1046--B

2021-2022 Regular Sessions

## IN SENATE

January 6, 2021

- Introduced by Sens. MYRIE, BAILEY, BIAGGI, BRESLIN, BRISPORT, BROUK, CLEARE, COMRIE, COONEY, FELDER, GAUGHRAN, GIANARIS, GOUNARDES, HINCHEY, HOYLMAN, JACKSON, KAPLAN, KAVANAGH, KENNEDY, KRUEGER, LIU, MANNION, MAY, MAYER, PARKER, RAMOS, REICHLIN-MELNICK, RIVERA, SALAZAR, SANDERS, SEPULVEDA, SERRANO, STAVISKY -- read twice and ordered printed, and when printed to be committed to the Committee on Elections -committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- recommitted to the Committee on Elections in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee
- AN ACT to amend the election law, in relation to establishing the John R. Lewis Voting Rights Act of New York, establishing rights of action for denying or abridging of the right of any member of a protected class to vote, establishing and maintaining a statewide database of voting and election data, providing assistance to language-minority groups, requiring certain political subdivisions to receive preclearance for potential violations of the NYVRA, and creating civil liability for voter intimidation

### The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act shall be known and may be cited as the "John R.
 Lewis Voting Rights Act of New York (NYVRA)".

3 § 2. Sections 17-100 through 17-170 of article 17 of the election law 4 are designated title 1 and a new title heading is added to read as 5 follows:

б

#### VIOLATIONS OF THE ELECTIVE FRANCHISE

7 § 3. The article heading of article 17 of the election law is amended 8 to read as follows:

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD02423-15-2

1

# [<del>VIOLATIONS OF</del>] <u>PROTECTING</u> THE ELECTIVE FRANCHISE

2	§ 4. Article 17 of the election law is amended by adding a new title 2
∠ 3	to read as follows:
4	TITLE 2
5	JOHN R. LEWIS VOTING RIGHTS ACT OF NEW YORK
6	Section 17-200. Legislative purpose and statement of public policy.
7	17-202. Interpretation of laws related to elective franchise.
8	17-202. Interpretation of faws related to elective franchise.
9	17-206. Rights of action.
10	17-208. Assistance for language-minority groups.
11	17-210. Preclearance commission.
$12^{11}$	17-212. Preclearance.
13	17-212. Fieldediance. 17-214. Right of action against voter intimidation, deception or
14	obstruction.
15	17-216. Authority to issue subpoenas.
16	17-218. Expedited judicial proceedings and preliminary relief.
17	17-220. Attorneys' fees.
18	17-222. Applicability.
19	17-224. Severability.
20	§ 17-200. Legislative purpose and statement of public policy. In
21	recognition of the protections for the right to vote provided by the
22	constitution of the state of New York, which substantially exceed the
23	protections for the right to vote provided by the constitution of the
24	United States, and in conjunction with the constitutional guarantees of
25	equal protection, freedom of expression, and freedom of association
26	under the law and against the denial or abridgement of the voting rights
27	of members of a race, color, or language-minority group, it is the
28	public policy of the state of New York to:
29	1. Encourage participation in the elective franchise by all eligible
30	voters to the maximum extent; and
31	2. Ensure that eligible voters who are members of racial, color, and
32	language-minority groups shall have an equal opportunity to participate
33	in the political processes of the state of New York, and especially to
34	exercise the elective franchise.
35	§ 17-202. Interpretation of laws related to elective franchise. In
36	further recognition of the protections for the right to vote provided by
37	the constitution of the state of New York, statutes, rules and regu-
38	lations, and local laws or ordinances related to the elective franchise
39	shall be construed liberally in favor of (a) protecting the right to
40	cast an effective ballot; (b) ensuring that eligible voters are not
41	impaired in registering to vote or voting including having their votes counted, and (c) ensuring equitable access with regard to race, color,
42 43	and language-minority groups to opportunities to register to vote and to
44	vote. The authority to prescribe or maintain voting or elections poli-
45	cies and practices cannot be so exercised as to unnecessarily deny or
46	abridge the right to vote. Policies and practices that burden the right
47	to vote must be narrowly tailored to promote a compelling policy justi-
48	fication that must be supported by substantial evidence.
49	§ 17-204. Definitions. For the purposes of this title:
50	1. "At-large" method of election means a method of electing members to
51	the governing body of a political subdivision: (a) in which all of the
52	voters of the entire political subdivision elect each of the members to
53	the governing body; (b) in which the candidates are required to reside
54	within given areas of the political subdivision and all of the voters of
55	the entire political subdivision elect each of the members to the

governing body; or (c) that combines at-large elections with district-1 based elections, unless the only member of the governing body of a poli-2 tical subdivision elected at-large holds exclusively executive responsi-3 4 bilities. At-large method of election does not include ranked-choice voting, cumulative voting, and limited voting. 5 6 2. "District-based" method of election means a method of electing 7 members to the governing body of a political subdivision using a districting or redistricting plan in which each member of the governing 8 body resides within a district or ward that is a divisible part of the 9 10 political subdivision and is elected only by voters residing within that district or ward, except for a member of the governing body that holds 11 12 exclusively executive responsibilities. 3. "Alternative" method of election means a method of electing members 13 to the governing body of a political subdivision using a method other 14 15 than at-large or district-based, including, but not limited to, rankedchoice voting, cumulative voting, and limited voting. 16 17 4. "Political subdivision" means a geographic area of representation created for the provision of government services, including, but not 18 limited to, a county, city, town, village, school district, or any other 19 20 district organized pursuant to state or local law. 5. "Protected class" means a class of eligible voters who are members 21 22 of a race, color, or language-minority group, as referenced and defined in the federal voting rights act. 23 6. "Racially polarized voting" means voting in which there is a 24 25 difference in the candidate or electoral choice preferred by members in a protected class, and the candidate or electoral choice preferred by 26 27 the rest of the electorate. The methodologies for estimating group 28 voting behavior as approved in applicable federal cases to enforce the federal voting rights act to establish racially polarized voting may be 29 30 used for purposes of this subdivision to prove that elections are characterized by racially polarized voting, but those methodologies shall 31 32 not be the exclusive means of proving racially polarized voting. 33 7. "Federal voting rights act" means the federal Voting Rights Act of 34 1965, 52 U.S.C. § 10301 et seq. 8. The "civil rights bureau" means the civil rights bureau of the 35 36 office of the attorney general. 37 9. "Government enforcement action" means a denial of administrative or judicial preclearance by the state or federal government, pending liti-38 39 gation filed by a federal or state entity, a final judgment or adjudication, a consent decree, or similar formal action. 40 10. "Preclearance commission" means the commission formed by this 41 title to make determinations as to preclearance, informed by the recom-42 43 mendations of the civil rights bureau. 44 11. "Deceptive or fraudulent device, contrivance, or communication" 45 means one that contains false information pertaining to: (a) the time, 46 place, and manner of any election; (b) the qualifications or 47 restrictions on voter eligibility for such election; or (c) a statement 48 of endorsement by any specifically named person, political party, or 49 organization. § 17-206. Rights of action. 1. Right of action against voter 50 suppression. (a) No voting qualification, prerequisite to voting, law, 51 52 ordinance, standard, practice, procedure, regulation, or policy shall be enacted or implemented by any board of elections or political subdivi-53 54 sion in a manner that results in a denial or abridgement of the right of

55 any member of a protected class to vote.

