6678--C

2021-2022 Regular Sessions

IN ASSEMBLY

March 25, 2021

- Introduced by M. of A. WALKER, DICKENS, FRONTUS, CRUZ, REYES, SIMON, L. ROSENTHAL, FORREST, SILLITTI, DINOWITZ, GALLAGHER, JEAN-PIERRE, MAMDANI, HUNTER, KELLES, EPSTEIN, MEEKS, BENEDETTO, COOK, O'DONNELL, ZINERMAN, KIM, LAVINE, MITAYNES, CARROLL, THIELE, ANDERSON, ABBATE, SEAWRIGHT, OTIS, TAYLOR, BURDICK, BICHOTTE HERMELYN, BURGOS, GOTT-FRIED, PAULIN, ENGLEBRIGHT, HYNDMAN, FERNANDEZ, RAJKUMAR, SEPTIMO, HEVESI, GIBBS, MCDONALD, JACKSON, DE LOS SANTOS, NIOU, RAMOS, LUNS-FORD, GLICK, GALEF, TAPIA, FAHY, PRETLOW, GONZALEZ-ROJAS, DAVILA, BRONSON, ABINANTI, SOLAGES, QUART, CUNNINGHAM, J. RIVERA -- read once and referred to the Committee on Election Law -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- recommitted to the Committee on Election Law in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- again reported from said committee with amendments, ordered reprinted as amended and recommittee
- AN ACT to amend the election law, in relation to establishing the John R. Lewis Voting Rights Act of New York, establishing rights of action for denying or abridging of the right of any member of a protected class to vote, providing assistance to language-minority groups, requiring certain political subdivisions to receive preclearance for potential violations of the NYVRA, and creating civil liability for voter intimidation

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act shall be known and may be cited as the "John R. 2 Lewis Voting Rights Act of New York (NYVRA)".

3 § 2. Sections 17-100 through 17-170 of article 17 of the election law 4 are designated title 1 and a new title heading is added to read as 5 follows:

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD02423-18-2

1	VIOLATIONS OF THE ELECTIVE FRANCHISE
2 3	§ 3. The article heading of article 17 of the election law is amended to read as follows:
4	[VIOLATIONS OF] <u>PROTECTING</u> THE ELECTIVE FRANCHISE
5 6	§ 4. Article 17 of the election law is amended by adding a new title 2 to read as follows:
7	TITLE 2
8	JOHN R. LEWIS VOTING RIGHTS ACT OF NEW YORK
9	Section 17-200. Legislative purpose and statement of public policy.
10	17-202. Interpretation of laws related to elective franchise.
11	<u>17-204. Definitions.</u>
12	17-206. Rights of action.
13	<u>17-208. Assistance for language-minority groups.</u>
14	<u>17-210. Preclearance commission.</u>
15	<u>17-212. Preclearance.</u>
16	<u>17-214. Right of action against voter intimidation, deception or</u>
17	obstruction.
18	<u>17-216. Authority to issue subpoenas.</u>
19	17-218. Expedited judicial proceedings and preliminary relief.
20	<u>17-220. Attorneys' fees.</u>
21	<u>17-222. Applicability.</u>
22	<u>17-224. Severability.</u>
23	<u>§ 17-200. Legislative purpose and statement of public policy. In</u>
24	recognition of the protections for the right to vote provided by the
25	constitution of the state of New York, which substantially exceed the
26	protections for the right to vote provided by the constitution of the
27	United States, and in conjunction with the constitutional guarantees of
28	equal protection, freedom of expression, and freedom of association
29	under the law and against the denial or abridgement of the voting rights
30	of members of a race, color, or language-minority group, it is the
31	public policy of the state of New York to:
32	1. Encourage participation in the elective franchise by all eligible
33	voters to the maximum extent; and
34	2. Ensure that eligible voters who are members of racial, color, and
35	language-minority groups shall have an equal opportunity to participate
36	in the political processes of the state of New York, and especially to
37	exercise the elective franchise.
38	<u>§ 17-202. Interpretation of laws related to elective franchise. In</u>
39	further recognition of the protections for the right to vote provided by
40	the constitution of the state of New York, statutes, rules and regu-
41	lations, and local laws or ordinances related to the elective franchise
42	shall be construed liberally in favor of (a) protecting the right to
43	cast an effective ballot; (b) ensuring that eligible voters are not
44	impaired in registering to vote or voting including having their votes
45	counted, and (c) ensuring equitable access with regard to race, color,
46	and language-minority groups to opportunities to register to vote and to
47	vote. The authority to prescribe or maintain voting or elections poli-
48	cies and practices cannot be so exercised as to unnecessarily deny or
49	abridge the right to vote. Policies and practices that burden the right
50	to vote must be narrowly tailored to promote a compelling policy justi-
51	fication that must be supported by substantial evidence.

52 <u>§ 17-204. Definitions. For the purposes of this title:</u>

1. "At-large" method of election means a method of electing members to 1 the governing body of a political subdivision: (a) in which all of the 2 3 voters of the entire political subdivision elect each of the members to 4 the governing body; (b) in which the candidates are required to reside 5 within given areas of the political subdivision and all of the voters of 6 the entire political subdivision elect each of the members to the 7 governing body; or (c) that combines at-large elections with district-8 based elections, unless the only member of the governing body of a poli-9 tical subdivision elected at-large holds exclusively executive responsi-10 bilities. At-large method of election does not include ranked-choice 11 voting, cumulative voting, and limited voting. 12 2. "District-based" method of election means a method of electing members to the governing body of a political subdivision using a 13 districting or redistricting plan in which each member of the governing 14 15 body resides within a district or ward that is a divisible part of the political subdivision and is elected only by voters residing within that 16 17 district or ward, except for a member of the governing body that holds exclusively executive responsibilities. 18 19 3. "Alternative" method of election means a method of electing members 20 to the governing body of a political subdivision using a method other 21 than at-large or district-based, including, but not limited to, ranked-22 choice voting, cumulative voting, and limited voting. "Political subdivision" means a geographic area of representation 23 4. created for the provision of government services, including, but not 24 25 limited to, a county, city, town, village, school district, or any other district organized pursuant to state or local law. 26 27 5. "Protected class" means a class of eligible voters who are members 28 of a race, color, or language-minority group, as referenced and defined 29 in the federal voting rights act. 6. "Racially polarized voting" means voting in which there is a 30 31 difference in the candidate or electoral choice preferred by members in 32 a protected class, and the candidate or electoral choice preferred by 33 the rest of the electorate. The methodologies for estimating group 34 voting behavior as approved in applicable federal cases to enforce the 35 federal voting rights act to establish racially polarized voting may be 36 used for purposes of this subdivision to prove that elections are char-37 acterized by racially polarized voting, but those methodologies shall not be the exclusive means of proving racially polarized voting. 38 39 7. "Federal voting rights act" means the federal Voting Rights Act of 40 <u>1965, 52 U.S.C. § 10301 et seq.</u> 41 8. The "civil rights bureau" means the civil rights bureau of the 42 office of the attorney general. 43 9. "Government enforcement action" means a denial of administrative or 44 judicial preclearance by the state or federal government, pending liti-45 gation filed by a federal or state entity, a final judgment or adjudi-46 cation, a consent decree, or similar formal action. 47 10. "Preclearance commission" means the commission formed by this 48 title to make determinations as to preclearance, informed by the recom-49 mendations of the civil rights bureau. 11. "Deceptive or fraudulent device, contrivance, or communication" 50 means one that contains false information pertaining to: (a) the time, 51 52 place, and manner of any election; (b) the qualifications or restrictions on voter eligibility for such election; or (c) a statement 53 of endorsement by any specifically named person, political party, or 54 organization. 55

