## STATE OF NEW YORK

6407

2021-2022 Regular Sessions

## IN ASSEMBLY

March 17, 2021

Introduced by M. of A. DICKENS, ABINANTI, ASHBY, BARRON, BRONSON, COLTON, CRUZ, DINOWITZ, EPSTEIN, FAHY, ENGLEBRIGHT, FERNANDEZ, GOTT-FRIED, GRIFFIN, MONTESANO, PAULIN, PERRY, RAMOS, RODRIGUEZ, SEAWRIGHT, SIMON, STERN, TAYLOR, TAGUE -- read once and referred to the Committee on Small Business

AN ACT establishing the New York state small business protection program

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Legislative findings. a. In April 2020, the Federal Govern-2 ment enacted two Coronavirus Aid, Relief and Economic Security (CARES) 3 Act stimulus packages where it introduced the Paycheck Protection 4 Program (PPP) totaling \$659 billion dollars to financially assist small 5 businesses, and to prevent the loss of jobs and the failure of small 6 businesses due to financial losses caused by the COVID-19 pandemic.

b. Many local small businesses including minority- and women-owned businesses (MWBEs) in our state did not receive any federal funding under the federal PPP in either of the two rounds of funding. In fact, most of the first round of funding totaling \$349 billion, which was exhausted in 2 weeks, went to large publicly traded businesses.

12 c. According to a report issued by the Federal Small Business Adminis-13 tration Inspector General, the Small Business Administration (SBA) was faulted in administering the PPP, in that the SBA did not issue guide-14 15 lines for banks to prioritize businesses in rural markets, companies that have only been in business for two years or less, or businesses 16 owned by veterans, minorities, women and economically disadvantaged 17 individuals. Moreover, the PPP application did not include demographic 18 19 information making it difficult or near impossible to determine how much 20 money went into the markets.

d. As New York state is reopening regionally post COVID-19, many of want small businesses, including MWBEs and farmers who did not receive

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 any PPP funding are in desperate need of funding to employ and/or pay 2 staff, purchase inventory, and pay rent and utilities. § 2. Establishment. Notwithstanding any provision of law to the 3 4 contrary, the legislature shall authorize the establishment of a New 5 York State Small Business Protection Program (NYSSBPP) to be funded in б the amount of 100 million dollars from future federal stimulus funding. 7 Such funding shall reimburse any moneys used from any state funds for 8 the purposes described under sections four or five of this act. 9 § 3. Eligibility. Entities shall be eligible for the NYSSBPP provided 10 such entity has less than 100 employees per location, did not receive 11 any federal funding from the Federal CARES Act, was in existence in New York state by the first day the state disaster emergency related to 12 13 COVID-19 was declared by the governor, can document actual economic harm 14 or revenue shortfall as a direct result of the pandemic, and has filed 15 2018, 2019 or 2020 tax returns. The lending priority shall be as 16 follows: 17 a. small businesses, including minority- and women-owned business enterprises, owned by veterans, minorities, women, economically disad-18 19 vantaged individuals and farmers; 20 b. businesses in the restaurant, luxury service, retail, transporta-21 tion, hospitality and farming industries; c. small businesses located in economically distressed or underserved 22 23 communities and rural markets; d. non-profit organizations having tax exempt status under section 24 25 501(c)(3), or a veterans organization having tax exempt status under 26 section 501(c)(19) of the United States Internal Revenue Code; 27 e. sole proprietors, independent contractors, and self-employed 28 persons; 29 f. small businesses that have been in existence for two years or less; 30 and 31 q. new businesses formed or incorporated within 30 days after the 32 expiration of the state of emergencies or the region of the state where 33 the business is located has reopened post COVID-19. 34 4. Loan details and forgiveness. a. All eligible entities pursuant S 35 to section three of this act, shall submit an application through commu-36 nity development financial institutions (CDFIs), minority depository 37 institutions (MDIs), local community banks or credit unions located 38 within the state. No applications shall be processed through any 39 merchant cash advance or any financial technology companies. All lending institutions in this program shall collect and provide data about the 40 41 borrowers' demographics and loan amount. 42 b. The loan amount shall equal 60% of the prior year eligible expenses 43 not to exceed \$100,000.00. 44 c. Such loan shall be forgiven if funds are used for payroll or 1099 45 employees, interest on mortgages, rent, utilities and inventory. 46 d. Purchases of new equipment are permissible under this program but 47 such loan will not be forgiven as a grant. e. All loan payments shall be deferred for 6 months, which can be 48 deferred for an additional 6 months but not to exceed 1 year from the 49 50 date of the loan. 51 f. No collateral or personal guarantees are required. Neither the 52 government nor financial institutions shall charge qualifying entities 53 any fees. 54 g. Forgiveness is based on the qualifying small business maintaining 55 or quickly rehiring employees and maintaining salary levels. Forgiveness 56 will be reduced if full-time headcount declines, or if salaries and

1 wages decrease within 12 weeks of receiving such funding. The 12-week rule shall not apply to any entity if such entity paid its employees' 2 salaries during the COVID-19 state of disaster emergencies or when such 3 4 entity was closed. Documented proof of such payroll payment shall be 5 required. б h. All loans not forgiven under subdivision b of this section shall 7 have a maturity of 2 years and an interest rate of 1% or 3 years of the 8 loan payments have been deferred. 9 i. The department of financial services shall have oversight and moni-10 tor the application process pursuant to this section. Such department shall create the application and promulgate rules necessary for the 11 administration of this program. 12 § 5. Grants. The NYSSBPP shall provide the following grants to all 13 14 qualified small businesses, not-for-profits and charitable organiza-15 tions: a. A rent reimbursement grant to reimburse qualifying entities for

16 a. A rent reimbursement grant to reimburse qualifying entities for 17 rent paid during the COVID-19 pandemic, provided such entity has docu-18 mentary proof of such paid rent. This rent reimbursement grant shall be 19 capped at 3 months of paid rent during the state of emergencies;

20 b. A grant to reimburse qualifying entities for perishable inventory 21 purchased before the COVID-19 state of disaster emergency that was 22 thrown out due to the forced shut down of such entity and/or to replace 23 food inventory to help such entity reopen; and

c. A grant subsidy for farmers to pay for gas and tolls to deliver the products throughout the state.

§ 6. Oversight. The state comptroller shall monitor the NYSSBPP to ensure the provisions of this act are properly executed. The state comptroller shall submit a report on such program to the governor, the temporary president of the senate and the speaker of the assembly, and shall post such on the comptroller's website on a quarterly basis describing any loans granted under such program.

32 § 7. This act shall take effect immediately.