

# STATE OF NEW YORK

---

2619

2021-2022 Regular Sessions

## IN ASSEMBLY

January 19, 2021

---

Introduced by M. of A. BARRON, PRETLOW, DICKENS, AUBRY, WALKER, WILLIAMS, RICHARDSON, SOLAGES, PICHARDO, RODRIGUEZ, PEOPLES-STOKES, COOK, J. RIVERA, DE LA ROSA, PERRY, VANEL, HYNDMAN, CAHILL, JEAN-PIERRE, BICHOTTE HERMELYN, TAYLOR, DILAN, DARLING, JOYNER, BENEDETTO, EPSTEIN, REYES, FRONTUS, SIMON, RAMOS, FERNANDEZ, CRUZ, NOLAN, O'DONNELL -- read once and referred to the Committee on Governmental Operations

AN ACT to acknowledge the fundamental injustice, cruelty, brutality and inhumanity of slavery in the city of New York and the state of New York; to establish the New York state community commission on reparations remedies, to examine the institution of slavery, subsequently de jure and de facto racial and economic discrimination against African-Americans, and the impact of these forces on living African-Americans and to make determinations regarding compensation; making an appropriation therefor; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act shall be known and may be cited as the "New York  
2 state community commission on reparations remedies".

3 § 2. Legislative intent. Contrary to what many people believe, slav-  
4 ery was not just a southern institution. Prior to the American Revo-  
5 lution, there were more enslaved Africans in New York City than in any  
6 other city except Charleston, South Carolina. During this period, slaves  
7 accounted for 20% of the population of New York and approximately 40% of  
8 colonial New York's households owned slaves. These slaves were an inte-  
9 gral part of the population which settled and developed what we now know  
10 as the state of New York.

11 The first slaves arrived in New Amsterdam, a Dutch settlement estab-  
12 lished at the southern tip of Manhattan Island, around 1627. These  
13 enslaved Africans did not belong to individuals, but worked for the

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD00314-01-1

1 Dutch West India Company. The Dutch East India Company had established  
2 Fort Amsterdam, a fortification located on the southern tip of the  
3 island of Manhattan, for the purpose of defending the company's fur  
4 trade operations in the North River, now known as the Hudson River. In  
5 1624, New Amsterdam became a provincial extension of the Dutch Republic  
6 and it was designated the capital of the province in 1625.

7 These first enslaved Africans cleared forests, prepared land for agri-  
8 culture and built an infrastructure of roads, buildings and walls of  
9 timber and earthwork, including the wall that gives Wall Street its  
10 name. During the following years, more and more enslaved Africans were  
11 brought to the New World for the purpose of expanding the settlement.

12 New Amsterdam came under English control in 1664 and was renamed New  
13 York in honor of the then Duke of York, in whose name the English had  
14 captured it. Three years later, the Dutch gave up their claim to the  
15 town and the rest of the colony, in exchange for control of certain  
16 trade routes and areas.

17 The change of control of the city did not deter slavery; it was an  
18 enormously profitable enterprise and it continued under the English. New  
19 York businesses engaged directly in slave trade and also in the  
20 production of supplies used in the slave trade. They supplied food,  
21 tools and grain to slave plantations in North America and in the West  
22 Indies. Slave labor built and maintained ships used for trade between  
23 North America, Europe, the Caribbean and Africa. Slaves produced goods  
24 for sale and worked in private homes. Even newspapers benefited from  
25 slavery: advertisements of slaves for purchase were a major source of  
26 revenue for the papers during the eighteenth century.

27 Life was repressive for enslaved Africans in New York. The New York  
28 City Common Council passed a number of restrictive laws designed at  
29 curtailing the rights and freedoms of slaves. Slaves were barred from  
30 owning significant property and from bequeathing what they did own to  
31 their children. The number of people of African descent who could gather  
32 in one place was limited. Restrictions on movement included requiring  
33 slaves to carry lanterns after dark and to remain in certain geographic  
34 areas.

35 Penalties for breaking these and other laws were severe. Beatings,  
36 mutilations and executions were common.

37 Enslaved Africans refused to submit to the slave existence. The condi-  
38 tions of their lives gave rise to rebellions and the development in the  
39 city of a network of the Underground Railroad.

40 Not all citizens of New York agreed with slavery. A powerful aboli-  
41 tionist movement developed, but the end of slavery in New York did not  
42 come easily or quickly. Those who profited from the slave economy fought  
43 to maintain the system.