§ 17-206. Rights of action. 1. Right of action against voter 1 suppression. (a) No voting qualification, prerequisite to voting, law, 2 3 ordinance, standard, practice, procedure, regulation, or policy shall be 4 enacted or implemented by any board of elections or political subdivi-5 sion in a manner that results in a denial or abridgement of the right of 6 any member of a protected class to vote. 7 (b) A violation is established if, based on the totality of the 8 circumstances, the ability of members of the protected class to elect 9 candidates of their choice or influence the outcome of elections is 10 impaired. 11 (c) For political subdivisions where either the primary or general 12 election is held on a date that is not concurrent with the primary or general election dates for state, county, or city office as established 13 14 section eight of article three or section eight of article thirteen in 15 of the constitution, and in state law, there shall be a presumption that the date of election results in the denial or abridgement of the right 16 17 to vote where for three consecutive general elections in which there is at least one contested race for an office, the number of actual voters 18 in each contested election is less than twenty-five percent of the total 19 20 number of votes cast in the most recent general election for the presidency of the United States by voters in the political subdivision, or in 21 22 which, for any protected class consisting of at least twenty-five thousand citizens of voting age or whose members comprise at least ten 23 percent of the citizen voting age population, the percent of members of 24 25 that protected class that are actual voters is at least twenty-five percent lower than the percent of citizens of voting age that are not 26 27 members of that protected class that are actual voters. 28 2. Right of action against vote dilution. (a) A method of election, including at-large, district-based, or alternative, shall not have the 29 30 effect of impairing the ability of members of a protected class to elect 31 candidates of their choice or influence the outcome of elections, as a 32 result of the dilution or the abridgment of the rights of members of the 33 protected class. 34 (b) A violation of this subdivision shall be: 35 (i) established if a political subdivision uses an at-large method of 36 election and it is shown that either: (A) voting patterns of members of 37 the protected class within the political subdivision are racially polarized; or (B) under the totality of the circumstances, the ability of 38 39 members of the protected class to elect candidates of their choice or 40 influence the outcome of elections is impaired; or (ii) established if a political subdivision uses a district-based or 41 alternative method of election and it is shown that candidates or elec-42 43 toral choices preferred by members of the protected class would usually 44 be defeated, and either: (A) voting patterns of members of the protected 45 class within the political subdivision are racially polarized; or (B) 46 under the totality of the circumstances, the ability of members of the 47 protected class to elect candidates of their choice or influence the outcome of elections is impaired; or 48 49 (c) In assessing whether voting patterns of members of the protected 50 class within the political subdivision are racially polarized or whether candidates or electoral choices preferred by members of the protected 51 52 class would usually be defeated: (i) elections conducted prior to the 53 filing of an action pursuant to this subdivision are more probative than 54 elections conducted after the filing of the action; (ii) evidence concerning elections for members of the governing body of the political 55

56 subdivision are more probative than evidence concerning other elections;

(iii) statistical evidence is more probative than non-statistical 1 evidence; (iv) where there is evidence that more than one protected 2 class of eligible voters are politically cohesive in the political 3 4 subdivision, members of each of those protected classes may be combined; 5 (v) evidence concerning the intent on the part of the voters, elected б officials, or the political subdivision to discriminate against a 7 protected class is not required; (vi) evidence that voting patterns and 8 election outcomes could be explained by factors other than racially 9 polarized voting, including but not limited to partisanship, shall not 10 be considered; (vii) evidence that sub-groups within a protected class have different voting patterns shall not be considered; (viii) evidence 11 concerning whether members of a protected class are geographically 12 compact or concentrated shall not be considered, but may be a factor in 13 14 determining an appropriate remedy; and (ix) evidence concerning project-15 ed changes in population or demographics shall not be considered, but 16 may be a factor, in determining an appropriate remedy. 17 3. Evaluation of totality of the circumstances. In assessing whether,

18 under the totality of the circumstances, the ability of members of the protected class to elect candidates of their choice or influence the 19 outcome of elections is impaired without a compelling policy justifica-20 21 tion, factors that may be considered shall include, but not be limited 22 to: (a) the history of discrimination in the political subdivision, geographic region, or the state; (b) the extent to which members of the 23 protected class have been elected to office in the political subdivi-24 sion; (c) the use of any voting qualification, prerequisite to voting, 25 26 law, ordinance, standard, practice, procedure, regulation, or policy 27 that may enhance the dilutive effects of the election scheme; (d) denial 28 of access of either eliqible voters or candidates who are members of the 29 protected class to those processes determining which groups of candidates will receive access to the ballot, financial support, or other 30 31 support in a given election; (e) the extent to which members of the protected class contribute to political campaigns at lower rates; (f) 32 33 the extent to which members of a protected class in the state or poli-34 tical subdivision vote at lower rates than other members of the electorate; (g) the extent to which members of the protected class are disad-35 vantaged in areas including but not limited to education, employment, 36 37 health, criminal justice, housing, land use, or environmental protection; (h) the extent to which members of the protected class are 38 39 disadvantaged in other areas which may hinder their ability to participate effectively in the political process; (i) the use of overt or 40 subtle racial appeals in political campaigns; (j) a significant lack of 41 responsiveness on the part of elected officials to the particularized 42 43 needs of members of the protected class; and (k) whether the political 44 subdivision has a compelling policy justification that is substantiated and supported by evidence for adopting or maintaining the method of 45 46 election or the voting qualification, prerequisite to voting, law, ordi-47 nance, standard, practice, procedure, regulation, or policy. No factor 48 is dispositive or necessary to establish the existence of racially 49 polarized voting. Evidence of these factors concerning the state, 50 private actors, or other political subdivisions in the geographic region may be considered but is less probative than evidence concerning the 51 52 political subdivision itself. 4. Standing. Any aggrieved person, organization whose membership 53 54

