

STATE OF NEW YORK

312

2023-2024 Regular Sessions

IN SENATE

(Prefiled)

January 4, 2023

Introduced by Sens. SALAZAR, BRISPORT, CLEARE, KRUEGER, RIVERA, SEPULVEDA -- read twice and ordered printed, and when printed to be committed to the Committee on Crime Victims, Crime and Correction

AN ACT to amend the correction law, in relation to correctional facility visits by the correctional association

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subdivision 3 of section 146 of the correction law, as
2 amended by chapter 32 of the laws of 2021, is amended to read as
3 follows:

4 3. a. Notwithstanding any other provision of law to the contrary, the
5 correctional association shall be permitted, at its pleasure on any day
6 at any time of day and without advance notice, to access, visit,
7 inspect, and examine all state correctional facilities [~~with seventy-two~~
8 ~~hours advance notice to the department~~] and all facilities in which
9 people under the custody or supervision of the department are being held
10 or used for operational purposes, including, but not limited to, the
11 Central New York Psychiatric Center. Up to twelve people may comprise
12 the visiting party[~~; provided, however, that only four people from the~~
13 ~~party may enter a special housing facility or unit at the same time~~].
14 The correctional association shall have unfettered access to every area
15 of the facilities without department escort. The department shall
16 provide escort whenever requested by the correctional association. Prior
17 to the visitation authorized pursuant to this subdivision, the correc-
18 tional association shall provide to the department on, at least, an
19 annual basis a list of people who will be visiting the facility or
20 facilities, including names, dates of birth, driver's license numbers
21 and their designation as an employee, board member, or designee in order
22 for the department to perform prompt background checks, which shall not
23 be unreasonably disapproved and any objections must be provided in a

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[~~-~~] is old law to be omitted.

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1 timely manner. The correctional association may from time to time
2 supplement the list of visitors by providing the same information with
3 the same prompt background check and disapproval requirements. During
4 all visits, the correctional association shall be given unfettered
5 access to all paper, electronic, and digital records, including, but not
6 limited to, documents, papers, logbooks, emails, books, data, video and
7 audio recordings, policies, and procedures pertaining to the management,
8 condition, issues or operation of any correctional facility, including
9 records concerning incarcerated individuals, except for records that are
10 protected from disclosure under state or federal law. At all times
11 during all visits and inspections, the correctional association shall be
12 permitted to use relevant electronic equipment, including but not limit-
13 ed to, audio and video recording devices, cameras, and computers and
14 tablets for purposes of typing, recording, documentation, the adminis-
15 tration of surveys, and other related purposes, as well as relevant
16 instruments of measurement, including but not limited to those used for
17 measuring distance, sound decibels, temperature, and air quality. The
18 department may not place restrictions on such visits and inspections,
19 including during periods when a facility is locked down or experiencing
20 a facility wide emergency[~~-. In addition, the department may restrict~~
21 ~~access to a portion of a facility in an emergency situation for the~~
22 ~~duration of the emergency. For the purpose of this subdivision, an emer-~~
23 ~~gency shall be determined by the commissioner or his or her designee and~~
24 ~~defined as a significant risk to the safety or security of the facility,~~
25 ~~or the health, safety or security of staff or incarcerated individuals,~~
26 ~~or an event that significantly compromises the operations of the facili-~~
27 ~~ty] except in extraordinary circumstances in which there is explicit
28 evidence that there is a specific, serious risk to the safety of the
29 correctional association visiting team if they enter the facility even
30 if security staff accompanies them during the visit.~~

31 b. [~~Upon twenty-four hours advance notice, at~~] At the commencement and
32 conclusion of any visits to, or inspections and examinations of, state
33 correctional facilities, the superintendent and executive team, [~~to the~~
34 ~~extent practicable~~] upon request by the correctional association, shall
35 meet with the correctional association[~~-. Upon twenty-four hours advance~~
36 ~~notice, the~~] privately without representatives of the central office
37 present. Representatives of the office of mental health and any other
38 entities or agencies providing services in a facility shall meet with
39 the correctional association upon request. The correctional association
40 may meet privately with the inmate liaison committee and representatives
41 of the inmate grievance resolution committee or any other organization
42 of incarcerated individuals recognized by the department.

43 c. [~~During the course of any such visit, inspection or examination,~~
44 ~~upon consent of the person being interviewed, the~~] The correctional
45 association shall have the power to interview and converse publicly or
46 confidentially with any correctional employee or administrator, any
47 incarcerated individual, and any other person providing, supervising, or
48 monitoring services in a correctional facility, whether or not employed
49 by such facility. Such interviews shall not be restricted by the depart-
50 ment or the office of mental health any other agency or attended by
51 anyone on behalf of the department or the office of mental health or any
52 other agency, nor shall there be any retaliation or adverse action taken
53 by the department or other state agency against [~~any incarcerated indi-~~
54 ~~vidual~~] anyone who [~~agrees to speak~~] speaks with the correctional asso-
55 ciation. The department may not limit the number of individuals the
56 correctional association may interview or the duration of the inter-

views~~[, in any manner unreasonable under the circumstances]~~. The correctional association shall have the power to conduct private, confidential meetings ~~[reasonable in number under the circumstances]~~ at their pleasure and without notice to the department with incarcerated people in housing units and in attorney visiting rooms or other rooms in the facility in which their conversations will remain confidential. No department employee may attend or listen to any such meeting without the consent of the correctional association.

