

STATE OF NEW YORK

2102

2023-2024 Regular Sessions

IN ASSEMBLY

January 23, 2023

Introduced by M. of A. DAVILA, RIVERA, GONZALEZ-ROJAS, CRUZ, CLARK, REYES, MAMDANI, BURDICK, MITAYNES, GALLAGHER, COLTON, FORREST, SIMON, TAYLOR, JACKSON -- read once and referred to the Committee on Banks

AN ACT to amend the banking law, in relation to restructuring unsustainable sovereign and subnational debt

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The banking law is amended by adding a new article 7 to
2 read as follows:

ARTICLE 7

SOVEREIGN AND SUBNATIONAL DEBT

Section 300. Legislative intent.

301. Definitions.

302. Petition for relief; recognition.

303. Notification of creditors.

304. Auditing process.

305. Submission, contents and voting on plan.

306. Financing the restructuring.

307. Priority of repayment.

308. Adjudication of disputes.

309. Application; opt in.

15 § 300. Legislative intent. The purpose of this article is to provide
16 effective mechanisms for restructuring unsustainable sovereign and
17 subnational debt so as to reduce:

18 1. the social costs of sovereign and subnational debt crises;

19 2. systemic risk to the financial system;

20 3. creditor uncertainty; and

21 4. the need for sovereign and subnational debt bailouts, which are
22 costly and create moral hazard.

23 § 301. Definitions. For purposes of this article:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 1. "creditor" means a person or entity that has a claim against a
2 state;

3 2. "claim" means a payment claim against a state for monies borrowed
4 or for the state's guarantee of, or other contingent obligation on,
5 monies borrowed; the term "monies borrowed" shall include the following,
6 whether or not it represents the borrowing of money: monies owing under
7 bonds; debentures; notes, or similar instruments; monies owing for the
8 deferred purchase price of property or services, other than trade
9 accounts payable arising in the ordinary course of business; monies
10 owing on capitalized lease obligations; monies owing on or with respect
11 to letters of credit, bankers' acceptances, or other extensions of cred-
12 it; and monies owing on money market instruments or instruments used to
13 finance trade;

14 3. "comprehensive audit" means a supervisory action taken to examine
15 and evaluate the public debt contracting, refinancing, or negotiation
16 process, in order to determine the lawfulness, transparency, quality,
17 efficacy, efficiency, and sustainability thereof;

18 4. "plan" means a debt restructuring plan contemplated by section
19 three hundred five of this article;

20 5. "state" means a sovereign nation; or unincorporated territory; or
21 any subnational unit thereof, excluding any municipality whose adjust-
22 ment or debts is governed by 11 U.S.C. 9; and

23 6. "supervisory authority" means an independent body referred by the
24 New York state senate finance committee.

25 § 302. Petition for relief; recognition. 1. A state may invoke appli-
26 cation of this article by filing a voluntary petition for relief with
27 the supervisory authority.

28 2. Such petition shall certify that the state:

29 (a) seeks relief under this article, and has not previously sought
30 relief under this article, or under any other law that is substantially
31 in the form of this article, during the past ten years;

32 (b) needs relief under this article to restructure claims that, absent
33 such relief, would constitute unsustainable debt of the state;

34 (c) agrees to restructure those claims in accordance with this arti-
35 cle;

36 (d) agrees to all other terms, conditions and provisions of this arti-
37 cle; and

38 (e) has duly enacted any national or subnational law needed to effec-
39 tuate these agreements. If requested by the supervisory authority, such
40 petition shall also attach documents and legal opinions evidencing
41 compliance with this paragraph.

42 3. Immediately after such a petition for relief has been filed, and so
43 long as such filing has not been dismissed by the supervisory authority
44 for lack of good faith, the terms, conditions, and provisions of this
45 article shall:

46 (a) apply to the debtor-creditor relationship between the state and
47 its creditors to the extent such relationship is governed by the law of
48 this jurisdiction;

49 (b) apply to the debtor-creditor relationship between the state and
50 its creditors to the extent such relationship is governed by the law of
51 another jurisdiction that has enacted law substantially in the form of
52 this article; and

53 (c) be recognized in, and by, all other jurisdictions that have
54 enacted law substantially in the form of this article.

1 § 303. Notification of creditors. 1. Within thirty days after filing
2 its petition for relief, the state shall notify all of its known credi-
3 tors of its intention to negotiate a plan under this article.

4 2. The supervisory authority shall prepare and maintain a current list
5 of creditors of the state and verify claims for the purposes of super-
6 vising voting under this article.

7 § 304. Auditing process. 1. A comprehensive audit shall be conducted.