54 <u>includes or is likely to include aggrieved persons, organization whose</u> 55 <u>mission would be frustrated by a violation of this section, organization</u>

56 that would expend resources in order to fulfill its mission as a result

1	of a violation of this section, or the attorney general may file an
2	action pursuant to this section in the supreme court of the county in
3	which the political subdivision is located.
4	5. Remedies. (a) Upon a finding of a violation of any provision of
5	this section, the court shall implement appropriate remedies that are
6	tailored to remedy the violation. Remedies may include, but shall not be
7	limited to:
8	(i) a district-based method of election;
9	(ii) an alternative method of election;
10	(iii) new or revised districting or redistricting plans;
11	(iv) elimination of staggered elections so that all members of the
12	governing body are elected on the same date;
13	(v) reasonably increasing the size of the governing body;
14	(vi) moving the dates of elections to be concurrent with the primary
15	or general election dates for state, county, or city office as estab-
16	lished in section eight of article three or section eight of article
17	thirteen of the constitution;
18	(vii) transferring authority for conducting the political subdivi-
19	sion's elections to the board of elections for the county in which the
20	political subdivision is located;
21	<u>(viii) additional voting hours or days;</u>
22	(ix) additional polling locations;
23	(x) additional means of voting such as voting by mail;
24	(xi) ordering of special elections;
25	(xii) requiring expanded opportunities for voter registration;
26	(xiii) requiring additional voter education;
27	(xiv) modifying the election calendar;
28	(xv) the restoration or addition of persons to registration lists; or
29	(xvi) retaining jurisdiction for such period of time on a given matter
30	as the court may deem appropriate, during which no redistricting plan
31	shall be enforced unless and until the court finds that such plan does
32	not have the purpose of diluting the right to vote on the basis of
33	protected class membership, or in contravention of the voting guarantees
34 25	set forth in this title, except that the court's finding shall not bar a
35	subsequent action to enjoin enforcement of such redistricting plan. (b) The court shall only adopt a remedy that will not diminish the
36 37	ability of protected class members to participate in the political proc-
38	ess and to elect their preferred candidates to office. The court shall
39	consider proposed remedies by any parties and interested non-parties,
40	and shall not provide deference or priority to a proposed remedy because
41	it is proposed by the political subdivision. This title gives the court
42	authority to implement remedies notwithstanding any other provision of
43	law, including any other state or local law.
44	6. Procedures for implementing new or revised districting or redis-
45	tricting plans. The governing body of a political subdivision with the
46	authority under this title and all applicable state and local laws to
47	enact and implement a new method of election that will replace the poli-
48	tical subdivision's at-large method of election with a district-based or
49	alternative method of election, or enact and implement a new districting
50	or redistricting plan, shall undertake each of the steps enumerated in
51	this subdivision, if proposed subsequent to receipt of a NYVRA notifica-
52	tion letter, as defined in subdivision seven of this section, or the
53	filing of a claim pursuant to this title or the federal voting rights
54	act.
55	(a) Before drawing a draft districting or redistricting plan or plans
ГC	

56 of the proposed boundaries of the districts, the political subdivision

shall hold at least two public hearings over a period of no more than 1 thirty days, at which the public is invited to provide input regarding 2 the composition of the districts. Before these hearings, the political 3 4 subdivision may conduct outreach to the public, including to non-Engl-5 ish-speaking communities, to explain the districting or redistricting 6 process and to encourage public participation. 7 (b) After all draft districting or redistricting plans are drawn, the 8 political subdivision shall publish and make available for release at 9 least one draft districting or redistricting plan and, if members of the governing body of the political subdivision will be elected in their 10 11 districts at different times to provide for staggered terms of office, 12 the potential sequence of the elections. The political subdivision shall also hold at least two additional hearings over a period of no more than 13 14 forty-five days, at which the public is invited to provide input regard-15 ing the content of the draft districting or redistricting plan or plans and the proposed sequence of elections, if applicable. The draft 16

17 districting or redistricting plan or plans shall be published at least 18 seven days before consideration at a hearing. If the draft districting 19 or redistricting plan or plans are revised at or following a hearing, 20 the revised versions shall be published and made available to the public 21 for at least seven days before being adopted.

(c) In determining the final sequence of the district elections conducted in a political subdivision in which members of the governing body will be elected at different times to provide for staggered terms of office, the governing body shall give special consideration to the purposes of this title, and it shall take into account the preferences expressed by members of the districts.

28 7. Notification requirement and safe harbor for judicial actions. 29 Before commencing a judicial action against a political subdivision under this section, a prospective plaintiff shall send by certified mail 30 31 a written notice to the clerk of the political subdivision, or, if the 32 political subdivision does not have a clerk, the governing body of the 33 political subdivision, against which the action would be brought, 34 asserting that the political subdivision may be in violation of this title. This written notice shall be referred to as a "NYVRA notification 35 letter" in this title. For actions against a school district or any 36 37 other political subdivision that holds elections governed by the education law, the prospective plaintiff shall also send by certified mail a 38 39 copy of the NYVRA notification letter to the commissioner of education. (a) A prospective plaintiff shall not commence a judicial action 40 against a political subdivision under this section within fifty days of 41 42 sending to the political subdivision a NYVRA notification letter.

