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2015-2016 Regular Sessions

IN SENATE

(PREFILED)

January 7, 2015

- Introduced by Sen. HOYLMAN -- read twice and ordered printed, and when printed to be committed to the Committee on Corporations, Authorities and Commissions
- AN ACT to amend the business corporation law, in relation to requiring the authorization of certain political expenditures by the shareholders and the board of directors of public corporations; and to require the comptroller to annually conduct a study on the compliance with the requirements of this act by public corporations and their management

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as the "New York 2 shareholder protection act of 2015".

3 S 2. Legislative intent and purpose. The legislature hereby finds 4 that:

5 a. Corporations make significant political contributions and expendi-6 tures that directly or indirectly influence the election of candidates 7 and support or oppose political causes. Decisions to use corporate funds 8 for political contributions and expenditures are usually made by corpo-9 rate boards and executives, rather than shareholders.

10 b. Corporations, acting through their boards and executives, are obli-11 gated to conduct business for the best interests of their owners, the 12 shareholders.

c. Historically, shareholders have not had a way to know, or to influence, the political activities of corporations they own. Shareholders and the public have a right to know how corporations are spending their funds to make political contributions or expenditures benefitting candidates, political parties, and political causes.

18 d. Corporations should be accountable to their shareholders in making 19 political contributions or expenditures affecting Federal governance and 20 public policy. Requiring the express approval of a corporation's share-

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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holders prior to making political contributions or expenditures will

2 establish necessary accountability. 3 S 3. The business corporation law is amended by adding two new 4 sections 609-a and 609-b to read as follows: 5 S 609-A. SHAREHOLDER APPROVAL OF CORPORATE EXPENDITURES FOR POLITICAL б ACTIVITIES. 7 NOTWITHSTANDING ANY PROVISION OF LAW TO THE CONTRARY, NO PUBLIC-(A) 8 LY-HELD CORPORATION INCORPORATED IN THIS STATE AND SUBJECT TO THE 9 OF THIS CHAPTER SHALL MAKE ANY EXPENDITURE FOR OR TO FUND PROVISIONS 10 STATE, FEDERAL OR LOCAL POLITICAL ACTIVITIES IN ANY FISCAL YEAR UNLESS IS APPROVED IN ADVANCE BY A QUORUM OF SHAREHOLDERS OF 11 SUCH EXPENDITURE 12 ALL CLASSES AND SERIES OF SHARES OF THE CORPORATION.

(B) ANY SOLICITATION OF ANY PROXY OR CONSENT OR AUTHORIZATION SEEKING 13 14 APPROVAL OF POLITICAL EXPENDITURES BY OR ON BEHALF OF A CORPORATION 15 SHALL BE SUBJECT TO ALL REQUIREMENTS OF SECTION 609 (PROXIES) AND SHALL: (1) CONTAIN A DESCRIPTION OF THE SPECIFIC NATURE OF 16 ANY EXPENDITURES 17 TO BE MADE BY THE ISSUER FOR THE POLITICAL ACTIVITIES PROPOSED FOR FORTHCOMING FISCAL YEAR, TO THE EXTENT THE SPECIFIC NATURE IS 18 KNOWN ΤO 19 THE ISSUER AND INCLUDING THE TOTAL AMOUNT OF SUCH PROPOSED EXPENDITURES; 20 AND

(2) PROVIDE FOR A SEPARATE SHAREHOLDER VOTE TO AUTHORIZE SUCH PROPOSED
 22 EXPENDITURES IN SUCH AMOUNT.

23 A VIOLATION OF THE PROVISIONS OF THIS SECTION SHALL BE CONSIDERED (C) 24 A BREACH OF A FIDUCIARY DUTY OF THE OFFICERS AND DIRECTORS OF THE CORPO-25 RATION WHO AUTHORIZED SUCH AN EXPENDITURE. THE OFFICERS AND DIRECTORS 26 WHO AUTHORIZE SUCH AN EXPENDITURE WITHOUT FIRST OBTAINING SUCH AUTHORI-27 ZATION OF SHAREHOLDERS SHALL BE JOINTLY AND SEVERALLY LIABLE IN ANY 28 ACTION BROUGHT IN ANY COURT OF COMPETENT JURISDICTION TO ANY SHAREHOLDER 29 OR CLASS OF SHAREHOLDERS FOR THE AMOUNT OF SUCH EXPENDITURE.

30 (D) AS USED IN THIS SECTION:

(1)(A) "EXPENDITURE FOR POLITICAL ACTIVITIES" MEANS:

32 (I) AN INDEPENDENT EXPENDITURE;

33 (II) CONTRIBUTIONS TO ANY POLITICAL PARTY, COMMITTEE, OR ELECTIONEER-34 ING COMMUNICATION; AND

35 (III) DUES OR OTHER PAYMENTS TO TRADE ASSOCIATIONS OR OTHER TAX EXEMPT 36 ORGANIZATIONS.

