

STATE OF NEW YORK

6225--A

2019-2020 Regular Sessions

IN SENATE

May 24, 2019

Introduced by Sens. BIAGGI, BENJAMIN, CARLUCCI, HOYLMAN -- read twice and ordered printed, and when printed to be committed to the Committee on Children and Families -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the social services law, the executive law, and the public health law, in relation to providing for supports and services for unaccompanied minors with no lawful immigration status

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 2 of the social services law is amended by adding a
2 new subdivision 39 to read as follows:

3 39. "Unaccompanied minor" shall mean a child who, prior to release to
4 a New York resident sponsor, was in the custody of the federal office of
5 refugee resettlement and:

6 (a) has no lawful immigration status in the United States;

7 (b) had not attained eighteen years of age prior to being taken into
8 federal custody; and

9 (c) was not accompanied by a parent or legal guardian upon entry to
10 the United States or was accompanied by a parent or legal guardian but
11 subsequently separated from that parent or legal guardian upon entry to
12 the United States.

13 § 2. Article 5 of the social services law is amended by adding a new
14 title 12-A to read as follows:

TITLE 12-A

SUPPORTS AND SERVICES FOR UNACCOMPANIED MINORS

17 Section 370-c. Supports and services for unaccompanied minors.

18 370-d. Informational materials.

19 § 370-c. Supports and services for unaccompanied minors. 1. Unaccom-
20 panied minors, as defined under section two of this chapter, shall be
21 eligible for a range of appropriate services and supports, which shall
22 be beneficial to the health, safety, and well-being of such minors. Such

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 services shall include, but not be limited to: public assistance bene-
2 fits covered under paragraph (h) of subdivision one of section one
3 hundred fifty-eight of this chapter; health and behavioral health
4 services covered under paragraph (k) of subdivision two of section twen-
5 ty-five hundred eleven of the public health law; individual counseling
6 sessions with social workers; legal services provided under section
7 three hundred ninety-four of this chapter, which shall include
8 culturally and linguistically appropriate services provided by attor-
9 neys, interpreters, and other support staff for representation in state
10 court proceedings, federal immigration proceedings, and any appeals
11 arising from such proceedings; language services; employment assistance;
12 bilingual support groups; and assistance with educational rights and
13 enrollment in public schools. Such support and services shall not be
14 deemed public benefits that would affect an unaccompanied minor's immi-
15 gration status under 8 USC 1182, as amended, and any regulations promul-
16 gated thereunder.

17 2. Such services and supports shall be identified by an immigration
18 services liaison under section ninety-four-b of the executive law, which
19 shall, to the extent practicable, connect each unaccompanied minor with
20 resources in order to access such supports and services identified in
21 subdivision one of this section. The immigration services liaison shall
22 connect with unaccompanied minors prior to release to a sponsor deter-
23 mined to be appropriate by the federal office of refugee resettlement,
24 to the extent practicable, but no later than upon referral pursuant to
25 section three hundred seventy-four-g or three hundred ninety-three of
26 this chapter.

27 3. Any individual or program providing such services and supports or
28 otherwise providing assistance to the unaccompanied minor shall ensure
29 they receive trauma informed training as well as training on how to
30 identify and appropriately react to unaccompanied minors who may have
31 experienced adverse childhood experiences. In addition, any services,
32 supports or assistance shall be provided in a culturally competent
33 manner.

34 § 370-d. Informational materials. 1. The office of temporary and disa-
35 bility assistance, in consultation with the office of children and fami-
36 ly services, the office of mental health and the office for new Ameri-
37 cans, shall develop informational materials for authorized agencies, as
38 defined in paragraph (a) of subdivision ten of section three hundred
39 seventy-one of this chapter and out of state foster care agencies. Such
40 informational materials shall include contact information for immi-
41 gration services liaisons, as well as a general description of the bene-
42 fits unaccompanied minors as defined in section two of this chapter are
43 eligible for, pursuant to subdivision one of section three hundred
44 seventy-c of this title.