8 2. The supervisory authority shall choose an independent body to
9 conduct such comprehensive audit.

10 3. The costs associated with a comprehensive audit shall be borne by
11 the state.

12 4. The audit process shall abide by the general principles related to
13 the International Standards of Supreme Audit Institutions 100 issued by
14 the International Organization of Supreme Audit Institutions.

15 § 305. Submission, contents and voting on plan. 1. The state may
16 submit a plan to its creditors at any time, and may submit alternative
17 plans from time to time.

18 2. No other person or entity may submit a plan on behalf of the state.

19 3. A plan shall:

20 (a) designate classes of claims in accordance with subdivision six of
21 this section;

22 (b) specify the proposed treatment of each class of claims;

23 (c) provide the same treatment for each claim of a particular class,
24 unless the holder of a claim agrees to a less favorable treatment;

25 (d) disclose any claims not included in the plan's classes of claims;

26 (e) provide adequate means for the plan's implementation including,
27 with respect to any claims, curing or waiving any defaults or changing
28 the maturity dates, principal amount, interest rate, or other terms or
29 canceling or modifying any liens or encumbrances; and

30 (f) certify that, if the plan becomes effective and binding on the
31 state and its creditors under subdivision four of this section, the
32 state's debt will become sustainable.

33 4. A plan shall become effective and binding on the state and its
34 creditors when it has been submitted by the state and agreed to by each
35 class of such creditors' claims designated in the plan under subdivision
36 three of this section. Thereupon, the state shall be discharged from all
37 claims included in those classes of claims, except as provided in the
38 plan.

39 5. A class of claims has agreed to a plan if creditors holding at
40 least two-thirds in amount and more than one-half in number of the
41 claims of such class voting on such plan agree to the plan.

42 6. Each class of claims shall consist of claims against the state that
43 are equal in priority, provided that:

44 (a) equal claims need not all be included in the same class;

45 (b) claims of governmental or multi-governmental entities each shall
46 be classed separately; and

47 (c) claims that are governed by this article or the law of another
48 jurisdiction that is substantially in the form of this article shall not
49 be classed with other claims.

50 § 306. Financing the restructuring. 1. Subject to subdivision three of
51 this section the state shall have the right to borrow money on such
52 terms and conditions as it deems appropriate.

53 2. The state shall notify all of its known creditors of its intention
54 to borrow under subdivision one of this section, the terms and condi-
55 tions of the borrowing, and the proposed use of the loan proceeds. Such
56 notice shall also direct those creditors to respond to the supervisory

1 authority within thirty days as to whether they approve or disapprove of
2 such loan.

3 3. Any such loan shall be approved by creditors holding at least two-
4 thirds in amount of the claims of creditors responding to the superviso-
5 ry authority within that thirty-day period.

6 4. In order for the priority of repayment, and corresponding subordi-
7 nation, under section three hundred seven of this article to be effec-
8 tive, any such loan shall additionally be approved by creditors holding
9 at least two-thirds in principal amount of the covered claims of the
10 creditors responding to the supervisory authority within that thirty-day
11 period. Claims shall be deemed to be covered if they are governed by
12 this article or by the law of another jurisdiction that is substantially
13 in the form of this article.

14 § 307. Priority of repayment. 1. The state shall repay loans approved
15 under this article prior to paying any other claims.

16 2. The claims of creditors of the state are subordinated to the extent
17 needed to effectuate the priority payment under this section. Such
18 claims are not subordinated for any other purpose.

19 3. The priority of payment, and corresponding subordination, under
20 this section is expressly subject to the approval by creditors under
21 subdivision four of section three hundred six of this article.

22 § 308. Adjudication of disputes. A court of competent jurisdiction may
23 appoint a referee or a special master to make recommendations to the
24 court regarding the resolution of any disputes arising under this arti-
25 cle.

26 § 309. Application; opt in. 1. This article applies where, by contract
27 or otherwise,

28 (a) the law of New York state governs the debtor-creditor relationship
29 between a state and its creditors; and

30 (b) the application of this article is invoked in accordance with
31 section three hundred two of this article.

32 2. Where this article applies, it shall operate retroactively and,
33 without limiting the foregoing, shall override any contractual
34 provisions that are inconsistent with the provisions of this article.

35 3. Any creditors of the state whose claims are not otherwise governed
36 by this article may contractually opt in to this article's terms, condi-
37 tions, and provisions.

38 4. The terms, conditions, and provisions of this article shall apply
39 to the debtor-creditor relationship between the state and creditors
40 opting in under subdivision one of this section as if such relationship
41 were governed by the laws of New York state under subdivision three of
42 section three hundred two of this article.

43 § 2. This act shall take effect immediately.