44 In 1799 the New York state legislature passed "An Act for the Gradual  
45 Abolition of Slavery". This legislation was a first step in the direc-  
46 tion of emancipation, but did not have an immediate effect or affect all  
47 slaves. Rather, it provided for gradual manumission. All children born  
48 to slave women after July 4, 1799 would be freed, but only after their  
49 most productive years: age 28 for men and age 25 for women. Slaves  
50 already in servitude before July 4, 1799 were reclassified as "inden-  
51 tured servants", but in reality, remained slaves for the duration of  
52 their lives.

53 In 1817, the Legislature enacted a statute that gave freedom to New  
54 York slaves who had been born before July 4, 1799. This statute did not  
55 become effective until July 4, 1827, however.

1 Despite these laws, there were exceptions under which certain persons  
2 could still own slaves. Non-residents could enter New York with slaves  
3 for up to nine months, and allowing part-time residents to bring their  
4 slaves into the state temporarily. The nine-months exception remained  
5 law until its repeal in 1841, when the North was re-defining itself as  
6 the "free" region in advance of the civil war.

7 In 1991, a huge African burial ground was discovered in the heart of  
8 New York's financial district during construction of a skyscraper. The  
9 excavations that followed the termination of the construction project  
10 yielded the skeletal remains of 419 Africans, many of whom were women  
11 and children.

12 The slavery that flourished in the New York state constituted an  
13 immoral and inhumane deprivation of Africans' life, liberty, African  
14 citizenship rights, and cultural heritage, and denied them the fruits of  
15 their own labor. Sufficient inquiry has not been made into the effects  
16 of the institution of slavery on living African-Americans and society in  
17 New York.

18 § 3. Establishment, purpose and duties of the commission. a. Estab-  
19 lishment. There is hereby established the New York state community  
20 commission on reparations remedies (hereinafter referred to as the  
21 "commission").

22 b. Duties. The commission shall perform the following duties:

23 (1) Examine the institution of slavery which existed within the state  
24 of New York and in the city of New York. The commission's examination  
25 shall include an examination of:

26 (A) the capture and procurement of Africans;

27 (B) the transport of Africans to the United States and the colonies  
28 that became the United States for the purpose of enslavement, including  
29 their treatment during transport;

30 (C) the sale and acquisition of Africans as chattel property in inter-  
31 state and intrastate commerce; and

32 (D) the treatment of enslaved Africans in the city of New York and the  
33 state of New York, including the deprivation of their freedom, exploita-  
34 tion of their labor, and destruction of their culture, language, reli-  
35 gion, and families.

36 (2) Examine the extent to which the federal and state governments of  
37 the United States supported the institution of slavery in constitutional  
38 and statutory provisions, including the extent to which such governments  
39 prevented, opposed, or restricted efforts of freed enslaved Africans to  
40 repatriate to their homeland.

41 (3) Examine federal and state laws that discriminated against freed  
42 enslaved Africans and their descendants during the period between the  
43 end of the Civil War and the present.

44 (4) Examine other forms of discrimination in the public and private  
45 sectors against freed enslaved Africans and their descendants during the  
46 period between the end of the Civil War and the present.

47 (5) Examine the lingering negative effects of the institution of slav-  
48 ery and the matters described in paragraphs (1), (2), (3), and (4) of  
49 this subdivision on living African-Americans and on society in the  
50 United States.

51 (6) Recommend appropriate ways to educate the American public of the  
52 commission's findings.

53 (7) Recommend appropriate remedies in consideration of the commis-  
54 sion's findings on the matters described in paragraphs (1), (2), (3),  
55 and (4) of this subdivision. The commission shall determine the form of

1 compensation, the amount of compensation and who should be eligible for  
2 such compensation.

3 c. Report to the legislature. The commission shall submit a written  
4 report of its findings and recommendations to the temporary president of  
5 the senate, the speaker of the assembly, the minority leaders of the  
6 senate and the assembly and the governor not later than the date which  
7 is one year after the date of the first meeting of the commission held  
8 pursuant to subdivision c of section four of this act.

9 § 4. Membership. a. The commission shall be composed of fourteen  
10 members who shall be appointed within 90 days after the effective date  
11 of this act, as follows:

12 (1) one member shall be appointed by the governor;

13 (2) one member shall be appointed by the speaker of the assembly;

14 (3) one member shall be appointed by the temporary president of the  
15 senate;

16 (4) one member shall be appointed by the minority leader of the assem-  
17 bly;

18 (5) one member shall be appointed by the minority leader of the  
19 senate;

20 (6) three members shall be appointed by the National Coalition of  
21 Blacks for Reparations in America (N.C.O.B.R.A.);

22 (7) three members shall be appointed by the December 12th Movement;  
23 and

24 (8) three members shall be appointed by Dr. Ron Daniels of the Insti-  
25 tute of the Black World.

