

STATE OF NEW YORK

6688

2023-2024 Regular Sessions

IN SENATE

May 5, 2023

Introduced by Sen. BRESLIN -- read twice and ordered printed, and when printed to be committed to the Committee on Insurance

AN ACT to amend the insurance law, in relation to prohibiting the application of fail-first or step therapy protocols to coverage for the diagnosis and treatment of serious mental health conditions

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subparagraphs (A), (C) and (E) of paragraph 35 of
2 subsection (i) of section 3216 of the insurance law, as added by section
3 8 of subpart A of part BB of chapter 57 of the laws of 2019, item (i) of
4 subparagraph (A) as amended by chapter 818 of the laws of 2022, and item
5 (ii) of subparagraph (A) as amended by chapter 62 of the laws of 2023,
6 are amended to read as follows:

7 (A) Every policy delivered or issued for delivery in this state that
8 provides coverage for inpatient hospital care or coverage for physician
9 services shall provide coverage for the diagnosis and treatment of
10 mental health conditions as follows:

11 (i) where the policy provides coverage for inpatient hospital care,
12 such policy shall include benefits for inpatient care in a hospital as
13 defined by subdivision ten of section 1.03 of the mental hygiene law and
14 benefits for outpatient care provided in a facility issued an operating
15 certificate by the commissioner of mental health pursuant to the
16 provisions of article thirty-one of the mental hygiene law, or in a
17 facility operated by the office of mental health, or in a crisis
18 stabilization center licensed pursuant to section 36.01 of the mental
19 hygiene law, or, for care provided in other states, to similarly
20 licensed or certified hospitals or facilities; and

21 (ii) where the policy provides coverage for physician services, such
22 policy shall include benefits for outpatient care provided by a psychia-
23 trist or psychologist licensed to practice in this state, a licensed
24 clinical social worker within the lawful scope of his or her practice,

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 who is licensed pursuant to article one hundred fifty-four of the educa-
2 tion law, a mental health counselor, marriage and family therapist, or
3 psychoanalyst licensed pursuant to article one hundred sixty-three of
4 the education law, a nurse practitioner licensed to practice in this
5 state, or a professional corporation or university faculty practice
6 corporation thereof, including outpatient drug coverage. Nothing herein
7 shall be construed to modify or expand the scope of practice of a mental
8 health counselor, marriage and family therapist, or psychoanalyst
9 licensed pursuant to article one hundred sixty-three of the education
10 law. Further, nothing herein shall be construed to create a new mandated
11 health benefit.

12 (C) Coverage under this paragraph shall not apply financial require-
13 ments or treatment limitations to mental health benefits, including
14 outpatient drug coverage, that are more restrictive than the predominant
15 financial requirements and treatment limitations applied to substantial-
16 ly all medical and surgical benefits covered by the policy. Coverage
17 under this paragraph, including drug coverage, shall not apply any of
18 the following to a drug or drugs prescribed for a serious mental health
19 condition:

20 (i) a fail-first or step therapy protocol, as defined by section four
21 thousand nine hundred of this chapter; or

22 (ii) a prior authorization requirement, as established pursuant to
23 subsection (h) of section four thousand nine hundred three of this chap-
24 ter.

25 (E) For purposes of this paragraph:

26 (i) "financial requirement" means deductible, copayments, coinsurance
27 and out-of-pocket expenses;

28 (ii) "predominant" means that a financial requirement or treatment
29 limitation is the most common or frequent of such type of limit or
30 requirement;

31 (iii) "treatment limitation" means limits on the frequency of treat-
32 ment, number of visits, days of coverage, or other similar limits on the
33 scope or duration of treatment and includes nonquantitative treatment
34 limitations such as: medical management standards limiting or excluding
35 benefits based on medical necessity, or based on whether the treatment
36 is experimental or investigational; formulary design for prescription
37 drugs; network tier design; standards for provider admission to partic-
38 ipate in a network, including reimbursement rates; methods for determin-
39 ing usual, customary, and reasonable charges; fail-first or step therapy
40 protocols; exclusions based on failure to complete a course of treat-
41 ment; and restrictions based on geographic location, facility type,
42 provider specialty, and other criteria that limit the scope or duration
43 of benefits for services provided under the policy; ~~and~~