3

-	
1	(b) A violation is established if, based on the totality of the
2	circumstances, the ability of members of the protected class to elect
3	candidates of their choice or influence the outcome of elections is
4	impaired.
5	(c) For political subdivisions where either the primary or general
6	election is held on a date that is not concurrent with the primary or
7	general election dates for state, county, or city office as established
8	in section eight of article three or section eight of article thirteen
9	of the constitution, and in state law, there shall be a presumption that
10	the date of election results in the denial or abridgement of the right
11	to vote where for three consecutive general elections in which there is
12	at least one contested race for an office, the number of actual voters
13	in each contested election is less than twenty-five percent of the total
14	number of votes cast in the most recent general election for the presi-
15	dency of the United States by voters in the political subdivision, or in
16	which, for any protected class consisting of at least twenty-five thou-
17	sand citizens of voting age or whose members comprise at least ten
18	percent of the citizen voting age population, the percent of members of
19	that protected class that are actual voters is at least twenty-five
20	percent lower than the percent of citizens of voting age that are not
21	members of that protected class that are actual voters.
22	2. Right of action against vote dilution. (a) A method of election,
23	including at-large, district-based, or alternative, shall not have the
24	effect of impairing the ability of members of a protected class to elect
25	candidates of their choice or influence the outcome of elections, as a
26	result of the dilution or the abridgment of the rights of members of the
27	protected class.
28	(b) A violation of this subdivision shall be:
29	(i) established if a political subdivision uses an at-large method of
30	election and it is shown that either: (A) voting patterns of members of
31	the protected class within the political subdivision are racially polar-
32	ized; or (B) under the totality of the circumstances, the ability of
33 24	members of the protected class to elect candidates of their choice or
34 25	influence the outcome of elections is impaired; or
35	(ii) established if a political subdivision uses a district-based or
36	alternative method of election and it is shown that candidates or elec-
37	toral choices preferred by members of the protected class would usually be defeated, and either: (A) voting patterns of members of the protected
38	class within the political subdivision are racially polarized; or (B)
39	
40	under the totality of the circumstances, the ability of members of the protected class to elect candidates of their choice or influence the
41	
42	outcome of elections is impaired; or
43	(c) In assessing whether voting patterns of members of the protected
44	class within the political subdivision are racially polarized or whether
45	candidates or electoral choices preferred by members of the protected
46	class would usually be defeated: (i) elections conducted prior to the filing of an action pursuant to this subdivision are more probative than
47	
48	elections conducted after the filing of the action; (ii) evidence concerning elections for members of the governing body of the political
49 50	
50 51	subdivision are more probative than evidence concerning other elections;
51 52	(iii) statistical evidence is more probative than non-statistical evidence; (iv) where there is evidence that more than one protected
5∠ 53	class of eligible voters are politically cohesive in the political
53 54	subdivision, members of each of those protected classes may be combined;
54 55	(v) evidence concerning the intent on the part of the voters, elected
	officials, or the political subdivision to discriminate against a
56	OTTICIALS, OF the political subdivision to discriminate against a

protected class is not required; (vi) evidence that voting patterns and 1 election outcomes could be explained by factors other than racially 2 polarized voting, including but not limited to partisanship, shall not 3 4 be considered; (vii) evidence that sub-groups within a protected class 5 have different voting patterns shall not be considered; (viii) evidence 6 concerning whether members of a protected class are geographically 7 compact or concentrated shall not be considered, but may be a factor in 8 determining an appropriate remedy; and (ix) evidence concerning projected changes in population or demographics shall not be considered, but 9 10 may be a factor, in determining an appropriate remedy. 3. Evaluation of totality of the circumstances. In assessing whether, 11 12 under the totality of the circumstances, the ability of members of the protected class to elect candidates of their choice or influence the 13 14 outcome of elections is impaired without a compelling policy justifica-15 tion, factors that may be considered shall include, but not be limited to: (a) the history of discrimination in the political subdivision, 16 17 geographic region, or the state; (b) the extent to which members of the protected class have been elected to office in the political subdivi-18 sion; (c) the use of any voting qualification, prerequisite to voting, 19 20 law, ordinance, standard, practice, procedure, regulation, or policy 21 that may enhance the dilutive effects of the election scheme; (d) denial 22 of access of either eligible voters or candidates who are members of the 23 protected class to those processes determining which groups of candidates will receive access to the ballot, financial support, or other 24 25 support in a given election; (e) the extent to which members of the 26 protected class contribute to political campaigns at lower rates; (f) 27 the extent to which members of a protected class in the state or poli-28 tical subdivision vote at lower rates than other members of the elector-29 ate; (g) the extent to which members of the protected class are disad-30 vantaged in areas including but not limited to education, employment, 31 health, criminal justice, housing, land use, or environmental 32 protection; (h) the extent to which members of the protected class are 33 disadvantaged in other areas which may hinder their ability to partic-34 ipate effectively in the political process; (i) the use of overt or subtle racial appeals in political campaigns; (j) a significant lack of 35 36 responsiveness on the part of elected officials to the particularized 37 needs of members of the protected class; and (k) whether the political subdivision has a compelling policy justification that is substantiated 38 39 and supported by evidence for adopting or maintaining the method of 40 election or the voting qualification, prerequisite to voting, law, ordinance, standard, practice, procedure, regulation, or policy. No factor 41 is dispositive or necessary to establish the existence of racially 42 43 polarized voting. Evidence of these factors concerning the state, 44 private actors, or other political subdivisions in the geographic region may be considered but is less probative than evidence concerning the 45 46 political subdivision itself. 47 4. Standing. Any aggrieved person, organization whose membership includes or is likely to include aggrieved persons, organization whose 48 mission would be frustrated by a violation of this section, organization 49 50 that would expend resources in order to fulfill its mission as a result of a violation of this section, or the attorney general may file an 51 52 action pursuant to this section in the supreme court of the county in which the political subdivision is located. 53 54 5. Remedies. (a) Upon a finding of a violation of any provision of

