## STATE OF NEW YORK

3063

2021-2022 Regular Sessions

## IN ASSEMBLY

January 22, 2021

Introduced by M. of A. EPSTEIN -- read once and referred to the Committee on Judiciary

AN ACT to amend the family court act, in relation to eliminating the ability of a court to commit a respondent to jail as a penalty for violation of a support order; and to repeal certain provisions of such law relating thereto

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subdivision 3 of section 454 of the family court act, as 2 amended by chapter 892 of the laws of 1986, paragraph (b) as added and 3 paragraph (c) as relettered by chapter 699 of the laws of 1996, is 4 amended to read as follows:

5 3. Upon a finding by the court that a respondent has willfully failed 6 to obey any lawful order of support, the court shall order respondent to 7 pay counsel fees to the attorney representing petitioner pursuant to 8 section four hundred thirty-eight of this act and may in addition to or 9 in lieu of any or all of the powers conferred in subdivision two of this 10 section or any other section of law:

(a) [commit the respondent to jail for a term not to exceed six months. For purposes of this subdivision, failure to pay support, as ordered, shall constitute prima facie evidence of a willful violation. Such commitment may be served upon certain specified days or parts of days as the court may direct, and the court may, at any time within the term of such sentence, revoke such suspension and commit the respondent for the remainder of the original sentence, or suspend the remainder of such sentence. Such commitment does not prevent the court from subsequently committing the respondent for failure thereafter to comply with any such order; or (b)] require the respondent to participate in a rehabilitative program

22 if the court determines that such participation would assist the 23 respondent in complying with such order of support and access to such a

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 program is available. Such rehabilitative programs shall include, but 2 not be limited to, work preparation and skill programs, non-residential 3 alcohol and substance abuse programs and educational programs; or

4 [<del>(a)</del>] <u>(b)</u> place the respondent on probation under such conditions as 5 the court may determine and in accordance with the provisions of the 6 criminal procedure law.

7 § 2. Section 455 of the family court act is REPEALED.

8 § 3. Subdivision (a) of section 439 of the family court act, as 9 amended by section 1 of chapter 468 of the laws of 2012, is amended to 10 read as follows:

11 (a) The chief administrator of the courts shall provide, in accordance with subdivision (f) of this section, for the appointment of a suffi-12 13 cient number of support magistrates to hear and determine support 14 proceedings. Except as hereinafter provided, support magistrates shall 15 be empowered to hear, determine and grant any relief within the powers the court in any proceeding under this article, articles five, 16 of 17 five-A, and five-B and sections two hundred thirty-four and two hundred 18 thirty-five of this act, and objections raised pursuant to section five 19 thousand two hundred forty-one of the civil practice law and rules. 20 Support magistrates shall not be empowered to hear, determine and grant 21 any relief with respect to [issues specified in section four hundred **fifty five of this article**, issues of contested paternity involving 22 claims of equitable estoppel, custody, visitation including visitation 23 a defense, and orders of protection or exclusive possession of the 24 as 25 home, which shall be referred to a judge as provided in subdivision (b) 26 or (c) of this section. Where an order of filiation is issued by a judge 27 in a paternity proceeding and child support is in issue, the judge, or support magistrate upon referral from the judge, shall be authorized to 28 29 immediately make a temporary or final order of support, as applicable. A 30 support magistrate shall have the authority to hear and decide motions 31 and issue summonses and subpoenas to produce persons pursuant to section 32 one hundred fifty-three of this act, hear and decide proceedings and 33 issue any order authorized by subdivision (g) of section five thousand 34 two hundred forty-one of the civil practice law and rules, issue subpoe-35 nas to produce prisoners pursuant to section two thousand three hundred 36 two of the civil practice law and rules and make a determination that 37 any person before the support magistrate is in violation of an order of 38 the court as authorized by section one hundred fifty-six of this act 39 subject to confirmation by a judge of the court who shall impose any punishment for such violation as provided by law. A determination by a 40 41 support magistrate that a person is in willful violation of an order 42 under subdivision three of section four hundred fifty-four of this arti-43 cle and that recommends commitment shall be transmitted to the parties, 44 accompanied by findings of fact, but the determination shall have no 45 force and effect until confirmed by a judge of the court.

46 § 4. Subdivision (a) of section 439 of the family court act, as 47 amended by section 21 of part L of chapter 56 of the laws of 2020, is 48 amended to read as follows:

(a) The chief administrator of the courts shall provide, in accordance 49 50 with subdivision (f) of this section, for the appointment of a suffi-51 cient number of support magistrates to hear and determine support 52 proceedings. Except as hereinafter provided, support magistrates shall 53 be empowered to hear, determine and grant any relief within the powers 54 the court in any proceeding under this article, articles five, of 55 five-A, five-B and five-C and sections two hundred thirty-four and two 56 hundred thirty-five of this act, and objections raised pursuant to

section five thousand two hundred forty-one of the civil practice law 1 2 and rules. Support magistrates shall not be empowered to hear, determine and grant any relief with respect to [issues specified in section four 3 4 hundred fifty-five of this article, ] issues of contested parentage 5 involving claims of equitable estoppel, custody, visitation including б visitation as a defense, determinations of parentage made pursuant to section 581-407 of this act, and orders of protection or exclusive 7 8 possession of the home, which shall be referred to a judge as provided 9 in subdivision (b) or (c) of this section. Where an order of filiation 10 issued by a judge in a paternity proceeding and child support is in is 11 issue, the judge, or support magistrate upon referral from the judge, shall be authorized to immediately make a temporary or final order of 12 13 support, as applicable. A support magistrate shall have the authority to 14 hear and decide motions and issue summonses and subpoenas to produce 15 persons pursuant to section one hundred fifty-three of this act, hear 16 and decide proceedings and issue any order authorized by subdivision (g) 17 of section five thousand two hundred forty-one of the civil practice law and rules, issue subpoenas to produce prisoners pursuant to section two 18 thousand three hundred two of the civil practice law and rules and make 19 20 a determination that any person before the support magistrate is in 21 violation of an order of the court as authorized by section one hundred fifty-six of this act subject to confirmation by a judge of the court 22 who shall impose any punishment for such violation as provided by law. A 23 24 determination by a support magistrate that a person is in willful 25 violation of an order under subdivision three of section four hundred 26 fifty-four of this article and that recommends commitment shall be tran-27 smitted to the parties, accompanied by findings of fact, but the deter-28 mination shall have no force and effect until confirmed by a judge of 29 the court.

30 § 5. Subdivision (a) of section 439 of the family court act, as 31 amended by section 2 of chapter 468 of the laws of 2012, is amended to 32 read as follows:

33 (a) The chief administrator of the courts shall provide, in accordance 34 with subdivision (f) of this section, for the appointment of a suffi-35 cient number of support magistrates to hear and determine support 36 proceedings. Except as hereinafter provided, support magistrates shall 37 be empowered to hear, determine and grant any relief within the powers the court in any proceeding under this article, articles five, 38 of five-A, and five-B and sections two hundred thirty-four and two hundred 39 thirty-five of this act, and objections raised pursuant to section five 40 41 thousand two hundred forty-one of the civil practice law and rules. 42 Support magistrates shall not be empowered to hear, determine and grant 43 any relief with respect to [issues specified in section four hundred **fifty-five of this article**, issues of contested paternity involving 44 45 claims of equitable estoppel, custody, visitation including visitation 46 as a defense, and orders of protection or exclusive possession of the 47 home, which shall be referred to a judge as provided in subdivision (b) or (c) of this section. Where an order of filiation is issued by a judge 48 in a paternity proceeding and child support is in issue, the judge, or 49 50 support magistrate upon referral from the judge, shall be authorized to 51 immediately make a temporary or final order of support, as applicable. A 52 support magistrate shall have the authority to hear and decide motions 53 and issue summonses and subpoenas to produce persons pursuant to section 54 one hundred fifty-three of this act, hear and decide proceedings and 55 issue any order authorized by subdivision (g) of section five thousand 56 two hundred forty-one of the civil practice law and rules, issue subpoe-

1 nas to produce prisoners pursuant to section two thousand three hundred 2 two of the civil practice law and rules and make a determination that any person before the support magistrate is in violation of an order of 3 4 the court as authorized by section one hundred fifty-six of this act 5 subject to confirmation by a judge of the court who shall impose any б punishment for such violation as provided by law. A determination by a support magistrate that a person is in willful violation of an order 7 8 under subdivision three of section four hundred fifty-four of this arti-9 cle and that recommends commitment shall be transmitted to the parties, 10 accompanied by findings of fact, but the determination shall have no 11 force and effect until confirmed by a judge of the court.

12 § 6. Subdivision (c) of section 439 of the family court act, as 13 amended by chapter 576 of the laws of 2005, is amended to read as 14 follows:

15 (c) The support magistrate, in any proceeding in which [issues speci-16 fied in section four hundred fifty five of this act, or ] issues of 17 custody, visitation, including visitation as a defense, orders of protection or exclusive possession of the home are present or in which 18 paternity is contested on the grounds of equitable estoppel, shall make 19 20 a temporary order of support and refer the proceeding to a judge. Upon 21 determination of such issue by a judge, the judge may make a final determination of the issue of support, or immediately refer the proceed-22 23 ing to a support magistrate for further proceedings regarding child 24 support or other matters within the authority of the support magistrate. 25 § 7. This act shall take effect on the thirtieth day after it shall 26 have become a law, provided that the amendments to subdivision (a) of 27 section 439 of the family court act made by section four of this act shall take effect on the same date and in the same manner as section 21 28 of chapter 56 of the laws of 2020, takes effect and be subject to the 29 30 expiration and reversion of such subdivision pursuant to subdivision 19 31 of section 246 of chapter 81 of the laws of 1995 as amended, when upon 32 such date the provisions of section five of this act shall take effect.