44 (iv) "mental health condition" means any mental health disorder as
45 defined in the most recent edition of the diagnostic and statistical
46 manual of mental disorders or the most recent edition of another gener-
47 ally recognized independent standard of current medical practice such as
48 the international classification of diseases~~[-]~~; and

49 (v) "serious mental health condition" means the following mental
50 health disorders as defined in the most recent edition of the diagnostic
51 and statistical manual of mental disorders:

52 (I) bipolar disorders (hypomanic, manic, depressive, and mixed);

53 (II) depression in childhood and adolescence;

54 (III) major depressive disorders (single episode or recurrent);

55 (IV) obsessive-compulsive disorders;

56 (V) paranoid and other psychotic disorders;

(VI) schizoaffective disorders (bipolar or depressive); and
(VII) schizophrenia.

§ 2. Subparagraphs (A), (C) and (E) of paragraph 5 of subsection (1) of section 3221 of the insurance law, subparagraph (A) as amended by section 13 and subparagraphs (C) and (E) as added by section 14 of subpart A of part BB of chapter 57 of the laws of 2019, item (i) of subparagraph (A) as amended by section 14 of part AA of chapter 57 of the laws of 2021, and item (ii) of subparagraph (A) as amended by chapter 62 of the laws of 2023, are amended to read as follows:

(A) Every insurer delivering a group or school blanket policy or issuing a group or school blanket policy for delivery, in this state, which provides coverage for inpatient hospital care or coverage for physician services shall provide coverage for the diagnosis and treatment of mental health conditions and:

(i) where the policy provides coverage for inpatient hospital care, benefits for inpatient care in a hospital as defined by subdivision ten of section 1.03 of the mental hygiene law and benefits for outpatient care provided in a facility issued an operating certificate by the commissioner of mental health pursuant to the provisions of article thirty-one of the mental hygiene law, or in a facility operated by the office of mental health or in a crisis stabilization center licensed pursuant to section 36.01 of the mental hygiene law or, for care provided in other states, to similarly licensed or certified hospitals or facilities; and

(ii) where the policy provides coverage for physician services, it shall include benefits for outpatient care provided by a psychiatrist or psychologist licensed to practice in this state, or a mental health counselor, marriage and family therapist, or psychoanalyst licensed pursuant to article one hundred sixty-three of the education law, or a licensed clinical social worker within the lawful scope of his or her practice, who is licensed pursuant to article one hundred fifty-four of the education law, a nurse practitioner licensed to practice in this state, or a professional corporation or university faculty practice corporation thereof, including outpatient drug coverage. Nothing herein shall be construed to modify or expand the scope of practice of a mental health counselor, marriage and family therapist, or psychoanalyst licensed pursuant to article one hundred sixty-three of the education law. Further, nothing herein shall be construed to create a new mandated health benefit.

(C) Coverage under this paragraph shall not apply financial requirements or treatment limitations to mental health benefits, including outpatient drug coverage, that are more restrictive than the predominant financial requirements and treatment limitations applied to substantially all medical and surgical benefits covered by the policy. Coverage under this paragraph, including drug coverage, shall not apply any of the following to a drug or drugs prescribed for a serious mental health condition:

(i) a fail-first or step therapy protocol, as defined by section four thousand nine hundred of this chapter; or

(ii) a prior authorization requirement, as established pursuant to subsection (h) of section four thousand nine hundred three of this chapter.

(E) For purposes of this paragraph:

(i) "financial requirement" means deductible, copayments, coinsurance and out-of-pocket expenses;

(ii) "predominant" means that a financial requirement or treatment limitation is the most common or frequent of such type of limit or requirement;

(iii) "treatment limitation" means limits on the frequency of treatment, number of visits, days of coverage, or other similar limits on the scope or duration of treatment and includes nonquantitative treatment limitations such as: medical management standards limiting or excluding benefits based on medical necessity, or based on whether the treatment is experimental or investigational; formulary design for prescription drugs; network tier design; standards for provider admission to participate in a network, including reimbursement rates; methods for determining usual, customary, and reasonable charges; fail-first or step therapy protocols; exclusions based on failure to complete a course of treatment; and restrictions based on geographic location, facility type, provider specialty, and other criteria that limit the scope or duration of benefits for services provided under the policy; ~~and~~

(iv) "mental health condition" means any mental health disorder as defined in the most recent edition of the diagnostic and statistical manual of mental disorders or the most recent edition of another generally recognized independent standard of current medical practice such as the international classification of diseases~~[-]~~; and

(v) "serious mental health condition" means the following mental health disorders as defined in the most recent edition of the diagnostic and statistical manual of mental disorders:

(I) bipolar disorders (hypomanic, manic, depressive, and mixed);

(II) depression in childhood and adolescence;

(III) major depressive disorders (single episode or recurrent);

(IV) obsessive-compulsive disorders;

(V) paranoid and other psychotic disorders;

(VI) schizoaffective disorders (bipolar or depressive); and

(VII) schizophrenia.

