from  
12 the educational council for foreign medical graduates or who has passed  
13 an examination satisfactory to the state board for medicine and in  
14 accordance with the commissioner's regulations; or

15 [~~3-~~] (iii) A foreign physician or a foreign intern who is in this  
16 country on a non-immigration visa for the continuation of medical study,  
17 pursuant to the exchange student program of the United States department  
18 of state.

19 [~~2-~~] (b) Limit of practice. A permittee shall be authorized to prac-  
20 tice medicine only under the supervision of a licensed physician and  
21 only in a public, voluntary, or proprietary hospital.

22 [~~3-~~] (c) Duration. A limited permit shall be valid for two years. It  
23 may be renewed biennially at the discretion of the department.

24 [~~4-~~] (d) Fees. The fee for each limited permit and for each renewal  
25 shall be [~~one hundred five dollars~~] as determined by the department.

26 2. Temporary practice authorization pilot program. (a) There is hereby  
27 established a temporary practice authorization pilot program for the  
28 purpose of allowing the temporary practice of medicine in a county or  
29 facility designated by the federal government as medically underserved.

30 (b) A person who is currently licensed and in good standing in another  
31 state or territory of the United States to practice medicine may be  
32 temporarily authorized to practice medicine pursuant to this chapter  
33 under the supervision of a New York state licensed physician, pending a  
34 determination on licensure for which an application has been filed  
35 pursuant to section sixty-five hundred twenty-four of this article,  
36 provided: (i) such applicant has obtained the endorsement of an employ-  
37 ing health care facility that is authorized by New York state law to  
38 provide medical services; (ii) the position is located within a county  
39 or facility designated by the federal government as medically under-  
40 served; (iii) the applicant has graduated from a duly accredited school  
41 of medicine located in the United States or Canada; (iv) such applicant  
42 is currently board certified by a physician certification board accepta-  
43 ble to the department; and (v) the applicant is not employed by an  
44 employment agency as defined in subdivision two of section one hundred  
45 seventy-one of the general business law.

46 (c) Prior to commencing practice, the applicant and supervising physi-  
47 cian shall jointly provide written notification to the department, in a  
48 form and format acceptable to the department, that such applicant  
49 intends to practice in a county or facility designated by the federal  
50 government as medically underserved and the applicant shall pay a fee  
51 determined by the department. Such temporary authorization shall be  
52 awarded immediately upon providing such notice and paying such fee and  
53 shall expire in one hundred eighty days or ten days after notification  
54 that the applicant does not meet the qualifications for licensure as a  
55 physician, whichever shall occur first.

1 (d) Any person practicing as a physician in New York state pursuant to  
2 this subdivision shall be subject to the personal and subject matter  
3 jurisdiction and disciplinary and regulatory authority of the board of  
4 regents and the state board for professional medical conduct established  
5 pursuant to section two hundred thirty of the public health law as if  
6 they were a licensee and as if the authorization pursuant to this subdivi-  
7 vision were a license. Such physician shall comply with applicable  
8 provisions of this title, the public health law, the rules of the board  
9 of regents, the state board for professional medical conduct established  
10 pursuant to section two hundred thirty of the public health law, and the  
11 regulations of the commissioner and the commissioner of health, relating  
12 to professional misconduct, disciplinary proceedings and penalties for  
13 professional misconduct. Failure to adhere to the notification  
14 provisions of this subdivision may be considered unauthorized practice  
15 pursuant to section sixty-five hundred twelve of this title.

16 § 4. Section 6546 of the education law, as amended by chapter 48 of  
17 the laws of 2012, is amended to read as follows:

18 § 6546. Limited permits. 1. Physician assistants. Permits limited as  
19 to eligibility, practice and duration, shall be issued by the department  
20 to eligible applicants, as follows:

21 [~~1-~~] (a) Eligibility. A person who fulfills all requirements to be  
22 licensed as a physician assistant except that relating to the examina-  
23 tion shall be eligible for a limited permit.

24 [~~2-~~] (b) Limit of practice. A permittee shall be authorized to prac-  
25 tice as a physician assistant only under the direct supervision of a  
26 physician.