37 (B) SUCH TERM SHALL NOT INCLUDE:

38 (I) DIRECT LOBBYING EFFORTS THROUGH REGISTERED LOBBYISTS EMPLOYED OR 39 HIRED BY THE ISSUER;

40 (II) COMMUNICATIONS BY AN ISSUER TO ITS SHAREHOLDERS AND EXECUTIVE OR 41 ADMINISTRATIVE PERSONNEL AND THEIR FAMILIES; OR

42 (III) THE ESTABLISHMENT, ADMINISTRATION, AND SOLICITATION OF CONTRIB-43 UTIONS TO A SEPARATE SEGREGATED FUND TO BE UTILIZED FOR POLITICAL 44 PURPOSES BY A CORPORATION.

45 (C) EACH INSTITUTIONAL INVESTMENT MANAGER SUBJECT TO THIS SECTION 46 SHALL, AT LEAST ANNUALLY, MAKE PUBLIC A STATEMENT OF HOW IT VOTED ON ANY 47 SHAREHOLDER VOTE PROVIDED FOR UNDER THIS SECTION THAT OCCURRED SINCE THE 48 MANAGER'S LAST SUCH STATEMENT, UNLESS SUCH VOTE IS OTHERWISE REQUIRED TO 49 REPORTED PUBLICLY BY RULE OR REGULATION OF THE SECRETARY OF STATE, BE50 NOT LATER THAN ONE HUNDRED EIGHTY DAYS AFTER THE EFFECTIVE DATE OF THIS 51 SECTION.

52 (D) NOTWITHSTANDING ANY OTHER PROVISION OF FEDERAL OR STATE LAW, NO 53 PERSON MAY BRING ANY CIVIL, CRIMINAL, OR ADMINISTRATIVE ACTION AGAINST 54 ANY INSTITUTIONAL INVESTMENT MANAGER, OR ANY EMPLOYEE, OFFICER, OR 55 DIRECTOR THEREOF, BASED SOLELY UPON A DECISION OF THE INVESTMENT MANAGER 56 TO DIVEST FROM, OR NOT TO INVEST IN, SECURITIES OF A CORPORATION SUBJECT 1 TO THE PROVISIONS OF THIS SECTION BECAUSE OF EXPENDITURES FOR POLITICAL 2 ACTIVITIES MADE BY THAT CORPORATION.

3 (E) THE PROVISIONS OF SECTION 613 (LIMITATIONS ON RIGHT TO VOTE) SHALL 4 NOT APPLY TO A VOTE OF THE SHAREHOLDERS AS PROVIDED IN THIS SECTION.

5 (2) "INDEPENDENT EXPENDITURE" MEANS A MONETARY OR IN-KIND EXPENDITURE 6 IN SUPPORT OF OR OPPOSITION TO ANY STATE, FEDERAL OR LOCAL CANDIDATE IN 7 A COVERED ELECTION OR BALLOT PROPOSAL, WHERE NO CANDIDATE, OR AN AGENT 8 OR POLITICAL COMMITTEE AUTHORIZED BY A CANDIDATE HAS AUTHORIZED, 9 REQUESTED, SUGGESTED, FOSTERED OR COOPERATED IN ANY SUCH ACTIVITY.

10 (3) "ELECTIONEERING COMMUNICATION" MEANS BROADCAST, CABLE, SATELLITE 11 COMMUNICATIONS, BILLBOARDS, DIRECT MAIL, PRINT ADVERTISING, RADIO OR 12 NEWSPAPERS SEEN BY FIFTY OR MORE PEOPLE WITHIN NINETY DAYS OF ANY PRIMA-13 RY OR GENERAL ELECTION.

14 15 S 609-B. BOARD APPROVAL OF CORPORATE EXPENDITURES FOR POLITICAL ACTIV-ITIES.

16 (A) ANY INDIVIDUAL EXPENDITURE FOR POLITICAL ACTIVITIES, AS DEFINED IN 17 SECTION 609-A (SHAREHOLDER APPROVAL OF CORPORATE EXPENDITURE FOR POLI-18 ACTIVITIES), IN AN AMOUNT OF FIFTY THOUSAND DOLLARS OR MORE, BY A TICAL 19 PUBLICLY-HELD CORPORATION SHALL BE APPROVED IN ADVANCE OF THE MAKING OF 20 THE EXPENDITURE BY A QUORUM, AS DEFINED IN SECTION 707 (QUORUM OF DIREC-21 TORS), OF THE BOARD OF DIRECTORS OF THE CORPORATION. THE CORPORATION 22 SHALL MAKE PUBLICLY AVAILABLE THE INDIVIDUAL VOTES OF THE DIRECTORS REOUIRED BY THIS PARAGRAPH WITHIN FORTY-EIGHT HOURS OF THE VOTE BY THE 23 24 BOARD OF DIRECTORS, INCLUDING POSTING SUCH RESULTS IN A CLEAR AND 25 CONSPICUOUS LOCATION ON THE INTERNET WEBSITE OF THE CORPORATION.