55 this section, the court shall implement appropriate remedies that are

5

1	tailored to remedy the violation. Remedies may include, but shall not be
1 2	limited to:
⊿ 3	(i) a district-based method of election;
3 4	(ii) an alternative method of election;
5	(iii) new or revised districting or redistricting plans; (iv) elimination of staggered elections so that all members of the
6	
7	governing body are elected on the same date;
8	(v) reasonably increasing the size of the governing body;
9	(vi) moving the dates of elections to be concurrent with the primary
10	or general election dates for state, county, or city office as estab-
11	lished in section eight of article three or section eight of article
12	thirteen of the constitution;
13	(vii) transferring authority for conducting the political subdivi-
14	sion's elections to the board of elections for the county in which the
15	political subdivision is located;
16	(viii) additional voting hours or days;
17	(ix) additional polling locations;
18	(x) additional means of voting such as voting by mail;
19	(xi) ordering of special elections;
20	(xii) requiring expanded opportunities for voter registration;
21	(xiii) requiring additional voter education;
22	(xiv) modifying the election calendar;
23	(xv) the restoration or addition of persons to registration lists; or
24	(xvi) retaining jurisdiction for such period of time on a given matter
25	as the court may deem appropriate, during which no redistricting plan
26	shall be enforced unless and until the court finds that such plan does
27	not have the purpose of diluting the right to vote on the basis of
28	protected class membership, or in contravention of the voting guarantees
29	set forth in this title, except that the court's finding shall not bar a
30	subsequent action to enjoin enforcement of such redistricting plan.
31	(b) The court shall only adopt a remedy that will not diminish the
32	ability of protected class members to participate in the political proc-
33	ess and to elect their preferred candidates to office. The court shall
34	consider proposed remedies by any parties and interested non-parties,
35	and shall not provide deference or priority to a proposed remedy because
36	it is proposed by the political subdivision. This title gives the court
37	authority to implement remedies notwithstanding any other provision of
38	<ul> <li><u>law, including any other state or local law.</u></li> <li><u>6. Procedures for implementing new or revised districting or redis-</u></li> </ul>
39 40	tricting plans. The governing body of a political subdivision with the
40	
41	authority under this title and all applicable state and local laws to
42	enact and implement a new method of election that will replace the poli- tical subdivision's at-large method of election with a district-based or
43 44	alternative method of election, or enact and implement a new districting
44 45	or redistricting plan, shall undertake each of the steps enumerated in
45	
46	this subdivision, if proposed subsequent to receipt of a NYVRA notifica- tion letter, as defined in subdivision seven of this section, or the
47 10	filing of a claim pursuant to this title or the federal voting rights
48	
49 50	act.
50 51	(a) Before drawing a draft districting or redistricting plan or plans of the proposed boundaries of the districts, the political subdivision
51 52	shall hold at least two public hearings over a period of no more than
52 53	thirty days, at which the public is invited to provide input regarding
53 54	the composition of the districts. Before these hearings, the political
54 55	subdivision may conduct outreach to the public, including to non-Engl-
55	BUDITYIBION MAY CONDUCT OUTTEACH TO THE PUDITC, INCLUTING TO HOH-HIGI-

7

ish-speaking communities, to explain the districting or redistricting 1 process and to encourage public participation. 2 (b) After all draft districting or redistricting plans are drawn, the 3 4 political subdivision shall publish and make available for release at 5 least one draft districting or redistricting plan and, if members of the 6 governing body of the political subdivision will be elected in their 7 districts at different times to provide for staggered terms of office, 8 the potential sequence of the elections. The political subdivision shall also hold at least two additional hearings over a period of no more than 9 10 forty-five days, at which the public is invited to provide input regard-11 ing the content of the draft districting or redistricting plan or plans 12 and the proposed sequence of elections, if applicable. The draft districting or redistricting plan or plans shall be published at least 13 14 seven days before consideration at a hearing. If the draft districting 15 or redistricting plan or plans are revised at or following a hearing, the revised versions shall be published and made available to the public 16 17 for at least seven days before being adopted. (c) In determining the final sequence of the district elections 18 conducted in a political subdivision in which members of the governing 19 20 body will be elected at different times to provide for staggered terms of office, the governing body shall give special consideration to the 21 22 purposes of this title, and it shall take into account the preferences 23 expressed by members of the districts. 7. Notification requirement and safe harbor for judicial actions. 24 25 Before commencing a judicial action against a political subdivision under this section, a prospective plaintiff shall send by certified mail 26 27 a written notice to the clerk of the political subdivision, or, if the 28 political subdivision does not have a clerk, the governing body of the political subdivision, against which the action would be brought, 29 asserting that the political subdivision may be in violation of this 30 31 title. This written notice shall be referred to as a "NYVRA notification 32 letter" in this title. For actions against a school district or any 33 other political subdivision that holds elections governed by the educa-34 tion law, the prospective plaintiff shall also send by certified mail a copy of the NYVRA notification letter to the commissioner of education. 35 (a) A prospective plaintiff shall not commence a judicial action 36 37 against a political subdivision under this section within fifty days of sending to the political subdivision a NYVRA notification letter. 38 39 (b) Before receiving a NYVRA notification letter, or within fifty days 40 of mailing of a NYVRA notification letter, the governing body of a political subdivision may pass a resolution affirming: (i) the political 41 subdivision's intention to enact and implement a remedy for a potential 42 43 violation of this title; (ii) specific steps it will undertake to facil-44 itate approval and implementation of such a remedy; and (iii) a schedule 45 for enacting and implementing such a remedy. Such a resolution shall be 46 referred to as a "NYVRA resolution" in this title. If a political subdi-47 vision passes a NYVRA resolution, a prospective plaintiff shall not commence an action to enforce this section against the political subdi-48 49 vision within ninety days of the resolution's passage. For actions 50 against a school district, the commissioner of education may order the enactment of an NYVRA resolution pursuant to the commissioner's authori-51 ty under section three hundred five of the education law. 52 (c) If the governing body of a political subdivision lacks the author-53 54 ity under this title or applicable state law or local laws to enact or 55 implement a remedy identified in a NYVRA resolution within ninety days after the passage of the NYVRA resolution, or if the political subdivi-56