26 b. All members of the commission shall be persons who are especially  
27 qualified to serve on the commission by virtue of their education,  
28 training, or experience, particularly in the field of African-American  
29 studies.

30 c. First meeting. The chair shall call the first meeting of the  
31 commission within 120 days after the effective date of this act or with-  
32 in 30 days after the date on which legislation is enacted making appro-  
33 priations to carry out this act, whichever date is later.

34 d. Quorum. Eight members of the commission shall constitute a quorum,  
35 but a lesser number may hold hearings.

36 e. Chair and vice chair. The commission shall elect a Chair and Vice  
37 Chair from among its members. The term of office for each shall be for  
38 one year.

39 f. Compensation. The members of the commission shall receive no  
40 compensation for their services as members, but shall be reimbursed for  
41 their actual and necessary expenses incurred in the performance of their  
42 duties.

43 § 5. Powers of the commission. a. Hearings and sessions. The commis-  
44 sion may, for the purpose of carrying out the provisions of this act,  
45 hold such hearings and sit and act at such times and at such places in  
46 the United States, and request the attendance and testimony of such  
47 witnesses and the production of such books, records, correspondence,  
48 memoranda, papers, and documents, as the commission considers appropri-  
49 ate.

50 b. Powers of subcommittees and members. Any subcommittee or member of  
51 the commission may, if authorized by the commission, take any action  
52 which the commission is authorized to take by this section.

53 c. Obtaining official data. The commission may acquire directly from  
54 the head of any department, agency, or instrumentality of the executive  
55 branch of the government, available information which the commission  
56 considers useful in the discharge of its duties. All departments, agen-

1 cies, and instrumentalities of the executive branch of the government  
2 shall cooperate with the commission with respect to such information and  
3 shall furnish all information requested by the commission to the extent  
4 permitted by law.

5 § 6. Administrative provisions. a. Experts and consultants. The  
6 commission may procure through a competitive process the services of  
7 experts and consultants.

8 b. Administrative support services. The commission may enter into  
9 agreements with the commissioner of general services for procurement of  
10 financial and administrative services necessary for the discharge of the  
11 duties of the commission. Payment for such services shall be made by  
12 reimbursement from funds of the commission in such amounts as may be  
13 agreed upon by the chair of the commission and the commissioner of  
14 general services.

15 c. Contracts. The commission may:

16 (1) procure supplies, services, and property by contract in accordance  
17 with applicable laws and regulations and to the extent or in such  
18 amounts as are provided in appropriations acts; and

19 (2) enter into contracts with departments, agencies, and instrumental-  
20 ities of the federal government, state agencies, and private firms,  
21 institutions, and agencies, for the conduct of research or surveys, the  
22 preparation of reports, and other activities necessary for the discharge  
23 of the duties of the commission, to the extent or in such amounts as are  
24 provided in appropriations acts.

25 § 7. Termination. The commission shall terminate 90 days after the  
26 date on which the commission submits its report to the temporary presi-  
27 dent of the senate, the speaker of the assembly, the minority leaders of  
28 the senate and the assembly and the governor as provided in subdivision  
29 c of section three of this act.

30 § 8. The performance of the commission's duties, purposes and objec-  
31 tives shall be executed within amounts made available by appropriation  
32 therefor.

33 § 9. The sum of two hundred fifty thousand dollars (\$250,000), or so  
34 much thereof as may be necessary, is hereby appropriated to the New York  
35 state community commission to study reparations remedies from any moneys  
36 in the state treasury in the general fund, not otherwise appropriated,  
37 for the purposes of carrying out the provisions of this act. Such sum  
38 shall be payable on the audit and warrant of the state chair of the New  
39 York state community commission to study reparations remedies, or his or  
40 her duly designated representative in the manner provided by law.

41 § 10. This act shall take effect immediately and shall expire and be  
42 deemed repealed 30 days after the New York state community commission to  
43 study reparations remedies submits its report to the temporary president  
44 of the senate, the speaker of the assembly, the minority leaders of the  
45 senate and the assembly and the governor as provided in subdivision c of  
46 section three of this act; provided that, the chair of the New York  
47 state community commission to study reparations remedies shall notify  
48 the legislative bill drafting commission upon the submission of its  
49 report as provided in subdivision c of section three of this act in  
50 order that the commission may maintain an accurate and timely effective  
51 data base of the official text of the laws of the state of New York in  
52 furtherance of effecting the provisions of section 44 of the legislative  
53 law and section 70-b of the public officers law.