45 2. The informational materials shall be made available in English and
46 the six most common non-English languages spoken by individuals with
47 limited-English proficiency in the state of New York, based on United
48 States census data, and shall be published on the office of temporary
49 and disability assistance, office of children and family services, the
50 office of mental health and the office for new Americans' websites.

51 § 3. The social services law is amended by adding a new section 394 to
52 read as follows:

53 § 394. Legal representation of unaccompanied minors. 1. An unaccompa-
54 nied minor, as defined in section two of this chapter, or minor in the
55 custody of the federal office of refugee resettlement while in the care
56 of an authorized agency, as defined in paragraph (a) of subdivision ten

1 of section three hundred seventy-one of this article, who is present in
2 this state and against whom an immigration proceeding may be or has been
3 commenced shall be entitled to representation by counsel through the
4 completion of such proceeding, including appeals and/or obtaining status
5 and other related assistance, pursuant to section ninety-four-c of the
6 executive law, including interpretation or translation services pursuant
7 to subdivision five of this section.

8 2. Representation and related assistance provided in accordance with
9 this section shall be a state charge, pursuant to section ninety-four-c
10 of the executive law.

11 3. (a) Upon receipt from a federal immigration authority of a civil
12 immigration detainer, or a request for transfer, notification, inter-
13 view, interrogation or other request, an authorized agency, or agent
14 thereof, shall provide to the child, who is the subject of such detainer
15 or request, such child's sponsor, if sponsored, and such child's coun-
16 sel, if represented:

17 (i) notification of such detainer or request;

18 (ii) a copy of such detainer or request;

19 (iii) notice regarding such child's right to counsel pursuant to this
20 section if such child is without counsel at the time of such detainer or
21 request; and

22 (iv) information as to whether or not such agency intends to comply
23 with such detainer or request.

24 (b) If such child is under the age of five at the time such detainer
25 or request is received, such information required pursuant to paragraph
26 (a) of this subdivision shall only be provided to such child's sponsor,
27 if sponsored, and such child's counsel, if represented.

28 4. Notwithstanding the provisions of subdivision one of this section,
29 a child in the care of an authorized agency may request to be inter-
30 viewed by a federal law enforcement agency or an agent thereof only with
31 written authorization by such child's counsel, provided that if such
32 child is not represented and is entitled to counsel pursuant to this
33 section, he or she shall be notified of such right and provided a
34 reasonable opportunity to obtain such counsel before any such interview.

35 5. In addition to any other right to the assistance of interpretation
36 or translation services, any foreign-born child, or child not proficient
37 in the English language, to whom inquiry is made pursuant to this
38 section shall be entitled to the assistance of a neutral and qualified
39 interpreter or translator, as the case may be, with respect to such
40 inquiry, provided at no cost or expense to such child.

41 6. This section shall supersede conflicting local laws, rules, poli-
42 cies, procedures and practices, except to the extent that the provisions
43 of any such local law, rule, policy or any such procedure or practice
44 may provide any additional or greater right or protection. Nothing in
45 this section shall prohibit any authorized agency from cooperating with
46 a federal immigration authority to the extent required by federal law.
47 Nothing in this section shall be interpreted or applied so as to create
48 any power, duty or obligation in conflict with federal law.

49 § 4. Paragraphs (m) and (n) of subdivision 5 of section 94-b of the
50 executive law, as added by chapter 206 of the laws of 2014, are amended
51 and a new paragraph (o) is added to read as follows:

52 (m) Encourage and assist local governments in the development of
53 activities to enhance civic engagement among immigrants and in immigrant
54 communities; [and]

55 (n) Beginning in two thousand fifteen, by June fifteenth of each year,
56 produce a report to the governor, the speaker of the assembly, and the

temporary president of the senate describing the activities of the office, including but not limited to, summarizing calls received through the hotline and website, information on ESOL training services provided by the office, the number of immigrants assisted through the opportunity centers, or an estimation thereof, the status of any workforce development programs, and any other relevant information[-]; and

(o) Establish an immigration services liaison to assist unaccompanied minors as defined in section two of the social services law, in order to access appropriate supports and services for such minors. The office may work in conjunction with the office of temporary and disability assistance, the office of children and family services and the office of mental health in order to effectuate their duties under this provision.