sion is a covered entity as defined under section 17-212 of this title, 1 the governing body of the political subdivision may undertake the steps 2 3 enumerated in the following provisions upon passage of a NYVRA resol-4 ution: 5 (i) The governing body of the political subdivision may approve a 6 proposed remedy that complies with this title and submit such a proposed 7 remedy to the preclearance commission. Such a submission shall be 8 referred to as a "NYVRA proposal" in this title. 9 (ii) Prior to passing a NYVRA proposal, the political subdivision 10 shall hold at least one public hearing, at which the public is invited 11 to provide input regarding the NYVRA proposal. Before this hearing, the 12 political subdivision may conduct outreach to the public, including to non-English-speaking communities, to encourage public participation. 13 14 (iii) Within forty-five days of receipt of a NYVRA proposal, the civil 15 rights bureau shall submit a report and recommendation to the preclearance commission as to whether the preclearance commission should grant 16 or deny approval of the NYVRA proposal. 17 (iv) Within sixty days of receipt of a NYVRA proposal, the preclear-18 ance commission shall either grant or deny approval of the NYVRA 19 20 proposal. 21 (v) The preclearance commission shall only grant approval to the NYVRA 22 proposal if it concludes that: (A) the political subdivision may be in violation of this title; (B) the NYVRA proposal would remedy any poten-23 tial violation of this title; (C) the NYVRA proposal is unlikely to 24 25 violate the constitution or any federal law; (D) the NYVRA proposal will not diminish the ability of protected class members to participate in 26 27 the political process and to elect their preferred candidates to office; 28 and (E) implementation of the NYVRA proposal is feasible. The preclear-29 ance commission may grant approval to the NYVRA proposal notwithstanding 30 any other provision of law, including any other state or local law. 31 (vi) If the preclearance commission grants approval, the NYVRA 32 proposal shall be enacted and implemented immediately, notwithstanding 33 any other provision of law, including any other state or local law. If 34 the political subdivision is a covered entity as defined under section 35 17-212 of this title, there shall be no need for the political subdivi-36 sion to also obtain preclearance for the NYVRA proposal pursuant to such 37 section. (vii) If the preclearance commission denies approval, the NYVRA 38 39 proposal shall not be enacted or implemented. The preclearance commission shall interpose objections explaining its basis and may, in its 40 discretion, indicate another NYVRA proposal for which it would grant 41 42 approval. (viii) If the preclearance commission does not respond, the NYVRA 43 44 proposal shall not be enacted or implemented. (d) A political subdivision that has passed a NYVRA resolution may 45 46 enter into an agreement with a prospective plaintiff who sends a NYVRA 47 notification letter providing that such a prospective plaintiff shall not commence an action to enforce this section against the political 48 subdivision for an additional ninety days. This written agreement may be 49 referred to as a "NYVRA extension agreement". The NYVRA extension agree-50 ment shall include a requirement that either the political subdivision 51 52 shall enact and implement a remedy that complies with this title or the political subdivision shall pass a NYVRA proposal and submit it to the 53 54 civil rights bureau. 55 (e) If, pursuant to a process commenced by a NYVRA notification letter, a political subdivision enacts or implements a remedy or the 56

8

civil rights bureau grants approval to a NYVRA proposal, a prospective 1 plaintiff who sent the NYVRA notification letter may, within thirty days 2 of the enactment or implementation of the remedy or approval of the 3 4 NYVRA proposal, demand reimbursement for the cost of the work product 5 generated to support the NYVRA notification letter. A prospective plain-6 tiff shall make the demand in writing and shall substantiate the demand 7 with financial documentation, such as a detailed invoice for demography 8 services or for the analysis of voting patterns in the political subdi-9 vision. A political subdivision may request additional documentation if 10 the provided documentation is insufficient to corroborate the claimed costs. A political subdivision shall reimburse a prospective plaintiff 11 12 for reasonable costs claimed, or in an amount to which the parties mutually agree. The cumulative amount of reimbursements to all prospective 13 14 plaintiffs, except for actions brought by the attorney general, shall 15 not exceed forty-three thousand dollars, as adjusted annually to the consumer price index for all urban consumers, United States city aver-16 age, as published by the United States department of labor. To the 17 extent a prospective plaintiff who sent the NYVRA notification letter 18 and a political subdivision are unable to come to a mutual agreement, 19 either party may file a declaratory judgment action to obtain a clarifi-20 21 cation of rights. 22 (f) Notwithstanding the provisions of this subdivision, if the first 23 day for designating petitions for a political subdivision's next regular election to select members of its governing board has begun or is sched-24 25 uled to begin within thirty days, or if a political subdivision is scheduled to conduct any election within one hundred twenty days, a plain-26 27 tiff alleging any violation of this title may commence a judicial action 28 against a political subdivision under this section, provided that the 29 relief sought by such a plaintiff includes preliminary relief for that 30 election. Prior to or concurrent with commencing such a judicial action, 31 any such plaintiff shall also submit a NYVRA notification letter to the political subdivision. If a judicial action commenced under this 32 provision is withdrawn or dismissed for mootness because the political 33 34 subdivision has enacted or implemented a remedy or the civil rights bureau has granted approval of a NYVRA proposal pursuant to a process 35 36 commenced by a NYVRA notification letter, any such plaintiff may only 37 demand reimbursement pursuant to this subdivision. 38 8. Coalition claims permitted. Members of different protected classes 39 may file an action jointly pursuant to this chapter if they demonstrate 40 that the combined voting preferences of the multiple protected classes are polarized against the rest of the electorate. 41 42 § 17-208. Assistance for language-minority groups. 1. Political subdi-43 visions required to provide language assistance. A board of elections or 44 a political subdivision that administers elections shall provide 45 language-related assistance in voting and elections to a language-minor-46 ity group in a political subdivision if, based on data from the American 47 community survey, or data of comparable quality collected by a public 48 office, that: 49 (a) more than two percent of the citizens of voting age of a political 50 subdivision are members of a single language-minority group and speak English "less than very well" according to the American community 51 52 survey; (b) more than four thousand of the citizens of voting age of such 53 54 political subdivision are members of a single language-minority group and speak English "less than very well" according to the American commu-55

56 nity survey; or

(c) in the case of a political subdivision that contains all or any 1 part of a Native American reservation, more than two percent of the 2 3 Native American citizens of voting age within the Native American reser-4 vation are members of a single language-minority group and speak English 5 "less than very well" according to the American community survey. For 6 the purposes of this paragraph, "Native American" is defined to include 7 any persons recognized by the United States census bureau or New York as 8 "American Indian" or "Alaska Native".

9 2. Language assistance to be provided. When it is determined that a 10 board of elections or political subdivision shall provide language 11 assistance to a particular minority group, such board of elections or 12 political subdivision shall provide voting materials in the covered language of an equal guality of the corresponding English language mate-13 14 rials, including registration or voting notices, forms, instructions, 15 assistance, or other materials or information relating to the electoral process, including ballots. Whenever any such board of elections or 16 17 political subdivision provides any registration or voting notices, forms, instructions, assistance, or other materials or information 18 relating to the electoral process, including ballots, in a covered poli-19 20 tical subdivision, it shall provide them in the language of the applicable minority group as well as in the English language, provided that 21 22 where the language of the applicable minority group is oral or unwritten or in the case of some American Indians, if the predominant language is 23 historically unwritten, the board of elections or political subdivision 24 25 is only required to furnish oral instructions, assistance, or other information relating to registration and voting. 26

3. Action for declaratory judgment for English-only voting materials. A board of elections or political subdivision that shall provide language assistance to a particular minority group, which seeks to provide English-only materials may file an action against the state for a declaratory judgment permitting such provision. The court shall grant the requested relief if it finds that the determination was unreasonable or an abuse of discretion.

4. Standing. Any aggrieved persons, organization whose membership includes or is likely to include aggrieved persons, organization whose mission would be frustrated by a violation of this section, organization that would expend resources in order to fulfill its mission as a result of a violation of this section, or the attorney general may file an action pursuant to this section in the supreme court of the county in which the alleged violation of this section occurred.