43 (b) Before receiving a NYVRA notification letter, or within fifty days 44 of mailing of a NYVRA notification letter, the governing body of a political subdivision may pass a resolution affirming: (i) the political 45 subdivision's intention to enact and implement a remedy for a potential 46 47 violation of this title; (ii) specific steps it will undertake to facilitate approval and implementation of such a remedy; and (iii) a schedule 48 49 for enacting and implementing such a remedy. Such a resolution shall be 50 referred to as a "NYVRA resolution" in this title. If a political subdivision passes a NYVRA resolution, a prospective plaintiff shall not 51 52 commence an action to enforce this section against the political subdivision within ninety days of the resolution's passage. For actions 53 54 against a school district, the commissioner of education may order the 55 enactment of an NYVRA resolution pursuant to the commissioner's authority under section three hundred five of the education law. 56

1	(c) If the governing body of a political subdivision lacks the author-
2	ity under this title or applicable state law or local laws to enact or
3	implement a remedy identified in a NYVRA resolution within ninety days
4	after the passage of the NYVRA resolution, or if the political subdivi-
5	sion is a covered entity as defined under section 17-212 of this title,
6	the governing body of the political subdivision may undertake the steps
7	enumerated in the following provisions upon passage of a NYVRA resol-
8	ution:
9	(i) The governing body of the political subdivision may approve a
10	proposed remedy that complies with this title and submit such a proposed
11	remedy to the preclearance commission. Such a submission shall be
12	referred to as a "NYVRA proposal" in this title.
13	(ii) Prior to passing a NYVRA proposal, the political subdivision
14	shall hold at least one public hearing, at which the public is invited
15	to provide input regarding the NYVRA proposal. Before this hearing, the
16	political subdivision may conduct outreach to the public, including to
17	non-English-speaking communities, to encourage public participation.
18	(iii) Within forty-five days of receipt of a NYVRA proposal, the civil
19	rights bureau shall submit a report and recommendation to the preclear-
20	ance commission as to whether the preclearance commission should grant
21	or deny approval of the NYVRA proposal.
22	(iv) Within sixty days of receipt of a NYVRA proposal, the preclear-
23	ance commission shall either grant or deny approval of the NYVRA
24	proposal.
25	(v) The preclearance commission shall only grant approval to the NYVRA
26	proposal if it concludes that: (A) the political subdivision may be in
27	violation of this title; (B) the NYVRA proposal would remedy any poten-
28	tial violation of this title; (C) the NYVRA proposal is unlikely to
29	violate the constitution or any federal law; (D) the NYVRA proposal will
30	not diminish the ability of protected class members to participate in
31	the political process and to elect their preferred candidates to office;
32	and (E) implementation of the NYVRA proposal is feasible. The preclear-
33	ance commission may grant approval to the NYVRA proposal notwithstanding
34	any other provision of law, including any other state or local law.
35	(vi) If the preclearance commission grants approval, the NYVRA
36	proposal shall be enacted and implemented immediately, notwithstanding
37	any other provision of law, including any other state or local law. If
38	the political subdivision is a covered entity as defined under section
39	17-212 of this title, there shall be no need for the political subdivi-
40	sion to also obtain preclearance for the NYVRA proposal pursuant to such
41	section.
42	(vii) If the preclearance commission denies approval, the NYVRA
43	proposal shall not be enacted or implemented. The preclearance commis-
44	sion shall interpose objections explaining its basis and may, in its
45	discretion, indicate another NYVRA proposal for which it would grant
46	<u>approval.</u>
47	(viii) If the preclearance commission does not respond, the NYVRA
48	proposal shall not be enacted or implemented.
49	(d) A political subdivision that has passed a NYVRA resolution may
50	enter into an agreement with a prospective plaintiff who sends a NYVRA
51	notification letter providing that such a prospective plaintiff shall
52	not commence an action to enforce this section against the political
53	subdivision for an additional ninety days. This written agreement may be
54	referred to as a "NYVRA extension agreement". The NYVRA extension agree-
55	ment shall include a requirement that either the political subdivision
56	shall enact and implement a remedy that complies with this title or the

1	political subdivision shall pass a NYVRA proposal and submit it to the
2	<u>civil rights bureau.</u>
3	(e) If, pursuant to a process commenced by a NYVRA notification
4	letter, a political subdivision enacts or implements a remedy or the
5	civil rights bureau grants approval to a NYVRA proposal, a prospective
6	plaintiff who sent the NYVRA notification letter may, within thirty days
7	of the enactment or implementation of the remedy or approval of the
8	NYVRA proposal, demand reimbursement for the cost of the work product
9	generated to support the NYVRA notification letter. A prospective plain-
10	tiff shall make the demand in writing and shall substantiate the demand
11	with financial documentation, such as a detailed invoice for demography
12	services or for the analysis of voting patterns in the political subdi-
13	vision. A political subdivision may request additional documentation if
14	the provided documentation is insufficient to corroborate the claimed
15	costs. A political subdivision shall reimburse a prospective plaintiff
16	for reasonable costs claimed, or in an amount to which the parties mutu-
17	ally agree. The cumulative amount of reimbursements to all prospective
18	plaintiffs, except for actions brought by the attorney general, shall
19	not exceed forty-three thousand dollars, as adjusted annually to the
20	consumer price index for all urban consumers, United States city aver-
21	age, as published by the United States department of labor. To the
22	extent a prospective plaintiff who sent the NYVRA notification letter
23	and a political subdivision are unable to come to a mutual agreement,
24	either party may file a declaratory judgment action to obtain a clarifi-
25	cation of rights.
26	(f) Notwithstanding the provisions of this subdivision, if the first
27	day for designating petitions for a political subdivision's next regular
28	election to select members of its governing board has begun or is sched-
29	uled to begin within thirty days, or if a political subdivision is sche-
30	duled to conduct any election within one hundred twenty days, a plain-
31	tiff alleging any violation of this title may commence a judicial action
32	against a political subdivision under this section, provided that the
33	relief sought by such a plaintiff includes preliminary relief for that
34	election. Prior to or concurrent with commencing such a judicial action,
35	any such plaintiff shall also submit a NYVRA notification letter to the
36	political subdivision. If a judicial action commenced under this
37	provision is withdrawn or dismissed for mootness because the political
38	subdivision has enacted or implemented a remedy or the civil rights
39	bureau has granted approval of a NYVRA proposal pursuant to a process
40	commenced by a NYVRA notification letter, any such plaintiff may only
41	demand reimbursement pursuant to this subdivision.
42	8. Coalition claims permitted. Members of different protected classes
43	may file an action jointly pursuant to this chapter if they demonstrate
44	that the combined voting preferences of the multiple protected classes
45	are polarized against the rest of the electorate.
46	§ 17-208. Assistance for language-minority groups. 1. Political subdi-
47	visions required to provide language assistance. A board of elections or
48	a political subdivision that administers elections shall provide
49	language-related assistance in voting and elections to a language-minor-
50	ity group in a political subdivision if, based on data from the American
51	community survey, or data of comparable quality collected by a public
52	office, that:
53	(a) more than two percent of the citizens of voting age of a political
54	subdivision are members of a single language-minority group and speak
55	English "less than very well" according to the American community
ГC	

