

STATE OF NEW YORK

6045

2023-2024 Regular Sessions

IN SENATE

March 27, 2023

Introduced by Sen. BAILEY -- read twice and ordered printed, and when printed to be committed to the Committee on Cities 1

AN ACT to amend the administrative code of the city of New York, in relation to establishing a fetal infant mortality review board

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The administrative code of the city of New York is amended
2 by adding a new section 17-166.1 to read as follows:

3 § 17-166.1 Fetal infant mortality review board. a. As used in this
4 section, unless the context requires otherwise:

5 (1) "Review board" means the fetal infant mortality review board
6 established by this section.

7 (2) "Fetal infant death" means fetal, neonatal, and infant deaths
8 within one year of birth.

9 (3) "Severe fetal infant morbidity" or "morbidity" means unexpected
10 outcomes of pregnancy, labor, or delivery that result in significant
11 short- or long-term consequences to a child's health.

12 b. There is hereby established in the department the fetal infant
13 mortality review board for the purpose of reviewing fetal infant deaths
14 and fetal infant morbidity and developing and disseminating findings,
15 recommendations, and best practices to contribute to the prevention of
16 fetal infant mortality and morbidity. The review board shall assess the
17 cause of death, factors leading to death and preventability for each
18 fetal infant death reviewed and, in the discretion of the review board,
19 cases of severe fetal infant morbidity, and shall develop and dissem-
20 inate strategies for reducing the risk of fetal infant mortality and
21 morbidity, including risk resulting from racial, economic, or other
22 disparities. The commissioner may delegate the authority to conduct
23 maternal mortality reviews.

24 c. (1) The members of the review board shall be comprised of multidis-
25 ciplinary experts in the field of fetal infant mortality, fetal, neona-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 tal and infant health and public health, and shall include health care
2 professionals or other experts who serve and are representative of the
3 racial, ethnic, and socioeconomic diversity of the city of New York and,
4 to the extent possible, the medically underserved areas of the city of
5 New York or areas of the city of New York with disproportionately high
6 occurrences of fetal infant mortality or morbidity.

7 (2) The review board shall be composed of at least fifteen members,
8 all of whom shall be appointed by the commissioner.

9 (3) The terms of the review board members shall be three years. The
10 commissioner may choose to reappoint review board members to additional
11 three-year terms.

12 (4) A majority of the appointed membership of the review board, but no
13 less than three, shall constitute a quorum.

14 (5) When any member of the review board fails to attend three consec-
15 utive regular meetings, unless good cause is shown for such absence,
16 that membership may be deemed vacant for purposes of the appointment of
17 a successor.

18 (6) Meetings of the review board shall be held at least twice a year
19 but may be held more frequently as deemed necessary, subject to request
20 of the department.

21 (7) Members of the review board shall be indemnified under section
22 seventeen of the public officers law or section fifty-k of the general
23 municipal law, as the case may be.

24 (8) Members of the review board shall not be compensated for their
25 participation on the review board but shall receive reimbursement for
26 their ordinary and necessary expenses of participation.

27 (9) Membership on the review board shall not disqualify any person
28 from holding any public office or employment.

29 d. (1) The commissioner may request and shall receive upon request
30 from any department, division, board, bureau, commission, local health
31 department or other agency of the state or political subdivision thereof
32 or any public authority, such information, including but not limited to
33 death records, medical records, autopsy reports, toxicology reports,
34 hospital discharge records, birth records and any other information that
35 will help the department under this section to properly carry out its
36 functions, powers and duties. The commissioner may request and shall
37 receive upon request from any department, division, board, commission or
38 other agency under the authority of the city of New York as well as
39 hospitals established pursuant to article twenty-eight of the public
40 health law, birthing facilities, medical examiners, coroners and coroner
41 physicians and any other facility providing services associated with
42 fetal infant mortality or fetal infant morbidity, such information,
43 including, but not limited to, death records, medical records, autopsy
44 reports, toxicology reports, hospital discharge records, birth records
45 and any other information that will help the department under this
46 section to properly carry out its functions, powers and duties.

