

STATE OF NEW YORK

2558

2023-2024 Regular Sessions

IN SENATE

January 23, 2023

Introduced by Sen. HOYLMAN-SIGAL -- read twice and ordered printed, and when printed to be committed to the Committee on Judiciary

AN ACT to amend the court of claims act, the public housing law, the correction law, and the civil service law, in relation to the availability of certain benefits to exonerees; and to repeal certain provisions of the court of claims act relating thereto

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Section 8-b of the court of claims act is amended by adding a new subdivision 1-a to read as follows:

1-a. When used in this section, unless otherwise required by the context, or unless a contrary intent is expressly declared in the provision to be construed, the term "exoneree" shall mean any person who has been granted a judgment in a claim for unjust conviction and imprisonment under this section.

§ 2. Subparagraphs (i) and (ii) of paragraph (b) of subdivision 5 of section 8-b of the court of claims act, as added by chapter 1009 of the laws of 1984, are amended to read as follows:

(i) he or she has been pardoned upon the ground of innocence of the crime or crimes for which he or she was sentenced and which are the grounds for the complaint; or (ii) his or her judgment of conviction was reversed or vacated, and the accusatory instrument dismissed or, if a new trial was ordered, either he or she was found not guilty at the new trial or he or she was not retried and the accusatory instrument dismissed; provided that the judgement of conviction was reversed or vacated, and the accusatory instrument was dismissed, on any of the following grounds: (A) [~~paragraph (a), (b), (c), (e) or (g) of~~] subdivision one of section 440.10 of the criminal procedure law; or (B) subdivision [~~one (where based upon grounds set forth in item (A) hereof),~~] two, three (where the count dismissed was the sole basis for the imprisonment complained of) or five of section 470.20 of the criminal procedure law; or (C) comparable provisions of the former code of criminal procedure or subsequent law; or (D) the statute, or application thereof,

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [~~-~~] is old law to be omitted.

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1 on which the accusatory instrument was based violated the constitution
2 of the United States or the state of New York; and

3 § 3. Paragraph (c) of subdivision 5 of section 8-b of the court of
4 claims act, as added by chapter 1009 of the laws of 1984, is amended to
5 read as follows:

6 (c) he or she did not commit any of the acts [~~charged in the accusato-~~
7 ~~ry instrument~~] for which he or she was convicted or his or her acts or
8 omissions charged in the accusatory instrument did not constitute a
9 felony or misdemeanor against the state; and

10 § 4. Paragraph (d) of subdivision 5 of section 8-b of the court of
11 claims act, as added by chapter 1009 of the laws of 1984, is amended to
12 read as follows:

13 (d) he or she did not by his or her own [~~conduct~~] misconduct cause or
14 bring about his or her conviction. For purposes of this subdivision, a
15 confession, admission or plea of guilty made or entered by the claimant
16 may not be considered evidence of misconduct unless such confession,
17 admission or plea of guilty was made or entered knowingly, voluntarily,
18 without duress and with the intent to prevent the investigation or pros-
19 ecution: (i) of the claimant for a crime unrelated to the crime or
20 crimes that were the subject of such confession, admission or plea of
21 guilty; or (ii) of another person who the claimant, at the time of such
22 confession, admission or plea, believed to be the perpetrator of the
23 crime or crimes that were the subject of such confession, admission or
24 plea.

25 § 5. Subdivision 7 of section 8-b of the court of claims act is
26 REPEALED.

27 § 6. Subdivision 6 of section 8-b of the court of claims act, as added
28 by chapter 1009 of the laws of 1984, is amended to read as follows:

29 6. If the court finds that the claimant is entitled to a judgment, it
30 shall award damages in such sum of money as the court determines will
31 fairly and reasonably compensate him or her, as well as any benefits to
32 which the claimant is entitled under this section.

33 § 7. Section 8-b of the court of claims act is amended by adding ten
34 new subdivisions 7, 8, 9, 10, 11, 12, 13, 14, 15 and 16 to read as
35 follows:

36 7. Any exoneree shall be entitled to have all records of his or her
37 conviction sealed pursuant to section 160.50 of the criminal procedure
38 law.

39 8. No benefits paid pursuant to this article shall be considered gross
40 income as defined in section six hundred twelve of the tax law, nor
41 shall they be taxable by any entity.

42 9. No benefits paid pursuant to this article shall be reduced by any
43 amount to compensate the state for the costs of incarcerating the exon-
44 eree.

45 10. A person who properly presents a claim pursuant to subdivisions
46 three and four of this section shall be entitled to receive a payment of
47 ten thousand dollars per month from the state for each month between the
48 time a claim is filed and the final judgment is recorded, provided
49 however that on motion of the attorney general the court may stay such
50 payment on the grounds that such claim is frivolous, that the claimant
51 is unlikely to prevail on the merits, or that the period of wrongful
52 incarceration was so short that significant damages and benefits should
53 not be awarded.

54 11. An exoneree found by the court to have served a period of wrongful
55 incarceration of more than one year or to have experienced significant
56 hardship resulting from such incarceration shall be ordered by the court

1 to be enrolled in the health benefit plan established pursuant to
2 section one hundred sixty-one of the civil service law, the supplementa-
3 ry health benefit plan established pursuant to section one hundred
4 sixty-three-a of the civil service law, and the dental insurance plan
5 established pursuant to section one hundred sixty of the civil service
6 law. The full cost of premium or subscription charges for such coverage
7 shall be paid by the state.