56 <u>survey;</u>

10

1	(b) more then form thereard of the sitisans of motion and of such
1	(b) more than four thousand of the citizens of voting age of such
2	political subdivision are members of a single language-minority group
3 4	and speak English "less than very well" according to the American commu- nity survey; or
5	(c) in the case of a political subdivision that contains all or any
6	part of a Native American reservation, more than two percent of the
7	Native American citizens of voting age within the Native American reser-
8	vation are members of a single language-minority group and speak English
9	"less than very well" according to the American community survey. For
10	the purposes of this paragraph, "Native American" is defined to include
11	any persons recognized by the United States census bureau or New York as
12	<u>"American Indian" or "Alaska Native".</u>
13	2. Language assistance to be provided. When it is determined that a
14	board of elections or political subdivision shall provide language
15	assistance to a particular minority group, such board of elections or
16	political subdivision shall provide voting materials in the covered
17	language of an equal quality of the corresponding English language mate-
18	rials, including registration or voting notices, forms, instructions,
19	assistance, or other materials or information relating to the electoral
20	process, including ballots. Whenever any such board of elections or
21	political subdivision provides any registration or voting notices,
22	forms, instructions, assistance, or other materials or information
23	relating to the electoral process, including ballots, in a covered poli-
24	tical subdivision, it shall provide them in the language of the applica-
25	ble minority group as well as in the English language, provided that
26 27	where the language of the applicable minority group is oral or unwritten or in the case of some American Indians, if the predominant language is
28	historically unwritten, the board of elections or political subdivision
29	is only required to furnish oral instructions, assistance, or other
30	information relating to registration and voting.
31	<u>3. Action for declaratory judgment for English-only voting materials.</u>
32	A board of elections or political subdivision that shall provide
33	language assistance to a particular minority group, which seeks to
34	provide English-only materials may file an action against the state for
35	a declaratory judgment permitting such provision. The court shall grant
36	the requested relief if it finds that the determination was unreasonable
37	or an abuse of discretion.
38	4. Standing. Any aggrieved persons, organization whose membership
39	includes or is likely to include aggrieved persons, organization whose
40	mission would be frustrated by a violation of this section, organization
41	that would expend resources in order to fulfill its mission as a result
42	of a violation of this section, or the attorney general may file an
43	action pursuant to this section in the supreme court of the county in
44	which the alleged violation of this section occurred.
45	§ 17-210. Preclearance commission. 1. Preclearance commission. There
46	is hereby established within the department of law, a preclearance commission. Such entity shall be responsible for making determinations
47 48	on preclearance and other matters as enumerated under this title. Such
49	determinations shall be based upon the provisions of this title and the
50	recommendations of the civil rights bureau. This commission shall here-
51	inafter be referred to as the "preclearance commission" or "commission"
52	in this title. The commission shall operate and maintain a website for
53	posting preclearance submissions and decisions to ensure that they are
54	accessible to the public.
55	2. Preclearance commission structure and membership. (a) The commis-
F C	

56 sion shall consist of three members to be selected as set forth in this

1	section and shall have and exercise the powers and duties set forth in
2	this title.
3	(b) The governor shall select one member, and the attorney general
4	shall select one member. Upon their selection both members shall therein
5	jointly select one member to serve on such commission.
6	(c) To be eligible to serve as a member of the commission an individ-
7	ual must:
8	(i) be a resident of New York state;
9	(ii) have demonstrated experience representing or working on behalf of
10	members of protected classes, as defined in this title;
11	(iii) have experience working with members of protected classes, as
12	defined in this title, in voting in elections in the state of New York,
13	(d) No individual shall be eligible to serve as a member of the
14	commission who:
15	(i) is currently serving in any elected governmental office or has
16	within the last five years served in any elected governmental office;
17	(ii) is currently serving on any board of elections; or
18	(iii) is currently holding any official position for a political
19	party.
20	(e) Members of the commission shall serve staggered terms. The first
21	member shall be chosen by the attorney general and shall serve a term of
22	five years, the second member shall be chosen by the governor and shall
23	serve a term of four years and the third member chosen by the first two
24	members shall serve a term of three years. All subsequent members of
25	the commission shall be selected and appointed as described in this
26	section and shall serve a term of five years, unless selected and
27	appointed to complete a vacant term.
28	(f) The commission by a majority vote shall elect a chairperson from
29	among its members to preside over its meetings, other proceedings, and
30	votes. The chairperson shall serve a one year term.
31	(g) A majority of the members of the commission, conferring in person,
32	telephonically, by videoconference, or by other means as agreed by the
33	commission, shall constitute a quorum, and the commission shall have the
34	power to act by majority vote of the total number of members of the
35	commission without vacancy.
36	(h) Members of the commission shall be reimbursed for all reasonable
37	and necessary expenses incurred in the performance of their duties.
38	(i) Members of the commission may be removed for cause by majority
39	vote of the commission for substantial neglect of duty, misconduct in
40	office, or inability to discharge the powers or duties of office, after
41	written notice and opportunity for a reply.
42	(j) Any vacancy occurring on the commission shall be filled within
43	thirty days of its occurrence, by those who selected the member in such
44	seat, to complete the vacant term.
45	(k) Nothing in this article shall prevent a member from serving a
46	second consecutive term unless such person has previously been removed
47	for cause from said commission.
48	§ 17-212. Preclearance. 1. Preclearance. To ensure that the right to
49	vote is not denied or abridged on account of race, color, or language-
50	minority group, as a result of the enactment or implementation of a
51	covered policy, as defined in subdivision two of this section, after the
52	effective date of this section, the enactment or implementation of a
53	covered policy by a covered entity, as defined in subdivision three of
54	this section, shall be subject to preclearance by the civil rights
55	bureau or by a designated court as set forth in this section.

