

# STATE OF NEW YORK

5465

2021-2022 Regular Sessions

## IN ASSEMBLY

February 17, 2021

Introduced by M. of A. O'DONNELL, BRONSON, GLICK, GONZALEZ-ROJAS, TAYLOR, SIMON, QUART, EPSTEIN, SEAWRIGHT, LAVINE, GOTTFRIED, LUPARDO, FERNANDEZ, DINOWITZ, HYNDMAN -- Multi-Sponsored by -- M. of A. COOK -- read once and referred to the Committee on Governmental Operations

AN ACT to amend the civil rights law, the vehicle and traffic law and the public health law, in relation to enacting the "Gender Recognition Act"; and to repeal subdivision 1 of section 502 of the vehicle and traffic law relating to driver's licenses

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "Gender Recognition Act".  
3 § 2. Section 63 of the civil rights law, as amended by chapter 253 of  
4 the laws of 2014, is amended to read as follows:  
5 § 63. Order. If the court to which the petition is presented is satis-  
6 fied thereby, or by the affidavit and certificate presented therewith,  
7 that the petition is true, and that there is no reasonable objection to  
8 the change of name proposed, and if the petition be to change the name  
9 of an infant, that the interests of the infant will be substantially  
10 promoted by the change, the court shall make an order authorizing the  
11 petitioner to assume the name proposed. The order shall further recite  
12 the date and place of birth of the applicant and, if the applicant was  
13 born in the state of New York, such order shall set forth the number of  
14 [~~his~~] the applicant's birth certificate or that no birth certificate is  
15 available. The order shall be directed to be entered and the papers on  
16 which it was granted to be filed [~~prior to the publication hereinafter~~  
17 ~~directed~~] in the clerk's office of the county in which the petitioner  
18 resides if he be an individual, or in the office of the clerk of the  
19 civil court of the city of New York if the order be made by that court.  
20 [~~Such order shall also direct the publication, at least once, within~~  
21 ~~sixty days after the making of the order, in a designated newspaper in~~

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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~~the county in which the order is directed to be entered and if the petition is made by a person subject to the provisions of subdivision two of section sixty-two of this article, in a designated newspaper in any county wherein such person was convicted if different from the county in which the order is otherwise directed to be entered, of a notice in substantially the following form: Notice is hereby given that an order entered by the ..... court, ..... county, on the ..... day of....., bearing Index Number....., a copy of which may be examined at the office of the clerk, located at ....., in room number....., grants me the right to assume the name of ..... The city and state of my present address are ....., the month and year of my birth are ....., the place of my birth is ....., my present name is .....~~]

§ 3. Section 64 of the civil rights law, as amended by chapter 258 of the laws of 2006, and the closing paragraph as separately amended by chapters 258, 320 and 481 of the laws of 2006, is amended to read as follows:

§ 64. Effect. If the order [~~shall be fully complied with, and within ninety days after the making of the order, an affidavit of the publication thereof shall be filed in the office in which the order~~] is entered, the petitioner shall be known by the name which is thereby authorized to be assumed. If the surname of a parent be changed as provided in this article, any minor child of such parent at the time of such change may thereafter assume such changed surname.

[~~Upon compliance with the order and the filing of the affidavit of the publication, as provided in this section, the clerk of the court in which the order has been entered shall certify that the order has been complied with, and, if~~] (1) If the petition states that the petitioner stands convicted of a violent felony offense as defined in section 70.02 of the penal law or a felony defined in article one hundred twenty-five of such law or any of the following provisions of such law sections 130.25, 130.30, 130.40, 130.45, 255.25, 255.26, 255.27, article two hundred sixty-three, 135.10, 135.25, 230.05, 230.06, subdivision two of section 230.30 or 230.32, [~~such~~] the clerk of the court in which the order has been entered [~~1~~] shall deliver, by first class mail, a copy of such certified order to the division of criminal justice services at its office in the county of Albany and (2) [~~upon the clerk of the court reviewing the petitioner's application for name change and subsequent in-court inquiry, may, in the clerk's discretion, deliver, by first class mail, the petitioner's new name with such certified order to the court of competent jurisdiction which imposed the orders of support. Such certification shall appear on the original order and on any certified copy thereof and shall be entered in the clerk's minutes of the proceeding~~] if the petition states that the petitioner is responsible for spousal support or child support obligations pursuant to court order, upon review of the petitioner's application for name change and subsequent in-court inquiry, the court may, in its discretion, order the petitioner to deliver by first class mail, the petitioner's new name with such certified order to the court of competent jurisdiction which imposed the orders of support. Such certification shall appear on the original order and on any certified copy thereof and shall be entered in the court's minutes of the proceeding.