8 12. The exoneree shall be entitled to reasonable attorney's fees
9 incurred in the process of vacating or reversing the judgment against
10 him or her. The exoneree shall petition the court of claims in seeking
11 reasonable attorney's fees as against the state. Any award of attorney's
12 fees shall be reimbursable by the state.

13 13. An exoneree who enrolls at any institution of the city university
14 of New York or any institution of the state university of New York shall
15 be eligible for a tuition award in an amount equal to the tuition
16 charged at such institution, the mandatory fees charged at such institu-
17 tion and the non-tuition cost of attendance at such institution or
18 college, provided that the scholarship shall not exceed an amount that
19 is equal to the total cost of attendance determined for federal Title IV
20 student financial aid purposes.

21 14. Any and all benefits made available to parolees through the divi-
22 sion of parole shall also be made available to exonerees. Any state
23 contract with a service provider for parolees must also require the
24 service provider to also serve exonerees.

25 15. Nothing in this act shall be construed to prevent an exoneree from
26 pursuing further civil lawsuits against any state agencies or employees
27 for any reason, including in connection with the wrongful conviction.

28 16. (a) Any person claiming compensation and additional benefits under
29 this section based on a pardon that was granted on or after the effec-
30 tive date of this subdivision or the dismissal of an accusatory instru-
31 ment that occurred on or after the effective date of this subdivision
32 shall file his or her claim within three years after the pardon or
33 dismissal.

34 (b) Any person who obtained a judgment under this section prior to the
35 effective date may file for additional benefits under this section with-
36 in two years after such effective date.

37 (c) Any person whose claim was dismissed prior to the effective date
38 of this section on the grounds that the claim did not satisfy clause (A)
39 or (B) of subparagraph (ii) of paragraph (b) of subdivision five of this
40 section may refile his or her claim under this section within two years
41 after the effective date of this subdivision.

42 (d) Any person who did not previously file a claim because his or her
43 claim did not satisfy clause (A) or (B) of subparagraph (ii) of para-
44 graph (b) of subdivision five of this section and is barred by the
45 existing statute of limitations, may file his or her claim under this
46 section within two years after the effective date of this subdivision.

47 § 8. Subdivision 1 of section 156 of the public housing law is amended
48 by adding a new paragraph c to read as follows:

49 c. also for any exoneree as defined in subdivision one-a of section
50 eight-b of the court of claims act. Any benefits due to such exoneree
51 shall not be included in the calculation of probable aggregate income
52 used to determine eligibility for these dwellings. Exonerees shall be
53 assigned the highest need-based priority for placement in a dwelling
54 unit.

55 § 9. Subdivision 4 of section 404 of the correction law, as amended by
56 chapter 322 of the laws of 2021, is amended to read as follows:

1 4. Every incarcerated individual who has received mental health treat-
2 ment pursuant to this article within three years of his or her antic-
3 ipated release date from a state correctional facility and every exoner-
4 ee, as defined in subdivision one-a of section eight-b of the court of
5 claims act, shall be provided with mental health discharge planning and,
6 when necessary, an appointment with a mental health professional in the
7 community who can prescribe medications following discharge and suffi-
8 cient mental health medications and prescriptions to bridge the period
9 between discharge and such time as such mental health professional may
10 assume care of the patient. Incarcerated individuals who have refused
11 mental health treatment may also be provided mental health discharge
12 planning and any necessary appointment with a mental health profes-
13 sional.

14 § 10. Subdivision 2 of section 163 of the civil service law, as
15 amended by section 4 of part T of chapter 56 of the laws of 2010, is
16 amended to read as follows:

17 2. The contract or contracts shall provide for health benefits for
18 retired employees of the state and of the state colleges of agriculture,
19 home economics, industrial labor relations and veterinary medicine, the
20 state agricultural experiment station at Geneva, and any other institu-
21 tion or agency under the management and control of Cornell university as
22 the representative of the board of trustees of the state university of
23 New York, and the state college of ceramics under the management and
24 control of Alfred university as the representative of the board of trus-
25 tees of the state university of New York, and their spouses and depend-
26 ent children as defined by the regulations of the president, and exoner-
27 ees as defined in subdivision one-a of section eight-b of the court of
28 claims act, on such terms as the president may deem appropriate, and the
29 president may authorize the inclusion in the plan of the employees and
30 retired employees of public authorities, public benefit corporations,
31 school districts, special districts, district corporations, municipal
32 corporations excluding active employees and retired employees of cities
33 having a population of one million or more inhabitants whose compen-
34 sation is or was before retirement paid out of the city treasury, or
35 other appropriate agencies, subdivisions or quasi-public organizations
36 of the state, including active members of volunteer fire and volunteer
37 ambulance companies serving one or more municipal corporations pursuant
38 to subdivision seven of section ninety-two-a of the general municipal
39 law, and their spouses and dependent children as defined by the regu-
40 lations of the president. Any such corporation, district, agency or
41 organization electing to participate in the plan shall be required to
42 pay its proportionate share of the expenses of administration of the
43 plan in such amounts and at such times as determined and fixed by the
44 president. All amounts payable for such expenses of administration shall
45 be paid to the commissioner of taxation and finance and shall be applied
46 to the reimbursement of funds previously advanced for such purposes.
47 Neither the state nor any other participant in the plan shall be charged
48 with the particular experience attributable to the employees of the
49 participant, and all dividends or retroactive rate credits shall be
50 distributed pro-rata based upon the number of employees of such partic-
51 ipant covered by the plan.

52 § 11. This act shall take effect immediately and, except as otherwise
53 expressly provided in this act, shall apply to convictions entered
54 before, on or after such effective date.