2. Covered policies. A "covered policy" shall include any new or modi-1 fied voting qualification, prerequisite to voting, law, ordinance, stan-2 3 dard, practice, procedure, regulation, or policy concerning any of the 4 following topics: 5 (a) Method of election; (b) Form of government; б 7 (c) Annexation of a political subdivision; 8 (d) Incorporation of a political subdivision; (e) Consolidation or division of political subdivisions; 9 10 (f) Removal of voters from enrollment lists or other list maintenance 11 activities; 12 (g) Number, location, or hours of any election day or early voting 13 poll site; 14 (h) Dates of elections and the election calendar, except with respect 15 to special elections; (i) Registration of voters; 16 17 (j) Assignment of election districts to election day or early voting 18 poll sites; 19 (k) Assistance offered to members of a language-minority group; and 20 (1) The civil rights bureau may designate additional topics for inclu-21 sion in this list pursuant to a rule promulgated under the state administrative procedure act, if it determines that a new or modified voting 22 gualification, prerequisite to voting, law, ordinance, standard, prac-23 tice, procedure, regulation, or policy concerning such topics may have 24 the effect of denying or abridging the right to vote on account of race, 25 color, or language-minority group. 26 27 3. Covered entity. A "covered entity" shall include: (a) any political 28 subdivision which, within the previous twenty-five years, has become subject to a court order or government enforcement action based upon a 29 30 finding of any violation of this title, the federal voting rights act, the fifteenth amendment to the United States constitution, or a voting-31 32 related violation of the fourteenth amendment to the United States 33 constitution; (b) any political subdivision which, within the previous 34 twenty-five years, has become subject to at least three court orders or 35 government enforcement actions based upon a finding of any violation of 36 any state or federal civil rights law or the fourteenth amendment to the 37 United States constitution concerning discrimination against members of a protected class; (c) any county in which, based on data provided by 38 39 the division of criminal justice services, the combined misdemeanor and 40 felony arrest rate of members of any protected class consisting of at least ten thousand citizens of voting age or whose members comprise at 41 42 least ten percent of the citizen voting age population of the county, 43 exceeds the proportion that the protected class constitutes of the citi-44 zen voting age population of the county as a whole by at least twenty 45 percent at any point within the previous ten years; or (d) any political 46 subdivision in which, based on data made available by the United States 47 census, the dissimilarity index of any protected class consisting of at 48 least twenty-five thousand citizens of voting age or whose members 49 comprise at least ten percent of the citizen voting age population of the political subdivision, is in excess of fifty with respect to non-50 Hispanic white citizens of voting age within the political subdivision 51 52 at any point within the previous ten years. If any covered entity is a political subdivision in which a board of elections has been estab-53 54 lished, that board of elections shall also be deemed a covered entity. If any political subdivision in which a board of elections has been 55 established contains a covered entity fully within its borders, that 56

political subdivision and that board of elections shall both be deemed a 1 2 covered entity. 3 4. Preclearance by the attorney general and the preclearance commis-4 sion. A covered entity may obtain preclearance for a covered policy from 5 the preclearance commission pursuant to the following process: 6 (a) The covered entity shall submit the covered policy in writing to 7 the preclearance commission and the civil rights bureau. If the covered 8 entity is a county or city board of elections, it shall contemporaneous-9 ly provide a copy of the covered policy to the state board of elections. 10 (b) Upon submission of a covered policy for preclearance, as soon as practicable but no later than within ten days, the commission shall 11 12 publish the submission on its website. (c) After publication of a submission, there shall be an opportunity 13 14 for members of the public to comment on the submission to the civil 15 rights bureau within the time periods set forth below. To facilitate public comment, the commission shall provide an opportunity for members 16 17 of the public to sign up to receive notifications or alerts regarding submission of a covered policy for preclearance. 18 (d) Upon submission of a covered policy for preclearance, the civil 19 20 rights bureau shall review the submission and shall, within the time periods set forth below, provide a report and recommendation to the 21 22 commission, which shall include a recommendation as to whether, under this title, preclearance should be granted or denied to the covered 23 policy. Such time period shall run concurrent with the time periods for 24 25 public comment. The civil rights bureau may not submit its report and recommendation until the period for public comment is closed. The civil 26 27 rights bureau may request more information from a jurisdiction submit-28 ting a covered policy at any time during its review to aid in developing its report and recommendation. The failure to timely comply with reason-29 30 able requests for more information may be grounds for the denial of 31 preclearance. The civil rights bureau's reports and recommendation shall 32 be posted publicly on the preclearance commission's website promptly 33 after they are received by the commission. Provided, however, such 34 communications between the civil rights bureau and the commission or its 35 members other than the civil rights bureau's report and recommendation 36 shall be exempt from public disclosure under article six of the public 37 officers law. The civil rights bureau may instead opt to grant or deny preclearance directly without sending a recommendation to the commis-38 39 <u>sion.</u> 40 (e) Upon receipt of the civil rights bureau's report and recommendation regarding a covered policy submitted for preclearance, the 41 preclearance commission shall review the covered policy, the civil 42 43 rights bureau's report and recommendation, and any public comment, and 44 shall, within the time periods set forth below, deny or grant preclear-45 ance. In determining whether to deny or grant preclearance, the commis-46 sion shall give deference to the civil rights bureau's recommendation 47 under an "arbitrary and capricious" standard of review. In any determi-48 nation as to preclearance, the commission shall identify in writing whether it is approving or rejecting the civil rights bureau's recommen-49 50 dation. If the preclearance commission grants preclearance, it may, in its discretion, designate preclearance as "preliminary" in which case 51 52 the commission may deny preclearance within sixty days following the receipt of submission of the covered policy. 53 54 (i) The commission shall grant preclearance only if it determines, 55 upon review of the civil rights bureau's recommendation, that the covered policy will not diminish the ability of protected class members 56

1	to participate in the political process and to elect their preferred
2	candidates to office. If the commission grants preclearance, the covered
3	entity may enact or implement the covered policy immediately.
4	(ii) If the commission denies preclearance, the commission shall
5	interpose objections explaining its basis and the covered policy shall
6	not be enacted or implemented.
7	(iii) If the commission fails to respond within the time for response
8	as established in this section, the civil rights bureau's recommendation
9	on the covered policy shall govern.
10	(iv) If the commission's membership falls below a quorum at any time, or during any time period that may elapse between the effective date of
11 12	this section and the establishment of a quorum on the commission, the
13	civil rights bureau's recommendation as to whether preclearance should
14^{13}	be granted or denied shall have the force of final preclearance determi-
15	nation until the commission's quorum is established or restored.
16	(f) The time periods for public comment, civil rights bureau review,
17	and the decision of the commission to grant or deny preclearance on
18	submission shall be as follows:
19	(i) For any covered policy concerning the designation or selection of
20	poll sites or the assignment of election districts to poll sites, wheth-
21	er for election day or early voting, the period for public comment shall
22	be five business days. The civil rights bureau shall submit its report
23	and recommendation to the commission within ten days following the
24	receipt of such submission and a single commissioner, assigned on a
25	rotating basis, shall review the submission, the civil rights bureau's
26	recommendation, and any public comment. Within five days such commis-
27	sioner shall, either: (A) approve the civil rights bureau's recommenda-
28	tion; or (B) refer the submission and the civil rights bureau's recom-
29	mendation to the full commission for a determination as to whether
30	preclearance shall be denied or granted.
31	(ii) Upon a showing of good cause, the civil rights bureau may receive
32	an extension of up to twenty days to submit its report and recommenda-
33	tion to the commission. If the commissioner initially assigned refers
34	the submission and the civil rights bureau's recommendation to the
35	commission for a determination, the commission shall deny or grant
36	preclearance within five days from the date of referral.
37	(iii) For any other covered policy, the period for public comment
38	shall be ten business days, the civil rights bureau shall submit its
39	report and recommendation to the commission within forty days, and a
40	single commissioner, assigned on a rotating basis, shall review the
41	submission, the civil rights bureau's recommendation, and any public
42	comment, and shall, within five days, either: (A) approve the civil
43	rights bureau's recommendation; or (B) refer the submission and the
44	civil rights bureau's recommendation to the commission for a determi-
45	nation as to whether preclearance shall be denied or granted. If the
46	commissioner initially assigned refers the submission and the civil
47	rights bureau's recommendation to the commission for a determination, the commission shall deny or grant preclearance within ten days from the
48 49	date of referral. In consultation with the civil rights bureau, the
49 50	commission may invoke up to two extensions of ninety days each.
50 51	(iv) The civil rights bureau is hereby authorized to promulgate rules
52	for an expedited, emergency preclearance process in the event of a
53	covered policy occurring during or imminently preceding an election as a
54	result of any disaster within the meaning of section 3-108 of this chap-
55	ter or other exigent circumstances. Any preclearance granted under this
- 0	