47 (2) The commissioner shall receive and may solicit voluntary informa-
48 tion, including oral or written statements, relating to any fetal infant
49 death and case of severe fetal infant morbidity, from any family member
50 or other interested party relating to any case that may come before the
51 review board. Oral statements received under this paragraph shall be
52 transcribed or summarized in writing. The commissioner shall transmit
53 that information to the review board considering the case.

54 (3) Before transmitting any information to the review board, the
55 commissioner shall remove all personal identifying information of the
56 fetus or infant, parents of the fetus or infant, health care practition-

er or practitioners, or anyone else individually named in such information, as well as the hospital or facility that treated the fetus or infant, and any other information such as geographic location that may inadvertently identify the fetus or infant, fetus or infant's family, practitioner, or facility. This paragraph shall not preclude the transmitting of information to the review board that is reasonably necessary to enable the review board to perform an appropriate review under this section.

e. The review board:

(1) shall collect and perform case reviews of fetal and infant deaths;

(2) shall make and report findings and recommendations to the commissioner regarding the cause of death, factors leading to death, and preventability of each fetal infant death case, and each case of severe fetal infant morbidity reviewed by the review board, by reviewing relevant information for each case in the city of New York and consulting with experts as needed to evaluate the information for each death;

(3) shall develop and deliver to the commissioner recommendations on:

(A) issues of severe fetal infant morbidity;

(B) addressing social determinants of fetal infant health, including racial, economic or other historical and contemporary injustices which lead to disparities in fetal infant outcomes;

(C) policies, best practices, and strategies to reduce fetal infant mortality and morbidity;

(D) methods of improving services and resources; and

(E) methods of implementing continuous quality improvement in fetal infant mortality and morbidity;

(4) shall issue an annual public report on its findings and recommendations and may also issue public reports more frequently;

(5) shall implement needs assessment, quality assurance and policy development at the local level, which are essential to public health functions;

(6) shall identify and address systemic community conditions contributing to fetal infant deaths;

(7) shall implement a surveillance system to monitor incidence, etiologies, and contributing factors and which can describe effects of health care system change;

(8) shall identify system wide challenges to improving fetal infant health care;

(9) shall assess, plan, improve, and monitor the service systems and community resources that support and promote the health and well-being of women, fetuses, infants, and families;

(10) may, in addition to the findings and recommendations made under this subdivision, and consistent with all applicable confidentiality protections, bring any particular matter to the attention of the commissioner; and

(11) may request and shall receive the assistance of the commissioner in carrying out its functions.

f. The commissioner and the review board shall each keep confidential any information collected or received under this section that includes personal identifying information of the fetus or infant, the fetus or infant's parents, health care practitioner or practitioners, or anyone else individually named in such information, as well as the hospital or facility that treated the fetus or infant, and any other information such as geographic location that may inadvertently identify the fetus or infant, the fetus or infant's parents, practitioner, or facility, and shall use the information provided or received under this section solely

1 for the purposes of improvement of the quality of fetal infant health
2 care and to prevent fetal infant mortality and morbidity. This subdivi-
3 sion shall not preclude the transmitting of information to the review
4 board that is reasonably necessary to enable the review board to perform
5 an appropriate review under this section. All records received, meetings
6 conducted, reports, except those public reports required to be issued by
7 the review board by this section, and records made and maintained and
8 all books and papers obtained by the review board shall be confidential
9 and shall not be made open or available, including under article six of
10 the public officers law, and shall be limited to review board members as
11 well as those authorized by the commissioner. Such information shall not
12 be discoverable or admissible as evidence in any action in any court or
13 before any other tribunal, board, agency or person.

14 g. The commissioner may use the recommendations and findings of the
15 review board to develop guidance and other actions relating to best
16 practices, and shall disseminate information relating to that guidance
17 and other actions to appropriate health care providers.

18 § 2. This act shall take effect immediately.