§ 4. Section 64-a of the civil rights law, as amended by chapter 241 of the laws of 2015, is amended to read as follows:

1 § 64-a. [~~Exemption from publication requirements~~] Sealing name change  
 2 papers. 1. If the court shall find that [~~the publication~~] open record of  
 3 an applicant's change of name would jeopardize such applicant's personal  
 4 safety, based on totality of the circumstances [~~the provisions of~~  
 5 ~~sections sixty-three and sixty-four of this article requiring publica-~~  
 6 ~~tion shall be waived and shall be inapplicable. Provided, however, the~~  
 7 ~~court shall not deny such waiver solely on the basis that the applicant~~  
 8 ~~lacks specific instances of or a personal history of threat to personal~~  
 9 ~~safety. The~~], the court shall order the records of such change of name  
 10 proceeding [~~to~~] be sealed, to be opened only by order of the court for  
 11 good cause shown or at the request of the applicant. For the purposes  
 12 of this section, "totality of the circumstances" shall include, but not  
 13 be limited to, a consideration of the risk of violence or discrimination  
 14 against the applicant, including such applicant's status as transgender  
 15 or as the subject of domestic violence. The court shall not deny such  
 16 sealing request solely on the basis that the applicant lacks specific  
 17 instances of or a personal history of threat to personal safety.

18 2. Notwithstanding any other provision of law, pending such a finding  
 19 in subdivision one of this section where an applicant seeks relief under  
 20 this section, the court shall immediately order the applicant's current  
 21 name, proposed new name, residential and business addresses, telephone  
 22 numbers, and any other information contained in any pleadings or papers  
 23 submitted to the court to be safeguarded and sealed in order to prevent  
 24 their inadvertent or unauthorized use or disclosure while the matter is  
 25 pending.

26 § 5. The civil rights law is amended by adding a new article 6-A to  
 27 read as follows:

#### 28 ARTICLE 6-A

#### 29 CHANGE OF SEX DESIGNATION

#### 30 Section 67. Petition to change of sex designation.

#### 31 67-a. Order.

#### 32 67-b. Sealing change of sex designation papers.

33 § 67. Petition to change of sex designation. 1. A petition for leave  
 34 to change sex designation may be made by a resident of the state to the  
 35 county court of the county or the supreme court in the county in which  
 36 such resident resides, or, if such resident resides in the city of New  
 37 York, either to the supreme court or to any branch of the civil court of  
 38 the city of New York, in any county of the city of New York. The peti-  
 39 tion to change the sex designation of an infant may be made by the  
 40 infant through either of such infant's parents, or by such infant's  
 41 general guardian or by the guardian of such infant's person.

42 2. When an individual petitions the court to recognize their gender  
 43 identity or to amend the sex designation on an identity document, the  
 44 court shall issue such an order upon receipt of an affidavit from such  
 45 individual attesting to their gender identity or reason for the change.  
 46 No additional medical evidence shall be required to grant such request.  
 47 No such order shall be required to amend an identity document issued  
 48 within New York state. No such order shall be required to otherwise  
 49 recognize the gender of an individual and treat them consistent with  
 50 their gender identity within New York state or under New York state law.

51 3. Such request may be made simultaneously with a petition for change  
 52 of name pursuant to section sixty or sixty-five of this chapter or on  
 53 its own.

54 § 67-a. Order. If the court to which the petition is presented is  
 55 satisfied thereby, or by the affidavit and certificate presented there-  
 56 with, that the petition is true, and that there is no reasonable

1 objection to the change of sex designation proposed, and if the petition  
2 be to change the sex designation of an infant, that the interests of the  
3 infant will be substantially promoted by the change, the court shall  
4 make an order authorizing the petitioner to assume the sex designation  
5 proposed.