§ 17-210. Preclearance commission. 1. Preclearance commission. There 41 is hereby established within the department of law, a preclearance 42 43 commission. Such entity shall be responsible for making determinations 44 on preclearance and other matters as enumerated under this title. Such 45 determinations shall be based upon the provisions of this title and the 46 recommendations of the civil rights bureau. This commission shall here-47 inafter be referred to as the "preclearance commission" or "commission" 48 in this title. The commission shall operate and maintain a website for 49 posting preclearance submissions and decisions to ensure that they are 50 accessible to the public.

51 2. Preclearance commission structure and membership. (a) The commis-52 sion shall consist of three members to be selected as set forth in this 53 section and shall have and exercise the powers and duties set forth in 54 this title.

1	(b) The governor shall select one member, and the attorney general
2	shall select one member. Upon their selection both members shall therein
3	jointly select one member to serve on such commission.
4	(c) To be eligible to serve as a member of the commission an individ-
5	ual must:
б	(i) be a resident of New York state;
7	(ii) have demonstrated experience representing or working on behalf of
8	members of protected classes, as defined in this title;
9	(iii) have experience working with members of protected classes, as
10	defined in this title, in voting in elections in the state of New York,
11	(d) No individual shall be eligible to serve as a member of the
12	commission who:
13	(i) is currently serving in any elected governmental office or has
14	within the last five years served in any elected governmental office;
15	(ii) is currently serving on any board of elections; or
16	(iii) is currently holding any official position for a political
17	party.
18	(e) Members of the commission shall serve staggered terms. The first
19	member shall be chosen by the attorney general and shall serve a term of
20	five years, the second member shall be chosen by the governor and shall
21	serve a term of four years and the third member chosen by the first two
22	members shall serve a term of three years. All subsequent members of
23	the commission shall be selected and appointed as described in this
24	section and shall serve a term of five years, unless selected and
25	appointed to complete a vacant term.
26	(f) The commission by a majority vote shall elect a chairperson from
27	among its members to preside over its meetings, other proceedings, and
28	votes. The chairperson shall serve a one year term.
29	(g) A majority of the members of the commission, conferring in person,
30	telephonically, by videoconference, or by other means as agreed by the
31	commission, shall constitute a quorum, and the commission shall have the
32	power to act by majority vote of the total number of members of the
33	commission without vacancy.
34	(h) Members of the commission shall be reimbursed for all reasonable
35	and necessary expenses incurred in the performance of their duties.
36	(i) Members of the commission may be removed for cause by majority
37	vote of the commission for substantial neglect of duty, misconduct in
38	office, or inability to discharge the powers or duties of office, after
39	written notice and opportunity for a reply.
40	(j) Any vacancy occurring on the commission shall be filled within
41	thirty days of its occurrence, by those who selected the member in such
42	<u>seat, to complete the vacant term.</u>
43	(k) Nothing in this article shall prevent a member from serving a
44	second consecutive term unless such person has previously been removed
45	for cause from said commission.
46	§ 17-212. Preclearance. 1. Preclearance. To ensure that the right to
47	vote is not denied or abridged on account of race, color, or language-
48	minority group, as a result of the enactment or implementation of a
49	covered policy, as defined in subdivision two of this section, after the
50	effective date of this section, the enactment or implementation of a
51	covered policy by a covered entity, as defined in subdivision three of
52	this section, shall be subject to preclearance by the civil rights
53	bureau or by a designated court as set forth in this section.
54	2. Covered policies. A "covered policy" shall include any new or modi-
55	fied voting qualification, prerequisite to voting, law, ordinance, stan-

1	dard, practice, procedure, regulation, or policy concerning any of the
2	following topics:
3	(a) Method of election;
4	(b) Form of government;
5	(c) Annexation of a political subdivision;
б	(d) Incorporation of a political subdivision;
7	(e) Consolidation or division of political subdivisions;
8	(f) Removal of voters from enrollment lists or other list maintenance
9	activities;
10	(g) Number, location, or hours of any election day or early voting
11	poll site;
12	(h) Dates of elections and the election calendar, except with respect
13	to special elections;
14	(i) Registration of voters;
15	(j) Assignment of election districts to election day or early voting
16	poll sites;
17	(k) Assistance offered to members of a language-minority group; and
18	(1) The civil rights bureau may designate additional topics for inclu-
19	sion in this list pursuant to a rule promulgated under the state admin-
20	istrative procedure act, if it determines that a new or modified voting
21	qualification, prerequisite to voting, law, ordinance, standard, prac-
22	tice, procedure, regulation, or policy concerning such topics may have
23	the effect of denying or abridging the right to vote on account of race,
24	color, or language-minority group.
25	3. Covered entity. A "covered entity" shall include: (a) any political
26	subdivision which, within the previous twenty-five years, has become
27	subject to a court order or government enforcement action based upon a
28	finding of any violation of this title, the federal voting rights act,
29	the fifteenth amendment to the United States constitution, or a voting-
30	related violation of the fourteenth amendment to the United States
31	constitution; (b) any political subdivision which, within the previous
32	twenty-five years, has become subject to at least three court orders or
33	government enforcement actions based upon a finding of any violation of
34	any state or federal civil rights law or the fourteenth amendment to the
35	United States constitution concerning discrimination against members of
36	a protected class; (c) any county in which, based on data provided by
37	the division of criminal justice services, the combined misdemeanor and
38	felony arrest rate of members of any protected class consisting of at
39	least ten thousand citizens of voting age or whose members comprise at
40	least ten percent of the citizen voting age population of the county,
41	exceeds the proportion that the protected class constitutes of the citi-
42	zen voting age population of the county as a whole by at least twenty
43	percent at any point within the previous ten years; or (d) any political
44	subdivision in which, based on data made available by the United States
45	census, the dissimilarity index of any protected class consisting of at
46	least twenty-five thousand citizens of voting age or whose members
47	comprise at least ten percent of the citizen voting age population of
48	the political subdivision, is in excess of fifty with respect to non-
49	Hispanic white citizens of voting age within the political subdivision
50	at any point within the previous ten years. If any covered entity is a
51	political subdivision in which a board of elections has been estab-
52	lished, that board of elections shall also be deemed a covered entity.
53	If any political subdivision in which a board of elections has been
54	established contains a covered entity fully within its borders, that
55	political subdivision and that board of elections shall both be deemed a
56	covered entity.

