

# STATE OF NEW YORK

7230--B

2021-2022 Regular Sessions

## IN ASSEMBLY

April 29, 2021

Introduced by M. of A. GOTTFRIED, HEVESI, DINOWITZ, BRAUNSTEIN, McDONALD, THIELE, STIRPE, SIMON, STECK, FERNANDEZ, SOLAGES, L. ROSENTHAL, SEAWRIGHT, GLICK, BRONSON, JEAN-PIERRE, COLTON -- read once and referred to the Committee on Health -- recommitted to the Committee on Ways and Means in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- again reported from said committee with amendments, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the public health law, in relation to establishing the primary care reform commission

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. The article heading of article 29-AA of the public health law, as added by section 35 of part H of chapter 59 of the laws of 2011, is amended to read as follows:

PATIENT CENTERED MEDICAL HOMES AND PRIMARY CARE

§ 2. The public health law is amended by adding a new section 2959-b to read as follows:

§ 2959-b. Primary care reform commission. 1. (a) Commission established. The primary care reform commission, referred to in this section as the "commission", is hereby established in the department. The commission shall review, examine, and make findings on the level of primary care spending by all payers in the context of all health care spending in the state, and shall publish an annual report on the findings. The commission shall also make recommendations to increase spending on primary care and strengthen primary care infrastructure in the state, taking care to avoid increasing costs to patients or the total cost of health care.

(b) Composition and powers. (i) The commission shall consist of:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 (1) the commissioner and the superintendent of the department of  
2 financial services, who may be represented by their respective desig-  
3 nees;

4 (2) seven members appointed by the governor; and

5 (3) eight members appointed by the governor as follows: three on the  
6 recommendation of the speaker of the assembly, three on the recommenda-  
7 tion of the temporary president of the senate, one on the recommendation  
8 of the minority leader of the assembly, and one on the recommendation of  
9 the minority leader of the senate.

10 (ii) Any vacancy in the membership of the commission shall be filled  
11 in the same manner as the member being succeeded was appointed.

12 (iii) The commission shall select a chairperson from among the members  
13 of the commission.

14 (iv) The composition of the commission shall include at least one  
15 member with expertise in health care financing, reimbursement, and regu-  
16 lation, representing each of the following categories: practicing prima-  
17 ry care providers, federally qualified health centers, professional  
18 practice groups, primary care advocates, primary care consumer advo-  
19 cates, businesses, health plans, and hospitals or health systems.  
20 Commission members shall be appointed so as to represent a geographical  
21 distribution across the state.

22 (v) Members of the commission, except for those representing New York  
23 state departments, agencies, authorities or councils, shall serve for a  
24 term of four years and may be reappointed in the same manner as provided  
25 for their initial appointment.

26 (vi) A majority of the current filled membership of the commission  
27 shall constitute a quorum for the transaction of any business or the  
28 exercise of any power or function of the commission, and any decision or  
29 action by the commission shall be by a majority vote of those present  
30 and voting.

31 (vii) The commission shall meet at least quarterly at the call of the  
32 chairperson. Additional meetings may be called by the chairperson  
33 subject to the giving of one week's notice, and shall be called by the  
34 chairperson at the request of a majority of the members of the commis-  
35 sion.

36 (viii) The members of the commission shall receive no compensation for  
37 their services, but shall be allowed their actual and necessary expenses  
38 incurred in the performance of their duties.

39 2. (a) Each Medicaid managed care provider under section three hundred  
40 sixty-four-j of the social services law shall provide primary care  
41 spending data for the five years prior to the effective date of this  
42 section and for each year thereafter as requested by the commission  
43 under this section. The information shall include, but not be limited  
44 to, primary care spending, total health care spending, and all further  
45 information the commission requests relating to its work. Each medicaid  
46 managed care provider shall also provide the total cost of care provided  
47 by the provider annually for each of the years.