6 § 67-b. Sealing change of sex designation papers. 1. Upon request of  
7 the applicant, the court shall order the records of such change of sex  
8 designation proceeding to be sealed, to be opened only by order of the  
9 court for good cause shown or at the request of the applicant.

10 2. Notwithstanding any other provision of law, pending such a finding  
11 in subdivision one of this section where an applicant seeks relief under  
12 this section, the court shall immediately order the applicant's current  
13 name, sex designation, proposed new sex designation, residential and  
14 business addresses, telephone numbers, and any other information  
15 contained in any pleadings or papers submitted to the court to be safe-  
16 guarded and sealed in order to prevent their inadvertent or unauthorized  
17 use or disclosure while the matter is pending.

18 § 6. Subdivision 3 of section 490 of the vehicle and traffic law is  
19 amended by adding a new paragraph (d) to read as follows:

20 (d) The identification card shall display the sex designation of M, F,  
21 or X as certified by the applicant, with no additional documentation  
22 required. The applicant may amend the sex designation of their identifi-  
23 cation card upon request.

24 § 7. Subdivision 1 of section 502 of the vehicle and traffic law, as  
25 amended by chapter 487 of the laws of 2012, is REPEALED.

26 § 8. Subdivision 1 of section 502 of the vehicle and traffic law, as  
27 amended by chapter 37 of the laws of 2019, is amended to read as  
28 follows:

29 1. Application for license. Application for a driver's license shall  
30 be made to the commissioner. The fee prescribed by law may be submitted  
31 with such application. The applicant shall furnish such proof of identi-  
32 ty, age, and fitness as may be required by the commissioner. The license  
33 shall display the sex designation of M, F, or X as certified by the  
34 applicant, with no additional documentation required. The applicant may  
35 amend the sex designation of their driver's license upon request. Upon  
36 amendment of the sex designation, the change shall be made consistent  
37 through all affiliated records within the control of the department.

38 With respect to a non-commercial driver's license or learner's permit  
39 which does not meet federal standards for identification, in addition to  
40 the acceptable proofs of age and identity approved by the commissioner  
41 as of January first, two thousand nineteen, acceptable proof of identity  
42 shall also include, but not be limited to, a valid, unexpired foreign  
43 passport issued by the applicant's country of citizenship (which shall  
44 also be eligible as proof of age), a valid, unexpired consular identifi-  
45 cation document issued by a consulate from the applicant's country of  
46 citizenship, or a valid foreign driver's license that includes a photo  
47 image of the applicant and which is unexpired or expired for less than  
48 twenty-four months of its date of expiration, as primary forms of such  
49 proof. Nothing contained in this subdivision shall be deemed to preclude  
50 the commissioner from approving additional proofs of identity and age.  
51 The commissioner may also provide that the application procedure shall  
52 include the taking of a photo image or images of the applicant in  
53 accordance with rules and regulations prescribed by the commissioner. In  
54 addition, the commissioner also shall require that the applicant provide  
55 [~~his or her~~] such applicant's social security number or, in lieu there-  
56 of, with respect to an application for a non-commercial driver's license

1 or learner's permit which does not meet federal standards for identifi-  
2 cation, an affidavit signed by such applicant that they have not been  
3 issued a social security number and shall provide space so that the  
4 applicant may request a notation upon such license that the applicant is  
5 a veteran of the United States armed forces. The commissioner also  
6 shall provide space on the application so that the applicant may regis-  
7 ter in the New York state organ and tissue donor registry under section  
8 forty-three hundred ten of the public health law with the following  
9 stated on the application in clear and conspicuous type:

10 "You must fill out the following section: Would you like to be added  
11 to the Donate Life Registry? Check box for 'yes' or 'skip this ques-  
12 tion'."