-	
1	4. Preclearance by the attorney general and the preclearance commis-
2	sion. A covered entity may obtain preclearance for a covered policy from
3	the preclearance commission pursuant to the following process:
4	(a) The covered entity shall submit the covered policy in writing to
5	the preclearance commission and the civil rights bureau. If the covered
6	entity is a county or city board of elections, it shall contemporaneous-
7	ly provide a copy of the covered policy to the state board of elections.
8	(b) Upon submission of a covered policy for preclearance, as soon as
9	practicable but no later than within ten days, the commission shall
10	<u>publish the submission on its website.</u>
11	(c) After publication of a submission, there shall be an opportunity
12	for members of the public to comment on the submission to the civil
13	rights bureau within the time periods set forth below. To facilitate
14	public comment, the commission shall provide an opportunity for members
15	of the public to sign up to receive notifications or alerts regarding
16	submission of a covered policy for preclearance.
17	(d) Upon submission of a covered policy for preclearance, the civil
18	rights bureau shall review the submission and shall, within the time
19	periods set forth below, provide a report and recommendation to the
20	commission, which shall include a recommendation as to whether, under
21	this title, preclearance should be granted or denied to the covered
22	policy. Such time period shall run concurrent with the time periods for
23	public comment. The civil rights bureau may not submit its report and
24	recommendation until the period for public comment is closed. The civil
25	rights bureau may request more information from a jurisdiction submit-
26	ting a covered policy at any time during its review to aid in developing
27	its report and recommendation. The failure to timely comply with reason-
28	able requests for more information may be grounds for the denial of
29	preclearance. The civil rights bureau's reports and recommendation shall
30	be posted publicly on the preclearance commission's website promptly
31	after they are received by the commission. Provided, however, such
32	communications between the civil rights bureau and the commission or its
33	members other than the civil rights bureau's report and recommendation
34	shall be exempt from public disclosure under article six of the public
35	officers law. The civil rights bureau may instead opt to grant or deny
36	preclearance directly without sending a recommendation to the commis-
37	sion.
38	(e) Upon receipt of the civil rights bureau's report and recommenda-
39	tion regarding a covered policy submitted for preclearance, the
40	preclearance commission shall review the covered policy, the civil
41	rights bureau's report and recommendation, and any public comment, and
42	shall, within the time periods set forth below, deny or grant preclear-
43	ance. In determining whether to deny or grant preclearance, the commis-
44	sion shall give deference to the civil rights bureau's recommendation
45	under an "arbitrary and capricious" standard of review. In any determi-
46	nation as to preclearance, the commission shall identify in writing
47	whether it is approving or rejecting the civil rights bureau's recommen-
48	dation. If the preclearance commission grants preclearance, it may, in
49	its discretion, designate preclearance as "preliminary" in which case
50	the commission may deny preclearance within sixty days following the
51	receipt of submission of the covered policy.
52	(i) The commission shall grant preclearance only if it determines,
53	upon review of the civil rights bureau's recommendation, that the
54	covered policy will not diminish the ability of protected class members
55	to participate in the political process and to elect their preferred

1	candidates to office. If the commission grants preclearance, the covered
2	entity may enact or implement the covered policy immediately.
3	(ii) If the commission denies preclearance, the commission shall
4	interpose objections explaining its basis and the covered policy shall
5	not be enacted or implemented.
6	(iii) If the commission fails to respond within the time for response
7	as established in this section, the civil rights bureau's recommendation
8	on the covered policy shall govern.
9	(iv) If the commission's membership falls below a quorum at any time,
10	or during any time period that may elapse between the effective date of
11	this section and the establishment of a quorum on the commission, the
12	civil rights bureau's recommendation as to whether preclearance should
13	be granted or denied shall have the force of final preclearance determi-
14	nation until the commission's quorum is established or restored.
15	(f) The time periods for public comment, civil rights bureau review,
16	and the decision of the commission to grant or deny preclearance on
17	submission shall be as follows:
18	(i) For any covered policy concerning the designation or selection of
19	poll sites or the assignment of election districts to poll sites, wheth-
20	er for election day or early voting, the period for public comment shall
21	be five business days. The civil rights bureau shall submit its report
22	and recommendation to the commission within ten days following the
23	receipt of such submission and a single commissioner, assigned on a
24	rotating basis, shall review the submission, the civil rights bureau's
25	recommendation, and any public comment. Within five days such commis-
26	sioner shall, either: (A) approve the civil rights bureau's recommenda-
20 27	tion; or (B) refer the submission and the civil rights bureau's recom-
28	mendation to the full commission for a determination as to whether
29	preclearance shall be denied or granted.
30	(ii) Upon a showing of good cause, the civil rights bureau may receive
31	an extension of up to twenty days to submit its report and recommenda-
32	tion to the commission. If the commissioner initially assigned refers
33	the submission and the civil rights bureau's recommendation to the
34	commission for a determination, the commission shall deny or grant
35	preclearance within five days from the date of referral.
36	(iii) For any other covered policy, the period for public comment
37	shall be ten business days, the civil rights bureau shall submit its
38	report and recommendation to the commission within forty days, and a
39	single commissioner, assigned on a rotating basis, shall review the
40	submission, the civil rights bureau's recommendation, and any public
41	comment, and shall, within five days, either: (A) approve the civil
42	rights bureau's recommendation; or (B) refer the submission and the
43	civil rights bureau's recommendation to the commission for a determi-
44	nation as to whether preclearance shall be denied or granted. If the
45	commissioner initially assigned refers the submission and the civil
46	rights bureau's recommendation to the commission for a determination,
	-
47	the commission shall deny or grant preclearance within ten days from the
48	date of referral. In consultation with the civil rights bureau, the
49	commission may invoke up to two extensions of ninety days each.
50	(iv) The civil rights bureau is hereby authorized to promulgate rules
51	for an expedited, emergency preclearance process in the event of a
52	covered policy occurring during or imminently preceding an election as a
53	result of any disaster within the meaning of section 3-108 of this chap-
54	ter or other exigent circumstances. Any preclearance granted under this
55	provision shall be designated "preliminary" and the commission may deny
56	preclearance within sixty days following receipt of the covered policy.