§ 5. The social services law is amended by adding a new section 374-g to read as follows:

§ 374-g. Unaccompanied minors released by authorized agencies. 1. Every authorized agency as defined in paragraph (a) of subdivision ten of section three hundred seventy-one of this title, that releases an unaccompanied minor, as defined in section two of this chapter, in New York to a sponsor that is a New York resident, and deemed to be appropriate by the federal office of refugee resettlement, shall provide the unaccompanied minor and their sponsor with: (a) direct referrals to immigration services liaisons under section ninety-four-b of the executive law; (b) informational materials developed by the office of temporary and disability assistance, informing them of available supports and services the unaccompanied minor is eligible for upon release into New York as defined in section three hundred seventy-c of this chapter; and (c) notification of such minor's right to counsel under section three hundred ninety-four of this title.

2. Such informational materials shall be provided to both the unaccompanied minor and the sponsor, unless such unaccompanied minor is under the age of five, in which case such informational materials may be provided solely to the sponsor.

§ 6. The social services law is amended by adding a new section 393 to read as follows:

§ 393. Unaccompanied minors released by out of state care providers. 1. Every out of state care provider that releases an unaccompanied minor, as defined in section two of this chapter, in New York to a sponsor that is a New York resident, and deemed to be appropriate by the federal office of refugee resettlement, shall provide the unaccompanied minor and their sponsor with: (a) direct referrals to an immigration services liaison under section ninety-four-b of the executive law; (b) informational materials developed by the office for temporary and disability assistance, informing them of available supports and services the unaccompanied minor is eligible for upon release into New York as defined in section three hundred seventy-c of this chapter; and (c) notification of such minor's right to counsel under section three hundred ninety-four of this title.

2. Such informational materials shall be provided to both the unaccompanied minor and the sponsor, unless such unaccompanied minor is under the age of five, in which case such informational materials may be provided solely to the sponsor.

§ 7. Subparagraphs (i) and (ii) of paragraph (c) of subdivision 1 of section 122 of the social services law, as amended by chapter 214 of the laws of 1998, are amended and a new subparagraph (iii) is added to read as follows:

(i) a qualified alien who entered the United States less than five years earlier or for less than five years has had a status within the meaning of the term "qualified alien" as defined in section 431 of the federal personal responsibility and work opportunity reconciliation act of 1996 (8 U.S. Code 1641), as amended, if such entry occurred on or after the twenty-second day of August, nineteen hundred ninety-six; ~~and~~

(ii) an alien whose status is not within the meaning of the term "qualified alien" as defined in section 431 of the federal personal responsibility and work opportunity reconciliation act of 1996 (8 U.S. Code 1641), as amended, but who is otherwise permanently residing in the United States under color of law~~[-]~~; and

(iii) an unaccompanied minor under section two of this chapter.

§ 8. Paragraph (g) of subdivision 1 of section 158 of the social services law, as added by section 44 of part B of chapter 436 of the laws of 1997, is amended and a new paragraph (h) is added to read as follows:

(g) is a qualified alien who is ineligible to receive assistance funded under the temporary assistance for needy families block grant solely because of section four hundred three of the federal personal responsibility and work opportunity reconciliation act of 1996 (P.L. 104-193) or is an alien who is permanently residing under color of law but is not a qualified alien~~[-]~~, or

(h) is an unaccompanied minor under section two of this chapter.

§ 9. Subdivision 2 of section 2511 of the public health law is amended by adding a new paragraph (k) to read as follows:

(k) Where an applicant for a subsidy payment pursuant to subdivision three of this section is an unaccompanied minor as defined in section two of the social services law, such unaccompanied minor shall be eligible for such subsidy.