26 (B) FOR PURPOSES OF DETERMINING WHETHER AN EXPENDITURE FOR POLITICAL 27 ACTIVITIES BY AN ISSUER UNDER THE SECURITIES EXCHANGE ACT OF 1934 IS AN 28 INDEPENDENT EXPENDITURE UNDER THE FEDERAL ELECTION CAMPAIGN ACT OF 1971, 29 THE EXPENDITURE MAY NOT BE TREATED AS MADE IN CONCERT OR COOPERATION WITH, OR AT THE REQUEST OR SUGGESTION OF, ANY CANDIDATE OR COMMITTEE 30 SOLELY ON THE GROUNDS THAT ANY DIRECTOR OF THE ISSUER VOTED ON THE 31 32 EXPENDITURE AS REQUIRED UNDER SECTION 609-A (SHAREHOLDER APPROVAL OF 33 CORPORATE EXPENDITURES FOR POLITICAL ACTIVITIES).

34 (C) NOTWITHSTANDING THE PROVISIONS OF SECTION 601 (BY-LAWS), WITHIN 35 ONE HUNDRED EIGHTY DAYS OF THE EFFECTIVE DATE OF THIS SECTION, EVERY CORPORATION SUBJECT TO THE PROVISIONS OF THIS CHAPTER SHALL AMEND ITS 36 37 CORPORATE BY-LAWS TO EXPRESSLY PROVIDE FOR A VOTE OF THE SHAREHOLDERS ON 38 ANY EXPENDITURE FOR POLITICAL ACTIVITIES, AS PROVIDED IN SECTION 609-A 39 (SHAREHOLDER APPROVAL OF CORPORATE EXPENDITURES FOR POLITICAL ACTIV-40 ITIES), AND TO PROVIDE FOR A VOTE BY THE DIRECTORS OF THE BOARD OF THE CORPORATION ISSUER ON ANY INDIVIDUAL EXPENDITURE FOR POLITICAL ACTIV-41 ITIES IN EXCESS OF FIVE THOUSAND DOLLARS AS PROVIDED IN THIS 42 SECTION. 43 BY-LAWS OF EVERY NEW ENTITY INCORPORATED IN THE STATE AFTER THE THE 44 EFFECTIVE DATE OF THIS SECTION SHALL INCLUDE SUCH PROVISIONS.

45 (D) A VIOLATION OF THE PROVISIONS OF THIS SECTION SHALL BE CONSIDERED A BREACH OF A FIDUCIARY DUTY OF THE OFFICERS AND DIRECTORS OF THE CORPO-46 47 AUTHORIZED SUCH AN EXPENDITURE. THE OFFICERS AND DIRECTORS RATION WHO 48 WHO AUTHORIZE SUCH AN EXPENDITURE WITHOUT FIRST OBTAINING SUCH AUTHORI-49 ZATION OF SHAREHOLDERS SHALL BE JOINTLY AND SEVERALLY LIABLE IN ANY 50 ACTION BROUGHT IN ANY COURT OF COMPETENT JURISDICTION TO ANY SHAREHOLDER 51 OR CLASS OF SHAREHOLDERS FOR THE AMOUNT OF SUCH EXPENDITURE.

52 S 4. Not later than one hundred eighty days after the effective date 53 of this act, the secretary of state, or his or her designee, shall 54 implement rules and regulations to require corporations to disclose 55 quarterly any expenditure for political activities (as such term is 56 defined in section 609-a of the business corporation law) made during 4

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1 the preceding quarter and the individual votes by board members author-2 izing such expenditures. Such a report shall be filed with the secretary 3 of state and provided to shareholders and shall include:

1. the date of the expenditures;

2. the amount of the expenditures;

3. the name or identity of the candidate, political party, committee,
or electioneering communication, as such term is defined in section
304(f)(3)(A) of the Federal Election Campaign Act of 1971 (2 U.S.C.
434(f)(3)(A)); and

4. if the expenditures were made for or against a candidate, including
an electioneering communication, the office sought by the candidate and
the political party affiliation of the candidate.
The secretary of state, or his or her designee, shall ensure that, to

13 The secretary of state, or his or her designee, shall ensure that, to 14 the greatest extent practicable, the reports required by this act are 15 publicly available through the secretary of state website in a manner 16 that is searchable, sortable, and downloadable.

17 S 5. The state comptroller shall annually conduct a study on the 18 compliance with the requirements of this act by public corporations and 19 their management. Not later than April first of each year, the state 20 comptroller shall submit a report of such study to the governor, the 21 temporary president of the senate and the speaker of the assembly.

22 S 6. If any provision of this act, an amendment made by this act, or 23 the application of such provision or amendment to any person or circum-24 stance is held to be unconstitutional, the remainder of this act, the 25 amendments made by this act, and the application of such provision or 26 amendment to any person or circumstance shall not be affected thereby.

27 S 7. This act shall take effect on the first of January next succeed-28 ing the date upon which it shall have become a law.