27 [~~3-~~] (c) Duration. A limited permit shall expire one year from the  
28 date of issuance or upon notice to the permittee by the department that  
29 the application for a license has been denied. A limited permit shall be  
30 extended upon application for one additional year, provided that the  
31 permittee's request for such extension is endorsed by a physician who  
32 either has supervised or will supervise the permittee, except that such  
33 extension may be denied by the department for cause which shall be stat-  
34 ed in writing. If the permittee is awaiting the results of a licensing  
35 examination at the time such limited permit expires, such permit shall  
36 continue to be valid until ten days after notification to the permittee  
37 of the result of such examination.

38 [~~4-~~] (d) Fees. The fee for each limited permit shall be [~~one hundred~~  
39 ~~five dollars~~] as determined by the department.

40 2. Temporary practice authorization pilot program. There is hereby  
41 established a temporary practice authorization pilot program for the  
42 purpose of allowing the temporary practice as a physician assistant in a  
43 county or facility designated by the federal government as medically  
44 underserved.

45 (a) A person who is currently licensed and in good standing in another  
46 state or territory of the United States to practice as a physician  
47 assistant may be temporarily authorized to practice as a physician  
48 assistant under the supervision of a New York state licensed physician,  
49 pending a determination on licensure for which an application has been  
50 filed pursuant to section sixty-five hundred forty-one of this article,  
51 provided: (i) such applicant has obtained the endorsement of an employ-  
52 ing health care facility that is authorized to provide medical services;  
53 (ii) the position is located within a county or facility designated by  
54 the federal government as medically underserved; (iii) the applicant has  
55 received a degree in physician assistant studies from a duly accredited  
56 graduate school located in the United States or Canada; and (iv) the

1 applicant is not employed by an employment agency as defined in subdivi-  
2 sion two of section one hundred seventy-one of the general business law.

3 (b) Prior to commencing practice, the applicant and supervising physi-  
4 cian shall jointly provide written notification to the department, in a  
5 form and format acceptable to the department, that such applicant  
6 intends to practice as a physician assistant in a county or facility  
7 designated by the federal government as medically underserved and the  
8 applicant shall pay a fee determined by the department. Such temporary  
9 authorization shall be awarded immediately upon providing such notice  
10 and paying such fee and shall expire in one hundred eighty days or ten  
11 days after notification that the applicant does not meet the qualifica-  
12 tions for licensure as a physician assistant, whichever shall occur  
13 first.

14 § 5. Section 6605 of the education law, as amended by chapter 40 of  
15 the laws of 1982, subdivision 4 as amended by chapter 57 of the laws of  
16 1999 and subdivision 5 as added by chapter 436 of the laws of 2009, is  
17 amended to read as follows:

18 § 6605. Limited permits. 1. Graduate dentists. (a) On recommendation  
19 of the board, the department may issue a limited permit to a graduate of  
20 a dental college who meets the educational qualifications for admission  
21 to the licensing examination in dentistry for employment in a hospital  
22 or dental facility approved by an appropriate agency, while under the  
23 direction or supervision of a licensed dentist. No such permit shall be  
24 issued or renewed unless such graduate has a bona fide offer of a posi-  
25 tion in such a hospital or dental facility.

26 [~~2-~~] (b) On recommendation of the board, the department may issue a  
27 limited permit for instructing in dentistry to a dentist not licensed  
28 under this article to be employed by a registered school of dentistry or  
29 dental hygiene to instruct and supervise clinical dentistry or dental  
30 hygiene for students in such a registered school in the state, and in so  
31 doing to practice dentistry as defined in this article, but only on the  
32 premises of such registered school or such other premises as may be used  
33 for instruction in the program of education conducted by such institu-  
34 tion. No person shall be permitted or authorized to instruct and super-  
35 vise clinical dentistry for students unless such person is licensed in  
36 this state or holds the foregoing limited permit for instructing in  
37 dentistry.

38 [~~3-~~] (c) The holder of a limited permit under this [~~section~~] subdivi-  
39 sion may practice dentistry, as defined in this article, but only in the  
40 performance of duties required by the position for which the limited  
41 permit is issued. Nothing in this [~~section~~] subdivision shall be  
42 construed to authorize such unlicensed dentist to engage in the private  
43 practice of dentistry.

