

STATE OF NEW YORK

2590

2025-2026 Regular Sessions

IN ASSEMBLY

January 21, 2025

Introduced by M. of A. HEVESI, SHIMSKY, LEVENBERG, LUNSFORD, CRUZ, PAULIN, SIMONE, BICHOTTE HERMELYN, TAYLOR, DE LOS SANTOS, ROZIC, GONZALEZ-ROJAS, ZACCARO, EPSTEIN, STECK, SIMON, COLTON, KELLES, RAGA -- read once and referred to the Committee on Ways and Means

AN ACT to establish a cost of living adjustment for designated human services programs

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. 1. Subject to available appropriations and approval of the
2 director of the budget, the commissioners and directors of the office of
3 mental health, office for people with developmental disabilities, office
4 of addiction services and supports, office of temporary and disability
5 assistance, office of children and family services, office of victim
6 services, department of health, and the state office for the aging
7 (hereinafter "the commissioners") shall establish a state fiscal year
8 2025-2026 cost of living adjustment (COLA), effective April 1, 2025, for
9 projecting for the effects of inflation upon rates of payments,
10 contracts, or any other form of reimbursement for the programs and
11 services listed in subdivision five of this section. The COLA estab-
12 lished herein shall be applied to the appropriate portion of reimbursa-
13 ble costs or contract amounts. Where appropriate, transfers to the
14 department of health (DOH) shall be made as reimbursement for the state
15 share of medical assistance.
16 2. Notwithstanding any inconsistent provision of law, subject to the
17 approval of the director of the budget and available appropriations
18 therefore, for the period of April 1, 2025, through March 31, 2026, the
19 commissioners and directors shall provide funding to support a seven and
20 eight-tenths percent (7.8%) cost of living adjustment under this section
21 for all eligible programs and services as determined pursuant to subdi-
22 vision five of this section.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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3. Notwithstanding any inconsistent provision of law, and as approved by the director of the budget, the 7.8 percent cost of living adjustment (COLA) established herein shall be inclusive of all other cost of living type increases, inflation factors, or trend factors that are newly applied effective April 1, 2025. Except for the 7.8 percent cost of living adjustment (COLA) established herein, for the period commencing on April 1, 2025, and ending March 31, 2026 the commissioners and directors shall not apply any other new cost of living adjustments for the purpose of establishing rates of payments, contracts or any other form of reimbursement. The phrase "all other cost of living type increases, inflation factors, or trend factors" as defined in this subdivision shall not include payments made pursuant to the American Rescue Plan Act or other federal relief programs related to the Coronavirus Disease 2019 (COVID-19) pandemic public health emergency. This subdivision shall not prevent the office of children and family services from applying additional trend factors or staff retention factors to eligible programs and services under paragraph (v) of subdivision five of this section.

4. Each local government unit or direct contract provider receiving the cost of living adjustment established herein shall use such funding to provide a targeted salary increase of at least two and six-tenths percent (2.6%) to eligible individuals in accordance with subdivision six of this section. Notwithstanding any inconsistent provision of law, the commissioners and directors shall develop guidelines for local government units and direct contract providers on implementation of such targeted salary increase.

5. Eligible programs and services. (i) Programs and services funded, licensed, or certified by the office of mental health (OMH) eligible for the cost of living adjustment established herein, pending federal approval where applicable, include: office of mental health licensed outpatient programs, pursuant to parts 587 and 599 of title 14 CRR-NY of the office of mental health regulations including clinic, continuing day treatment, day treatment, intensive outpatient programs and partial hospitalization; outreach; crisis residence; crisis stabilization; crisis/respite beds; mobile crisis, part 590 comprehensive psychiatric emergency program services; crisis intervention; home based crisis intervention; family care; supported single room occupancy; supported housing; supported housing community services; treatment congregate; supported congregate; community residence - children and youth; treatment/apartment; supported apartment; community residence single room occupancy; on-site rehabilitation; employment programs; recreation; respite care; transportation; psychosocial club; assertive community treatment; case management; care coordination, including health home plus services; local government unit administration; monitoring and evaluation; children and youth vocational services; single point of access; school-based mental health program; family support children and youth; advocacy/support services; drop in centers; recovery centers; transition management services; bridge; home and community based waiver services; behavioral health waiver services authorized pursuant to the section 1115 MRT waiver; self-help programs; consumer service dollars; conference of local mental hygiene directors; multicultural initiative; ongoing integrated supported employment services; supported education; mentally ill/chemical abuse (MICA) network; personalized recovery oriented services; children and family treatment and support services; residential treatment facilities operating pursuant to part 584 of title 14-NYCRR; geriatric demonstration programs; community-based mental

1 health family treatment and support; coordinated children's service
2 initiative; homeless services; and promises zone.

