

STATE OF NEW YORK

1620--A

2019-2020 Regular Sessions

IN ASSEMBLY

January 16, 2019

Introduced by M. of A. HEVESI, BARRON, GOTTFRIED, D'URSO, BRAUNSTEIN, ORTIZ, BARNWELL, QUART, NIOU, PAULIN, ENGLEBRIGHT, SIMON, ROZIC, MOSLEY, LUPARDO, SIMOTAS, RA, B. MILLER, HUNTER, O'DONNELL, GIGLIO, ABINANTI, DICKENS, SEAWRIGHT, JAFFEE, FAHY, M. G. MILLER, WEPRIN, PEOPLES-STOKES, JEAN-PIERRE, AUBRY, DenDEKKER, VANEL, M. L. MILLER, COLTON, CYMBROWITZ, TAYLOR, SANTABARBARA, GARBARINO, GUNTHER, CRESPO, DE LA ROSA, RAMOS, ARROYO, WRIGHT, BLAKE, PICHARDO, BENEDETTO, DAVILA, COOK, LIFTON, RIVERA, STIRPE, BICHOTTE, JOYNER, FERNANDEZ, BARRETT, KOLB, DILAN, DINOWITZ, FINCH, MORINELLO, PHEFFER AMATO, THIELE, EPSTEIN, RYAN, L. ROSENTHAL, REYES, EICHENSTEIN, BRONSON, PRETLOW, D. ROSENTHAL, BUTTENSCHON, McDONALD, BLANKENBUSH, PALMESANO, JONES, HYNDMAN, ASHBY, OTIS, JACOBSON, WILLIAMS, ABBATE, RODRIGUEZ, CRUZ, PERRY, ZEBROWSKI, KIM, FALL, RICHARDSON, LAVINE, ROMEO, CARROLL, GLICK, BURKE, WOERNER, NOLAN, WALKER, DARLING, FRONTUS, GANTT, MAGNARELLI, McMAHON, SAYEGH, STEC, STECK, STERN, WALLACE -- Multi-Sponsored by -- M. of A. BRABENEC, CAHILL, DeSTEFANO, DiPIETRO, FITZPATRICK, FRIEND, GALEF, GRIFFIN, LENTOL, MANKTELOW, McDONOUGH, MONTESANO, SALKA, SOLAGES, TAGUE, WALSH -- read once and referred to the Committee on Social Services -- reported and referred to the Committee on Ways and Means -- recommitted to the Committee on Ways and Means in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the social services law, in relation to home stability support programs

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- 1 Section 1. The social services law is amended by adding a new section
- 2 131-bb to read as follows:
- 3 § 131-bb. Home stability support program. 1. (a) Notwithstanding any
- 4 other provision of law to the contrary, each local social services

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 district shall provide a shelter supplement to eligible individuals and
2 families to prevent eviction and address homelessness in accordance with
3 this section.

4 (b) For the purposes of this section:

5 (i) "homeless" shall mean the lack of a fixed, regular, and adequate
6 nighttime residence; having a primary nighttime residence that is a
7 public or private place not designed for or ordinarily used as a regular
8 sleeping accommodation for human beings, including a car, park, aban-
9 doned building, bus or train station, airport or campground or other
10 places not meant for human habitation; living in a supervised publicly
11 or privately operated shelter designated to provide temporary living
12 arrangements (including hotels and motels paid for by federal, state or
13 local government programs for low-income individuals or by charitable
14 organizations, congregate shelters, or transitional housing); exiting an
15 institution where they resided and will lack a regular fixed and
16 adequate nighttime residence upon release or discharge; or are an unac-
17 companied youth and homeless families with children and youth defined as
18 homeless under either this paragraph or federal statute who have experi-
19 enced a long-term period without living independently in permanent hous-
20 ing; have experienced persistent instability as measured by frequent
21 moves; and can be expected to continue in such status for an extended
22 period of time because of chronic disabilities, chronic physical health
23 or mental health conditions, substance addiction, histories of domestic
24 violence or childhood abuse, the presence of a child or youth with a
25 disability, or multiple barriers to employment, or other dangerous or
26 life-threatening conditions, including conditions that relate to
27 violence against an individual or a family member; and