44 [~~4-~~] (d) A limited permit under this [~~section~~] subdivision shall be  
45 valid for one year or until ten days after notification of denial of an  
46 application for license. A limited permit may be renewed for one year,  
47 except if the applicant is serving in a residency program in a hospital  
48 or school of dentistry in this state. A limited permit may be renewed  
49 annually for the duration of such residency program. The fee for each  
50 limited permit and for each renewal shall be one hundred five dollars.

51 [~~5-~~] (e) Notwithstanding [~~subdivision one~~] paragraph (a) of this  
52 [~~section~~] subdivision, dental school graduates who meet the license  
53 requirement for education pursuant to subdivision two of section sixty-  
54 six hundred four of this article shall be deemed to be exempt persons  
55 pursuant to section sixty-six hundred ten of this article and shall not  
56 be required to obtain a limited permit, provided that they are employed

1 in an approved residency program for the purpose of fulfilling initial  
2 licensure requirements pursuant to section sixty-six hundred four of  
3 this article. Not later than sixty days after entry into an approved  
4 residency program, the dental resident shall register on a form accepta-  
5 ble to the commissioner and pay to the department a residency registra-  
6 tion fee established by the department, which residency registration fee  
7 shall be reasonable and shall not exceed the limited permit fee speci-  
8 fied in [~~subdivision four~~] paragraph (d) of this [~~section~~] subdivision.  
9 All persons deemed exempt pursuant to this [~~section~~] subdivision shall  
10 be subject to all provisions of article one hundred thirty of this  
11 title, including but not limited to having disciplinary action taken  
12 against their residency registration status.

13 2. Temporary practice authorization pilot program. (a) Notwithstanding  
14 any other provision of this section, there is hereby established a  
15 temporary practice authorization pilot program for the purpose of allow-  
16 ing the temporary practice of dentistry in a county or facility desig-  
17 ned by the federal government as underserved in the discipline of  
18 dental health.

19 (b) A person who is currently licensed and in good standing in another  
20 state or territory of the United States to practice dentistry may be  
21 temporarily authorized to practice dentistry pursuant to this subdivi-  
22 sion under the supervision of a New York state licensed dentist, pending  
23 a determination on licensure for which an application has been filed  
24 pursuant to section sixty-six hundred four of this article, provided:  
25 (i) such applicant has obtained the endorsement of a hospital or dental  
26 facility that is authorized by New York state law to provide dental  
27 services; (ii) the position is located within a county or facility  
28 designated by the federal government as underserved in the discipline of  
29 dental health; (iii) the applicant has graduated from a duly accredited  
30 school of dentistry located in the United States or Canada; and (iv) the  
31 applicant is not employed by an employment agency as defined in subdivi-  
32 sion two of section one hundred seventy-one of the general business law.

33 (c) Prior to commencing practice, the applicant and supervising  
34 dentist shall jointly provide written notification to the department, in  
35 a form and format acceptable to the department, that such applicant  
36 intends to practice as a dentist in a county or facility designated by  
37 the federal government as underserved in the discipline of dental health  
38 and the applicant shall pay a fee determined by the department. Such  
39 temporary authorization shall be awarded immediately upon providing such  
40 notice and paying such fee and shall expire in one hundred eighty days  
41 or ten days after notification that the applicant does not meet the  
42 qualifications for licensure as a dentist, whichever shall occur first.

43 § 6. Not later than June thirtieth of the year following the effective  
44 date of this act, and annually thereafter, the commissioner shall  
45 provide the governor, the temporary president of the senate, the minori-  
46 ty leader of the senate, the speaker of the assembly, the minority lead-  
47 er of the assembly, the chair of the senate standing committee on higher  
48 education, and the chair of the assembly committee on higher education  
49 with a written evaluation of the pilot program established by this act.  
50 Such evaluation shall, at a minimum, address the overall effectiveness  
51 of the pilot program at increasing the health care workforce in identi-  
52 fied shortage areas and whether continuation or expansion of the pilot  
53 program established by this act is recommended. The written evaluation  
54 shall be made publicly available on the office's website.

55 § 7. This act shall take effect immediately and shall expire and be  
56 deemed repealed 3 years after such date.