3 (ii) Programs and services funded, licensed, or certified by the
4 office for people with developmental disabilities (OPWDD) eligible for
5 the cost of living adjustment established herein, pending federal
6 approval where applicable, include: local/unified services; chapter 620
7 services; voluntary operated community residential services; article 16
8 clinics; day treatment services; family support services; 100% day
9 training; epilepsy services; traumatic brain injury services; hepatitis
10 B services; independent practitioner services for individuals with
11 intellectual and/or developmental disabilities; crisis services for
12 individuals with intellectual and/or developmental disabilities; family
13 care residential habilitation; supervised residential habilitation;
14 supportive residential habilitation; respite; day habilitation; prevoca-
15 tional services; supported employment; community habilitation; interme-
16 diate care facility day and residential services; specialty hospital;
17 pathways to employment; intensive behavioral services; community transi-
18 tion services; family education and training; fiscal intermediary;
19 support broker; and personal resource accounts. The office, in collab-
20 oration with the education department, shall also provide a comparable
21 cost of living adjustment to the independent living centers program.

22 (iii) Programs and services funded, licensed, or certified by the
23 office of addiction services and supports (OASAS) eligible for the cost
24 of living adjustment established herein, pending federal approval where
25 applicable, include: medically supervised withdrawal services - residen-
26 tial; medically supervised withdrawal services - outpatient; medically
27 managed detoxification; medically monitored withdrawal; inpatient reha-
28 bilitation services; outpatient opioid treatment; residential opioid
29 treatment; KEEP units outpatient; residential opioid treatment to absti-
30 nence; problem gambling treatment; medically supervised outpatient;
31 outpatient rehabilitation; specialized services substance abuse
32 programs; home and community based waiver services pursuant to subdivi-
33 sion 9 of section 366 of the social services law; children and family
34 treatment and support services; continuum of care rental assistance case
35 management; NY/NY III post-treatment housing; NY/NY III housing for
36 persons at risk for homelessness; permanent supported housing; youth
37 clubhouse; recovery community centers; recovery community organizing
38 initiative; residential rehabilitation services for youth (RRSY); inten-
39 sive residential; community residential; supportive living; residential
40 services; job placement initiative; case management; family support
41 navigator; local government unit administration; peer engagement; voca-
42 tional rehabilitation; support services; HIV early intervention
43 services; dual diagnosis coordinator; problem gambling resource centers;
44 problem gambling prevention; prevention resource centers; primary
45 prevention services; other prevention services; community services; and
46 addiction treatment centers.

47 (iv) Programs and services funded, licensed, or certified by the
48 office of temporary and disability assistance (OTDA) eligible for the
49 cost of living adjustment established herein, pending federal approval
50 where applicable, include: nutrition outreach and education program
51 (NOEP); New York state supportive housing program; solutions to end
52 homelessness program; and state supplemental nutrition assistance
53 program outreach program.

54 (v) Programs and services funded, licensed, or certified by the office
55 of children and family services (OCFS) eligible for the cost of living
56 adjustment established herein, pending federal approval where applica-

ble, include: programs for which the office of children and family services establishes maximum state aid rates pursuant to section 398-a of the social services law and section 4003 of the education law; emergency foster homes; foster family boarding homes and therapeutic foster homes; supervised settings as defined by subdivision twenty-two of section 371 of the social services law; adoptive parents receiving adoption subsidy pursuant to section 453 of the social services law; congregate and scattered supportive housing programs and supportive services provided under the NY/NY III supportive housing agreement to young adults leaving or having recently left foster care; child care resource and referral agencies; healthy families New York; maternal, infant, and early childhood home visiting (MIECHV) initiative; New York state learning and enrichment after-school program supports (LEAPS); New York state commission for the blind; residential and non-residential domestic violence services and preventative services as defined by section 409 of the social services law.