28 (ii) "imminent loss of housing" shall mean having received a verified
29 rent demand or a petition for eviction; having received a court order
30 resulting from an eviction action that notifies the individual or family
31 that they must leave their housing; facing loss of housing due to
32 hazardous conditions, including but not limited to asbestos, lead expo-
33 sure, mold, and radon; having a primary nighttime residence that is a
34 room in a hotel or motel and lack the resources necessary to stay;
35 facing loss of the primary nighttime residence, which may include living
36 in the home of another household, where the owner or renter of the hous-
37 ing will not allow the individual or family to stay, provided further,
38 that an assertion from an individual or family member alleging such loss
39 of housing or homelessness shall be sufficient to establish eligibility;
40 or, fleeing, or attempting to flee, domestic violence, dating violence,
41 sexual assault, stalking, human trafficking or other dangerous or life-
42 threatening conditions that relate to violence against the individual or
43 a family member, provided further that an assertion from an individual
44 or family member alleging such abuse and loss of housing shall be suffi-
45 cient to establish eligibility.

46 2. (a) Each local social services district shall provide a shelter
47 supplement to eligible individuals and families as defined in subdivi-
48 sion three of this section in an amount equal to eighty-five percent of
49 the fair market rent in the district, as established by the federal
50 department of housing and urban development, for the particular unit
51 size. The shelter supplement shall be issued by the local social
52 services district directly to the landlord or vendor.

53 (b) A local social services district may also provide an additional
54 supplement in excess of eighty-five percent of the fair market rent, up
55 to one hundred percent of the fair market rent in the district, as
56 established by the federal department of housing and urban development.

1 Provided, however, the cost of the additional supplement shall be paid
2 by the local social services district.

3 (c) As part of the supplement referenced in this subdivision, when an
4 eligible recipient, as defined in subdivision three of this section,
5 incurs separate fuel for heating expenses, the local social services
6 district shall provide additional funds to cover such expenses, in
7 excess of the amount already required for shelter costs pursuant to
8 paragraph (a) of this subdivision. Such heating allowance shall be
9 equivalent to the full amount of fuel for heating expenses, and shall be
10 made directly to the vendor on behalf of the recipient. Any expenses
11 incurred by the local social services district that are (i) in excess of
12 a recipient's fuel for heating allowance authorized pursuant to para-
13 graph (b) of subdivision two of section one hundred thirty-one-a of this
14 title; (ii) made pursuant to section ninety-seven of this chapter; or
15 (iii) to cover any arrears payments made to restore heating services or
16 to prevent a shut-off, shall not be recoupable.

17 (d) Individuals not in receipt of public assistance, residing in a
18 household that is benefiting from a shelter supplement under this
19 section shall be required to contribute thirty percent of their gross
20 income, or their pro rata share of the rent, whichever is less. Minor
21 children without income shall not be counted in the pro rata share
22 equation. In addition, the income of minor children shall not be consid-
23 ered part of the gross income.

24 (e) Any supplement or allowance provided under this section shall not
25 be considered to be part of the standard of need as defined in paragraph
26 (b) of subdivision ten of section one hundred thirty-one-a of this
27 title.

28 (f) In the event that the local social services district determines
29 that payment of rental arrears would prevent homelessness and subse-
30 quently pays such arrears, such payments shall not be recoupable.

31 3. (a) For the period beginning October first, two thousand twenty-one
32 until September thirtieth, two thousand twenty-two, individuals, or
33 families, who are eligible for public assistance, are either homeless or
34 face an imminent loss of housing, and are not currently receiving anoth-
35 er shelter supplement shall be eligible for the shelter supplement
36 provided under this section.

37 (b) On and after October first, two thousand twenty-two, individuals
38 or families who are eligible for public assistance and are (i) homeless
39 or face an imminent loss of housing, and are not currently receiving
40 another shelter supplement; or (ii) currently in receipt of a shelter
41 supplement, other than a supplement required by this section, that is
42 being transferred to the home stability support program pursuant to
43 subdivision eight of this section, shall be eligible for the shelter
44 supplement provided under this section.

45 4. (a) Local social services districts shall provide the shelter
46 supplement required under this section for up to five years, provided
47 such individuals or families are otherwise eligible for public assist-
48 ance. A shelter supplement may be provided for an additional length of
49 time for good cause.

50 (b) If an individual or family receiving the shelter supplement is no
51 longer eligible for public assistance, the local social services
52 district shall continue to provide the shelter supplement, and if appro-
53 priate heating allowance, for one year from the date of such determi-
54 nation, so long as their income does not exceed two hundred percent of
55 the federal poverty level.