§ 10. Subdivision 7 of section 2510 of the public health law, as amended by chapter 428 of the laws of 2013, is amended to read as follows:

7. "Covered health care services" means: the services of physicians, optometrists, nurses, nurse practitioners, midwives and other related professional personnel which are provided on an outpatient basis, including routine well-child visits; diagnosis and treatment of illness and injury; inpatient health care services; laboratory tests; diagnostic x-rays; prescription and non-prescription drugs and durable medical equipment; radiation therapy; chemotherapy; hemodialysis; outpatient blood clotting factor products and other treatments and services furnished in connection with the care of hemophilia and other blood clotting protein deficiencies; emergency room services; hospice services; emergency, preventive and routine dental care, including medically necessary orthodontia but excluding cosmetic surgery; emergency, preventive and routine vision care, including eyeglasses; speech and hearing services; and, inpatient and outpatient mental health, alcohol and substance abuse services as defined by the commissioner in consultation with the superintendent. For unaccompanied minors, as such term is defined by section two of the social services law, covered health care services shall also include: (a) children's mental health rehabilitation services including, but not limited to, those added to the Medicaid state plan in January of two thousand nineteen, other licensed practitioner services, community psychiatric support and treatment services, and psychosocial rehabilitation services, assuming such children's mental health rehabilitation services are provided by individuals acting

1 within their lawful scope of practice as established under the education
2 law; and (b) trauma informed care that includes the identification of
3 and appropriate reaction and treatment to adverse childhood experiences.

4 "Covered health care services" shall not include drugs, procedures and
5 supplies for the treatment of erectile dysfunction when provided to, or
6 prescribed for use by, a person who is required to register as a sex
7 offender pursuant to article six-C of the correction law, provided that
8 any denial of coverage of such drugs, procedures or supplies shall
9 provide the patient with the means of obtaining additional information
10 concerning both the denial and the means of challenging such denial.

11 § 11. The executive law is amended by adding a new section 94-c to
12 read as follows:

13 § 94-c. Representation for unaccompanied minors. 1. The office for new
14 Americans, in consultation with the office of court administration and
15 indigent legal services, shall be responsible for facilitating access to
16 representation and related assistance in immigration-related matters
17 provided pursuant to section three hundred ninety-four of the social
18 services law. Any services provided shall be compensated in accordance
19 with this section. The office may enter into an agreement with a legal
20 aid society or other not-for-profit organization with appropriate exper-
21 tise and experience in immigration-related matters for the society or
22 organization to provide such representation and related services. The
23 agreement shall be in a form approved by the director of the office for
24 new Americans and shall provide a general plan for a program of services
25 to be provided by such society or organization.

26 2. All expenses for services provided under this section shall be a
27 state charge to be paid out of funds appropriated to the office for that
28 purpose. Counsel utilized hereunder shall receive compensation at an
29 hourly rate for time expended in court and for time reasonably expended
30 out of court, and shall receive payment for expenses reasonably
31 incurred. The director of the office for new Americans shall establish
32 rules and regulations regarding reasonable compensation and reimburse-
33 ment for other services provided. No counsel or other service provider
34 utilized pursuant to this section shall seek or accept any fee for
35 representing such person.

36 § 12. Severability. If any clause, sentence, paragraph, section or
37 part of this act shall be adjudged by any court of competent jurisdic-
38 tion to be invalid and after exhaustion of all further judicial review,
39 the judgment shall not affect, impair or invalidate the remainder there-
40 of, but shall be confined in its operation to the clause, sentence,
41 paragraph, section or part of this act directly involved in the contro-
42 versy in which the judgment shall have been rendered.

43 § 13. This act shall take effect immediately; provided, however,
44 sections one, two, four, five, six, seven, eight, nine, ten and eleven
45 of this act shall take effect on the sixtieth day after it shall have
46 become a law.