1	(q) Appeal of any denial by the preclearance commission may be heard
2	in the supreme court for the county of New York or the county of Albany
3	in a proceeding commenced against the commission, pursuant to article
4	seventy-eight of the civil practice law and rules, from which appeal may
5	be taken according to the ordinary rules of appellate procedure. Due to
б	the frequency and urgency of elections, actions brought pursuant to this
7	section shall be subject to expedited pretrial and trial proceedings and
8	<u>receive an automatic calendar preference on appeal.</u>
9	5. Preclearance by a designated court. A covered entity may obtain
10	preclearance for a covered policy from a court pursuant to the following
11	process:
12	(a) The covered entity shall submit the covered policy in writing to
13	the following designated court in the judicial department within which
14	the covered entity is located: (i) first judicial department: New York
15	county; (ii) second judicial department: Westchester county; (iii)
16	third judicial department: Albany county; and (iv) fourth judicial
17	department: Erie county. If the covered entity is a county or city
18	board of elections, it shall contemporaneously provide a copy of the
10	
	covered policy to the state board of elections.
20	(b) The covered entity shall contemporaneously provide a copy of the
21	covered policy to the civil rights bureau. The failure of the covered
22	entity to provide a copy of the covered policy to the civil rights
23	bureau will result in an automatic denial of preclearance.
24	(c) The court shall grant or deny preclearance within sixty days
25	following the receipt of submission of the covered policy.
26	(d) The court shall grant preclearance only if it determines that the
27	covered policy will not diminish the ability of protected class members
20	to partigipate in the political process and to close their proferred
28	to participate in the political process and to elect their preferred
29	candidates to office. If the court grants preclearance, the covered
29 30	candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.
29 30 31	candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty
29 30	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</pre>
29 30 31	candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty
29 30 31 32	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</pre>
29 30 31 32 33	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules</pre>
29 30 31 32 33 34	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections,</pre>
29 30 31 32 33 34 35	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited</pre>
29 30 31 32 33 34 35 36	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer-</pre>
29 30 31 32 33 34 35 36 37	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal.</pre>
29 30 31 32 33 34 35 36 37 38	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may</li> </ul>
29 30 31 32 33 34 35 36 37 38 39	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process:</li> </ul>
29 30 31 32 33 34 35 36 37 38 39 40 41	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies</pre>
29 30 31 32 33 34 35 36 37 38 39 40 41 42	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish</pre>
29 30 31 32 33 34 35 36 37 38 39 40 41 42 43	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process:</li> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with</li> </ul>
29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process:</li> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of</li> </ul>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 41\\ 42\\ 43\\ 44\\ 45\end{array}$	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to</pre>
29 30 31 32 34 35 36 37 38 39 40 41 42 43 44 5 46	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice</pre>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 41\\ 42\\ 43\\ 445\\ 46\\ 47\end{array}$	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The</pre>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 42\\ 43\\ 44\\ 45\\ 46\\ 47\\ 48\end{array}$	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: <ul> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases</li> </ul> </li> </ul>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 42\\ 43\\ 44\\ 45\\ 46\\ 47\\ 48\\ 49\\ \end{array}$	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: <ul> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights</li> </ul> </li> </ul>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 42\\ 43\\ 44\\ 45\\ 46\\ 47\\ 48\\ 9\\ 50\\ \end{array}$	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: <ul> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights bureau and the preclearance commission of its intent to use the notice</li> </ul> </li> </ul>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 39\\ 40\\ 42\\ 43\\ 45\\ 46\\ 47\\ 49\\ 50\\ 51 \end{array}$	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights bureau and the preclearance commission of its intent to use the notice and comment process to preclear a proposed change.</pre>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 35\\ 36\\ 7\\ 89\\ 40\\ 42\\ 43\\ 45\\ 46\\ 7\\ 489\\ 51\\ 52\\ \end{array}$	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: <ul> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights bureau and the preclearance commission of its intent to use the notice and comment process to preclear a proposed change.</li> </ul> </li> </ul>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 34\\ 35\\ 36\\ 7\\ 89\\ 41\\ 42\\ 44\\ 45\\ 47\\ 49\\ 50\\ 52\\ 53\\ \end{array}$	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: <ul> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights bureau and the preclearance commission of its intent to use the notice and comment process to preclear a proposed change.</li> <li>(b) Such notice shall be made at least forty-five days in advance of the last date prescribed in the notice for public comment.</li> </ul> </li> </ul>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 34\\ 35\\ 36\\ 78\\ 90\\ 41\\ 43\\ 45\\ 67\\ 89\\ 51\\ 23\\ 54\\ 51\\ 53\\ 54\\ \end{array}$	<pre>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately. (e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented. (f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer- ence on appeal. 6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: (a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights bureau and the preclearance commission of its intent to use the notice and comment process to preclear a proposed change. (b) Such notice shall be made at least forty-five days in advance of the last date prescribed in the notice for a period of no fewer than</pre>
$\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 34\\ 35\\ 36\\ 78\\ 90\\ 41\\ 43\\ 45\\ 47\\ 49\\ 51\\ 52\\ 53\\ \end{array}$	<ul> <li>candidates to office. If the court grants preclearance, the covered entity may enact or implement the covered policy immediately.</li> <li>(e) If the court denies preclearance, or fails to respond within sixty days, the covered policy shall not be enacted or implemented.</li> <li>(f) Appeal of any denial may be taken according to the ordinary rules of appellate procedure. Due to the frequency and urgency of elections, actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar preference on appeal.</li> <li>6. Preclearance by public notice and comment. A covered entity may obtain preclearance for a covered policy through the use of a public notice and comment period pursuant to the following process: <ul> <li>(a) Prior to enacting or seeking to administer any covered policies under subdivision two of this section the covered entity shall publish the proposed covered policy change on its official website, along with an explanation for how the change would not diminish the ability of protected class members to participate in the political process and to elect their preferred candidates to office, and publish general notice of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases and such other media. The covered entity shall notify the civil rights bureau and the preclearance commission of its intent to use the notice and comment process to preclear a proposed change.</li> <li>(b) Such notice shall be made at least forty-five days in advance of the last date prescribed in the notice for public comment.</li> </ul> </li> </ul>

writing by mail, fax, or email, or through an online public comment 1 portal on the official website for the locality if one has been estab-2 3 lished. 4 (d) The covered entity shall conduct at least one public hearing 5 during this period to receive public comment on the proposed covered 6 practice. 7 (e) The covered entity may make changes to the proposed covered prac-8 tice in response to public comment received. In doing so, the revised 9 covered practice shall be published and public comment shall be accepted 10 in accordance with this subsection, except the public comment period 11 shall be no fewer than fifteen days. 12 (f) Following the public comment period or periods prescribed, the covered entity shall publish the final covered practice, which shall 13 14 include a plain English description of the practice and the text of an 15 ordinance if applicable, giving effect to the practice, maps of proposed 16 boundary changes, or other relevant materials, and notice that the 17 covered practice will take effect in thirty days. (g) During this thirty-day waiting period, any person who will be 18 subject to, or affected by, the covered practice may challenge, in the 19 20 supreme court of the locality where the covered practice is to be imple-21 mented, the covered practice as having the purpose or effect of dimin-22 ishing the ability of protected class members to participate in the political process and to elect their preferred candidates to office. 23 (h) The preclearance commission or the civil rights bureau may assert 24 25 jurisdiction over the proposed change upon receiving notice of the covered entity's intent to use the notice and comment process any time 26 27 before the close of the public comment period. A single member may 28 assert jurisdiction. 7. Failure to seek or obtain preclearance. If any covered entity 29 enacts or implements a covered policy without seeking preclearance 30 pursuant to this section, or enacts or implements a covered policy 31 32 notwithstanding the denial of preclearance, either the civil rights 33 bureau or any other party with standing to bring an action under this title may bring an action to enjoin the covered policy and to seek sanc-34 35 tions against the political subdivision and officials in violation. 36 8. Lookback review. (a) For a period of one hundred eighty days begin-37 ning on the effective date of this section, the commission or the civil rights bureau may, in its discretion, initiate a lookback review in 38 39 which it may deny clearance to certain covered policies that had been previously enacted by covered jurisdictions. 40 41 (b) The commission may only initiate a lookback review of covered 42 policies that were enacted or implemented by a covered jurisdiction on 43 or after the date on which this title takes effect and prior to the 44 effective date of this section. 45 (c) In order to initiate a lookback review, the commission must 46 provide notice to a covered entity of its decision to review a covered 47 policy enacted or implemented by that covered entity. Upon receipt of 48 such notice, the covered entity shall submit the covered policy in writ-49 ing to the preclearance commission within thirty days. (d) Upon receipt of a covered policy for lookback review, the commis-50 sion shall publish the submission on its website. The schedule and 51 52 procedures for receiving public comment and evaluating a submission through lookback review shall reflect the schedule and procedures 53 provided by paragraph (f) of subdivision four of this section, based on 54 the type of policy that is the subject of the submission. 55