provision shall be designated "preliminary" and the commission may deny 1 preclearance within sixty days following receipt of the covered policy. 2 3 (g) Appeal of any denial by the preclearance commission may be heard 4 in the supreme court for the county of New York or the county of Albany 5 in a proceeding commenced against the commission, pursuant to article 6 seventy-eight of the civil practice law and rules, from which appeal may 7 be taken according to the ordinary rules of appellate procedure. Due to 8 the frequency and urgency of elections, actions brought pursuant to this 9 section shall be subject to expedited pretrial and trial proceedings and 10 receive an automatic calendar preference on appeal. 11 5. Preclearance by a designated court. A covered entity may obtain 12 preclearance for a covered policy from a court pursuant to the following 13 process: 14 (a) The covered entity shall submit the covered policy in writing to 15 the following designated court in the judicial department within which the covered entity is located: (i) first judicial department: New York 16 17 county; (ii) second judicial department: Westchester county; (iii) third judicial department: Albany county; and (iv) fourth judicial 18 department: Erie county. If the covered entity is a county or city 19 board of elections, it shall contemporaneously provide a copy of the 20 21 covered policy to the state board of elections. 22 (b) The covered entity shall contemporaneously provide a copy of the covered policy to the civil rights bureau. The failure of the covered 23 entity to provide a copy of the covered policy to the civil rights 24 25 bureau will result in an automatic denial of preclearance. (c) The court shall grant or deny preclearance within sixty days 26 27 following the receipt of submission of the covered policy. 28 (d) The court shall grant preclearance only if it determines that the 29 covered policy will not diminish the ability of protected class members 30 to participate in the political process and to elect their preferred candidates to office. If the court grants preclearance, the covered 31 32 entity may enact or implement the covered policy immediately. 33 (e) If the court denies preclearance, or fails to respond within sixty 34 days, the covered policy shall not be enacted or implemented. 35 (f) Appeal of any denial may be taken according to the ordinary rules 36 of appellate procedure. Due to the frequency and urgency of elections, 37 actions brought pursuant to this section shall be subject to expedited pretrial and trial proceedings and receive an automatic calendar prefer-38 39 ence on appeal. 6. Preclearance by public notice and comment. A covered entity may 40 obtain preclearance for a covered policy through the use of a public 41 42 notice and comment period pursuant to the following process: 43 (a) Prior to enacting or seeking to administer any covered policies 44 under subdivision two of this section the covered entity shall publish 45 the proposed covered policy change on its official website, along with 46 an explanation for how the change would not diminish the ability of 47 protected class members to participate in the political process and to 48 elect their preferred candidates to office, and publish general notice 49 of opportunity for public comment on the proposed covered practice. The covered entity shall also publicize the notice through press releases 50 and such other media. The covered entity shall notify the civil rights 51 52 bureau and the preclearance commission of its intent to use the notice 53 and comment process to preclear a proposed change. 54 (b) Such notice shall be made at least forty-five days in advance of 55 the last date prescribed in the notice for public comment.

(c) Public comment shall be accepted for a period of no fewer than 1 thirty days. During this period, the covered entity shall afford inter-2 ested persons an opportunity to submit data, views, and arguments in 3 4 writing by mail, fax, or email, or through an online public comment 5 portal on the official website for the locality if one has been estab-6 lished. 7 (d) The covered entity shall conduct at least one public hearing 8 during this period to receive public comment on the proposed covered 9 practice. 10 (e) The covered entity may make changes to the proposed covered prac-11 tice in response to public comment received. In doing so, the revised 12 covered practice shall be published and public comment shall be accepted in accordance with this subsection, except the public comment period 13 14 shall be no fewer than fifteen days. 15 (f) Following the public comment period or periods prescribed, the covered entity shall publish the final covered practice, which shall 16 17 include a plain English description of the practice and the text of an ordinance if applicable, giving effect to the practice, maps of proposed 18 boundary changes, or other relevant materials, and notice that the 19 20 covered practice will take effect in thirty days. 21 (g) During this thirty-day waiting period, any person who will be 22 subject to, or affected by, the covered practice may challenge, in the supreme court of the locality where the covered practice is to be imple-23 mented, the covered practice as having the purpose or effect of dimin-24 25 ishing the ability of protected class members to participate in the political process and to elect their preferred candidates to office. 26 27 (h) The preclearance commission or the civil rights bureau may assert 28 jurisdiction over the proposed change upon receiving notice of the covered entity's intent to use the notice and comment process any time 29 30 before the close of the public comment period. A single member may 31 assert jurisdiction. 32 7. Failure to seek or obtain preclearance. If any covered entity 33 enacts or implements a covered policy without seeking preclearance 34 pursuant to this section, or enacts or implements a covered policy notwithstanding the denial of preclearance, either the civil rights 35 36 bureau or any other party with standing to bring an action under this 37 title may bring an action to enjoin the covered policy and to seek sanctions against the political subdivision and officials in violation. 38 39 8. Lookback review. (a) For a period of one hundred eighty days beginning on the effective date of this section, the commission or the civil 40 rights bureau may, in its discretion, initiate a lookback review in 41 42 which it may deny clearance to certain covered policies that had been 43 previously enacted by covered jurisdictions. 44 (b) The commission or civil rights bureau may only initiate a lookback 45 review of covered policies that were enacted or implemented by a covered 46 jurisdiction on or after the date on which this title takes effect and 47 prior to the effective date of this section. (c) In order to initiate a lookback review, the commission or civil 48 rights bureau must provide notice to a covered entity of its decision to 49 review a covered policy enacted or implemented by that covered entity. 50 Upon receipt of such notice, the covered entity shall submit the covered 51 52 policy in writing to the preclearance commission or civil rights bureau 53 within thirty days. 54 (d) Upon receipt of a covered policy for lookback review, the commis-55 sion or civil rights bureau shall publish the submission on its website. The schedule and procedures for receiving public comment and evaluating 56