d. The correctional association shall be provided within fourteen days of any request to the department or other agency with records relevant to correctional facilities, by mail and electronically in easily searchable and usable formats, such paper, electronic, and digital records that are not otherwise protected from disclosure by state or federal law including but not limited to any and all documents, papers, logbooks, books, data, video, audio, policies, procedures, directives and emails related to the management, conditions of confinement and treatment of persons under custody, issues or operation of any state correctional facility, including policies, practices, and procedures relating to staff training and recruitment, so as to enable the correctional association to carry out its mission and duties.

e. The correctional association shall periodically~~[, but not less than every five years,]~~ conduct inspections of ~~[each state]~~ correctional facilities, prioritized based on the correctional association's assessment of systemic issues, and ~~[shall]~~ issue reports and recommendations to the governor, the legislature and the public about the conditions and issues at ~~[each such facility]~~ correctional facilities. When preparing such formal reports and recommendations, the correctional association shall submit a tentative copy of such report and recommendations to the commissioner~~[. The commissioner may]~~, and, if the correctional association so chooses, to the commissioner of mental health, commissioner of the parole board, commissioner of the department of health, and any other relevant commissioners or administrators. All commissioners receiving such report shall submit a written response to such tentative report within [sixty] thirty days of the receipt thereof, including a plan of action for addressing the findings and recommendations. When the correctional association thereafter submits its final report and recommendations, it shall contain a complete copy of the response, if any, submitted to the tentative report and recommendations. The department, the office of mental health, the parole board, the department of health and any other agency that received recommendations shall implement their plan of action and shall publicly report on the progress of such plan within sixty days of the correctional association's final report.

~~[e.]~~ f. The correctional association may send, and distribute during prison visits, confidential written and electronic surveys or questionnaires to people in custody or employees concerning conditions of confinement, working conditions, or other subjects within the scope of their mission without prior approval of the department. People incarcerated shall be permitted to confidentially complete and return to the correctional association such surveys either in written format or electronically. The correctional association may also receive free confidential phone calls and emails from incarcerated individuals and/or set up a confidential hotline for individuals to use if they choose to contact them.

~~[f.]~~ g. The department, in consultation with the office of mental health, the department of health, the parole board, the office of

1 special investigations, and any other relevant agency, shall publicly
2 report on its website on a monthly basis, and with semi-annual and annu-
3 al cumulative reports, with a word searchable database and cumulative
4 subject matter index, data relevant to the conditions and experiences of
5 people in correctional facilities, with any personal identifying infor-
6 mation redacted, including but not limited to: all data on individuals
7 under custody; department daily population data; all data on people
8 under community supervision including but not limited to as related to
9 sentence, aggregate time on parole, and location; all data on deaths,
10 suicides and incidents of self-harm and attempted suicide; parole board
11 hearings, release decisions, and appeals all disaggregated by basis for
12 the revocation, outcome, and location; grievances aggregated by type and
13 outcome; prison rape elimination act complaints disaggregated by type
14 and outcome; disciplinary data disaggregated by type and outcome; unusu-
15 al incidents disaggregated by type and outcome; staff uses of force
16 disaggregated by level of injury to incarcerated individuals and staff
17 and outcome of any disciplinary or other action taken; office of special
18 investigations complaints received disaggregated by date received, date
19 closed, and outcome; operational and capital expenditure disaggregated
20 by facility; Corcraft and other industry revenue and expenditures; and
21 wages paid to incarcerated individuals. All such data in this section
22 shall be disaggregated by facility, location within a facility where
23 relevant, and all relevant demographic categories, including but not
24 limited to, race, ethnicity, age, gender, gender identity, mental health
25 treatment level, medical conditions, pregnancy or postpartum status, and
26 identification as lesbian, gay, bisexual, transgender, intersex, or
27 gender non-conforming. The department shall also publicly report on its
28 website in an easily accessible location, all policies, directives, and
29 memorandums that are not privileged or confidential, all new and reis-
30 sued directives, and all new memorandums issued to the incarcerated
31 population or staff.

32 h. The access, visits, and inspection of state correctional facilities
33 by the correctional association pursuant to this subdivision shall be
34 undertaken solely in furtherance of the correctional association's
35 lawful powers, duties and obligations, and information obtained pursuant
36 to these powers shall be used solely in furtherance of the correctional
37 association's mission. Employees, board members and designees shall be
38 required to sign [a—waiver] an acknowledgement of the foregoing as a
39 condition of entry into a correctional facility pursuant to this subdivi-
40 vision.

41 i. In all circumstances in which the department has, or enters into,
42 any memorandum of understanding or similar agreement with any other
43 state or local agency, such agency shall also be subject to the
44 provisions of this subdivision.

45 j. In any case where the department or other agency operating in the
46 prisons or an employee thereof shall fail to comply with the provisions
47 of this subdivision, the correctional association may apply to the
48 supreme court for an order directed to the department or such employee
49 of the department requiring compliance therewith. Upon such application,
50 the court may issue such order as may be just, and a failure to comply
51 with the order of the court shall be a contempt of court and be punisha-
52 ble as such; any action or proceeding commenced by the correctional
53 association pursuant to this subdivision shall have expedited treatment
54 by the court.

55 § 2. This act shall take effect immediately.