9. Rules and regulations. The civil rights bureau may promulgate such 1 2 rules and regulations pursuant to the state administrative procedure act 3 as are necessary to effectuate the purposes of this section. 4 § 17-214. Right of action against voter intimidation, deception or 5 obstruction. 1. (a) No person, whether acting under color of law or 6 otherwise, may engage in acts of intimidation, deception, or obstruction 7 that affects the right of voters to access the elective franchise. 8 (b) A violation of this subdivision shall be: 9 (i) established if a person uses or threatens to use any force, 10 violence, restraint, abduction or duress, or inflicts or threatens to 11 inflict any injury, damage, harm or loss, or in any other manner prac-12 tices intimidation that causes or will reasonably have the effect of causing any person to vote or refrain from voting in general or for or 13 14 against any particular person or for or against any proposition submit-15 ted to voters at such election; to place or refrain from placing their 16 name upon a registry of voters; or to request or refrain from requesting 17 an absentee ballot; or (ii) established if a person knowingly uses any deceptive or fraudu-18 lent device, contrivance or communication, that impedes, prevents or 19 20 otherwise interferes with the free exercise of the elective franchise by 21 any person, or that causes or will reasonably have the effect of causing 22 any person to vote or refrain from voting in general or for or against any particular person or for or against any proposition submitted to 23 voters at such election; to place or refrain from placing their name 24 25 upon a registry of voters; or to request or refrain from requesting an 26 absentee ballot; or 27 (iii) established if a person obstructs, impedes, or otherwise inter-28 feres with access to any polling place or elections office, or obstructs, impedes, or otherwise interferes with any voter in any manner 29 30 that causes or will reasonably have the effect of causing any delay in 31 voting or the voting process, including the canvassing and tabulation of 32 ballots. 33 2. Standing. Any aggrieved persons, organization whose membership 34 includes or is likely to include aggrieved persons, organization whose 35 mission would be frustrated by a violation of this section, organization 36 that would expend resources in order to fulfill its mission as a result 37 of a violation of this section, or the attorney general may file an action pursuant to this section in the supreme court of the county in 38 39 which the alleged violation of this section occurred. 40 3. Remedies. Upon a finding of a violation of any provision of this section, the court shall implement appropriate remedies that are 41 42 tailored to remedy the violation, including but not limited to providing 43 for additional time to cast a ballot that may be counted in the election 44 at issue. This title gives the court authority to implement remedies notwithstanding any other provision of state or local law, including any 45 46 other state or local law. Any party who shall violate any of the 47 provisions of the foregoing section or who shall aid the violation of any of said provisions shall be liable to any prevailing plaintiff party 48 for damages, including nominal damages for any violation, and compensa-49 50 tory or punitive damages for any intentional violation. § 17-216. Authority to issue subpoenas. In any action or investigation 51 52 to enforce any provision of this title, the attorney general shall have the authority to take proof and determine relevant facts and to issue 53 54 subpoenas in accordance with the civil practice law and rules. 55 § 17-218. Expedited judicial proceedings and preliminary relief. 56 Because of the frequency of elections, the severe consequences and irre-

parable harm of holding elections under unlawful conditions, and the 1 expenditure to defend potentially unlawful conditions that benefit 2 incumbent officials, actions brought pursuant to this title shall be 3 4 subject to expedited pretrial and trial proceedings and receive an auto-5 matic calendar preference. In any action alleging a violation of this 6 section in which a plaintiff party seeks preliminary relief with respect 7 to an upcoming election, the court shall grant relief if it determines 8 that: (a) plaintiffs are more likely than not to succeed on the merits; and (b) it is possible to implement an appropriate remedy that would 9 10 resolve the alleged violation in the upcoming election.

11 § 17-220. Attorneys' fees. In any action to enforce any provision of 12 this title, the court shall allow the prevailing plaintiff party, other than the state or political subdivision thereof, a reasonable attorneys' 13 14 fee, litigation expenses including, but not limited to, expert witness 15 fees and expenses as part of the costs. A plaintiff will be deemed to have prevailed when, as a result of litigation, the defendant party 16 yields much or all of the relief sought in the suit. Prevailing defend-17 ant parties shall not recover any costs, unless the court finds the 18 action to be frivolous, unreasonable, or without foundation. 19

S 17-222. Applicability. The provisions of this title shall apply to all elections for any elected office or electoral choice within the state or any political subdivision. The provisions of this title shall apply notwithstanding any other provision of law, including any other state law or local law.

### S 17-224. Severability. If any provision of this title or its application to any person, political subdivision, or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this title which can be given effect without the invalid provision or application, and to this end the provisions of this title are severable.

31 § 5. This act shall take effect immediately; provided, however, that 32 paragraph (c) of subdivision seven of section 17-206 of the election law 33 as added by section four of this act shall take effect one year after it 34 shall have become a law; and provided further, however, that section 35 17-208 of the election law as added by section four of this act shall 36 take effect three years after it shall have become a law; and provided 37 further, however, that section 17-212 of the election law, as added by section four of this act, shall take effect one year after the attorney 38 39 general certifies that the office of the attorney general is prepared to 40 execute the duties assigned in section four of this act, if after the expiration of one year the attorney general requires more time to certi-41 42 fy that the office of the attorney general is prepared to execute the 43 duties assigned in section four of this act, the attorney general, may, 44 for good cause shown, apply to the governor for such an extension of 45 time. The governor may grant or deny an extension of up to one year 46 according to his or her discretion. The attorney general shall notify 47 the legislative bill drafting commission upon the occurrence of the enactment of the legislation provided for in section four of this act in 48 order that the commission may maintain an accurate and timely effective 49 data base of the official text of the laws of the state of New York in 50 51 furtherance of effectuating the provisions of section 44 of the legisla-52 tive law and section 70-b of the public officers law.