1 5. The shelter supplement and heating allowance shall not be affected
2 by a recipient's sanction status.

3 6. (a) The commissioner shall contract with not-for-profit agencies,
4 that have experience providing support services to the homeless and
5 at-risk of homelessness populations, for the purpose of providing home
6 stability support services. Such services shall assist eligible recipi-
7 ents, as defined in subdivision three of this section, in avoiding home-
8 lessness and achieving long-term housing stability. Such services shall
9 include, but not be limited to:

10 (i) services to resolve conflicts between landlords and tenants and to
11 facilitate fair and workable solutions;

12 (ii) referrals to legal services to households threatened with the
13 loss of their homes through eviction, harassment or other means;

14 (iii) benefit/entitlement advocacy to ensure that households are
15 receiving all federal, state and local benefits to which they are enti-
16 tled, such as temporary assistance to needy families, safety net assist-
17 ance, supplemental nutrition assistance program, supplemental security
18 income, rent security deposits, furniture and household moving expenses,
19 medical assistance; and

20 (iv) relocation assistance which provides for the identification of
21 and referral to permanent and habitable housing, transportation
22 services, landlord/tenant lease negotiation services and assistance in
23 establishing utility services.

24 (b) The commissioner shall issue a request-for-proposal for home
25 stability support services. The request-for-proposal shall include:

26 (i) a description of the home stability support services to be
27 provided, including procedures for intake, referral, outreach, the
28 provision of services, follow-up and anticipated outcomes;

29 (ii) a description of the manner in which coordination with other
30 federal, state, local and privately funded services will be achieved;
31 and

32 (iii) a description of how the services will be designed to assist
33 households to achieve housing stability.

34 (c) Prior to entering into a contract pursuant to this subdivision,
35 the commissioner shall determine that the eligible applicant is a bona
36 fide organization which shall have demonstrated by its past and current
37 activities that it has the ability to provide such services, that the
38 organization is financially responsible and that the proposal is appro-
39 priate for the needs of households to be served.

40 7. The home stability support program shall provide for up to a total
41 of fourteen thousand new shelter supplements a year statewide, and funds
42 shall be distributed to each local social services district based on
43 their pro rata share of households below the federal poverty level in
44 the state, using the most recent United States census data as of April
45 first, two thousand twenty, and annually thereafter.

46 8. If local social services districts offer a shelter supplement not
47 required by this section, such districts may utilize supplements avail-
48 able under this section on or after October first, two thousand twenty-
49 two, to transfer eligible recipients as defined in subparagraph (ii) of
50 paragraph (b) of subdivision three of this section into the home stabil-
51 ity support program. Provided, however, a district shall not allocate
52 one hundred percent of their shelter supplements provided under this
53 section to existing supplement recipients, unless there is no current or
54 unmet need for supplements as defined in subparagraph (i) of paragraph
55 (b) of subdivision three of this section in such district.

1 9. The commissioner shall issue a report on the home stability support
2 program to the governor, the speaker of the assembly, the temporary
3 president of the senate, the chairs of the senate and assembly social
4 services committees, and the chairs of the assembly ways and means
5 committee and the senate finance committee on or before October first of
6 each year, starting October first, two thousand twenty-three, regarding
7 the effectiveness of the program, based on the information provided from
8 the local social services districts. Each local district, upon the
9 request of the office, shall provide the office the necessary data for
10 the completion of the report. Each report shall include the following
11 information for each district:

12 (a) the number of individuals participating in the program;
13 (b) factors contributing to households experiencing housing issues,
14 including, but not limited to, health and safety and budgeting
15 constraints;
16 (c) total funding utilized;
17 (d) estimated avoided costs in temporary shelter; and
18 (e) any other information or available data that the commissioner
19 deems relevant and necessary for comprehensive evaluation of the current
20 need of entitlements for public assistance recipients.

21 § 2. Section 153 of the social services law is amended by adding a new
22 subdivision 13 to read as follows:

23 13. Notwithstanding any other provision of law to the contrary, one
24 hundred percent of costs for shelter supplements including costs for
25 heating expenses, and home stability support services required by
26 section one hundred thirty-one-bb of this article shall be subject to
27 reimbursement by the state, as follows:

28 (a) by federal funds that can be properly applied to such expendi-
29 tures; and

30 (b) the remainder to be paid by state funds.

31 § 3. This act shall take effect April 1, 2021.