a submission through lookback review shall reflect the schedule and 1 procedures provided by paragraph (f) of subdivision four of this 2 section, based on the type of policy that is the subject of the 3 4 submission. 9. Rules and regulations. The civil rights bureau may promulgate such 5 6 rules and regulations pursuant to the state administrative procedure act 7 as are necessary to effectuate the purposes of this section. <u>§ 17-214. Right of action against voter intimidation, deception or</u> 8 obstruction. 1. (a) No person, whether acting under color of law or 9 10 otherwise, may engage in acts of intimidation, deception, or obstruction 11 that affects the right of voters to access the elective franchise. 12 (b) A violation of this subdivision shall be: (i) established if a person uses or threatens to use any force, 13 violence, restraint, abduction or duress, or inflicts or threatens to 14 15 inflict any injury, damage, harm or loss, or in any other manner practices intimidation that causes or will reasonably have the effect of 16 17 causing any person to vote or refrain from voting in general or for or against any particular person or for or against any proposition submit-18 ted to voters at such election; to place or refrain from placing their 19 20 name upon a registry of voters; or to request or refrain from requesting 21 an absentee ballot; or 22 (ii) established if a person knowingly uses any deceptive or fraudu-23 lent device, contrivance or communication, that impedes, prevents or otherwise interferes with the free exercise of the elective franchise by 24 any person, or that causes or will reasonably have the effect of causing 25 any person to vote or refrain from voting in general or for or against 26 27 any particular person or for or against any proposition submitted to 28 voters at such election; to place or refrain from placing their name 29 upon a registry of voters; or to request or refrain from requesting an 30 <u>absentee ballot; or</u> 31 (iii) established if a person obstructs, impedes, or otherwise inter-32 feres with access to any polling place or elections office, or 33 obstructs, impedes, or otherwise interferes with any voter in any manner 34 that causes or will reasonably have the effect of causing any delay in voting or the voting process, including the canvassing and tabulation of 35 36 ballots. 37 2. Standing. Any aggrieved persons, organization whose membership includes or is likely to include aggrieved persons, organization whose 38 39 mission would be frustrated by a violation of this section, organization 40 that would expend resources in order to fulfill its mission as a result of a violation of this section, or the attorney general may file an 41 action pursuant to this section in the supreme court of the county in 42 43 which the alleged violation of this section occurred. 44 3. Remedies. Upon a finding of a violation of any provision of this section, the court shall implement appropriate remedies that are 45 46 tailored to remedy the violation, including but not limited to providing 47 for additional time to cast a ballot that may be counted in the election at issue. This title gives the court authority to implement remedies 48 notwithstanding any other provision of state or local law, including any 49 other state or local law. Any party who shall violate any of the 50 provisions of the foregoing section or who shall aid the violation of 51 52 any of said provisions shall be liable to any prevailing plaintiff party 53 for damages, including nominal damages for any violation, and compensa-54 tory or punitive damages for any intentional violation. 55 § 17-216. Authority to issue subpoenas. In any action or investigation to enforce any provision of this title, the attorney general shall have 56

the authority to take proof and determine relevant facts and to issue
subpoenas in accordance with the civil practice law and rules.

§ 17-218. Expedited judicial proceedings and preliminary relief. 3 4 Because of the frequency of elections, the severe consequences and irre-5 parable harm of holding elections under unlawful conditions, and the б expenditure to defend potentially unlawful conditions that benefit 7 incumbent officials, actions brought pursuant to this title shall be 8 subject to expedited pretrial and trial proceedings and receive an auto-9 matic calendar preference. In any action alleging a violation of this 10 section in which a plaintiff party seeks preliminary relief with respect 11 to an upcoming election, the court shall grant relief if it determines 12 that: (a) plaintiffs are more likely than not to succeed on the merits; and (b) it is possible to implement an appropriate remedy that would 13 14 resolve the alleged violation in the upcoming election.

15 § 17-220. Attorneys' fees. In any action to enforce any provision of this title, the court shall allow the prevailing plaintiff party, other 16 17 than the state or political subdivision thereof, a reasonable attorneys! fee, litigation expenses including, but not limited to, expert witness 18 fees and expenses as part of the costs. A plaintiff will be deemed to 19 have prevailed when, as a result of litigation, the defendant party 20 21 yields much or all of the relief sought in the suit. Prevailing defend-22 ant parties shall not recover any costs, unless the court finds the 23 action to be frivolous, unreasonable, or without foundation.

S 17-222. Applicability. The provisions of this title shall apply to all elections for any elected office or electoral choice within the state or any political subdivision. The provisions of this title shall apply notwithstanding any other provision of law, including any other state law or local law.

S 17-224. Severability. If any provision of this title or its application to any person, political subdivision, or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this title which can be given effect without the invalid provision or application, and to this end the provisions of this title are severable.

§ 5. This act shall take effect immediately; provided, however, that 35 36 paragraph (c) of subdivision seven of section 17-206 of the election law 37 as added by section four of this act shall take effect one year after it shall have become a law; and provided further, however, that section 38 39 17-208 of the election law as added by section four of this act shall take effect three years after it shall have become a law; and provided 40 further, however, that section 17-212 of the election law, as added by 41 42 section four of this act, shall take effect one year after the attorney 43 general certifies that the office of the attorney general is prepared to 44 execute the duties assigned in section four of this act, if after the 45 expiration of one year the attorney general requires more time to certi-46 fy that the office of the attorney general is prepared to execute the 47 duties assigned in section four of this act, the attorney general, may, 48 for good cause shown, apply to the governor for such an extension of time. The governor may grant or deny an extension of up to one year 49 according to his or her discretion. The attorney general shall notify 50 51 the legislative bill drafting commission upon the occurrence of the 52 enactment of the legislation provided for in section four of this act in 53 order that the commission may maintain an accurate and timely effective 54 data base of the official text of the laws of the state of New York in furtherance of effectuating the provisions of section 44 of the legisla-55 56 tive law and section 70-b of the public officers law.