48 (b) Each insurance entity providing managed care products, individual  
49 comprehensive accident and health insurance or group or blanket compre-  
50 hensive accident and health insurance, as defined in the insurance law,  
51 corporation organized under article forty-three of the insurance law  
52 providing comprehensive health insurance, entity licensed under article  
53 forty-four of this chapter providing comprehensive health insurance,  
54 every other plan over which the department of financial services has  
55 jurisdiction, and every third-party payor providing health coverage  
56 shall provide primary care spending data for the five years prior to the

1 effective date of this section and for each year thereafter as requested  
2 by the commission under this section. The information shall include, but  
3 not be limited to, primary care spending, total health care spending,  
4 and all further information the commission requests. Each entity shall  
5 also provide the total cost of care provided by the entity annually for  
6 each of the years. An entity that provides information under paragraph  
7 (a) of this subdivision shall not be required to provide duplicate  
8 information under this paragraph.

9 (c) Failure of any entity to provide information to the commission  
10 requested by the commission under this section shall be considered a  
11 violation under section twelve of this chapter.

12 (d) The commissioner, and the superintendent of the department of  
13 financial services with respect to entities regulated by the superinten-  
14 dent, shall establish requirements to ensure compliance with all appli-  
15 cable laws and to protect the confidentiality of any proprietary infor-  
16 mation that is provided to the commission under this section.

17 3. The department and the department of financial services shall  
18 provide assistance and staff to the commission, as requested by the  
19 commission. Assistance shall also be made available, as requested by  
20 the commission, from other agencies, departments, and public authorities  
21 of the state. The commission may accept funding or grants from the  
22 state or federal government, or any other government agency or other  
23 source determined by the commission, to aid in the commission's work.

24 4. The following terms, when used in this section, shall have the  
25 following meanings:

26 (a) "Primary care" means the health care fields of family practice,  
27 general pediatrics, primary care internal medicine, primary care obstet-  
28 rics, and primary care gynecology, provided in all outpatient settings  
29 including, but not limited to, health care professional practices and  
30 hospitals as defined by article twenty-eight of this chapter. Primary  
31 care shall not include inpatient services. Primary care includes, but is  
32 not limited to, primary care services for acute and chronic conditions  
33 and preventive care, services provided in regular check-ups, office  
34 visits, telemedicine, and other services, provided by or under the  
35 direction of a physician, nurse practitioner, physician assistant, or  
36 midwife. The commission shall consider expanding this definition to  
37 include primary care services provided by other health care profes-  
38 sionals.

39 (b) "Primary care spending" means any expenditure of funds made by  
40 third party payors, public entities, or the state for the purpose of  
41 paying for primary care or supporting primary care providers. Primary  
42 care spending is included regardless of payment methodology, such as  
43 fee-for-service, capitation, incentives, value-based payments or other  
44 methodologies, adjusted appropriately to exclude any portion of the  
45 expenditure that is reasonably apportioned to exclude expenses for inpa-  
46 tient services or other non-primary care services.

47 5. (a) The commission shall publish, post on the department's website,  
48 and deliver an annual report to the governor, the temporary president of  
49 the senate, the speaker of the assembly, the chairperson of the senate  
50 finance committee, the chairperson of the assembly ways and means  
51 committee and the chairs of the senate and assembly health and insurance  
52 committees. The first report shall be published and delivered no later  
53 than March thirty-first of the year following the effective date of this  
54 section.

55 (b) The content of the annual reports shall be at the discretion of  
56 the commission but the first report shall include:

1 (i) An analysis of current primary care spending, including by  
2 geographic region, in relation to all other health care spending in the  
3 aggregate.

4 (ii) Recommendations to the governor and the legislature of any chang-  
5 es to the definition of "primary care" for the purposes of the commis-  
6 sion's future work. Such recommendations may be made prior to delivery  
7 of the commission's report.

8 (iii) Recommendations for legislative and executive action.

9 (iv) Identification of barriers, including payment methodologies by  
10 health care payors and providers, to providing primary care and increas-  
11 ing primary care spending.

12 (v) Recommendations to improve providing increased and higher-quality  
13 primary care and primary care spending, with special attention to  
14 increasing health care equity, reducing health care disparities, and  
15 avoiding increasing costs to patients or the total cost of health care.

16 (vi) Recommendations to increase primary care spending.

17 § 3. This act shall take effect immediately.