13 The commissioner of health shall not maintain records of any person  
14 who checks "skip this question". Except where the application is made in  
15 person or electronically, failure to check a box shall not impair the  
16 validity of an application, and failure to check "yes" or checking "skip  
17 this question" shall not be construed to imply a wish not to donate. In  
18 the case of an applicant under eighteen years of age, checking "yes"  
19 shall not constitute consent to make an anatomical gift or registration  
20 in the donate life registry, except as otherwise provided pursuant to  
21 the provisions of paragraph (b) of subdivision one of section forty-  
22 three hundred one of the public health law. Where an applicant has  
23 previously consented to make an anatomical gift or registered in the  
24 donate life registry, checking "skip this question" or failing to check  
25 a box shall not impair that consent or registration. In addition, an  
26 applicant for a commercial driver's license who will operate a commer-  
27 cial motor vehicle in interstate commerce shall certify that such appli-  
28 cant meets the requirements to operate a commercial motor vehicle, as  
29 set forth in public law 99-570, title XII, and title 49 of the code of  
30 federal regulations, and all regulations promulgated by the United  
31 States secretary of transportation under the hazardous materials trans-  
32 portation act. In addition, an applicant for a commercial driver's  
33 license shall submit a medical certificate at such intervals as required  
34 by the federal motor carrier safety improvement act of 1999 and Part  
35 383.71(h) of title 49 of the code of federal regulations relating to  
36 medical certification and in a manner prescribed by the commissioner.  
37 For purposes of this section and sections five hundred three, five  
38 hundred ten-a, and five hundred ten-aa of this title, the terms "medical  
39 certificate" and "medical certification" shall mean a form substantially  
40 in compliance with the form set forth in Part 391.43(h) of title 49 of  
41 the code of federal regulations. Upon a determination that the holder of  
42 a commercial driver's license has made any false statement, with respect  
43 to the application for such license, the commissioner shall revoke such  
44 license.

45 § 9. Section 4132 of the public health law is amended by adding a new  
46 subdivision 5 to read as follows:

47 5. Each parent of the child may choose to be designated on the  
48 original certificate of birth or by amendment as "father" or "mother" or  
49 "parent".

50 § 10. The section heading and paragraph (e) of subdivision 1 of  
51 section 4138 of the public health law, the section heading as amended by  
52 chapter 201 of the laws of 1972 and paragraph (e) of subdivision 1 as  
53 amended by section 9 of part L of chapter 56 of the laws of 2020, are  
54 amended and a new paragraph (f) is added to subdivision 1 to read as  
55 follows:

1 Birth certificate; new certificate in case of subsequent marriage of  
2 unwed parents; adoption; adjudication of parentage; change of name of  
3 registrant or parent; gender transition of registrant or parent.

4 (e) the certificate of birth of a child born out of wedlock as defined  
5 in paragraph (b) of subdivision one of section four thousand one hundred  
6 thirty-five of this article has been filed without entry of the name of  
7 the signatory other than the person who gave birth and the commissioner  
8 thereafter receives the acknowledgment of parentage pursuant to section  
9 one hundred eleven-k of the social services law or section four thousand  
10 one hundred thirty-five-b of this article executed by the person who  
11 gave birth and the other signatory which authorizes the entry of the  
12 name of such other signatory, and which may also authorize a conforming  
13 change in the surname of the child[~~+~~]; or

14 (f) the commissioner shall issue a new birth certificate reflecting a  
15 change of gender to female, male, or X, without a court order, for any  
16 person born in New York state who submits an application to change the  
17 gender on the birth certificate and an affidavit attesting under penalty  
18 of perjury that the request for a change of gender to (female, male, or  
19 X) is to conform the person's documents and records to the person's  
20 gender identity and is not made for any fraudulent purpose. A sex desig-  
21 nation of X shall not be a required sex designation of any individual.  
22 Upon receipt of the documentation, the commissioner shall establish a  
23 new birth certificate reflecting the gender stated in the application  
24 and any change in name, if accompanied by a court order for a change of  
25 name. If such application is made on behalf of a minor, such affidavit  
26 shall be signed by the minor's parent, legal guardian, medical provider,  
27 or social services provider.

28 § 11. This act shall take effect on the one hundred eightieth day  
29 after it shall have become a law. Effective immediately, the addition,  
30 amendment and/or repeal of any rule or regulation necessary for the  
31 implementation of this act on its effective date are authorized to be  
32 made and completed on or before such effective date.