§ 3. Paragraphs 2, 4, and 6 of subsection (g) of section 4303 of the insurance law, paragraph 2 as amended by chapter 62 of the laws of 2023, and paragraphs 4 and 6 as added by section 23 of subpart A of part BB of chapter 57 of the laws of 2019, are amended to read as follows:

(2) where the contract provides coverage for physician services such contract shall provide benefits for outpatient care provided by a psychiatrist or psychologist licensed to practice in this state, or a mental health counselor, marriage and family therapist, or psychoanalyst licensed pursuant to article one hundred sixty-three of the education law, or a licensed clinical social worker within the lawful scope of his or her practice, who is licensed pursuant to article one hundred fifty-four of the education law, a nurse practitioner licensed to practice in this state, or professional corporation or university faculty practice corporation thereof, including outpatient drug coverage. Nothing herein shall be construed to modify or expand the scope of practice of a mental health counselor, marriage and family therapist, or psychoanalyst licensed pursuant to article one hundred sixty-three of the education law. Further, nothing herein shall be construed to create a new mandated health benefit.

(4) Coverage under this subsection shall not apply financial requirements or treatment limitations to mental health benefits, including outpatient drug coverage, that are more restrictive than the predominant financial requirements and treatment limitations applied to substantially all medical and surgical benefits covered by the contract. Coverage under this paragraph, including drug coverage, shall not apply any of

1 the following to a drug or drugs prescribed for a serious mental health
2 condition:

3 (i) a fail-first or step therapy protocol, as defined by section four
4 thousand nine hundred of this chapter; or

5 (ii) a prior authorization requirement, as established pursuant to
6 subsection (h) of section four thousand nine hundred three of this chap-
7 ter.

8 (6) For purposes of this subsection:

9 (A) "financial requirement" means deductible, copayments, coinsurance
10 and out-of-pocket expenses;

11 (B) "predominant" means that a financial requirement or treatment
12 limitation is the most common or frequent of such type of limit or
13 requirement;

14 (C) "treatment limitation" means limits on the frequency of treatment,
15 number of visits, days of coverage, or other similar limits on the scope
16 or duration of treatment and includes nonquantitative treatment limita-
17 tions such as: medical management standards limiting or excluding bene-
18 fits based on medical necessity, or based on whether the treatment is
19 experimental or investigational; formulary design for prescription
20 drugs; network tier design; standards for provider admission to partic-
21 ipate in a network, including reimbursement rates; methods for determin-
22 ing usual, customary, and reasonable charges; fail-first or step therapy
23 protocols; exclusions based on failure to complete a course of treat-
24 ment; and restrictions based on geographic location, facility type,
25 provider specialty, and other criteria that limit the scope or duration
26 of benefits for services provided under the contract; ~~and~~

27 (D) "mental health condition" means any mental health disorder as
28 defined in the most recent edition of the diagnostic and statistical
29 manual of mental disorders or the most recent edition of another gener-
30 ally recognized independent standard of current medical practice such as
31 the international classification of diseases~~[-]~~; ~~and~~

32 (E) "serious mental health condition" means the following mental
33 health disorders as defined in the most recent edition of the diagnostic
34 and statistical manual of mental disorders:

35 (i) bipolar disorders (hypomanic, manic, depressive, and mixed);

36 (ii) depression in childhood and adolescence;

37 (iii) major depressive disorders (single episode or recurrent);

38 (iv) obsessive-compulsive disorders;

39 (v) paranoid and other psychotic disorders;

40 (vi) schizoaffective disorders (bipolar or depressive); and

41 (vii) schizophrenia.

42 § 4. This act shall take effect on the first of January next succeed-
43 ing the date on which it shall have become a law and shall apply to all
44 policies and contracts issued, renewed, modified, altered or amended on
45 or after such date.