(vi) Programs and services funded, licensed, or certified by the state office for the aging (SOFA) eligible for the cost of living adjustment established herein, pending federal approval where applicable, include: community services for the elderly; expanded in-home services for the elderly; wellness in nutrition program; New York connects program; long term ombudsman program; naturally occurring retirement communities (NORCs); neighborhood naturally occurring retirement communities (NNORCs); and social adult day services program.

(vii) Programs and services funded, licensed, or certified by the department of health eligible for the cost of living adjustment established herein, pending federal approval where applicable, include: health home care management agencies authorized under section 365-l of the social services law; rape crisis programs; and medicaid transportation program.

(viii) Programs and services funded, licensed, or certified by the office of victim services eligible for the cost of living adjustment established herein, pending federal approval where applicable, include: crime victim service programs as defined by section 631-a of the executive law.

6. All state-funded human services programs not listed in paragraphs (i), (ii), (iii), (iv), (v), (vi), (vii), and (viii) of subdivision five of this section shall be deemed eligible for the cost of living adjustment established herein, pending federal approval where applicable, if such program or service is provided to individuals or groups of individuals, for the purpose of improving or enhancing such individuals' health and/or welfare, by addressing social problems. The commissioners and directors of the office of mental health, the office for people with developmental disabilities, the office of addiction services and supports, the office of temporary and disability assistance, the office of children and family services, the state office for the aging, the department of health, and the director of the office of victim services shall publish a list of such newly eligible programs and services each year on department websites no later than March first and review the current list of cost of living adjustment eligible programs every five years. Each local government unit or direct contract provider receiving funding for the cost of living adjustment established herein shall submit a written certification, in such form and at such time as each commissioner or director shall prescribe, attesting how such funding will be or was used to first promote the recruitment and retention of non-executive direct care staff, non-executive direct support profes-

sionals, non-executive clinical staff, or respond to other critical non-personal service costs prior to supporting any salary increases or other compensation for executive level job titles.

7. Eligible individuals. Support staff, direct care staff, clinical staff, and non-executive administrative staff in programs and services listed in subdivision five of this section shall be eligible for the 2.6% targeted salary increase established pursuant to subdivision four of this section.

(a) For the office of mental health, office for people with developmental disabilities, and office of addiction services and supports, support staff shall mean individuals employed in consolidated fiscal report position title codes ranging from 100 to 199; direct care staff shall mean individuals employed in consolidated fiscal report position title codes ranging from 200 to 299; clinical staff shall mean individuals employed in consolidated fiscal report position title codes ranging from 300 to 399; and non-executive administrative staff shall mean individuals employed in consolidated fiscal report position title codes 400, 500 to 599, 605 to 699, and 703 to 799. Individuals employed in consolidated fiscal report position title codes 601 to 604, 701 and 702 shall be ineligible for the 2.6% targeted salary increase established herein.

(b) For the office of temporary and disability assistance, office of children and family services, and the state office for the aging, eligible support staff, direct care staff, clinical staff, and non-executive administrative staff titles shall be determined by each agency's commissioner.

8. Each local government unit or direct contract provider receiving funding for the cost of living adjustment established herein shall submit a written certification, in such form and at such time as each commissioner shall prescribe, attesting how such funding will be or was used to first promote the recruitment and retention of support staff, direct care staff, clinical staff, non-executive administrative staff, or respond to other critical non-personal service costs prior to supporting any salary increases or other compensation for executive level job titles.

9. Notwithstanding any inconsistent provision of law to the contrary, agency commissioners and directors shall be authorized to recoup funding from a local governmental unit or direct contract provider for the cost of living adjustment established herein determined to have been used in a manner inconsistent with the appropriation, or any other provision of this section. Such agency commissioners and directors shall be authorized to employ any legal mechanism to recoup such funds, including an offset of other funds that are owed to such local governmental unit or direct contract provider.

§ 2. This act shall take effect immediately and shall be deemed to have been in full force and effect on and after April 1, 2025.